

PROCEEDINGS

ANNUAL TOWN ELECTION, MARCH 25, 2002

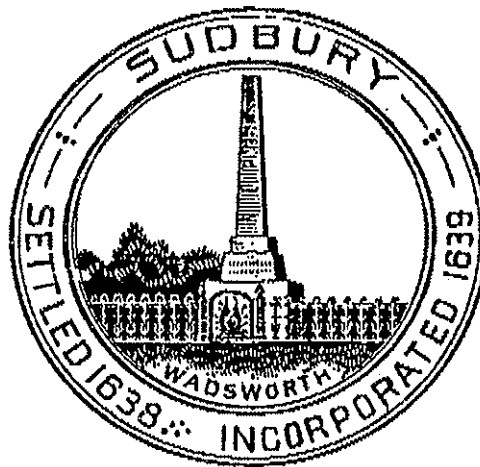
ANNUAL TOWN MEETING, APRIL 1, 2002

ADJOURNED ANNUAL TOWN MEETING

APRIL 2, 2002

STATE PRIMARY. SEPTEMBER 17, 2002

STATE ELECTION, NOVEMBER 5, 2002



TOWN OF SUDBURY,
MASSACHUSETTS
2002

ANNUAL TOWN ELECTION
MARCH 25, 2002

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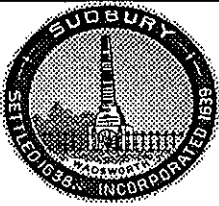
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ANNUAL TOWN ELECTION

March 25, 2002



The Annual Town Election was held at two locations. Precincts 1, 2 & 5 voted at the Fairbank Community Center on Fairbank Road and Precincts 3 & 4 voted at the Town Hall at 322 Concord Road. The polls were open from 7:00 am to 8:00 pm. There were 4,734 votes cast, representing 46% of the town's 10,401 registered voters. There was 1 contested race and two ballot questions. The final tabulation of votes was done at the Town Hall.

Precinct	1	2	3	4	5	Total
Board of Selectmen (1) for three years						
John D. Drobinski	734	616	585	633	715	3283
Blanks	314	274	269	231	295	1383
Write-Ins	14	18	14	11	11	68
Totals	1062	908	868	875	1021	4734
Board of Assessors (1) for three years						
Liam J. Vesely	687	567	543	577	661	3035
Blanks	372	335	323	294	358	1682
Write-Ins	3	6	2	4	2	17
Totals	1062	908	868	875	1021	4734
Goodnow Library Trustees (2) for three years						
Hans D. Lopater	678	548	520	571	642	2959
Robert W. Iuliano	622	505	510	544	578	2759
Blanks	819	752	701	633	818	3723
Write-Ins	5	11	5	2	4	27
Totals	2124	1816	1736	1750	2042	9468
Board of Health (1) for three years						
Brian J. McNamara	659	557	524	548	648	2936
Blanks	399	348	340	327	371	1785
Write-Ins	4	3	4	0	2	13
Totals	1062	908	868	875	1021	4734
Moderator (1) for one year						
Thomas G. Dignan, Jr.	750	635	596	642	729	3352
Blanks	306	265	267	231	287	1356
Write-Ins	6	8	5	2	5	26
Totals	1062	908	868	875	1021	4734
Park & Recreation Commissioner (1) for three years						
Peter S. Glass	385	323	311	316	461	1796
Joseph H. Mullin, Jr.	281	261	228	214	232	1216
Blanks	394	321	328	343	326	1712
Write-Ins	2	3	1	2	2	10
Totals	1062	908	868	875	1021	4734

Precinct	1	2	3	4	5	Total
Planning Board (1) for three years						
Michael J. Hunter	658	540	526	560	637	2921
Blanks	400	362	339	310	380	1791
Write-Ins	4	6	3	5	4	22
Totals	1062	908	868	875	1021	4734
Sudbury Housing Authority (1) for five years						
Steven J. Swanger	692	579	537	567	655	3030
Blanks	366	325	330	304	363	1688
Write-Ins	4	4	1	4	3	16
Totals	1062	908	868	875	1021	4734
Sudbury School Committee (2) for three years						
William G. Braun	677	569	529	558	647	2980
Richard J. Robison	654	554	520	543	638	2909
Blanks	784	684	682	642	749	3541
Write-Ins	9	9	5	7	8	38
Totals	2124	1816	1736	1750	2042	9468
Lincoln-Sudbury Regional District School Committee (2) for three years						
Ragnhild (Renel) Fredrickson	654	534	506	540	627	2861
Lauri Wishner	692	592	540	567	660	3051
Blanks	770	682	685	637	747	3521
Write-Ins	8	8	5	6	8	35
Totals	2124	1816	1736	1750	2042	9468
(Note: Members of Lincoln-Sudbury Regional District School Committee were elected on an at large basis pursuant to the vote of the Special Town Meeting of October 26, 1970, under Article 1, and subsequent passage by the General Court of Chapter 20 of the Acts of 1971. The votes recorded above are those cast in Sudbury only.)						

Ballot Question 1

Shall the town of Sudbury be allowed to assess an additional \$2,999,995 in real estate and personal property taxes for the purposes of funding \$1,599,687 in operating expenses for the Sudbury Public Schools, \$575,100 in operating expenses for the Lincoln-Sudbury Regional District High School, \$715,321 in operating expenses for other Town departments, \$41,887 in operating expenses for the Pool Enterprise, and \$68,000 in capital expenditures for the fiscal year beginning July first, two thousand and two?

Precinct	1	2	3	4	5	Total
Yes	653	492	402	485	550	2582
No	407	412	463	388	469	2139
Blanks	2	4	3	3	1	13
Totals	1062	908	868	876	1020	4734

Ballot Question 2

Shall Sudbury accept sections 3 to 7 inclusive, of Chapter 44B of the General Laws, in accordance with the summary which appears below?

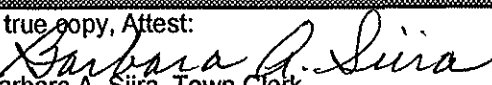
Section 3 to 7 of Chapter 44B of the General Laws of Massachusetts, also known as the Community Preservation Act, establish a dedicated funding source to acquire and preserve open space, parks and conservation land, protect public drinking water supplies, and scenic areas, protect farm land and forests from future development, restore and preserve historic properties, and help meet local families' housing needs. In Sudbury, the Community Preservation Act will be funded by an additional excise of 3% on the annual tax levy on real property and by matching funds provided by the state. The following exclusions shall be permitted:

1. Property owned and occupied as a domicile by any person who qualifies for low income housing or low or moderate income senior housing in the Town, as defined in section 2 of said Act;
2. Class three, commercial, and class four, industrial properties as defined in G.L. c59, Section 2A; and
3. \$100,000 of the value of each taxable parcel of residential real property.

Any taxpayer receiving an exemption of real property authorized by Chapter 59 of the General Laws shall be exempt from this Act. A Community Preservation Committee composed of local citizens will make recommendations on the use of the funds and all expenditures will be subject to a vote of Town Meeting and an annual audit.

Precinct	1	2	3	4	5	Total
Yes	543	441	365	473	495	2317
No	468	436	465	362	491	2222
Blanks	51	31	38	40	35	195
Totals	1062	908	868	875	1021	4734

A true copy, Attest:


Barbara A. Siira, Town Clerk

PROCEEDINGS

APRIL 1, 2002

ANNUAL TOWN MEETING

(The full text and discussion on all articles is available on tape at the Town Clerk's office)

Pursuant to a Warrant issued by the Board of Selectmen, March 14, 2002, and a quorum being present, Thomas Dignan, the Moderator, at the Lincoln-Sudbury Regional High School Auditorium, called the meeting to order at 7:36 PM. Father John Fitzpatrick, who was invited to deliver the invocation, was unable to attend. The moderator led the Hall into a moment of silence and then introduced an individual who was selected from the Lincoln-Sudbury Regional High School to lead the Hall with the Pledge of Allegiance. He called on Evan Gerby who is a sophomore at Lincoln-Sudbury.

The Moderator announced that he was in receipt of a communication from the Town Accountant indicating that the free cash available for the Town Meeting was in the amount of \$1,182,077. He had examined and found in order the Call of the Meeting, the Officer's Return of Service and the Town Clerk's Return of Mailing.

Upon a motion by John Drobinski, Chairman of the Board of Selectmen, which was seconded, it was

VOTED: To dispense with the Reading of the Call of the Meeting, and the Officer's Return of Service and to waive the reading of the separate articles of the warrant.

Mr. Dignan introduced the Town Officials and the Finance Committee members and recognized Chairman, John Drobinski who has become the longest sitting Selectman in the history of the Town. The Moderator then introduced the Foreign Exchange Students: Antoine de brouwer from Belgium, Susana Car from Croatia, Lukas Burri from Switzerland and Rafael Parrella from Venezuela.

Selectman Larry O'Brien was recognized to read the following resolution in memory of those citizens who had served the Town and have passed away during the year.

RESOLUTION

WHEREAS: THE TOWN OF SUDBURY IS FIRST AND FOREMOST THE SUM OF ALL ITS PEOPLE AND AS SUCH HAS ENJOYED THE BLESSING OF THOSE IN THE COMMUNITY WHO GAVE OF THEIR TIME AND TALENT TO ENRICH THE QUALITY OF LIFE IN OUR TOWN; AND

WHEREAS: CONTRIBUTIONS, CIVIC DUTY AND PUBLIC SERVICE HAVE BEEN RENDERED BY SEVERAL OF ITS CITIZENS AND EMPLOYEES WHO HAVE PASSED FROM AMONG US;

NOW, THEREFORE, BE IT

RESOLVED:

**THAT THE TOWN OF SUDBURY HEREBY EXTEND ITS
HEARTFELT SYMPATHY TO THE FAMILIES OF THESE
PERSONS AND DULY RECOGNIZE THEIR SERVICES AND
DEDICATION:**

IRA R. AMESBURY, JR. (1919-2002)

Moved to Sudbury: 1950

Revolutionary Bicentennial Committee: 1967-1969

Historic District Study Committee: 1961-1963

CATHERINE V. (SHARP) BADUSKI (1923-2001)

Moved to Sudbury: 1979

Republican Election Worker: 1989-1992; 1994-1998

JOHN P. BARTLETT (1925-2001)

Lifetime Sudbury Resident

Finance Committee: 1950-1954

Special Police (Water Dist. Land): 1953-1954

Gasoline Oil Committee: 1953-1954

Committee to Investigate Acquisition of

Hosmer Property: 1957-1958

Steering Committee: 1958-1959

Assessor: 1963-1972

Sudbury Growth Policy Committee: 1976

WALTER J. BELL, JR. (1942 - 2002)

Moved to Sudbury: 1973

Haynes School Teacher: 1969 - 2002

EDWIN A. BLACKKEY (1927-2001)

Moved to Sudbury: 1956

Earth Removal Board: 1971-1976

Sudbury Historic Districts Commission: 1973-2001

BETTY JANE BUSIEK (1934-2001)

Lincoln-Sudbury Regional High School

Biology Teacher: 1966-1999

WILLIAM S. FARRELL (1926-2002)

Moved to Sudbury: 1956

Memorial Day Committee: 2000-2002

JONATHAN D. FRIDMAN (1932-2002)

Moved to Sudbury: 1963

Election Officer: 1990-1994
Board of Registrars: 2001-2002

RICHARD J. HANLON (1929-2002)
Moved to Sudbury: 1958
Election Officer--Emergency
Inspector: 2000 – 2002

ROBERT HAWORTH (1932-2002)
Lived in Framingham
L-SRHS Baseball Coach: 1965-1971

CORA HOLLAND (1949-2001)
Moved to Sudbury: 1986
Town Report Committee: 1992-1995

FRANCIS J. KOPPEIS (1916-2001)
Resided in Sudbury: 1968-1992
Innkeeper, Longfellow's Wayside Inn: 1958-1989
Co-founder of Sudbury Minute and Militia
Permanent Public Celebrations Committee: 1963-1971
Industrial Development Committee: 1970-1974
Memorial Day Committee: 1971-72, 1974-1983
Sudbury 350th Anniv. Celebration Com.: 1986-1990

ANNIE L. LONG (1907-2001)
Moved to Sudbury: 1937
Nixon & Curtis Schools Cafeteria Mgr: 17 Years

GERALDINE R. MORELY (1919-2001)
Moved to Sudbury: 1956
Asst. Registrar, Town Clerk's Office: 1979-1987

HENRY M. MORGAN (1925-2001)
Lincoln-Sudbury Regional District School
Committee member (Lincoln): 1974-1977

JOHN E. MURRAY (1929-2002)
Moved to Sudbury: 1959
Park & Recreation Commission: 1973-1977
Conservation Commission: 1976-1978
Fence Viewer: 1978-1984
Board of Selectmen: 1978-1984
Rep. to SPHNA: 1979-1980
Middlesex County Advisory Board Liaison: 1979

**Massachusetts Municipal Legislation Liaison
Assoc.: 1980-1982**

STANLEY PHIPPARD (1918-2002)

Moved to Sudbury: 1937

Park & Recreation Commission: 1962-1966

Finance Committee: 1968-1969

ERNEST RUSSO (1909-2001)

Lincoln-Sudbury Regional High School

Parking Attendant: 1979-1989

Special Constable: 1976-1984

MARION M. SNOW (1913-2002)

Moved to Sudbury: 1940

Election Officer: 1971-1972

AND BE IT FURTHER

RESOLVED:

**THAT THE TOWN OF SUDBURY, IN TOWN MEETING
ASSEMBLED, RECORD FOR POSTERITY IN THE MINUTES
OF THIS MEETING ITS RECOGNITION AND APPRECIATION
FOR THEIR EFFORTS TO OUR TOWN.**

The resolution was seconded and UNANIMOUSLY VOTED.

Mr. Dignan also said that it was his sad duty to announce that one of his predecessors Frank Sherman died on March 31st. He was the Moderator of the Town for a number of years.

The Moderator announced that there was a tribute put together for the Town Meeting in remembrance of the September 11th tragedy. The Hall then proceeded to watch a lovely tribute to the 9/11 victims.

Mr. Dignan reminded the Hall that the summary of Town Meeting procedures is contained in the Warrant.

The Moderator recognized Chairman John Drobinski for the report of the Board of Selectman as to the State of the Town.

Selectman Drobinski welcomed the Hall to Town Meeting and expressed his enjoyment seeing all in attendance.

He stated that Sudbury has had a year of mixed opportunities, challenges and changes. We are slowly recovering from the tragic events of September 11th, and as you know we lost two Sudbury residents on that defining day. The impacts continue to touch us each day. We have also said goodbye to many longtime residents of the community who helped shape what we have become.

Our Town finances presented numerous challenges, which will continue to be a challenge even after the successful override vote. However, on the positive side, the community is vibrant and involved. Forty-six percent of voters turned out at the recent Election. At the same time, the Board of Selectmen takes away from the recent vote a message of financial responsibility, and to this end we are committed to fair and responsible taxes for all of Sudbury's taxpayers.

A significant number of citizens came out to support the Town's Management by voting in favor of the override and passing the Community Preservation Act. This collaboration, this community spirit, and this commitment to Sudbury are the strength and the key to the sound financial and environmental health of our community.

This year has been a year of many accomplishments:

- **The Town concluded a wastewater needs analysis of the Route 20 business district and determined a need exists.**
- **The Master Plan was finalized and is now being implemented.**
- **Lincoln-Sudbury School District is proceeding on their path to a new facility.**
- **A new Department of Public Works facility is in the construction permitting phase.**
- **The Frost Farm project for affordable senior housing is well underway.**
- **The No Place for Hate Program was initiated with remarkable success.**
- **The Town has tapped new revenue sources to help with our revenue shortfalls. We are selling gravel from the Melone gravel pit and leasing cell tower space. In addition the Board has approved the ESS Athletic Facility on Route 20 and the Cummings expansion on Route 117, also new sources of revenue; as well as, Sudbury's first Senior Residential Community, Spring House Pond on Nobscot Road.**
- **The Town has started a visioning process to look at the development of business in a section of Route 20.**
- **The HOPE Sudbury Committee was formed to promote helping those in need since September 11th.**
- **The Town maintained a AAA Bond Rating.**

Going forward our major challenges are financial and we must continue thinking about tomorrow and plan for the future. We must continue to think differently, to consider new ways of doing things, and to understand the impact of our current decisions for the future.

We cannot ignore managing within financial realities. We need to understand the budgetary impact of full build-out, as well as environmental, aesthetic and demographic impacts. We need to maintain and upgrade the vitality of our Business Districts. We need to be cognizant of the issues regarding the Town work force as it ages and our responsibilities to retirees. We must maintain our infrastructure and seize the occasional opportunities for recreational space, preserve our historic treasures, provide for housing equity to ensure a diverse community and find new sources of revenue.

The main tool in helping us solve these problems is leadership: leadership from the citizens of Sudbury, whether elected, appointed, or the numerous volunteers that make this community work.

We need to consistently remain involved in the community whether it is dealing with traffic, schools, playing fields, or other Town wide issues.

We need leadership from our employees. We must expect and demand that they work together and see beyond their own turf and work for the good of the entire community. At the same time we must recognize them for the work they do.

And lastly, we need leadership from our state and federal representatives: we must make them aware of what the needs of our community are and hold them to do what they promised and make sure they fund the unfunded mandates that they put forward: things like special aid, local aid and make sure that they fulfill the promises that they made to the communities.

Finally, we are a community of diverse ideas and opinions founded in mutual respect, which comes together at Town Meeting. Your presence here tonight expresses that pride that started more than 300 years ago in being involved, debating and acting on the finances, bylaws, and issues that shape the future of our community. We must focus not only on today but the future as our forefathers did and our children and grandchildren will do. We must recommit ourselves to leaving a legacy of community. We will continue to solve our issues, devise better ways to manage resources and implement those initiatives that make us a stronger community. Tonight we continue this process as we have numerous Articles to debate and vote on that will improve and enhance the character and financial health of Sudbury.

We thank you for coming and look forward to your participation over the course of the next few evenings.

The Moderator announced that if the hall continued to fill up we have an auxiliary facility at the Rodgers Theater which can be opened up.

Mr. Dignan said for many years it has been a tradition at the Annual Town Meeting to honor one of our fellow citizens who has performed valuable service for the Town by asking him or her to make the motion under the first Article in the Warrant. This year we depart from that tradition and this year an entire family will be honored by this year's presentation with respect to Article 1. As you are aware our Town lost one of its outstanding citizens and educators when Wally Bell died last winter. Wally Bell was the patriarch of a family of teachers. He taught at the Haynes School for over thirty years, Sandy his wife has been a teacher in Sudbury for over twenty-five years. Their children Gretchen and Trevor both coached youth soccer in Sudbury and have now each begun teaching careers of their own. While attending Wally's wake and funeral I found myself thinking not only of Wally but also his remarkable family and how many lives they have touched here in Sudbury. In my own case, Sandy taught my older daughter in school and Gretchen coached my younger daughter in soccer. He said his family is only one of indeed thousands of families whose lives have been touched in a positive way by members of the Bell family. Personally, I am aware of no family that has given more to our Town than the Bells and it is for that reason that I consider it an honor and a privilege to recognize Gretchen and Sandy Bell to present on behalf of the Bell family the motion under Article 1.

ARTICLE 1 HEAR REPORTS

To see if the Town will vote to hear, consider and accept the reports of the Town Boards, Commissions, Officers and Committees as printed in the 2001 Town Report or as otherwise presented; or act on anything relative thereto.

Submitted by the Board of Selectmen.

(Majority vote required)

Moved to accept the reports of the Town Boards, Commissions, Officers and Committee as printed in 2001 Town Report or as otherwise presented subject to the correction of errors if any were found.

The motion received a second.

The Moderator acknowledged the Bells. Mrs. Bell thanked the Hall and especially the Moderator for the honor that was bestowed upon the family. She also wanted to thank all for the incredible outpouring of support from the Town. She said that as most of the Hall knew, Wally taught for thirty years and he was magic with kids. He was magic with their own but he was magic with so many as witnessed by letters that they have received from all over the world. She said it was also a two way street. We don't give to a Town that doesn't give back to us. They have been nurtured not only in this time of sorrow but for all of the years that they have been in Sudbury. Wally and she were given a tremendous opportunity in the Education Department where they were allowed to bloom and to do as they thought best in teaching and that gave them a great deal of satisfaction. Their children are products of the education system in this Town and they couldn't have asked for more. While she certainly accepted this honor she would also like the Hall to remember that it is a two way street and they gained in both directions.

Mr. Dignan asked all those in favor of the motion under Article 1 to indicate by raising their card.

The motion under Article 1 UNANIMOUSLY VOTED.

CONSENT CALENDAR

The Moderator said we were now on the Consent Calendar. With respect to the Consent Calendar he said he would call out the numbers of the Articles one by one, if any voter has doubt about passing any motion or wishes an explanation of any subject in the Consent Calendar the voter should stand and say the word hold when the number is called. If the purpose of the request is to merely ask a question an attempt to obtain a satisfactory answer will be made and if that occurred the Article will remain on the Consent Calendar absent of further request to hold. If the purpose of the request is to hold the Article for debate the Article will be removed from the Consent Calendar and restored to its original place in the Warrant to be brought up and voted in the usual way. No voter should hesitate to exercise the right to remove matters from the Consent Calendar as the view of the voter as to the need to debate that is supreme not that of the Town Officials who put together the Consent Calendar. It is hoped that voters will remove Articles from the Consent Calendar only in cases of genuine concern. He continued by telling the Hall Articles 22 and 33 had to be removed from the Consent Calendar due to technical reasons because the motion had to be changed slightly which required their removal so he did not read those two numbers.

Mr. Dignan began reading the numbers of the Consent Calendar. Article 2 was held for a debate, Article 11 was held for debate, Article 12 had a question from Mr. Tyler. He asked why the Revolving Accounts were in separate Articles. He wanted to know if there was a reason for not having one Article for Revolving Accounts in separate Articles. Town Council, Paul Kenny responded and said some of these Articles could be joined together but some of them could not be joined. He said each of the Articles requires a specific appropriation so some of them would be required to be separated. The answer to Mr. Tyler's question is yes some of them could be joined together but he didn't think all of them could be joined together. Mr. Tyler was satisfied and we were now on to Article 13, 14, 15, 16, 17, 18, 19, 20, 21, 26, 27, and 35. There was a question on Article 35 and Council responded. Article 35 was left on the calendar. Article 36 had a question. Council responded and Article 36 was left on the Consent Calendar.

The following articles were held and removed from the Consent Calendar: ARTICLES 2, 11, 22 and 33.

The Moderator said it would be in order for him to take a Motion at this time to take Articles 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 26, 27, 35 and 36 out of order and read them together at this time. He asked if he had such a Motion and Mr. Drobinski so Moved.

The motion received a second. The Motion was VOTED.

It was now in order to Move in the words of the Consent Calendar motion as printed in the Warrant for Articles 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 26, 27, 35 and 36.

Mr. Drobinski so Moved and the motion received a second.

The motion was UNANIMOUSLY VOTED.

**ARTICLE 2. AMEND BYLAWS, ART. XV.1 -
BUILDING PERMIT FEES**

To see if the Town will vote to amend Section 1, Building Permit Fees, of Article XV, Building Code, of the Town of Sudbury Bylaws, by increasing the fee for each building permit from \$5 to \$10 for each \$1,000 or portion thereof of the estimated cost of the work and increasing the fee for each building permit for work initially commenced without benefit of a permit from \$10 to \$20 for each \$1,000 or portion thereof of the estimated cost of the work, so that said Section 1 shall read:

"SECTION 1. BUILDING PERMIT FEES. The fee to be paid upon the issuance of each building permit shall be ten dollars (\$10.00) for each \$1,000 or portion thereof of the estimated cost of the construction, alteration, removal or demolition, and the minimum fee shall be twenty dollars (\$20.00); provided that the fee to be paid upon the issuance of each building permit relating to such work initially commenced without benefit of a permit shall be twenty dollars (\$20.00) for each \$1,000 or portion thereof of the estimated cost of such work, and the minimum fee shall be forty dollars (\$40.00). No fee shall be charged for the issuance of any building permit to the town or for work upon any building owned by the town."; or act on anything relative thereto.

Submitted by Petition on behalf of the Inspector of Buildings. (Majority vote required)

Chairman John Drobinski Moved in the Words of the Article.

The motion under Article 2 received a second.

The Moderator acknowledges Town Manager, Maureen Valente in support of this Article.

She proceeded by saying permit fees are intended to cover the cost of the Office of the Building Inspector. These fees should be set and recovered so that we minimize the taxes that will be subsidizing this activity. The cost of the Building Inspector's office right now as has been determined is just shy of \$400,000 on an annual basis. Including the indirect cost of the benefits of the employees of that department. Right now permit fees are generating about \$178,000 annually. The Assistant Building Inspector and Finance Director together conducted an analysis of the cost of the Department and showed that these current rates were not covering the costs. In their analysis they also surveyed many surrounding communities to see what they charged. Communities charging the rate that we are proposing include the Towns of Lincoln, Wayland, Weston and Framingham which all charge \$10 per \$1,000 evaluation. The last time this fee was increased was 1984. We project at

this time this increase will bring in approximately \$100,000 of additional revenue. We use this number in proposing the budget that is before you that is to offset the cost of that department.

FINANCE COMMITTEE: The committee supports approval of this Article.

A resident, Hank Tober spoke against this Article.

Another resident, Mr. Coe spoke and said that he is the person who asked to hold this Article from the Consent Calendar. He asked where in the Town Charter that asked for the Building Department be covered by the permitting fees? He urged defeat of this Article.

Ralph Tyler, said he is in favor of this Article but he thinks there is another problem that needs to be addressed. He thinks there is a more fundamental control that needs to be implemented besides adding this extra fee.

The motion under Article 2 was VOTED.

ARTICLE 3. FY02 BUDGET ADJUSTMENTS

To see if the Town will vote to amend the votes taken under Article 4, FY02 Operating Budget, of the 2001 Annual Town Meeting, by adding to or deleting from line items there under, by transfer between or among accounts or by transfer from available funds; or act on anything relative thereto.

Submitted by the Board of Selectmen.

(Majority vote required)

Mr. O'Brien moved to INDEFINITELY POSTPONE Article 3.

The motion under Article 3 received a second.

Mr. Dignan asked Mr. O'Brien if he wished to give an explanation for the postponement. Mr. O'Brien explained that there are no planned budget adjustments for FY02.

The motion under Article 3 to Indefinitely Postpone was UNANIMOUSLY VOTED.

ARTICLE 4. UNPAID BILLS

To see if the Town will vote to raise and appropriate, or appropriate from available funds, a sum of money for the payment of certain unpaid bills incurred in previous fiscal years or which may be legally unenforceable due to the insufficiency of the appropriation in the years in which such bills were incurred; or act on anything relative thereto.

Submitted by the Town Accountant.

(Four-fifths vote required)

The Moderator recognized Mr. O'Brien.

Move to appropriate \$1,031.95 for the payment of an unpaid bill incurred in a previous fiscal year, as follows:

\$1,031.95 to pay Keyspan Energy Delivery
(Building Department);

said appropriation to be raised by transfer from Free Cash.

The motion received a second.

Mr. O'Brien spoke in support of the motion. He said that the Keyspan Gas Delivery service notified the Town that we had a malfunctioning gas meter that was not reporting usage over a four month period. By the time the bill was generated and received by the Town, the books for the fiscal year had been closed. If it had been received in a timely manner the bill would have been paid promptly. Since the money that was in that budgeted account went to free cash, we are just asking that it be transferred back for payment of this bill.

FINANCE COMMITTEE: The Committee supports approval of this motion.

The motion under Article 4 was UNANIMOUSLY VOTED.

ARTICLE 5. FY03 BUDGET

To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums, or any other sum or sums, for any or all Town expenses and purposes, including debt and interest, and to provide for a Reserve Fund, all for the Fiscal Year July 1, 2002 through June 30, 2003, inclusive, in accordance with the following schedule, which is incorporated herein by reference; and to determine whether or not the appropriation for any of the items shall be raised by borrowing; and to further determine that automobile mileage allowance rates shall be paid in accordance with Federal Internal Revenue Service mileage allowance regulations; or act on anything relative thereto.

Submitted by the Finance Committee.

(Majority vote required)

Mr. Dignan said as a result of the Election held last Monday, it is his understanding that the Finance Committee will present the Override Budget to the meeting. The first thing we would do is take a motion from the Finance Committee when we get to the moving part proposing a budget that would be limited to the amount that would be required to finance the override budget proposal. The first motion they will make will only seek a declaration from the Hall as to the overall limit to the budget. A vote in favor of that limiting motion does not mean that you have voted for the particular distribution of the total amount as set forth in the Warrant. Once that motion is taken care of, we will move immediately to address that budget in the usual way and finally vote that budget.

Before we begin he wanted to run over the rules we will follow in addressing the budget. There will be a main motion, there will be a second. We will then deal with motions to amend and questions. Mr. Dignan began by reading the budget in numerical order and title and asking in each case if anyone has a motion to amend or a question. He proceeded to explain the process.

The Moderator recognized Sheila Steward to make a presentation on behalf of the Finance Committee. She said this year's budget process has proven to be one of the most challenging in

recent years. The Town's fiscal situation continues to be severely constrained due to continued economic pressures at both the State and Local levels and to increase costs needed to provide services.

In September, the Finance Committee asked the cost centers to present a level service budget that was as lean as possible and to strongly consider only minimal hiring. At the financial summit meeting in October a bleak revenue picture was forecast. In December the Finance Committee was presented budgets totaling \$4,880,509 more than the Proposition 2 ½ levy would allow. During the course of our six weeks of hearings it became apparent that full funding of the budget requests would be impossible. The magnitude of fixed costs and mandated costs offered little flexibility in arriving at a budget that would maintain the current levels of service. Because the revenue picture never improved we were forced to ask for level funded budgets from all departments and prepare a budget that matched the mandatory constraints of Proposition 2 ½ levy limit. The Finance Committee is obligated to recommend to Town Meeting a budget within the limits of Proposition 2 ½. FY03 non-override budget reflects a desire to distribute the available revenue across all four cost centers giving consideration to maintaining quality service levels to a growing population. Finance Committee recommended non-override budget of \$58,766,627 exclusive of debt service which is a decrease of \$17,490 from the FY02 budget. This budget provided level funding for Town Services, Sudbury Public Schools and Lincoln-Sudbury Regional High School. It also provided a level service budget for Minuteman Regional Technical High School. Due to increasing costs, level funding will require significant reductions in personnel and services in all three cost centers. The proposed budget within the levy limit does not provide additional funding to address increasing demands for Town services due to population growth or student growth in the schools. Additional funding in the amount of \$2,999,995 is being requested by the Town and respective School Committees as an operating override. The override will enable the Town to restore nine full-time equivalent positions, enable the North Fire Station to remain open nearly year round. The schools will have fewer layoffs, restored programs and services. After many hours of meetings with the Town's Committees, Boards and Departments the majority of the Finance Committee is convinced that an override of Proposition 2 ½ is necessary if the Town wishes to avoid a dramatic decrease in services.

The debt service represents all authorized obligations affected by the sale of long and short term bonds and notes. The debt service for the Town is \$9,834,201. This is down from fiscal year 2002 where the total debt service was \$10,424,391; \$3,169,499 of the total debt will be paid through a grant from the School Building Assistance Bureau. All three K-8 schools; Curtis, Haynes and Loring have been permanently financed. Total debt service payments go down in fiscal year 2004 and beyond which allows for the bonding of Lincoln-Sudbury Regional High School and the Department of Public Works Facility without increasing debt payments beyond fiscal year 2002 and fiscal year 2003 levels. The Department of Public Works Facility will be bonded in fiscal year 2004 and the Lincoln-Sudbury Regional High School in fiscal year 2005. We are fortunate that Sudbury continues to maintain a positive reputation for financial stability. Strong management practices have contributed to our ability to maintain and enhance AAA credit rating, the highest Municipal rating. This high credit rating allows the Town to receive the best, most competitive interest rates. Local property taxes are the primary source of revenue for the Town. They grow at the allowable 2 ½% plus adding taxes from new construction and any override amounts. Currently 76% of Sudbury's total annual budget is funded by the property tax. Non levy revenue estimates for FY2003 are projected to decrease from FY2002 revenue by \$1,489,651 or a 9.26% decrease.

1. Local receipts include:
 - motor vehicle excise
 - interest income
 - hotel occupancy tax
 - building permit fees
2. Free cash is lower than recent years, this is primarily due to the loss of investment income due to lower interest rates and use of free cash as a source of revenue in prior years.

3. Miscellaneous includes funding from abatements surplus funds of \$194,033,
 - \$20,000 from the retirement trust fund
 - \$192,494 from the ambulance fees
 - \$76,263 from the 1996 Annual Town Meeting Article 31.

The main reasons for decline in revenue are the slowing economy and the reductions in state aid. Looking ahead the Finance Committee feels the impact of the increasing tax rate and the ability of citizens especially those on fixed incomes to afford these rising taxes need to be addressed by the Town. The Committee again mentions that additional sources of revenue such as increased commercial business, senior residential communities or other creative measures must be found to relieve the residential taxpayer. From a financial prospective the next several years will be challenging for the Town and its' citizens. The financial forecast indicates things are not going to be better in FY2004 and FY2005. In order to begin to keep costs down the committee is recommending the following:

- that wage packages be kept in line with what we can afford
- that we be provided with the full cost of wage negotiations
- that the full cost of new hires over and above budget personnel be provided
- items that are budget drivers be clearly identified
- that all cost centers provide detailed, realistic projections of any major project or program that would be undertaken during the year; we would not expect to see them during the year if not identified
- we will also be asking, how are people doing things better
- the Finance Committee feels that only by continuing to work together can we provide quality local services with limited funds

The Moderator recognized Ms. Valente, the Town Manager. She proceeded to tell the Hall that she knows this issue has created so much anxiety and concern and questions in all of their minds. As she looked back on her notes of a year ago she saw how profoundly things have changed in one short year. Before she started talking about the Town Operation Budget she was asked by the other cost centers (the K-8 system and L-S) to give a run-through, a background and give a prospective for them on how the year was approached and what the process was like and what they went through.

Sheila did a good job of summarizing the first slide; but she continued to say Kerry Speidel and she start every year with a forecasting model in which they put in some reasonable assumptions about what the rate of growth in certain things should be and that is done during the summer. At that point they identified about a \$2½M gap between available revenue and what they thought would be the reasonable budgets of how budgets would come in. That is pretty close to a starting point that they are at every year. Sheila went through all the fall steps that were gone through and the Finance Committee hearings. She pointed out several things that they have been doing; small strategic planning meetings between the Superintendents and herself, their finance staff, and generally one Selectman and one or two School Committee members sit in on them where information is exchanged. It's a chance to find out more in order to understand each other's budgets and where we are at that time. In the January and February period the Selectmen knew that an override question would be coming to them. They spent a lot of time listening. They went to almost every Finance Committee meeting, listening and asking the questions that would determine what was the size of the override that would balance the needs, what they felt about the services we had to protect and what were the fiscal realities we would be asking the taxpayers for.

Regarding the revenues her approach was going to be slightly different. In almost every year that Ms. Valente has been here and she has been here since 'FY97 by the end of the whole process there was enough to protect our core services. We didn't have to lay anyone off or to

constrict things; we always came back and asked the Town what growth they would like to have met. We have a growing population, growing enrollment, we have requirements from the State and Federal Government. Would you like to give us additional resources to help meet those requirements? That was the nature of previous overrides, this one was profoundly different. We found ourselves in a position of not being able to protect the core services.

She summarized the chart that was being shown:

- The first chart had to do with what they had before the override – there was .44% growth in revenue \$200,014. That was assuming the \$100 fees from building permits would be approved by Town Meeting and that was built in to the number. With override being successful if you build that into what revenues are potentially available we came to 6.52% as compared to in previous years 9.34% with an override in 2001 and 8.66% with an override in 2002. This is already a sharp decrease in terms of the revenues that are available to support a budget.

She commented on this because she thinks it's been in the paper and it's been referred to as "The Town". In her view there are three "Towns"; first the Town Departments; Police, Fire, etc. those are the ones that the Town Manager oversees and the Board of Selectmen are responsible for. Then there is the Town of Sudbury which is a corporate entity. It issues debt and it provides benefits for its employees and that provides for both the Town operating departments and the schools – the K-8 System. We are employed by and we belong to this corporate entity called The Town of Sudbury. That is another "Town" that's out there. There is a third and larger one which is all of us here at Town Meeting and the whole community and from that the Lincoln-Sudbury Regional High School belongs to that community. It doesn't belong to the corporate entity of the Town of Sudbury, nor does the Water District belong to the corporate entity or the Minuteman. We are all players; we all have to work together and sort and balance these things out together.

She said these are her personal views but she wanted to share them with the Hall. Some have said they think there is a crisis here. She said she doesn't believe that we have a crisis. A crisis is unacceptable results; if what we are doing produces totally unacceptable outcomes; for instance, if we were poorly educating our children, if we had unresponsive public safety, if we had major social welfare problems, if we had financial mismanagement, if we had a Town divided and warring against itself whereas nothing could move forward because every group was constantly battling and trying to diminish each other. A crisis is at the foundation of your organization and who you are – she would argue that our foundation is solid. We have the AAA credit rating which has been referred to before. Our measures of education provided in the community are excellent. Property values are high; signs of community and working together are strong. We have excellence between the many committees, boards and employees of both the corporate entity of Sudbury and the larger community. Future planning continues at a very high level and we are always looking at what are the best things for the future.

We have heard that overused analogy "The Perfect Storm" but that truly is what happened to us this year. All of those revenue sources that we count on in the past free cash may have been down but local receipts were high. State aid may have been down but free cash was up. All of them this year just went down. We are not immune to State, Regional and National situations but we are taking steps for the future. We know that we must work together to slow the rate of growth and expenses. Some of the drivers we can slow down and some are beyond our control and we just have to compensate for them somewhere else. For some of them it will take the long run to bring them under control. We need to generate more diverse revenue within the Town.

In summary as a background she wanted to say twenty years ago she was in Washington, DC on a grant project that was funded by the National Science Foundation and they studied all the communities that were into bankruptcy. New York was going into bankruptcy and others were

having problems. What they found was that many communities were facing the challenge; it was how they responded to them whether they ended up in bankruptcy or not; whether or not they near defaulted and had all the other signs. It was how they responded to the challenge. That is what is before us; it is how we respond to the challenge. We should not be fooled into taking some short term, easy cuts, deferring maintenance, deferring purchase of capital items that we need. Accounting gimmickry, she saw that the state of Arizona is going to count eleven months of expenses and twelve months of revenue. Anyone can solve their problem doing that, we must be sure we don't fall for that kind of short-term easy types of things. They only postpone and hide the growth in the problem. We need to address whatever it is and say what services are desired by this community – "Is the community willing to support them?"

With that as background Ms. Valente ran through the Town Departments which are the Departments that she represents and she is bringing forth a budget for those departments. The Town Departments represent about 26% of the operating budget in 2002. She used '02 numbers because she was not sure what was going to happen in the hall tonight. She started with what was already approved.

- We represent 23 different departments and offices and 181 equivalent employees; the oversight is by the Town Manager working for the Board of Selectmen. Many other Boards are involved; Park & Rec, the Library Commissioners, etc. are involved in working and running this part of the Town.
- In terms of the original budget that was submitted, the \$543,000 was the operating needs and that was what she thought would be needed.
- The second line is the cost of the benefits for the employees of the Town operating departments
- In terms of what made up the \$543,000 she was looking for
 - Salaries were \$208,000
 - Expenses \$360,000 (real problems; utilities, over \$125,000 were just utility costs including just the street lights) across the board our utility costs were up

In terms of the cuts that she recommended if there was no override, she laid out the positions:

- Public Works and Engineering share the loss of three positions
- Human Services
 - The Youth Coordinator
 - The Senior Outreach Programs would be eliminated
- In Police and Fire she had equivalent to two because we would delay the hiring of new Police Officers as they retire so that at all times we would be down one officer but we would continue to hire if those vacancies occurred.
 - In the Fire Department we cut the equivalent overtime of one position
- Finance down one position
- Clerk and other positions within the Selectman, Law, Library and just general clerical across the board

Expenses were also planned to be cut \$400,000, DPW in particular took the brunt of all of these proposed cuts and this was in snow, ice and materials for the cemeteries. All of the things that they do across the board.

Police, Fire, MIS and general cuts in almost every single budget. Once the override was formulated and she was asked to put together what cuts she would make under an override budget, that is if the budget proposed passes and there are still cuts. The Economic development specialist which we worked hard to get approved last year and we feel is one of our keys to getting our commercial sector more vitalized and producing more revenues, of everything that we would have to

cut it was one that could be cut. A hazardous waste collections day, clerical, public safety, different items; equipment, etc. within those departments. All of this is in the Warrant. It would have been more, \$168,000 would have been more on the Town's side; \$100,000 in the building permits fees which you supported, \$68,000 more from ambulance receipts which we used to offset some of the Fire Department cuts to avoid more cuts in that department. The impacts of those in public safety are police and fire are what they were decades ago while the press on them is up. Post 9/11, the expectations from the State and Federal government, additional amount of training and effort that we have to go into; when I looked at the cuts I simply couldn't lay off any police officers. We need those public safety officers and her regret at this point is that she cannot add to those. Public Works, Human Services, Economic Development and Information Sharing and learning; those will be the losses if the override budget was not supported for the Town.

Ms. Valente said she could not conclude without mentioning again what she sees as some of the Town's future needs.

Town Operating Departments:

- The DPW, we have serious problems especially with Parks and Grounds. We have added new fields; there is tremendous growth in children and playing fields.
 - The new Little League site
 - The new Haskell, etc.
- We have two guys doing all that work on those fields. The workload has become overwhelming. We will have to do something about that for the future.
- The usage that the Library gets, every time she hears those statistics she becomes overwhelmed at what the staff are expected to do. All of you love the Library; you're all there, all the time. We really haven't grown proportionately in the services and the staffing that needs to be done to keep that facility going the way you expect it to be.
- Protecting our infrastructure – our buildings, especially and our roads, we have been making some progress; we need to keep doing that.
- Economic Development is still seen as the core. That plus build-out analysis in trying to balance how much development we allow. She said when she has looked at other Towns and talked to fellow Town Managers, those that are having the least amount of struggle with this and almost every Town is struggling with this, have a very vibrant commercial sector that generates a great deal of the taxes. They are still spending the same but it is not being felt in the residential pocketbook. We need to continue looking at that; we do feel that there is room for growth in that area.

In summary, the Town operating departments have not grown much in the last few years but the Town population has grown. We have made a commitment across the board from the other cost centers and the Selectman and thankfully with your help to at least keep our core maintained; our basic services and not to retreat from that. When the override was discussed we all realized that there wasn't much further the Town could go down in the operating departments because we were pretty much at every effort at the minimum. Other things are just the choice to maintain the quality of life; the Youth Coordinator, the Outreach Worker, Library and Education. Those are quality of life and that is where we come back and ask you what is important and where are your priorities and we tried to put together a budget that reflects that thinking. Thank you.

Mr. Dignan recognized Mr. Richard Robison representing the Sudbury Public Schools Committee. He began by acknowledging their appreciation of the work and the collaboration that has been taking place with the various different groups within Town in order to present this budget tonight. He said they are committed to working together and being able to provide the high quality of education in the context of the services of the Town.

The budget components for FY03 primarily are made up of;

- staff salaries approximately 78%
- plant maintenance 4%

- transportation cost 4%
- Special Education expenses that go beyond the salaries of those who are on the payroll 9%

Other expenses and costs related to the operation of the schools which includes;

- professional development
- staff conferences
- replacement and maintenance of copy machines
- support for computer software and a variety of other things
- everything else gets thrown into that last 5%

Our original budget request for FY03 as compared to FY02 went from \$21,007,000 to \$23,132,000. The cost of benefits has been expanded based on the advice of the Town Manager. The Town manages the benefits portion for us. Going from \$2.7M in FY02 to \$3.35M in FY03 for a total request of \$26,448,775. We recognize based on the revenue projections given to us at the various Town forums that it meant we were looking at a \$2.6M shortfall.

The things that drive our budget in FY03 include a 4.6% overall increase in salaries of \$959,000, a total increase in Special Education costs have been rising steadily in this past year at 4.3% or \$910,000. All other expenses increased \$255,000 or 1.2% of the total leaving us with a result of requesting 10.1% increase in budget plus the direct benefit costs which are included in the Town's side \$507,000.

The Moderator interrupted the speaker as he understood the hall was getting crowded towards the back. He announced that the Rodgers Theater was open and he reminded the Hall that he would not be able to hear them from the Rodgers Theater and said when voting was done we would address that issue.

Mr. Robison continued with his presentation. He said in working with the Finance Committee and other Committees in Town the question has come up; "What has been driving the cost of the school budget over the past few years?" He reviewed this question with "where we have been and where we are going". He said the cost drivers have been enrollment growth, building expansion and renovations, curriculum and instruction, special education and employee benefits. Enrollment increases over the last ten years for the K-8 schools has been approximately 59% rising at approximately double the rate of the State averages. Staff increases over that period of time in order to meet the needs of those students and maintaining the class size guidelines that we have followed have shown that we have increased the number of teachers by 62, teaching assistants by 22, staff support by 8, administrators by 4, physiologist by 2 positions. Reminding people that in FY2002 we opened the Loring Schools and added two administrators at that time, 2 secretaries, a nurse and some custodians and a variety of other things such as Art, Music, PE, Librarians, Kindergarten Aides, Genesis Aides, Special Education Aides and additional classroom teachers in order to operate that school. In FY01 we opened the new Middle School adding two administrators, a secretary, a half time nurse, 1 ½ time custodial staff and additional staff for growth. We have also added within the system two psychologist positions in order to complete assessments of students referred for Special Education and also to meet the obligation of the State and the Federal regulations that require us to have non-service personnel, and service team chairpersons for special education meetings.

The next area of growth and driving the costs have been building renovations and expansions and again a quick reminder, the Nixon School was renovated in FY94. It was expanded in FY96; Loring was completely built and reopened in FY00; Haynes renovated and expanded in FY00; and the Curtis rebuilt in FY01. Expanding our amount of square footage that we are using in order to serve students in this Town went from 263,500 to 441,000 square feet. Part of our agreement with the School Building Assistance Program at the State is in fact that we will maintain these buildings in order to preserve their usefulness for a life of 50 years.

The next driver is curriculum and instruction. Most of you are familiar with the Education Reform Act and the fact that it passed in 1993. Curriculum frameworks were given to the State and were given to the districts such as ours in 1995. The MCAS was tried out for the first time in 1998 and of course the State Board of Education has continued to revise the frameworks just about every year. We are proud to be able to say that the Curtis Middle School was recognized last year in the spring of 2001 for the eighth grade class at that time for receiving fifth in the State on its MCAS scores. The combined MCAS scores for all of our schools in the district for that same year were recognized as being fourth in the State. We are proud of that record but we understand that it takes a lot of work to do that. In order to accomplish that we have added curriculum positions over these series of years moving from FY96 when we had only one curriculum specialist in Math and one position for a technician. Now we have four core curriculum specialists whose full time job it is to help adapt the curriculum frameworks from the State in order to be able to make our curriculum fit with the MCAS requirements. We now have three technology curriculum specialists, we have two technicians with the renovations of our buildings and the expansion and upgrading in our computer equipment we are now operating over a thousand computers and over two hundred printers throughout our system.

Special Education is the next driver. Our Special Education population in Sudbury constitutes about 14.4% of the total student population. This compares to a rate of about 16.3 statewide. The cost of our Special Education services is about 20.6% of our total budget including staff and expenses versus about 21 ½ % statewide. The number of students who are being served out of district which would include collaborative programs, day schools and out-of-district residential programs is relatively small at about 1.1%.

We have tried to engage in cost saving measures throughout the entire operation of the system. Looking at such things and implementing such things as self supporting food service. What we mean by that is fees and reimbursement of supporting the cost of the cafeteria personnel and related expenses. We have in-house maintenance personnel for electrical and HVAC repairs as opposed to paying for expensive service contracts outside. Collaborative purchasing of utilities with the Town, shared software services with the Town and collaborative purchasing of school supplies with other districts in order to insure the best buy possible.

The budget reductions that we will still face despite the fact of the override vote and with gratitude for the override vote would constitute about \$1,014,900. We have as yet not completed our debate and discussion on exactly how those would be implemented but the scenarios that we published so far would look at about \$547,000 taken from expenses and about \$467,000 taken from personnel and salaries. Tentatively that would look at teaching assistants by reducing the numbers of teaching assistants, reducing the number of classroom teachers by five, reducing the number of lunchroom aides in whole or in part by 7 FTEs, custodians would be reduced by two for a total personnel reduction count of about 21 people. Not all of those are full time equivalents. The expenses would come out of general supplies, increasing the bus fees, maintenance of effort on our building maintenance programs, extra curricular activities at Curtis would be looked at and eliminated and reducing the professional development budget. There are other scenarios that we could entertain but at least at this point in time that has been our best thinking.

Mr. Dignan recognized Laurie Wishner, Fox Run, from the Lincoln Sudbury Regional District School Committee. She started with the budget components and proceeded to say what was notable is that the total fixed cost including our debt account for 15% of the budget. These fixed costs include Health insurance, Property and Casualty insurance, retirement funds, workers comp and other benefits. These are costs that are not included in school budgets. They are unique to a Regional School Budget. The original budget voted by the school committee and is shown in the Warrant reflects a 9.9% increase over last year. This figure includes that debt which is outside of the levy limit. As you heard the Finance Committee mention earlier this evening, this is not the budget that you will vote later this evening. The budget you will vote later this evening is a lower budget.

She explained what was driving these increases.

- Special Ed out of district costs and the Special Ed circuit breaker legislation
- Health insurance premiums have been going up over the last several years.
- Salaries will increase 3 ½ % next year – that will be the last year of the negotiated contract
- There will be an increase of 75 students next year
- Debt service begins to rise
- Enrollment is increasing about 6% a year and since 1996 we have had an increase of 48%

Ms. Wishner explained that they have employed a variety of cost saving measures over the last 10 – 12 years. With careful planning they have either avoided spending or saved over \$4M over that period of time. Now there are incremental savings from some of these measures. As an example, by privatizing food service and night cleaning we don't have to pay benefits to these workers. To meet the override budget we still have to cut over \$½M from the budget that was presented the class sizes will rise; departmental budgets will be cut and programs including athletic, extra curricular and enrichment programs will also be reduced. With increased student parking fees we have doubled the fee next year from \$50 to \$100.

L-S derives it's funding from four sources; the Towns of Lincoln and Sudbury, State Aid and receipts which are parking and athletic fees. The bulk of the funding comes from the Town of Sudbury. If you pull out the Lincoln and Sudbury portion that becomes the assessment, the amount allocated to each Town. Of the driving forces that affect the assessment the big unknown is State Aid. We have budgeted State Aid next year at the same level as this year. Should the State cut this aid when they finally finish their FY03 budgeting we would still need to make additional cuts to the budget that is presented tonight.

The assessment is the cost allocation between the two Towns. It's based on a three year rolling average of enrollments and for FY03 it's the same as it was for FY02 Sudbury is responsible for 84.7% and Lincoln 15.3%. That translates to a \$12.2M assessment for the Town of Sudbury and includes the debt outside the levy limit. Before she turned the remainder of the presentation over to Dr. Ritchie she wanted to ask for the Halls support for the budget presented tonight and she thanked all of them for the support they gave at the polls last week.

John Ritchie, Superintendent of Schools thanked both the residents of Sudbury and Lincoln for their support of this wonderful school over the years. He went on to say that he had been extremely impressed with the spirit of cooperation that has been evident in the deliberations over the last month. He said the three cost centers despite what you might read in the newspaper, have been extremely cooperative. They all realized how interdependent they are on one and another. Certainly we at the school are all the time in need of the Fire Department and the Police Department. Realizing what is obvious is that the students who have come here have benefited from the services they have received from the K-8 system. Anything that is changed or reduced there certainly affects us.

Even with passage of the override as Ms. Wishner said we are going to have to make reductions. We are going to have to reduce our facility and staff by close to five positions, we are going to have to reduce a number of extra curricular and athletic programs, and we are going to be very lean in some of the areas in which this is required. Memberships, enrichment programs for students but on the whole he is extremely confident that with passage of the override we will be able to function basically at the same high level that you are accustomed to. The distinction that he has made is this: in either of these scenarios with passage or with non passage we will absolutely do our best to give kids what they need and we will do it cheerfully and enthusiastically and optimistically. The distinction that he makes is that in a passage of an override he thinks the effect will be felt primarily by adults. We will either work differently or work more creatively or with more austerity but he thinks that students will not really feel the impact. There will be some classes that will be larger but we can try to arrange those so as to have the least possible educational impact. Things will

change and as he had said they will have to be more creative and more austere and more thoughtful in their allocation of scarce resources but he was very confident that the Halls expectations will continue to be met by Lincoln Sudbury High School in the event of successful passage and again he thanked them for their support over the years.

The Moderator recognized Paul Lynch, 32 Camperdown Lane. He said he was Sudbury's representative on the Minuteman Regional Vocational Technical High School, School Committee. As many of you in the hall are probably aware, there are 16 Towns that make up the Minuteman District and each Town has one person who sits on the School Committee and that is his job for Sudbury which he has been doing for 15 months. He introduced Dr. Ron Fitzgerald the Superintendent of Minuteman and he asked him to make a brief presentation on Minuteman and the budget.

Dr. Fitzgerald stated that the Technical High School is a little different than a standard Academic High School. We have three kinds of areas; youngsters who explore those areas learn if they like to work with science and technology and most of those go to college, youngsters who like to work with people and youngsters who like to build and fix things. The budget is up a total of 8.56% however most of that is assessed against out of Town districts. Only 3.7% of the increase and assessment is to member Towns. He highlighted that the costs are heavily in the labor cost area, and this year we are getting badly hurt by electric utility costs and insurance costs. Those along with the new five year bus contract across 16 Towns having quite an impact on the school.

He commented on the salaries and said they averaged quite a bit lower in the percentage of the budget devoted to salaries than our member Town. He said it was in the 60% range as opposed to 70% range and this is because most of their money is poured into the cost of training the students in the areas discussed.

He showed a slide of the revenue picture and it is the problem area. We have received a notice from the State Ways and Means Committee that the State Aid will be cut 10%. So we will start the year even if everything is approved with a \$256,000 deficit. We also have been told that because of level funding and transportation we are estimating a \$58,000 deficit for transportation aid. We also have found that our interest is dropping in which we put into supporting the budget and lastly one Town 15 of our 16 Towns have voted to assess by number of pupils sent to us. One Town does not do that, it could not pay it's full share of the assessment legally if it decides to do that; fortunately, right now that Town is saying it will do its' best to pay its' full assessment but the Minute Man budget is starting out behind the eight ball in one building mind you at least \$300,000 in the hole.

He showed a slide that pointed out two factors that counted for 3.7% of the assessment increase. One of those factors they intended to come in under 2.5% Prop 2 ½ and it did and that is the operating assessment to our member Towns is up 2.3% so the School Committee succeeded in keeping the budget down despite all the factors mentioned at a figure that an operating assessment is within the 2.5%. We have for the first time in years a capital assessment and the Town share of that is about \$38,066. It is a \$100,000 cooling system that must be replaced in the school. That accounts for another 1.4% and lastly, year enrollment has gone up both in the regular category and special education. That accounts for the rest of the percentage increase to Sudbury.

He showed another slide that differed from the Warrant amount only slightly. That was because of a couple of Towns whose enrollment is so low and they were assessed for five and they only had four students as it is a very small Town. Because of this we give the extra money that we assess to them back to Sudbury so there was a very small decrease in the figure that was seen in the Warrant. The figure that was shown was the figure that they are hoping the Hall will support.

He said the students are doing extremely well and pointed out that the Technical High Schools have a different MCAS score rating then regular high schools because they have a completely different curriculum but they are tied for highest of the Regional School Technical

Schools in the State of Massachusetts; Blackstone Valley and Minuteman and we have students going on with one of the highest placement rates of any Technical High School in the nation. He said they are proud to serve Sudbury and appreciate the support received from the residents.

The Moderator said with those presentations concluding as a preliminary matter it was now in order for the Finance Committee to put on the floor the Limiting Motion.

Ms. Steward moved that the amount appropriated under the override budget not exceed the sum of \$61,656,735.

That received a second. The Moderator asked if anyone wished to be heard on the Limiting Motion. He recognized Mr. Blacker.

Lawrence Blacker, 15 Country Village Lane moved to amend the motion by changing the maximum sum to \$58,766,627 the no override amount in Article 5 in the Warrant. The motion received a second.

Mr. Blacker was recognized in support of his motion to amend. Mr. Blacker said that he stood to ask that the override passed at the ballot be overturned at Town Meeting. He felt that the best way to do that was to do it on an overall override basis rather than to try to pick and choose on each any every individual budget. He said a lot of work was done with the Finance Committee in determining what the "non override budget" should be, what the various departments should have for their departments and by doing it in this fashion no one department is hurt more than any other department. He asked the Town to support his amendment.

Mr. Dignan asked if anyone else wished to be heard on the motion to amend.

Peter Glass, 423 Hudson Road asked if this meant that the Hall could vote whether the override was finalized or not? The Moderator stated that what Mr. Blacker has done is that he reduced the Limiting Motion and if the Hall should pass that it would have the effect of limiting the overall budget to that number and that is the reason that he has done it. He asked Mr. Blacker if it was fair to say that he was trying to undo the election and have the no override budget be the budget for the Town. He asked if that was a fair statement of what he was trying to do here. Mr. Blacker agreed.

Mr. Glass spoke to that issue. He said he had a difficult task before him tonight, he said a lot of the Hall has come with the express purpose of voting for the override and he was hoping to persuade some of them that they should change their vote. He said this override is unfair to the people of Sudbury including parents and in spite of what has been promoted by creating fear in the minds of people and most of that fear is unjustified. The recession has hit us all hard. There are few enterprises giving pay raises. Between the general raise and step raises K-8 alone needs almost \$1M. No one in a company wants to take a pay cut but it's better than losing ones job. From the taxpayers point of view he is being asked to give raises to people who work for him while he the taxpayer has taken cuts in his own income or even lost his job. Teachers are neither saints nor sinners, they work hard and do the best they can, and they earn the salaries they get for caring for our children. However, we should stop for a moment to realize that teachers are no longer underpaid. It's not many years before teachers reach the top salary of \$50,000 plus the summer off which is well above what most people earn. He said new teachers make \$25,000 or \$30,000. Teaching gives you a very nice living and it's a job that you can love. He does not believe that if teachers did not get a pay raise every year they would be angry and care for our children less. He said the taxpayers are trying to operate a Town in a fiscally responsible manner for the benefit of the whole, taxpayers and employees.

He said this year they are being asked in a time of economic down turn to add \$500 to their taxes which is a huge permanent increase so that our employees can get raises. Although in his

presentation he mentioned teachers in schools and parents. He said yet this override is about raises for the Town side employees also, ask yourselves honestly, would you have come here tonight to fight so hard for raises if this override was mostly about the Town side employees even though they work just as hard as the school side employees. His point was that just eliminating raises would greatly reduce the size of the override if not eliminate it completely. He said vote no on the override and give the Town Manager, the Selectman and all the Town employees a chance to work out a fair settlement with the money we have. Saying no to the override brings neither crisis nor doom it merely insists on employment of good management, common sense, and fairness. If we remove the cost of raises and are still over budget let the Town present a new much smaller override proposal to us. Do the right thing vote no on this override?

The Moderator recognized Tucker Young, 101 Stock Farm Road, he said he has lived in Sudbury for 31 years and he is 77 years old, and retired on fixed income. He said that his tax has doubled in the last seven years with assessment changes and tax increases. What he proposed is that people who have lived in Sudbury for 30 years at least and are 75 years or older be exempt from anything more than 2 ½%. He said his proposal was to defeat this proposition and put some amendment in it so that those who are old and on fixed income not pay anything more than the 2 ½% per year.

James Frazer, 81 Moore Road said he has had a house in Sudbury since 1964. He said a lot what he had heard so far was that the Town would loose one fireman, and one police; that does not sound quite so severe though he agrees that we probably need them. A second point he made was he heard that a lot of the problems were due to benefits. He said he noticed in industry when there are problems with health insurance the co-payment goes up. He noticed that the share of the insurance premium paid goes up. He hadn't heard anything about cost control measures of that sort being employed in this Town. He hadn't really had a feeling for many years that the negotiators try very hard on behalf of the Town to control costs and that is a very good reason to give them a message this year by defeating the override.

John Drobinski was recognized by the Moderator. He said he appreciated Mr. Blacker's motion. He wanted to advise the Hall that the override amount was reached by close collaboration between the three cost centers in Town; Town, K-8 and L-S. Yes, it has been a hard year and yes, if you pass this motion and defeat what happened at the polls he thinks what the various cost elements told to you will happen. We are not trying to make a threat; we are trying to be open and honest with the community. It is clearly up to the community to decide what they want to do. There were a number of meetings going back and forth, what was in the best interest of the community and the Board of Selectman came up with a number. Is it a number that we wanted? No! Did we want to have a zero or 2 ½% increase? Absolutely! We did what we thought and feel is the best for the community and what will give everyone the services they need; the seniors, public safety, K-8 and L-S. Think carefully what you do, it can be a great over reaction to say no. I think the consequences will be devastating.

Chad Hoffman, 21 Horse Road. He said he rises tonight as part of the problem we face as a community. Eight years ago his wife, two children and himself left Los Angeles after living there for 20 years. While they were in California they witnessed the birth of the tax cutting revolt; proposition 13. They were told don't worry there will be plenty of money to pay for schools and social infrastructure; a cut here, a cut there we'll work things out and you will have more money in your pocket. What could go wrong? In a word everything! Where our capita property tax rates fell, so too did the overall quality of life. The number one rated state public education system in the country which took a lifetime to create was decimated in a decade along with the entire social infrastructure. Today nearly 26 years later California still faces problems tied directly to that fatal decision. With all due respect to Ms. Valente, I believe we do confront a crisis tonight. It is no ones fault but it is everyone's responsibility. On September 11th our country was attacked, shaken to the core by those who seek nothing less than destruction not simply of a nation but of our most fundamental guiding principle freedom; the freedom to pray as we wish, vote as we think and say what is on our mind as we do tonight. Across America and around the world Americans are sacrificing their time, their

money, and their lives. Yes, I would just add to the gentleman who spoke before, if there was a call tonight to make sure that the police and fire were maintained at proper levels and given the money that they deserve to protect me and this country, I would vote for it.

These are tough times, our nation is at war, we have Federal and State budget deficits and we are being asked to get by with a little less and we are being asked to sacrifice again. The question is not would I rather keep the money, who wouldn't! The question for him is what is the legacy we create? Are we willing to pay the price that is necessary? Through hard work and perseverance we are lucky to live in this Town and experience this extraordinary quality of life but even that luck comes with a price. On a fundamental level should we support a viable system of taxes for senior citizens and those on fixed income? Yes! Should we spend this year putting in place a long term financial plan which is realistic in assessing our Town, state and national financial health so we do not have to face this yearly debate? Absolutely! Does that mean in the long run that some sacrifice on the part of Town workers may be needed? Perhaps. Tonight we talk of sacrifice, of financial pain, there is no question but the short term pain we feel in cutting back to pay for this way of life is nothing compared to the eventual suffering once the move is made to begin dismantling our Town's very foundation. Like a pebble dropped in still waters, those effects will ripple across untold lives. He said he ended where he began, his family and he, part of the problem. We attend the schools, drive the roads, play in the fields, and perform on the stages. Tonight more importantly, we are prepared to sacrifice and be part of the solution. He strongly recommended passage of the override that was voted last week.

Charlie Scaraglow was recognized by the Moderator. He said he has been in Town for over 40 years. He said when he came to Town they built four or five elementary schools, a junior high school and a high school and they paid their share and they continue to pay 25 years after that. Now they are in their 70s and they just don't have it. The Town of Wayland gives their people a \$770 break off of their taxes. He said he hasn't gotten a raise from Raytheon in the 14 years that he has been retired. Not one raise in his pension. He said he lives on social security and he lives on CDs that he is getting 2 and 3%. When the interest rates came down it was great for the people who were buying homes, paying off their credit cards but for the rest of us we ended up getting nothing. Our economy is in bad shape, I think what we have to do is delay some of these costs. We are still paying for roof repairs on some of the buildings that we tore down. We have to stop; we have to take a break and maybe for one year pull back and hopefully get some support for the seniors for a change.

No one else wanted to be heard on the motion to amend. The Moderator recognized Robin Gunderson, 95 Fox Run who wanted to confirm that if the Hall were to defeat the amended motion then we would revert back to the original question which had to do with approval of the override. Mr. Dignan said if the motion to amend is defeated then the motion would be unamended and will be on the floor and that would be the original motion made by Ms. Steward. She encouraged the Hall to defeat the current motion to amend the motion.

The Moderator asked all those in favor of Mr. Blacker's motion to amend to please indicate by raising their cards. Those opposed.

The Motion to amend Article 5 was clearly Defeated.

That brought the Hall back to the original limiting motion.

The Moderator asked all those in favor of the Limiting Motion that was made by the Finance Committee to raise their cards. All those opposed.

The Limiting Motion under Article 5 was VOTED.

The Finance Committed put the Main Motion on the floor.

Sheila Steward read the Motion. Move that the Town appropriate the sums of money set forth in the warrant under Article 5 in the column Override Request FY03 for Fiscal Year 2003. Following items to be raised as designated by transfer from available fund balances and inter fund transfers.

<u>FROM</u>	<u>TO</u>	<u>AMOUNT</u>
Ambulance Reserve for Appropriation Acct.	200 Public Safety	\$192,494
Free Cash	900 Unclassified	\$1,180,000
Abatement Surplus	900 Unclassified	\$194,033
Retirement Trust Fund	900 Unclassified	\$20,000
1996 ATM Art. 31	900 Unclassified	\$76,263

the sum of \$3,356,073 set forth as Sudbury Public Schools Employee Benefits to be immediately transferred and added to Item 900: Employee Benefits, so that the Employee Benefits total will be \$5,819,220, to be expended under the direction of the Town Manager;

and that automobile mileage allowance rates shall be paid in accordance with Federal Internal Revenue Service mileage allowance regulations.

That motion received a second.

The Board of Selectman, John Drobinski stated that as he said earlier that the Board has really wrestled with the Town's Finance this year and they hear what the seniors are saying and the Board is committed to bring the seniors and other people in Town to really have fair and equitable taxes. We have looked at the situation in Wayland and we will see if we can implement that in Sudbury. We are committed to that and we realize this is a very difficult year for all of us.

The Moderator went through the lines items.

- Schools
- 100 General Government
- 200 Public Safety
- 400 Public Works
- 500 Human Services
- 600 Culture and Recreation
- 900 Town Employee Benefits
- 900 Unclassified & Transfers

Mr. Tyler had a question regarding the free cash account transfer. Ms. Valente said to look on page 7 of the Warrant and you will see that there are two line items 900. They are shared

expenses across this corporate entity that she has explained and they are broken into two lines there but they are all part of the benefits; they really also include the Sudbury Public School employee benefits up above on that page. The whole of 900 is three components; Sudbury Public School Employee Benefits, line 900 Town Employee Benefits and line 900 Unclassified & Transfers. It is a mechanism for our accounting system.

Mr. Dignan said before the Hall was the Finance Committees motion on the budget. All those in favor of the motion by the Finance Committee motion on the budget please indicate by raising their cards; all those opposed.

The motion under Article 5 was VOTED.

The Moderator took a minute to thank the Finance Committee for all of their hard work. In particular he wanted to thank Jim Carlton and Becky Corkcan both of whom are retiring from the Committee this year. In addition he wanted to announce the appointment of the two new members who will commence serving on this committee at the conclusion of Town Meeting, They are Martha M. Ragonese of 15 English Road and Robert H. Jacobson of 99 Cranberry Circle.

Hans Lopater was recognized by the Moderator. He made a motion to reconsider the action that was just taken. The motion received a second. Mr. Lopater said he wished to be heard on reconsidering the vote. He said he has raised issues regarding the headcount in the K-8 system. The reason he raises that is not because of anything that is happening next year but what has happened in the past. If you look at the staffing in K-8 from the end of FY91 to the end of FY97 there was an increase of 117 people; between FY00 and FY01 there was an increase of 27 people. That means that through FY01 we have had an increase of 43%. Let us assume that at the end of FY02 the head count has risen to 402 (I don't know if that is correct or not) I would like to know where the reduction that Mr. Roberson showed on his chart comes from. He stated that the headcount in the K-8 system has had a dramatic increase over the past 5 or 6 years and we simply cannot keep having these kinds of headcount increases.

The Moderator said that the motion is for reconsideration under the action taken under Article 5. No one else wished to be heard on the motion to reconsider. All those in favor of reconsidering the action taken under Article 5 please indicate by raising your cards; those opposed.

The Motion to reconsider the action taken under Article 5 was Defeated.

ARTICLE 6. FY03 SOLID WASTE DISPOSAL ENTERPRISE FUND BUDGET

To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums set forth in the FY03 budget of the Solid Waste Disposal Enterprise, to be included in the tax levy and offset by the funds of the enterprise; or act on anything relative thereto.

Submitted by the Finance Committee.

(Majority vote required)

Mr. Hurstak was recognized by the Moderator. Move to appropriate the sum of \$214,118 for the Solid Waste Enterprise Fund for Fiscal Year 2003, and further to authorize use of an additional \$19,759 of Enterprise Fund receipts for indirect costs; such sums to be raised by \$233,877 in receipts of the Enterprise.

That motion received a second.

THE FINANCE COMMITTEE: Supports this Article.

THE BOARD OF SELECTMAN: Unanimously support this Article.

Mr. Dignan asked if anyone else wished to be heard on the motion under Article 6. He saw no one, asked all those in favor of the motion under Article 6 to please indicate by raising their cards; opposed.

The motion under Article 6 was UNANIMOUSLY VOTED.

ARTICLE 7. FY03 POOL ENTERPRISE FUND BUDGET

To see if the Town will vote to raise and appropriate, or appropriate from available funds, the following sums set forth in the FY03 budget of the Pool Enterprise, to be included in the tax levy and offset by the funds of the enterprise; or act on anything relative thereto.

Submitted by the Finance Committee.

(Majority vote required)

The Moderator acknowledged the Finance Committee and they Moved to appropriate the sum of \$391,887 for the Pool Enterprise Fund for Fiscal Year 2003; such sum to be raised from \$350,000 in receipts of the Enterprise, and the balance of \$41,887 by taxation; and further to authorize use of an additional \$40,390 appropriated under Account 900, Town Employee Benefits, in Article 5, FY03 Budget, for indirect costs.

The motion received a second.

FINANCE COMMITTEE: Supports approval of this Motion.

BOARD OF SELECTMAN: Recommends support of this Article

The Moderator recognized Mr. Coe. He said he was unclear about the part that is being raised by taxation. Does this mean that the pool enterprise fund is not breaking even at this point? Ms. Valente addressed his question and said yes that is exactly what it means. In the last several years by the end of the year it came close but did not quite break even. We are recognizing that it will not and we are asking for taxation support for the differences while the Park and Rec Commission evaluations the operations and see what sort of improvements can be made in terms of both revenue raising and in terms of raising the fees and streamlining the operation.

Mr. Coe suggested that this is one case in these particularly poor fiscal times that waiting around to decide whether to raise the fees to close the budget deficit is not very prudent. He urged defeat of this Article in the present form.

Fran Logan, 39 Harness Lane representing the Park and Rec Commission. He said granted in the last few years the pool has been running at a deficit at the end of the year. There were a lot of improvements to the pool; \$50,000 to \$60,000. The pool is 14 years old and it has been needing

repairs and we have been replacing pumps, filters, windows, doors and locker rooms. Now it has reached a point where we do need some help from the Town. In the past we have not been aggressive with raising the fees. We are looking into that now. We are interviewing for a new Director and we will be trying to implement new programs and fees for all the groups that use the pool; the High School, different swim teams, the out of Town high schools and groups that use the pool. Right now it is one of the cheapest rides in Town and we have been pretty lenient in raising the fees we just started last year raising them. We will be more aggressive with new programs implemented and hopefully we will get back on track. We urge you to keep this \$40,000 in there because it is important to keep this Town asset going.

The Moderator said all of those in favor of the Motion under Article 7 please indicate by raising their cards; all those opposed.

The Motion under Article 7 was VOTED.

ARTICLE 8. FY 03 CAPITAL BUDGET

To see what sum the Town will vote to raise and appropriate, or appropriate from available funds, for the purchase or acquisition of capital items including, but not limited to, capital equipment, construction, and land acquisition; and to determine whether this sum shall be raised by borrowing or otherwise; or act on anything relative thereto.

Submitted by the Capital Improvement Planning Committee. (Majority vote required)

David Wallace 15 Hilltop Road was recognized for a Motion. He said he was Chair of the Capital Improvement Planning Committee. Move to appropriate the sum of \$68,000 for the purchase of two vehicles for the Department of Public Works, said sum to be raised by taxation.

The motion received and second and Mr. Wallace was recognized in support of the motion.

He explained that the Capital Improvement Planning Committee was established in the 1998 Annual Town Meeting. They are charged with studying and evaluating proposed capital projects improvement involving major tangible assess and projects that have a useful life of at least five years and have a single year cost of \$10,000 or a multi year cost of \$100,000. In evaluating all requests the committee considers the relative need, impact, timing and costs of these expenditures and the effect each will have on the financial position of the Town. The committee then makes a recommendation on each request and forwards it to the Finance Committee and then to Town Meeting. This year it's been a particularly tough year. We originally had almost \$2M in capital requests. We cut that down when we met in the fall. The Finance Committee recommended to us initially that we only approve a maximum of \$250,000 and of that original amount we broke it down into a variety of things of those that are left. We have cut it down to \$68,000 - \$12,100 has already been passed in the budget for library computers. That was a priority for us as well as \$40,000 for the replacement of a fire vehicle, which was also a priority. Now we are down to \$68,000 and this has to do with the replacement of two DPW vehicles. That includes 1993 Ford 110 pickup truck and a 1990 GMC one ton pickup truck. The Department of Public Works has an enormous amount of work to be done, in particular vehicle replacement we will be deferring to other years. If you look on page FC42 of the Warrant you will see what the capital requests are for the Department of Public Works you see that we are only picking two. Based on what we have to spend this is all we can afford and we are convinced that the Department of Public Works really needs these vehicles. We recommend your support and hope that you will vote these two items for the entire capital budget.

FINANCE COMMITTEE: Recommends support of this Article.

BOARD OF SELECTMAN: Supports this Article.

No one else wished to be heard under this motion for Article 8. All those in favor under the motion of Article 8 raise your cards; opposed.

The motion under Article 8 was VOTED.

ARTICLE 9. STABILIZATION FUND

To see what sum the Town will vote to raise and appropriate, or appropriate from available funds, to be added to the Stabilization Fund established under Article 12 of the October 7, 1982 Special Town Meeting, pursuant to Massachusetts General Laws Chapter 40, Section 5B; or act on anything relative thereto.

Submitted by the Board of Selectmen.

(Majority vote required)

Mr. Dignan recognized Mr. Drobinski for a motion.

Move to Indefinitely Postpone Article 9. That received a second.

Mr. Drobinski said the reason the Board recommends postponing was due to the financial situation they doesn't deem it prudent to put money into the Stabilization Fund this year. However, going forward we would like to advise Town Meeting that this is our rainy day fund and we would like to start to reallocating funds to this fund but this year we cannot support this Article. So this is way they recommend to indefinitely postpone.

FINANCE COMMITTEE: Support this motion to Indefinitely Postpone.

The Moderator asked all those in favor of the motion under Article 9 to indefinitely postpone to raise their cards; those opposed.

The Motion under Article 9 to Indefinitely Postpone was VOTED.

ARTICLE 10. STREET ACCEPTANCES

To see if the Town will vote to accept the layout, relocation or alteration of any one or more of the following ways:

Wyman Drive	From Maynard Road to Cudworth Lane, a distance of 1,280 feet, more or less;
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Widow Rite's Lane	From Wyman Drive to a dead end, a distance of 1,802 feet, more or less;
Michael Lane	From Widow Rite's Lane to Cudworth Lane, a distance of 255 feet, more or less;
Cudworth Lane	From Briant Drive to a dead end, a distance of 2,137 feet, more or less;
Briant Drive	From Willis Road to a dead end, a distance of 1,486 feet, more or less;
Meachen Road	From Marlboro Road to a dead end, a distance of 1,350 feet, more or less;
Hunters Run	From Meachen Road to a dead end, a distance of 466 feet, more or less;
A portion of Hampshire Street	From the end of the public way of Hampshire Street to a dead end, a distance of 140 feet, more or less;
Plantation Circle	From Old Lancaster Road to a dead end, a distance of 799 feet, more or less;
A portion of Camperdown Lane	From the end of the public way of Camperdown Lane to a dead end, a distance of 985 feet, more or less;
Fieldstone Farm Road	From Rice Road to a dead end, a distance of 1,200 feet, more or less;
Cortland Lane	From Fairbank Road to a dead end, a distance of 450 feet, more or less;
A portion of Taintor Drive	From the end of the public way of Taintor Drive to a dead end, a distance of 545 feet, more or less;
Ironworks Road	From Taintor Drive to a dead end, a distance of 1,195 feet, more or less;
Thornberry Lane	From Butler Road to a dead end, a distance of 1,272 feet, more or less;
South Meadow Drive	From Nobscot Road to a dead end, a distance of 508 feet, more or less;

as laid out by the Board of Selectmen in accordance with the descriptions and plans on file in the Town Clerk's Office; to authorize the acquisition by purchase, by gift or by eminent domain, in fee simple, of the property shown on said plans; and to raise and appropriate, or appropriate from available funds, \$1,400, or any other sum, therefor and all expenses in connection therewith; or act on anything relative thereto.

Submitted by the Board of Selectmen.

(Two-thirds vote required)

Mr. O'Brien was recognized for the motion. Move to accept the layout, relocation or alteration of the ways set forth in Article 10 of the 2002 Annual Town Meeting Warrant, as laid out by the Board of Selectmen in accordance with the descriptions and plans on file in the Town Clerk's Office; to authorize the acquisition by purchase, by gift or by a taking by eminent domain, in fee simple, of the property shown on said plans; and to appropriate the sum of \$1,400 for expenses in connection therewith.

The motion received a second. Mr. O'Brien said this is an annual Article to accept new streets to the Town. The Article does nothing more than give the Town 120 days to make sure that all the streets listed in the warrant are in compliance with construction standards and other requirements of subdivision site plan approval and the Town will make its appropriate decision street by street as we get to the 120 days and all the requirements are met. In the event that the requirements are not met, the streets are passed over and may or may not appear on next year's warrant if all of the conditions have been met at that time.

Bridget Hanson, Brewster Road had a question. She said some of the street are the ones that we are taking money from the bond to bring them into compliance, and some of them are not presently in compliance, if at the end of 120 days you won't accept them, will we find out which ones were accepted next year? Mr. O'Brien said yes.

The Moderator asked all those in favor of the motion of Article 10 to please raise their cards; opposed.

The motion under Article 10 was VOTED.

ARTICLE 11. CHAPTER 90 HIGHWAY FUNDING

To see if the Town will vote to authorize the Town Manager to accept and to enter into a contract for the expenditure of any funds allotted or to be allotted by the Commonwealth for the construction, reconstruction and maintenance projects of Town ways pursuant to Chapter 90 funding; and to authorize the Treasurer to borrow such amounts in anticipation of reimbursement by the Commonwealth; or act on anything relative thereto.

Submitted by the Director of Public Works.

(Majority vote required)

Bill Place, Director of Public Works was recognized.

Move in the words of the Article. That motion received a second.

Mr. Place explained that basically what this does, it allows the Town Manager to enter into a contract with the State to spend money under Chapter 90 for maintenance of our roads, bridges in the Town. Normally at this time of the year we do not know what that number is and we usually get it sometime in the fall. This year we did receive a number on March 7th in the amount of \$179,217.21. Passage of this Article will allow us to maintain the roads as they currently exist. This amount is not much, as it takes about \$50,000 for a mile of road to maintain. This will probably be about three and a quarter miles that we will have to maintain this year. We have approximately 160 miles of road in Town. It doesn't quite cover it, I need about \$500,000. Unfortunately with the cut backs in the State allotment this is about all we are going to get.

FINANCE COMMITTEE: Supports this Article

BOARD OF SELECTMEN: Unanimously support his Article

The motion under Article 11 was UNANIMOUSLY VOTED.

ARTICLE 12. COUNCIL ON AGING REVOLVING FUND (Consent Calendar)

Move to authorize for Fiscal Year 2003 the use of a revolving fund by the Council on Aging for Senior Center classes and programs, to be funded by user fees collected; said fund to be maintained as a separate account, in accordance with Massachusetts General Laws, Chapter 44, Section 53E 1/2; the amount to be expended therefrom shall not exceed the sum of \$15,000.

Submitted by the Council on Aging. (Majority vote required)

The motion under Article 12 as UNANIMOUSLY VOTED. (Consent Calendar)

ARTICLE 13. GOODNOW LIBRARY REVOLVING FUND (Consent Calendar)

Move to authorize for Fiscal Year 2003, the use of a revolving fund by the Goodnow Library for maintenance and utility charges for the Library's meeting rooms, to be funded by all receipts from the room reservation charge policy for non-town agencies; said fund to be maintained as a separate account, pursuant to Massachusetts General Laws, Chapter 44, Section 53E1/2; the amount to be expended therefrom shall not exceed the sum of \$8,000.

Submitted by the Trustees of the Goodnow Library. (Majority vote required)

The Motion under Article 13 was UNANIMOUSLY VOTED (Consent Calendar)

ARTICLE 14. BUS REVOLVING FUND (Consent Calendar)

Move to authorize for Fiscal Year 2003 the use of a revolving fund by the Sudbury Schools for the purpose of providing additional or supplemental school transportation, to be funded by user fee collection; said fund to be maintained as a separate account, pursuant to Massachusetts General Laws, Chapter 44, Section 53E1/2, and expended under the direction of the Sudbury School Committee; the amount to be expended therefrom shall not exceed the sum of \$125,000.

Submitted by the Sudbury School Committee. (Majority vote required)

The Motion under Article 14 was UNANIMOUSLY VOTED.

(Consent Calendar)

ARTICLE 15. EARLY CHILDHOOD REVOLVING FUND

(Consent Calendar)

To see if the Town will vote to authorize for Fiscal Year 2003 the use of a revolving fund by the Sudbury Schools for the purpose of providing additional or supplemental school early childhood instruction, to be funded by tuition collection; said fund to be maintained as a separate account, pursuant to Massachusetts General Laws, Chapter 44, Section 53E1/2, and expended under the direction of the Sudbury School Committee; the amount to be expended therefrom shall not exceed the sum of \$40,000.

Submitted by the Sudbury School Committee.

(Majority vote required)

The Motion under Article 15 was UNANIMOUSLY VOTED.

(Consent Calendar)

ARTICLE 16. YOUTH COMMISSION REVOLVING FUND

(Consent Calendar)

To see if the Town will vote to authorize for Fiscal Year 2003 the use of a revolving fund by the Youth Commission for youth programs and activities, to be funded by fees collected; said fund to be maintained as a separate account, in accordance with Massachusetts General Laws, Chapter 44, Section 53E 1/2; the amount to be expended therefrom shall not exceed the sum of \$75,000.

Submitted by the Youth Commission.

(Majority vote required)

The Motion under Article 16 was UNANIMOUSLY VOTED.

(Consent Calendar)

ARTICLE 17. RECREATION PROGRAMS REVOLVING FUND (Consent Calendar)

To see if the Town will vote to authorize for Fiscal Year 2003 a revolving fund for use by the Park and Recreation Commission for recreation programs and activities, to be funded by fees collected; said fund to be maintained as a separate account, in accordance with Massachusetts General Laws, Chapter 44, Section 53E 1/2; the amount to be expended therefrom shall not exceed the sum of \$175,000.

Submitted by the Park and Recreation Commission.

(Majority vote required)

The Motion under Article 17 was UNANIMOUSLY VOTED.

(Consent Calendar)

ARTICLE 18. TEEN CENTER REVOLVING FUND (Consent Calendar)

To see if the Town will vote to authorize for Fiscal Year 2003 a revolving fund for use by the Park and Recreation Commission for teen center programs and activities, to be funded by fees collected; said fund to be maintained as a separate account, in accordance with Massachusetts General Laws, Chapter 44, Section 53E 1/2; the amount to be expended therefrom shall not exceed the sum of \$30,000.

Submitted by the Park and Recreation Commission. (Majority vote required)

The Motion under Article 18 was UNANIMOUSLY VOTED. (Consent Calendar)

ARTICLE 19. CABLE TELEVISION REVOLVING FUND (Consent Calendar)

To see if the Town will vote to establish and authorize for Fiscal Year 2003 a revolving fund for use by the Town Manager for local access services and Town institutional network (I-Net), to be funded by fees and other income collected with regard to the implementation, use, establishment or maintenance of cable television; said fund to be maintained as a separate account, pursuant to Massachusetts General Laws, Chapter 44, Section 53E 1/2; the amount to be expended therefrom shall not exceed the sum of \$20,000.

Submitted by the Cable Television Committee. (Majority vote required)

The Motion under Article 19 was UNANIMOUSLY VOTED. (Consent Calendar)

ARTICLE 20. CONSERVATION REVOLVING FUND (Consent Calendar)

To see if the Town will vote to authorize for Fiscal Year 2003, the use of a revolving fund by the Conservation Commission for the administration of the Sudbury Wetlands Administration Bylaw, to be funded by application fees collected; said funds to be maintained in a separate account, in accordance with Massachusetts General Laws, Chapter 44, Section 53E 1/2; the amount to be expended therefrom shall not exceed the sum of \$30,000.

Submitted by the Conservation Commission. (Majority vote required)

The Motion under Article 20 was UNANIMOUSLY VOTED. (Consent Calendar)

ARTICLE 21. DOG REVOLVING FUND

(Consent Calendar)

To see if the Town will vote to authorize for Fiscal Year 2003 the use of a revolving fund by the Town Clerk for the purpose of making any purchases or paying any expenses related to Sudbury Bylaw Article V.3, Regulation of Dogs, or any costs required by the Massachusetts General Laws related to the regulation of dogs, to be funded by all fees, fines, charges, penalties or other like monies imposed under said Bylaws; said fund to be maintained as a separate account, pursuant to Massachusetts General Laws, Chapter 44, Section 53E 1/2, and expended with the approval of the Town Clerk; the amount to be expended therefrom shall not exceed the sum of \$28,000.

Submitted by the Town Clerk.

(Majority vote required)

The Motion under Article 21 was UNANIMOUSLY VOTED.

(Consent Calendar)

ARTICLE 22. DPW MINING REVOLVING FUND

To see if the Town will vote to establish and authorize for FY2003 a revolving fund for use by the Department of Public Works for the establishment and operation of a mining operation on Town property located off North Road, the former Melone property, to include payment for all costs associated therewith, including salaries and other benefits, purchase and maintenance of capital equipment, and reclamation of the property, to be funded by income from the sale of gravel or other materials, said fund to be maintained in a separate account in accordance with Massachusetts General Laws, Chapter 44, Section 53E 1/2; or act on anything relative thereto.

Submitted by petition on behalf of the Director of Public Works. (Majority vote required)

Bill Place, Director of Public Works was recognized by the Moderator to make a motion.

Move to establish and authorize for Fiscal Year 2003 the use of a revolving fund by the Department of Public Works for the establishment and operation of a mining operation on Town property located off North Road, the former Melone property, to include payment for all costs associated therewith, salaries and other benefits, purchase and maintenance of capital equipment, reclamation of the property, and \$100,000 to be deposited into the General Fund to offset the tax rate, to be funded by income from the sale of gravel or other materials; said fund to be maintained as a separate account, pursuant to Massachusetts General Laws Chapter 44, Section 53E1/2; the amount to be expended therefrom shall not exceed the sum of \$300,000.

That motion received a second.

Mr. Place proceeded by saying that three years ago the Town entered into a contract with a local contractor to mine the gravel at the North Road borrow pit. We purchased that property for \$1M and at that time when I presented this to you I said there were 1M yards worth of material and we could probably see \$4M return on our investment. We also could sell the property in some future date if we had to and divide it into lots. The lots in the area have gone from \$200,000 to \$400,000 a

lot. When the person who received the contract three years ago was told to mine approximately 200,000 yards. That mine operation has stopped because he has mined 200,000 and we see approximately \$450,000 worth of revenue. We looked at that, thought we could probably eliminate that middleman and sell the gravel ourselves. We would see probably \$4 to \$5 a yard. That would be about \$1M or better. The reasons we looked into it were first to see if we could offset our budget, to purchase capital equipment and to save positions. This is one way to do it. He urged the Hall to support this Article.

FINANCE COMMITTEE: No position on the Article.

BOARD OF SELECTMEN: Unanimously support this Article.

A resident asked where the property was located and Mr. Place said it was located on North Road right by the Concord Town line on the North side. It is not seen from Route 117 he said they try to leave a 100 foot buffer of trees.

Another resident had a question regarding salaries, he wanted to know if they were intending to hire new personnel or deferring current personnel salaries? Mr. Place said that would be something he would have to discuss with the Town Manager. At the time they were hoping to save a position and we weren't going to hire anyone; keep one heavy equipment operator up there and to have it help to purchase the heavy equipment necessary to mine the operation.

Another resident didn't understand the numbers in the Warrant and asked to have it laid out a little more clearly. He wanted to know where the money would be coming from to run this operation. He wanted to know what kind of investment the Town was being asked to make. Ms. Valente responded and said typically on the revolving funds you don't see a budget, you only see a maximum amount to spend so that is in concert with the rest of them. Again, for the background, this land has been owned for about 11 years by the Town. What the DPW Director Bill Place came up with is if we could start mining some of the gravel we could get some real receipts to help the General Fund and get some revenue going. We have been doing that for three years. We already own the land, we went out to bid and got a contractor who came in, and he mines the gravel, sells it and gives us some revenue back on that. Bill Place came up with the concept of saying if we can get some Town staff to cut out the middle man, we can keep those receipts ourselves. By doing this we have been getting about \$100,000 a year that we have been contributing to the General Fund. We are doing the same thing we have been doing for three years but have been cutting out the middle man. In the beginning because we won't have any receipts yet, we will use a DPW worker, a heavy equipment operator on existing equipment to do the work. As the receipts start flowing in, and this is what a revolving fund allows you to do, to spend the receipts that have been brought in, then we will be able to hire a person just to do this work and be able to purchase some equipment just to do this work. If all goes well, then we will be able to accumulate a surplus at some point that can then be used when it is time to reclaim the land because there is a lot of great land up there. It needs to be cleared and some work done with it and we would be able to generate that. We don't know that and that is why we are proposing as a revolving fund a self supporting entity that will then be able to just keep those receipts and spend it within in that revolving fund. If we are not successful, we haven't harmed the tax rate, we haven't asked the taxpayers for anything, we just asked for the authority to cut out the middle man and do what we have been doing. The resident said that his understanding is that the Town has the equipment now and no initial further capital investment is required at this time to generate revenue. Mr. Place said that was a correct assumption.

Chuck McEvoy, 11 Douglas Drive, stated that he supports the concept that Bill Place has put before the Hall but he did have one question. He asked about using the asset of the Town and using the gravel that is at this location and that is a cost for the taxpayers and that is something we could have for a future time. It seems appropriate to him that somewhere in our Annual Town Report there should be some sort of presentation of the income and expenses and the overall capital plan etc. for this operation. Would something like that be possible? Ms. Valente said she agrees and that this is something new for us, most of the revolving funds are small. The Park and Rec is just for their

programs as in the Council on Aging, they take in just enough to pay for their programs so those programs are not a burden to the taxpayer. This is new for us and we want to start it off as a revolving fund because we don't want to ask for any other source of revenue but I think we will be presenting more information as we get into it. Again, it is basically continuing what we are doing. Mr. McEvoy urged support of this Article.

Jeff Kloff, Ironworks Road had a question. He wanted to know who currently markets the material that is produced. Is that done by the contractor or is that done by one of the Town employees? He wanted to know if Mr. Place felt that there is sufficient skill and background in the staff to fill that roll. Bill Place replied absolutely.

No one else wished to be heard on the motion under Article 22. The Moderator asked all those in favor to raise their cards; all those opposed.

The Motion under Article 22 was VOTED.

ARTICLE 23. MUNICIPAL FACILITIES

To see what sum the Town will vote to raise and appropriate, or appropriate from available funds, to be expended under the direction of the Permanent Building Committee, for the purpose of obtaining architectural, engineering and other services, including preliminary plans, for the reconstruction, remodeling, or making extraordinary repairs to, and constructing additions to a Town building or buildings to implement the recommendations of the townwide comprehensive facility study as directed by the Board of Selectmen, and to see whether such sum shall be raised by borrowing or otherwise; or act on anything relative thereto.

Submitted by the Board of Selectmen. (Two-thirds vote required, if borrowed)

The Moderator said that it would require a 2/3 vote if the money was going to be borrowed. Town Council replied that the monies would not be borrowed. It would be a majority vote.

John Drobinski moved to Indefinitely Postpone Article 23.

The Town Manager addressed the issue and said she wanted to tell the Hall where the process is because it relates to a Town Meeting Article of two years ago for the Municipal Facilities. Two years ago it was approved as a study as Article 12 of the 2000 Annual Town Meeting. It was to do a study of the Town's municipal facilities and make some recommendations to the Town. We hired a consultant and the process was finally culminated in terms of a report which was presented at a hearing on March 13, 2002 at the Goodnow Library. She briefly ran through the results of that study to give the Hall a sense of what we are looking at for the future.

She wanted to go through what has already been accomplished in terms of the buildings that serve the Town departments.

- The Fairbanks Senior Center in April 1989 was approved to be able to do that work at the cost of \$720,000 at that time.
- The Fire Station headquarters in 1990 for \$1.2M
- The Library in 1995 \$2.9M was asked of the taxpayers, there was additional grant money for that project.
- Last Town Meeting approved the DPW garage and office facility for a total of \$4.7M

That still leaves some facilities to address:

- The Police Station
- Fairbank Community space problems
- Town Hall
- Flynn Building
- Loring Parsonage

In terms of the problem at the Fairbank Center there is a real urgent space squeeze. This Community facility was originally planned for Park & Recreation and Council on Aging to share. We added K-8 administrative offices temporarily a number of years ago. Council on Aging and Park & Rec now need that room back for the programs.

At the Police Station we have a problem that was documented in the report. There is insufficient space, inadequate handicap access. There is inefficient use of the space that is there. There is inadequate land for an addition and the layout itself does not lend itself to an addition at this point.

In terms of Town offices the consultants documented for the most part what we already knew, we are too spread out. We have problems in all of the buildings with handicap accessibility. Town Hall is wasted as a facility. There is nothing going on in there, we don't use that for office space at all. We use the Loring Parsonage residence which is not meant to be used for the heavy file cabinets and paperwork, it has a narrow staircase and it is not handicap accessible. It should be a building that is celebrated for its' history, not just turned into office space.

In general the historic Town Center needs our attention. It is a beautiful place when people remember Sudbury, they remember going through the Town Center. It really does need work to be put into what it should be.

The overall recommendations from the consultant:

- Consider the Town Office needs and The Fairbank Center space needs as one related problem to be addressed
- Consider the Police Station as a separate issue to deal with
- Begin to correct the safety issues first
- Phase in the work as we approach putting together our plans

In terms of Town office needs they suggested two scenarios:

- The Town Hall scenario – we would add on to the Town Hall onto the back of it and use that for all Town administrative offices that are currently in Loring and the Town Hall (the Town Clerk is in the back of the Town Hall) and in the Flynn Building (those that are not moving down to the DPW facility)
- To do minor renovation accessibility improvements for the Flynn and make the Flynn Building open for K-8 administration. That would give Park and Rec and Council on Aging the room they need to expand in the Fairbank Community Center. It would put us into our historic Town Hall on our historic Town Center and put us together in one building. Allow space that the K-8 administration services needs.

The other option that was presented was the Flynn Building scenario:

- Build an addition onto the back of the Flynn Building
- Move all staff into the Flynn Building
- Renovate the upstairs of the Town Hall and put the K-8 administrative offices into the upstairs of the Town Hall. That gives Park & Rec and Council on Aging the room they need to expand.

Their recommendations as far as the Police Station:

- Those problems right now are too big to address with a minor addition or renovation. It will need substantial further study to identify potential solutions to the Police Station problem. We may have to relocate the Department elsewhere in Town because of the limitations of the site.

Ms. Valente's recommendation working with Town Boards, Committees, Staff, residents and whoever wants to work on this is that we address these Town office space needs first because one there are so many staff involved, so many departments. It helps both Fairbank deal with its overcrowding problem, it helps us deal with handicap accessibility, that we tie it into a separate ongoing project, that we look at what to do with the Historic Town Center. Bill Place is urging us to address that intersection and fix some of the appearances of the Town Center. We might be able to tap into some Community Preservation Act funds that was recently passed. These are all historic assets. Our next step would be to examine the report further to fully understand it, to fully discuss with Town boards and residents all the options to start that process; to look at financing possibilities and timing. Sometime in the next few years if you looked at the other Town projects we are averaging anywhere from five to ten years between them, so at some point being able to bring something back within the next two years. We have copies of this report at the Goodnow Library as well as in the Town Managers office.

No one else wished to be heard on the Motion to Indefinitely Postpone.

The Moderator took a vote and declared the Motion under Article 23 was VOTED.

It was 10:38 p.m. and the meeting was adjourned.

There were 862 people in attendance at the meeting.

PROCEEDINGS

April 2, 2002

ADJOURNED ANNUAL TOWN MEETING

Pursuant to a Warrant issued by the Board of Selectmen, March 14, 2002 the inhabitants of the Town of Sudbury qualified to vote in Town affairs, met in the Lincoln-Sudbury Regional High School Auditorium on Tuesday, April 2, 2002, for the second session of the Annual Town Meeting.

The meeting was called to order at 7:39 PM when a quorum was declared present.

ARTICLE 24. WASTEWATER FEASIBILITY STUDY

To see if the Town will vote to raise and appropriate, or appropriate from available funds, \$155,000, or any other sum, for the purpose of retaining professional engineering services to prepare a Project Evaluation Report, which may include initial plans or drawings for wastewater management within the Route 20/Union Avenue business district, in accordance with Massachusetts Department of Environmental Protection guidelines, and all expenses connected therewith; and to determine whether said sum shall be raised by borrowing or otherwise; or act on anything relative thereto.

Submitted by the Board of Selectmen

(Two-thirds vote required, if borrowed)

The Moderator recognized Lisa Eggleston, 55 Old Coach Rd., Chairman of the Technical Advisory Committee and she read the motion.

Lisa Eggleston *moved* to appropriate the sum of \$90,000 for the purpose of retaining professional engineering services to prepare a Project Evaluation Report which may include initial plans or drawings for wastewater management within the Route 20/Union Avenue business district, in accordance with Massachusetts Department of Environmental Protection guidelines, and all expenses connected therewith, including bond and note issuance expense; and to raise this appropriation the Treasurer, with the approval of the Selectmen, is authorized to borrow \$90,000 under General Laws Chapter 44, s.7.

The motion received a second.

The Moderator recognized Lisa Eggleston in support of her motion. She said Sudbury, property owners rely on onsite septic systems for the treatment and disposal of their wastewater. While this is an effective option for most residential areas, commercial business owners along the Route 20 corridor are finding it increasingly difficult and expensive to treat and dispose of wastewater onsite due to physical regulatory constraints. Sudbury's master plan calls for addressing the needs of the business districts as an important step in promoting economic development. In addition, much of the business district lies within the recharge area for one of the Town's major water supply wells; well number 4 off Raymond Road. It is of paramount importance that we take action now to protect the quality of our water supply for the future. In 1999, the Annual Town Meeting voted \$42,000 for conducting of a needs assessment study of wastewater management in the

Route 20/business district. Needs assessment is the first step in the states comprehensive wastewater management planning process. The needs assessment was conducted by the consulting firm of Weston and Samson Engineers under the over site of a Technical Advisory Committee appointed by the Selectmen, and comprised of the Town Health Agent, Town Engineer, members of the Planning Board, Conservation Commission, Sudbury Water District and the community at large.

The needs assessment was a quantitative objective analysis of the wastewater needs within the business district, and included compiling a matrix listing and site specific information for more than 100 properties with respect to existing wastewater flows, age and condition of the disposal system and physical and environmental constraints; including the type of soils, depth to groundwater, proximity to wetland and locations within the Zone Two recharge area to the well. A point waiting system was then applied to each category in order to rank the properties in terms of needs. The outcome of this analysis was the determination that the greatest need for alternatives to conventional septic systems are clustered within the central part of the study area, between Raytheon to the West and Massasoit Avenue and extending North along Union Avenue to Codjer Lane. Twenty-seven properties within this central portion of this study area were deemed critical, either in categorical failure or in the eminent danger of being so, and another twenty-nine properties were deemed priority in terms of wastewater needs. In the areas to the West and East of this central area only isolated properties fell into these two categories. On the basis of these findings, the following recommendations were made: First of all, the isolated problems in the Western and Eastern portions of this study area are probably best dealt with through onsite solutions, such as private wastewater treatment facilities or shared septic systems. In the central portion of the study area, the Town should pursue a solution for the wastewater needs identified. It would appear that this would best be accomplished through a decentralized treatment system with a groundwater discharge at a location to be determined somewhere in that vicinity. Based on the build-out projections for the business district developed recently by M.A.P.C., the total flow from this central area would be somewhere in the vicinity of 100,000 gallons per day. It was also noted during the needs assessment process that Raytheon might have some access capacity in their existing wastewater treatment plant. Although it would not provide all of the capacity we need, the possibility of sharing or adding onto the Raytheon facility should also be explored. The findings of the needs assessment were presented at a public forum held in November at the Goodnow Library and have been presented at several other venues since then. In general we have received very favorable feedback on the study and enthusiastic support for the ongoing process. We have also met with representatives of D.E.P. and received direction on the next phase of study. The first thing we need to do now, is to perform some soil investigations and hydro-geological testing to evaluate potential disposal locations. A number of sites were identified on a preliminary basis in the needs assessment and that list is continuing to evolve. The disposal site will determine the capacity and level of treatment required. In conjunction with this data, the information developed in the needs assessment will be expanded in a project evaluation report submitted to D.E.P. and M.E.E.P.A.

This next phase will also include a public participation component to insure that the stakeholders and general public have an opportunity for input. Based on the outcome of this phase, we should be ready to proceed with actual designing construction of the facilities needed. The cost of the feasibility study is estimated at \$145,000. To date we have received \$36,000 in contributions toward this next phase from the business community, reflective of their effort for this commitment continuing. In addition, the Sudbury Foundation has demonstrated their support for this project with a \$25,000 donation. However, we cannot get through the next phase without a commitment from the Town. Based on the remaining \$84,000 needed to fund this effort, you are being asked tonight to appropriate \$90,000. This being the total amount needed to cover the cost of borrowing. It is my understanding this would be financed through a five-year bond, with the first payment not made until fiscal year 2004. The Finance Director can probably expand on that if necessary. A number of boards and organizations have given this Article their endorsement, recognizing that this is an important investment in maintaining an economically viable business community and in protecting our water supply. I ask that you give us your support tonight as well, by voting yes.

BOARD OF SELECTMEN: Unanimously support this Article.

Marianne D'Angelo, 102 Belcher Drive, speaking on behalf of the Planning Board and the Economic Development Committee strongly support this Article. If you were here last night you heard speakers refer repeatedly to how essential it is for us to address economic development in Sudbury. Economic development is the ongoing effort of a community to improve the well being of its residents. It fosters growth and retention of business activity, provides employment, and contributes to a strong tax base. The recent build-out analysis estimated that there is an additional one to two thousand buildable residential lots in Sudbury. If we assume that residential development continues at its current pace without an insurgence of new commercial development and its associated tax revenue, the impact of that growth on our residential taxes will be significant. On the other hand, Sudbury's commercial base consists of about 460 acres and is almost entirely located along Route 20. Once the new athletic facility on Route 20 is developed there will be approximately one acre of buildable undeveloped commercially zoned land in Sudbury. It is obvious that redevelopment of existent sites will be our only option to expand our commercial tax base. Expansion of our tax base is a fundamental need of our Town. We must provide adequate infrastructure to support our current and future economic development goals to do that. Our Route 20 business districts and the main source of our town water supply have coexisted in a precarious balance for decades. We have established a Water Resource Protection District to provide a layer of protection to our aquifers, but as wastewater disposal remains the most limiting factor to all current and future development along Route 20, we feel that it's essential to address this issue now. The continuation of the wastewater disposal study is consistent with the goals and objectives of the master plan. The plan states, "In order to retain existing businesses and attract a mix of new businesses in the future, essential services such as an enhanced wastewater disposal must be provided." We strongly urge you to join the Planning Board and Economic Development Committee in continuing support for the Wastewater Disposal Needs Study in order to determine the best approach to addressing the wastewater disposal needs of the Sudbury business district.

Lawrence Blacker, 15 Country Village Road, Chairman of the Board of Health stated that the Board of Health strongly supports this Article. It is necessary to spend the seed money to develop the right type of wastewater for the business district, which as stated previously is very close to the Raymond Road well. This will enhance that development and give the opportunity to determine exactly what and whether it can be done. He added, please support this Article.

William Cossart, 419 Concord Road, Chairman of the Board of Water Commissioners with Sudbury Water District. The commissioners of the Sudbury Water District enthusiastically support this Article. The reasons are that 15% of the water consumed within Sudbury comes from the Raymond Road aquifer which is located directly beneath the commercial district which we're talking about tonight. For forty years this concept has been discussed back and forth as to whether or not it would be advisable to sewer the area under the commercial district. It has been essentially deferred because there was a belief that there was an impervious clay level that protected the aquifer. In 1994 the Sudbury Water District detected trace levels of trichloroethylene in two of the wells that are in this Raymond Road aquifer. The equipment has been installed and the V.O.C's are being treated, and totally removed, so it really isn't an issue in the drinking water. However, it did serve as a wakeup call to point out the fact that there really is not an impervious clay layer. The volatile organics, the trichloroethylene, have been able to work their way through, which of course would mean, the same thing could be true for storage. The Sudbury Water District would like to see this study proceed to its logical conclusion and we hope that you will support the Article.

Ronald Stephan, 86 Thunder Road, President of the Sudbury Chamber of Commerce, speaking for the Chamber of Commerce supports the Article to appropriate funds for the wastewater study. He stated that there were three basic reasons for their determination to support this Article:

- 1) Based on an overwhelming reaction and return from the Chamber of Commerce 1999 Business Survey, a very high return of over 70% of the businesses surveyed reportedly chose wastewater study as the number one issue.
- 2) The business community is faced with a continuing maintenance of their present systems; as well as adding systems as they fail just as the homeowners do, but at a much higher cost because of size and location. For example a restaurant in town installed a new septic at a cost of about \$300,000 which replaced a 10 year old septic. That's a \$30,000 a year cost, that's if it lasts for 10 years.
- 3) A sewer in Town will allow for expansion of the business community under the same tight controls that the Planning Board maintains, as well as the Board of Appeals, additional space or use may be approved for the business community. That's not to imply that the Marriott Corporation will come into town and build a 20-story hotel, but it would allow for expansion and expansion adds tax dollars to the town budget. That is, once again, if passed through the many channels of the town government. The controls are still with the Town of Sudbury, but we're getting ahead of ourselves here. The Article is to use money for a continuing study, not the building of sewer at this time. The Sudbury Chamber of Commerce represents approximately 200 company members of the 300 businesses in Town. The business community supports the Town in many ways, and many times they are invisible to the town citizens. Rather than list all the contributions that we have made to the Town, I'd like to point out that the \$36,300 was raised from the business community for this study as well as \$25,000 from a foundation. That's a total of \$61,300.

The Sudbury Chamber of Commerce proudly supports the Town of Sudbury in many ways and asks for your support on this Article.

Mark Ensign, 44 Bent Road, and member of the Conservation Commission. The Conservation Commission unanimously voted to approve this. We are charged with not only administering the state wetlands regulations, but our local town wetlands bylaws as well. He stated there were two issues:

- 1) The wetlands in the area are very low areas, therefore; the Conservation Commission is interested in this study and wholeheartedly recommends it.
- 2) The Raymond Road well is the second issue. One of the tasks of the Conservation Commission is to watch over our groundwater resources and to insure both the protection and the abundance of them.

We urge the citizens support this Article.

The Moderator recognized Mr. Tober who said even though there were five speakers, only two spoke within the four corners about what this Article is about. Namely, are we going to spend money for a study, not how necessary we need a system? He went on to say; the further use of public money for private interest must stop! Downtown wastewater is the downtown businesses problem, not his.

The Moderator asked if anyone else wanted to be heard on Article 24.

Richard Payne, 15 Thoreau Way, stated that there wasn't much opposition to this Article apparently apart from Mr. Tober's complaint. His question concerned the cost of this system if it goes in and who's going to pay for it?

Lisa Eggleston replied that those were very good questions. Unfortunately, she couldn't give him an answer at this point other than the needs assessment for the flow that they're talking about

estimated approximately a \$3-4M cost for the construction of a decentralized system. That's exclusive of land costs, and obviously that's a very big factor. That's also a very rough estimate because at this point we don't know what level of treatment would be required and what the ultimate flow would be. In terms of who pays for it, that's something that will need to be explored in this next phase of study? There are a number of options available to us and she expects we'll learn from some of our neighbors. Wayland and Acton, who have both been through this process recently sewerage certain portions of Town and have approached it quite differently, in terms of who was required to connect and who paid for it. These are things that will need to be explored in this next phase of study. She apologized for not being more specific.

No one else wished to be heard on this Article, the Moderator asked all those in favor of the motion under Article 24 to please indicate by raising their cards; any opposed?

Motion under Article 24 was UNANIMOUSLY VOTED.

ARTICLE 25. CUTTING PROPERTY

To see what sum the Town will vote to raise and appropriate, or appropriate from available funds for the purchase in fee simple, or the purchase of development rights thereon, of a portion of land owned by Webster Cutting, Jr., et al, located on Maynard Road, as shown on Town Property Map E06 as Parcel 500; and to determine whether said sum shall be raised by borrowing or otherwise; or act on anything relative thereto.

Submitted by the Board of Selectmen.

(Majority vote required)

Mr. O'Brien stated that the Board of Selectmen Move to Indefinitely Postpone Article 25.

That received a second.

Mr. Dignan said he would hear from the Selectmen as to why they wish to Indefinitely Postpone.

Mr. O'Brien stated that at this time with mutual agreement between the family that owns the parcel in question and the Board of Selectmen, the decision has been made to indefinitely postpone due to the fact of timing this close to Town Meeting, assorted issues regarding the negotiations concerning the land, and the overall cost for the land. It made this a prudent decision on both parties to postpone the Article until a time in the future when all the details are together and we can bring forth the best possible presentation for consideration at Town Meeting.

The Moderator asked if anyone wanted to be heard on the motion to Indefinitely Postpone. Seeing no one, he asked if all those in favor of the motion to indefinitely postpone Article 25, please indicate by raising their cards, any opposed.

The Motion under Article 25 to Indefinitely Postpone was VOTED.

ARTICLE 26. REAL ESTATE EXEMPTION

(Consent Calendar)

To see if the Town will vote pursuant to Chapter 73, Section 4, of the Acts of 1986, as amended by Chapter 126 of the Acts of 1988, to allow for an increase of up to 100% of the current exemption amounts under Clauses 41C, 37A, 22 and 17D of Chapter 59, Section 5, for fiscal year 2003; or act on anything relative thereto.

Submitted by the Board of Assessors.

(Majority vote required)

Move in the words of the Article.

The motion under Article 26 was **UNANIMOUSLY VOTED.**

(Consent Calendar)

ARTICLE 27. ACCEPT CHAPTER 59, SECTION 5, CL. 17E & 41D – (Consent Calendar)
OPTIONAL COST-OF-LIVING ADJUSTMENT FOR
DETERMINING REAL ESTATE TAX EXEMPTIONS

To see if the Town will accept Section 5 of Chapter 59 of the General Laws, Clauses 17E and 41D, to allow cost-of-living adjustments for income and assets based on the Cost Of Living Adjustment (COLA) determined by the Commissioner of Revenue; or act on anything relative thereto.

Submitted by the Board of Assessors.

(Majority vote required)

Move in the words of the Article.

The motion under Article 27 was **UNANIMOUSLY VOTED.**

(Consent Calendar)

ARTICLE 28. SPECIAL ACT – APPLICATION OF CHAPTER 59, SECTION 5, CL. 41A –
PROPERTY TAX DEFERMENT

To see if the Town will vote to petition the General Court of the Commonwealth of Massachusetts to enact special legislation to provide that the Assessors of the Town of Sudbury when applying the provisions of Massachusetts General Laws, Chapter 59, Section 5, Clause 41A shall apply the following criteria with regard to the deferment of property tax payments:

that 60 years be the minimum age at which a property owner may be considered a senior for the purpose of deferred payment of property taxes;

that \$60,000 be the maximum income which singles or couples may have to be eligible to defer their payment of property taxes;

that the annual interest rate to be paid on the deferred taxes be 4% in the first year and set annually thereafter by the Board of Selectmen, provided that in no event shall the rate exceed 8%;

that there are no restrictions on the number of years a property owner who wishes to defer payment of property taxes must:

- a) be domiciled in the Commonwealth;
- b) own and occupy as his domicile such real property;

said legislation to take effect without further submission to Town Meeting; or act on anything relative thereto.

Submitted by the Council on Aging.

(Majority vote required)

Arletta Cioffari, 95 Willow Road, Chair for the Council on Aging moved in the words of the Article.

The motion received a second.

Arletta Cioffari said the Council functions as the Board of Directors for the Fairbank Senior Center. It also serves as an advocate for senior citizens. The members of the council asked her to present and describe Warrant Article 28. It is in the Town's best interest to keep seniors in their Sudbury homes. It is in the best interest of everyone, not just seniors themselves, but everyone. Every person who pays taxes in Sudbury has a vested interest in keeping our seniors here. When seniors leave Sudbury they inevitably sell to younger families. Every time a new family moves into town, along with those 2.3 children that the demographers refer to, our costs go up. On average, a young family costs the Town approximately \$8,000 more per year, than a family where the adults are 60 and over.

A few weeks ago the Boston Globe had a front-page article about senior housing. One quote from that article stands out. It's a simple calculation. "A family with two children moving into a town often does not pay enough in taxes to cover the costs of the expanded educational services the family requires." The expenses don't end with just the direct cost. Whenever we reach a critical mass of new families with children in town, we face staggering expenses for new schools, cost for land acquisition, cost for construction, and cost for servicing new bond issues. She went on to say that it's in our collective best interest to keep seniors in their Sudbury homes. Unfortunately, many seniors today are feeling the need to relocate because of the dual effects of rising costs and fixed income. Often it is the continued rising property tax that is the last straw that drives the senior out of Town. If we can help seniors mitigate their cash flow problems, it may make the difference between staying and leaving. Tax deferral provides a no cost way for us to keep our seniors here. Simply put, we agree to make a loan to seniors with interest for any part or all of their tax assessment. The loan is secured by the equity of the home and the loan is repaid when the home is sold. This concept is so sound that some years ago it was written into our State law. Tonight's Warrant Article does not break new ground; it simply modifies the existing tax deferral statute. It does not obligate anyone to utilize it, as with the current statute, it merely provides an option for each senior to consider in doing his or her own financial planning. The Warrant Article changes the age, income, and residency requirements so that more seniors will be able to take advantage of these benefits, and it reduces the interest rate charged to bring it more in line with today's economy.

She gave an overview of the existing law compared with the new proposal by showing a slide.

- We recommend that the minimum age to apply for this benefit be reduced from 65 to 60 years old. The ages between 60 and 65 are when many people retire. Therefore, these are prime times for considering relocation. The intent is to reduce the age requirements to correspond with the ages at which many seniors consider leaving Sudbury.
- We recommend that the maximum income to be eligible for tax deferral be increased from \$40,000 to \$60,000. This figure is not out of line with the economic realities of today. The State defines moderate income as \$52,500, that's the statewide average. There may be some younger people here tonight saying "but I make less than that, why should seniors be eligible when I am not?" She went on to explain that if you are 40 years old and make, \$50,000 a year, you can look forward to cost of living increases; and you also have the potential raises, promotions, and job changes. These factors can make your income rise in the future. It is a virtual certainty that if you are making \$50,000 a year now, you will be making more 10 to 20 years from now. This is not the case with seniors. If they live on \$50,000 now, that number is likely to remain relatively static in the coming years. Yet, their cost for medical care and medicine will likely continue to rise. Furthermore, inflation will reduce the buying power of whatever they bring in. So, money management for a senior is a very different matter than for a younger person. A common worry among seniors is that they don't want to outlive their money. \$60,000 is not an unreasonable cap on income in order for a senior to be eligible for tax deferral.
- The third item is the interest rate charged. In recent years interest rates have come down considerably. The Article gives the Board of Selectmen authority to change the interest rate in the future.
- Finally, they recommend that the residency requirements be eliminated. The reason for this is, if it is in our best interest to keep seniors here, it follows that it's also in our best interest to have seniors move here. Furthermore, the parents of current residents are often interested in moving to Sudbury. Let's make it desirable for them to do so. It is in our best interest to keep seniors in their Sudbury homes.

What they're purposing is a no cost way to keep seniors in Sudbury. She urged everyone to vote yes on Warrant Article 28.

THE FINANCE COMMITTEE: Supports this Article.

THE BOARD OF SELECTMEN: Supports this Article.

Ms. Roopenian said The Board of Selectmen consistently maintained that generational diversity in Sudbury is a priority. In the past several years the Board has supported many initiatives aimed at keeping seniors in town. Examples would be Frost Farm, shared initiative between the seniors and the Town that has resulted in an opportunity to use town resources to allow affordable homes for seniors. The circuit breaker legislation and other uses of Clause 18, which allow relief and Sudbury senior work-off programs, are some examples. The Board feels that seniors have supported the community in the past for its needs relative to schools, open space, and infrastructure and now we have the opportunity to support the seniors in yet another positive program. Sudbury needs to continue to understand the impact of losing our senior population due to rising taxes and fixed income, which seem to drive them out. We must continue to try to find creative ways to keep them in their homes, help them decide whether these types of programs would keep them here. This Article allows eligible seniors to take advantage of a tax deferral program while reducing the interest rate previously charged for these deferrals. This program will more than likely become a model for other towns after it is submitted to the Legislature. We urge your support.

The Moderator recognized Mr. Tyler, who said he was in favor of this Article but he didn't think it went far enough for what needs to be done for seniors. Deferral is not a major inducement or incentive for someone to stay in Sudbury because they are accumulating all that debt. Lower interest rate is nice, but if they're looking at 10-15 years of longevity maybe \$7,000 a year in average taxes, your starting to talk about \$100,000 or more that's put on to their house, it limits options to get money out of their house if they need it to live on. So the real answer to solving some of the problems and keeping seniors, and for all the reasons that the Council on Aging said, we want to keep seniors in town. He went on to say that the real answer is to go to the Legislator with a second petition. A petition asking them to allow us to exempt seniors from their taxation.

An amendment to this Motion was put forth by Mr. Tyler. He proceeded by showing a slide.

Seniors 60 and over without school age children would get a 50% real estate tax exemption, a maximum of \$3500 a year, the idea here being that if they lived in an average valued home or less, it would be 50% of what they pay. Somebody that lives in a million and a half dollar home, all they would get is \$3500 (10% of his real estate taxes).

Before Mr. Tyler continued the Moderator took a few minutes to read the Amendment. The Moderator said, it was his understanding, the motion being made is to amend by striking the motion and substituting these sections 1-4.

Mr. Tyler replied *NO*. He addressed the Moderator and told him, it's to address the second petition to the Legislature so everything that the Council on Aging is doing remains, but adds a second petition to provide this exemption. So it takes nothing away from what's being proposed by the Council on Aging, but it adds another option. That is, if the Legislator goes along with it. Then the seniors in this community will really understand that we want them to stay, and that we've done something meaningful and tangible.

The Moderator told Mr. Tyler that before he made any rulings, he has to understand what's before him. He went on to say that what you've given me is a piece of paper that says amend and you've put that slide up. You and I both know that is not a motion that's just sort of a speech. Now, after that I have Move to Amend. But that does not amend the motion; it adds something called a second petition. Now, I assume sections 1-4 are the second petition? Mr. Tyler answered, that's right.

The Moderator asked, if the motion is to *amend by adding to the motion before the House, these sections 1-4*, and then, I take it; what this means, is argument in support? Mr. Tyler answered YES and the Moderator said he understood now.

Mr. Blacker, wanted to know if it was within the four corners?

After concurring with Town Council, the Moderator addressed Mr. Blacker's question, saying provided Mr. Tyler changes his wording, by saying that he is *not adding a second petition*, because we can only have one, but rather *just add these four sections as part of the petition* that is on the floor now. I think that it is fairly within the four corners of the Article. That will be the chair ruling.

Mr. Tyler accepted that amendment to his amendment.

The Motion received a second.

The Moderator recognized that there was a question from the proponent of the Motion. She wanted to know: if his amendment is accepted, then both proposals go together, and they both pass together or get defeated together? He replied once it got to the Legislator's, they could pass part of it, all of it, or none of it. She was worried if what they were purposing would be in jeopardy if this amendment were passed.

The Moderator stated that he wasn't going to get into a debate. You heard some people over here, who maybe want to speak later say that it does jeopardize it and that's probably part of the debate that we're going to have on whether to allow the amendment. Mr. Tyler will give us a position on that and you can debate that out and people can think about it as they vote. He went on to say that he wasn't going to make any ruling as to whether anything jeopardizes anything.

The Moderator recognized Mr. Tyler in support of his Amendment, since it did receive a second, that he now understands to be Move to Amend the motion on the floor by adding to it these sections 1-4, that he takes will be put on the view graph and doesn't see any reason for him to read them verbatim unless anybody objects.

Mr. Tyler said he would talk about the features of them and accepts his amendment and wanted to talk to the question. He said it was his understanding that when the Selectmen put these petitions up to the Legislature that they can word them in any way they want and send supporting information any way that they want, so they can position it as, this is one that we critically want, the one that comes from the Council on Aging and this is another one that we think is important and we like too, but we don't want to jeopardize anything that they're doing, so with that said, lets go and see what I'm trying to do here.

The Moderator added in 5 minutes or less.

The purpose we heard from the Council on Aging, Mr. Tyler said, is it's very important to do something significant and meaningful for seniors.

Anyone in town 60 years old that doesn't have children qualifies. If you're a millionaire and you live in a 3 million dollar home, you still could get \$3500 in real estate taxes, that would be a very small portion of your taxes, but it's the town saying that they want you to stay. It would be something that they would be doing for everyone. The most important thing with this position is that there are many people who will refuse to come to their neighbors and say, I can't afford to stay here, they would not lose their dignity that way, they would rather move out of Town.

The Moderator broke in to say, if he understands what he's saying is; that the purpose of his amendment is to give a tax break to a millionaire, because the problem he has with that is the way it was printed in the Warrant there was going to be a \$60,000 limitation on this, once you go above that I have trouble on the question of whether we're within the four corners. Because people could reasonably deem from this Article that all that was going before the Town was a possible exemption for people with \$60,000 or less. If it's your intention to go over that amount then your objection isn't well taken.

Mr. Tyler replied that if you force me to put that amendment in I'd do it to keep it active on the floor. The Moderator told Mr. Tyler that it had to be \$60,000 or less as given the way this Article was worded. Mr. Tyler replied if that's the way it has to be to stay on the floor.

This is just some technical language here, they would have to certify that they don't have children in their house every quarter, so it's a meaningful declaration that's qualified every quarter for this exemption. Mr. Tyler then moved along to the next slide, so then the idea here is 50% of the real estate tax due, or a maximum of \$3500, which means that's about half the taxes for an average valued house in Sudbury. If you have a smaller house, you're limited to a smaller tax bill than \$7,000, you're limited to 50%. If you have a higher one, then this is all you get, so the percentage goes down.

Before he could go on to section four, a citizen spoke up for a Point of Order. "This is a procedural Issue", and said he didn't know what they were going to be voting on. He went on to say that he didn't know what that wording is and that the Moderator had the benefit of the wording of the Motion before him and they didn't.

The Moderator told him that he didn't have anything that wasn't shown on the graph of the slide. He told him that his point is very well taken, but he has to overrule his Point of Order because a person has a right to amend on the floor. He explained that he could persuasively argue to his fellow citizens that it's premature to vote on something of this complexity, and that argument may well be received, but that doesn't limit Mr. Tyler or any other citizen's right to make an amendment. The amendment can be made. The wisdom of passing it lies with the voters.

Mr. Tyler continued saying that if this gets passed at the Legislature, then 2/3's of this body could meet again and decide if they want to up the percentage or up the amount more than inflation or the Town could also decrease it at some time if they found it was being prohibitive. To decrease it, would require 2/3's vote of this Town Meeting separated by 10 days, so that the seniors could mobilize themselves and wouldn't get ambushed and then be reduced.

Moving on to the next slide, he said what we're talking about here is a meaningful symbolic act of marginal benefit, just accumulating debt for the privilege of staying in Sudbury isn't going to be a big motivator for people to stay in their homes. There is a reason to want to keep seniors in Sudbury; \$8,000 a year is the number the Council on Aging is talking about. Seniors could then afford to remain in Sudbury without accumulating this debt. Deferral doesn't meaningfully provide tax relief because they eventually have to be paid with interest and those numbers, with longevity being what it is, really adds over 15-20 years. The exemption basically means that higher valued property gets less than the 50%.

The Moderator addressed Mr. Tyler and stated that if he wants this motion to go to the floor, he wants it amended to take care of the problem he had raised with him, that is to say, that if you want a suggestion, he'll give him one, otherwise you just decide what you want to do with it. He went on to say that if you go to section 2, at the end of the second line, where the word and appears, he would insert the words; and the owners collectively do not have income in excess of \$60,000 per year. He said that he thought that would bring it within the four corners.

The Moderator asked Mr. Blacker if he still had an objection.

Mr. Blacker replied that he did and said that he thought it was a completely separate concept. It doesn't amend anything. He went on to say that the first one is a deferral changing some dollar amounts that are already State Legislation. This is trying to have an exemption. If you've read the two of them, he didn't know if they'd flow.

The Moderator said that he hears Mr. Blacker's arguments but the problem is, that the Article right, wrong, or indifferent is in here as a petition to the Legislature and the general subject is real estate taxation of senior citizens and it seems to him that an amendment that does that and stays within the parameters is proper and he thought that they were within the parameters with that amendment that he suggested if Mr. Tyler would adopt it.

So now, the Moderator said we have on the floor, the motion to amend as amended, and he assumes it has a second. He then asked if anyone wished to be heard on the *motion to amend*.

Judy Deutsch, 41 Concord Rd. said she appreciated very much the intent of Mr. Tyler. However, she thought it did a great disservice to the Town. It would do a great disservice to the Town to vote this in when there are only a few hundred people present. She said if all he wants to do is start a dialog, that's great, and if the Town of Sudbury wants to incur that kind of exemption which could lead to over a \$3,000,000 reduction in the revenues to the Town, that would be fine with her if the Town wants to do it, but when we see small print like that and no information has gone to all the citizenry, it would be very unfair. Therefore, she suggests strongly that we vote down this amendment.

The Moderator asked if there was anyone else that wished to be heard on the *motion to amend*.

Richard Payne, 15 Thoreau Way, stated that he wanted to take the opportunity to make one point that was just raised, and that is, Mr. Tyler's attempt to change the statement here over the income of people that are going to qualify. If we were really going to do this job correctly, we wouldn't be worried about people's income, or whether or not they should be paying taxes to support other people.

Robert Coe, 15 Churchill St, said that he sympathized with Mr. Tyler's position that what we're doing in this Article is sort of a drop in the bucket, but he thought that this amendment as a previous speaker said is dead on arrival. He went on to say that there were two things that really bothered him;

- One is how the limits get changed, these two Town Meetings 10 days apart, and 2/3's vote, is completely contrary to our bylaws governing debating and passing Articles.
- The definition of who has children and who doesn't. What we're skirting very close to is the idea we access the cost of the schools against those who have children rather than against the total revenues of the Town. His concern was that this amendment was for giving a tax break to residents that didn't have children in the school system.

He urged defeat of this amendment.

A resident had a question. He wanted to know if the amendment was approved would they get a 50% exemption, then a deferment on that 50% also.

Mr. Tyler replied that as the Council on Aging pointed out the deferment cost the Town nothing, it's a loan that fully covers the interest, so yes; a person could then defer taxes also. This is taking nothing away from the Council on Aging. In answer to Mr. Coe, the reason as to whether or not you have kids is that he figured it would be dead on arrival if someone said they were 63 years old and had 3 kids in high school, why should they get this break.

Mr. Tober addressed the hall and said that the only way you'd get anywhere is to do away with the property tax and replace it with a municipal income tax.

Steve Tripoli, 31 Marlboro Rd. said that it seemed to him there were several flaws to this approach. First of all it's his understanding that Town officials are looking at several methods to lower property taxes for senior citizens, which he strongly supports doing? He's not sure if this amendment to the amendment kills the above \$60,000 exemption, but whether it does or not, it seems like there should be an approach that has an income proponent to it. He also stated that he had reservation about the notion that it would be much harder to repeal this than it would be to raise the exemption, at least in the wording of the amendment. So, for those reasons and also the fact that it just seems like a late and very complex amendment, it doesn't seem like a very good idea.

The Moderator asked how many people were in favor of terminating debating on the motion to amend, and voting.

He said there seemed to be a clear two-thirds VOTE to terminate the debate.

He asked all those in favor of the motion to amend, to do so by raising their cards, all those opposed.

The Moderator announced that the motion to amendment is defeated and we're back to the Main Motion made by the Council on Aging.

The Moderator asked if anyone else wanted to be heard on that motion.

Richard Payne, 15 Thoreau Way who said he had an amendment on this that he had given the Moderator earlier this evening.

The Moderator asked him if he wanted to make the motion to amend. Mr. Dignan went on to say that the motion is to amend the motion on the floor by striking the words*"That the interest rate to be paid on the deferred taxes be 4% in the first year and set annually thereafter by the Board of Selectmen providing that in no event the rate exceed 8%"* and *"substituting therefore, words....That no interest shall be due on the deferred taxes for qualified home owners"*. Is that the motion to amend? Mr. Payne answered, yes indeed.

The motion received a second.

Mr. Payne went on to say that he didn't think we were really proposing to give seniors such a good deal with this. We're reducing that interest rate down to 4%. He said that he had bad feelings on principal about charging senior's interest on money they have to borrow to pay taxes and to pay for schools for other people. This is a modest proposal that he would hope to persuade the townspeople to support and the Council on Aging has really made the case saying all the things that he was going to say about the importance of keeping seniors here and how that is really a terrific deal and a way of saving money. He doesn't think any of these band-aids are really a solution to the problem but it needs a radical solution that he didn't think would happen in his lifetime, but it's one small thing we can do here tonight to convince people that we really are interested in doing something to reduce the burden of retirees who are in tough shape.

Mr. Blacker said that if you keep compounding interest for a long period of time you end up owing quite a bit of money. He relayed a story about trying to get something before the Legislature that was passed at Town Meeting; and that he thought was a no-brainer when he was a Selectman about 7 or 8 years ago, and it took him three years going before committees before it was finally approved. Unfortunately, if you pass the amendment so that there is no interest, there is no chance on this ever passing. With the lower interest and with the modification in interest there's a chance. So, for that reason and that reason alone, I ask you to defeat the amendment.

Susan Richman, 183 Willis Rd, said that she supports anything we can do to keep the seniors in Town and if this does it or helps, that's wonderful. She said she did have a question, just a point of information on this particular amendment and on the original. She wanted to know if we have identified what the cash flow impact is to the Town for the no interest and for the original proposal.

The Moderator asked Ms. Speidel if she could answer that question.

Kerry Speidel, Finance Director for the Town, said in regard to the question on the impact with no interest, she couldn't give an answer on tonight because that's not something they had looked at, but as far as the original proposal, the only way that there would be an impact to the Town, is that if the participation in this program is so great that there would be a cash flow impact to the Town. At this time, for the next couple of years we don't see that there would be a cash flow impact to the Town and that would be the only way that we would be able to borrow and that there would be additional cost incurred to the Town. She went on to say that they had done some calculations based on the information given to them by the Council on Aging. They felt there were probably 650 homes within the Town that would qualify for this program. If all of those homes qualified and if all of those homes were assessed at the average valuation, which we know is not the case, but that's the only thing we can go on. Then the potential cash flow impact to the Town would be 4.7 million dollars a year. Now we know that wouldn't happen, because all of those people would not apply. What we were estimating is that maybe 60-70 households would participate in this program, and if that were the case, then the impact to the Town would be about \$365,000-\$445,000 per year and that would not cause a cash flow impact to the Town and so we don't believe there would be any additional cost incurred.

Margaret Rose, 23 Willis Rd., said that she didn't see where this would be a big impact to the Town, because she didn't think that many people would avail themselves of it.

Maureen Valente, Town Manager, added that currently it has less of an impact because we tend to have people pay off the deferrals at fairly near the rate that they enter into them, sort of like the tax titles. People pay, and they pay with the interest, and new ones are taken out. She thought if they did some sort of shifting where the payments aren't coming in, in terms of the interest as well, it could eventually, and depending upon the participation, have some impact in terms of the receipt side of it. In terms of the expense side, we wouldn't see as much, but on the receipt side we would eventually see some impact.

Peter Glass, 523 Hudson Rd., said that he believed that tax deferral is an excellent financial option. He went on to say that no one had mentioned the fact that housing values, due to the wonderful things we do in this town tend to go up. That kind of offsets any interest they might be charged to this loan, in fact people may even find using tax deferral and then selling the house and moving somewhere for their own desires, that they go out with as much money as they started with.

Richard Payne, 15 Thoreau Way, addressed the last point that was made, yes, you get the benefit of the house and its going to appreciate in value so on and so forth. It doesn't help you if you move somewhere else and have to buy another house. It's not really a liquid asset that you're ever going to realize, and chances are your going to die and you're not going to have the money. In view of Mr. Blacker's remarks, which he was sure are to the point; if he could propose to change that amendment and suggest that we have zero interest rate in the first year and then at the discretion of the Selectmen in the years following that to reduce the impact and give it a better chance of getting through the Legislature.

The Moderator asked Mr. Payne if he wanted to *amend his amendment*.

Mr. Payne said that no interest should be due on deferred taxes in the first year, and at the discretion of the Selectmen in following years, and we hope the Selectmen will do the right thing.

The Moderator said if you wish to amend your motion to amend, which is a secondary amendment. We've got to vote on that.

The Moderator asked the hall if the secondary amendment motion received a second.

The Moderator announced that it does and asked if anyone wanted to be heard on that?

No one wanted to be heard, the Moderator asked all those in favor of the secondary motion to amend the motion to amend, please indicate by raising your card, all those opposed?

The Moderator announced that's the secondary motion to amend the motion to amend was DEFEATED.

The Moderator said we are now back to the motion to amend as it was originally made, that is, substituting the words that no interest shall be due on the deferred taxes for qualified home owners.

No one that wished to be heard, The Moderator asked all those in favor of the motion to amend, please indicate by raising your cards, any opposed?

That motion to amend was DEFEATED.

We are back to the original motion as made by the Council on Aging.

Not seeing anyone who wished to be heard, he said all those in favor of the motion made by the Council on Aging under Article 28 please indicate by raising your cards, any opposed?

The Moderator announced that the motion under Article 28 was VOTED.

ARTICLE 29. SPECIAL ACT - FROST FARM HOUSING FUND

To see if the Town will vote to establish a fund, to be used for the purpose of providing additional affordable housing in Sudbury and funded by rent, sale and any other income received from the Frost Farm Village Condominiums located on Route 117; said fund to be maintained as a separate account and expended by vote of Town Meeting; and to authorize the Board of Selectmen on behalf of the Town to petition the Great and General Court of the Commonwealth of Massachusetts for special legislation therefore, as necessary, said legislation to take effect without further submission to a Town Meeting and to be retroactive to the date of the signing of the Frost Farm lease; or act on anything relative thereto.

Submitted by the Board of Selectmen.

(Majority vote required)

The Moderator recognized Mr. O'Brien in support of the motion.

Larry O'Brien Moved in the words of the Article.

Mr. O'Brien, Board of Selectmen said that Article 29 sets out to accomplish two things this evening:

- First, is asking for you to approve the creation of an affordable housing fund that will be established to receive the proceeds of the Frost Farm Village Senior Housing Development.
- Second, for the Board of Selectmen to petition the Legislature for approval of this special fund.

He went on to say, to begin with he wanted to spend a few minutes reviewing some history that might help explain how this Article has come about for your consideration. Going back to 1996 and the creation by the Board of Selectmen at that time, of the Strategic Planning Committee, and that committee was charged with the responsibility of writing a new Master Plan for our community that would address the statutory requirements of the Mass. General Laws, Chapter 41. The Master Plan addresses issues of land use, economic development, natural resources, open space, historic resources, housing, transportation, community services, and facilities, many subjects we've talked about over the last two evenings. For those of you who attended last night you heard those topics come up in various forms during the discussion of various Articles. When the Strategic Committee was formed they started out with the task of defining what the character of Sudbury is. On page three of the Master Plan the character of Sudbury is defined in part with this statement that said the following: "Sudbury's people were one of its most valuable assets; promoting a social, economic environment that permits and encourages a diversity of ethnicity, religion, age, and income will perpetuate this important town value." Over 150 citizens participated in the process of crafting the character of Sudbury's statement, and at our 1998 Town Meeting, that statement was unanimously adopted in the form of a resolution. Within the Master Plan itself, the housing element identifies strategies to address the need to diversify the Town's housing stock, including the creation of a housing partnership committee.

On page 77 the number one goal of the housing element is to diversify the housing opportunities to meet the changing needs of the diversified population with the respect to age, household size, and income. In addition to the approximately 75 citizens that were involved with the creation of the Master Plan, the Planning Board commissioned the Master Plan Survey and the survey was mailed to over 6,000 households within town; 1,540 citizens took the time to respond. That represented 25.6%, which is a fairly strong return rate for a direct mail campaign. On page 121 of the Master Plan, the survey asked questions relative to housing. Question 31: Should the diversity of Sudbury's housing stock be increased to include options for different ages and income levels? Sixty-two percent of the respondents agreed. Question 32: Efforts to construct senior housing should be supported, seventy-nine percent of the respondents agreed.

With the vision of what the character of our Town is and should be well into the future, the combined work of the six sub-committees that form the foundation of the Master Plan, as well as, the 25% response rate to the town wide survey the subject of affordable and moderate priced housing seems to have a strong and broad base of support. During the process of writing the Master Plan the housing task force had the idea to try and build some moderate income senior housing on the town owned property up on Route 117 that is known as the former Unisys site. In 1999 Town Meeting unanimously voted to transfer the land to the town for the purpose of putting this land out to bid for the construction of senior housing. In late 1999 the various development proposals had been reviewed and the bid was rewarded to the Bay Avery Company. Part of their winning bid was for the developer to make a one-time payment to the town in the amount of \$10,000 for each unit that was sold at the time of the closing. Forty-four units are being built, and after some deductions for expenses related to the project, the one time income should be approximately \$385,000. With the first unit scheduled for completion and sale in June this Article needed to be presented for your consideration at this years Town Meeting.

The Board of Selectmen proposes to create a dedicated fund with these proceeds and to form a Housing Partnership Committee that would be responsible for bringing future affordable and moderately priced housing development proposals to Town Meeting for your approval. Dedicating these proceeds to a fund that could perpetuate itself for years to come will allow for Sudbury to continue achieving the goals set out within the Master Plan, specific to broadening and diversifying the available housing inventory.

At this point, you might be asking yourself why I should vote in favor of this Article. The answers are many: First of all it puts us in a position to have a defensive posture towards comprehensive permit applications. I'm sure those of you that follow the newspapers have read about many, many proposals in towns as close as Framingham and as far away as the four corners of the Commonwealth where developers are coming in and proposing very large scale developments of very high density under Chapter 40B of the State Laws. They're allowed to do this if a particular community has less than 10% of its housing stock as affordable. Sudbury qualifies as not having 10% affordable housing within our available housing stock. Therefore, we are at the mercy of any developer that would wish to construct affordable housing under Chapter 40B of the Mass. General Laws. The developer only has to comply with essentially two things: Title V septic requirements and State wetlands provisions, beyond that, the Zoning Board of Appeals gets to look at the proposal but they have very limited control for what ultimately could be accomplished if a proposal of this sort is denied, the developer has the right to appeal through the Housing Board. In most cases they are approved because the Housing Board's job on the statewide level is to generate more affordable housing.

An example of what could be accomplished here in Sudbury is nothing more than the combination of one, or two, or three housing lots anywhere in town, no area would be exempt that could be cobbled together by a developer and any size development could be brought in that would be capable of fitting on that land, again only complying with wetlands and septic requirements. The development could be for a cinder-block style apartment house complex, it could be for townhouses, it could be for stand-alone homes, it could be for virtually anything the developer essentially felt

would be most profitable and in his or her best interest and maximizing his investment and it could be in any neighborhood within Town.

With your approval of this Article, the town could play a much greater role in the development and sighting of affordable and moderate priced housing as we work toward reaching that ultimate 10% goal. That would eventually protect us from being exposed to comprehensive permit development plans. Another question might be: Will affordable housing offer rental properties? Affordable or moderately priced housing can be either rental or ownership properties and would be the responsibility of the housing partnership committee to determine the specifics of any projects that would involve the use of these funds. The ultimate approval or veto of any proposal would be left to you, the citizens through this body Town Meeting.

On the screen, Mr. O'Brien showed some pictures of current available and assorted affordable housing inventory that's located throughout the Town and sprinkled throughout various neighborhoods, located North, East, West, and South. As you can see it fits in tastefully and very nicely with the community, virtually isn't even recognized by anybody. People who are concerned about what affordable housing are, referring to the picture on the screen, said this is what it looks like. As to who lives in it, people who qualify for affordable housing, I couldn't do an entire list for all the various multitude of occupations that we might have in Town. I did go through the Town Warrant and put together a list of people who work for the Town who would qualify and matched it up with the top part of the chart which shows the guidelines to qualify for low and moderate housing for Fiscal year 2002 as established by housing and urban development in the Federal Government. As you can see there are two levels: Low and moderate income, and the chart shows, what the breakdown is for one person household, two person household, three, or four persons. Below that income levels for town and school employees, you can see that we have many people that would fit within these guidelines. They would pay taxes get up and go to work everyday. This is not subsidized housing, this is housing that people buy into, and they become a member and an active and contributing partner in the community. As the town has many of our longtime employees retire, and people are hired to fill these positions, we may be able to attract people to work for our various town departments that may not be able to afford to live in Sudbury, or for that matter, reasonably close to Sudbury. They may not wish to work for the Town of Sudbury because the commute would be out of the question; therefore, do we limit the pool of potential employees based on those that might be willing to travel a great distance to work for the Town of Sudbury.

It's entirely possible that for the future the ability for a starting town employee to live in Town and to get a start may very well become a competitive advantage for the Town, as well as, the consideration for a potential new employee in weighing one job offer against another. Why approve this Article when we just approved the CPA last week, would be a very valid question. The housing partnership committee working with the seed money provided from Frost Farm, could begin to take advantage of various state programs and resources, as well as, grant opportunities and matching funds to develop plans for housing options. When a situation presented itself that would be suitable for consideration under the Community Preservation Act, plans and ideas would already be in place to present to the Town Meeting for your consideration and approval. More simply stated, the two funds would compliment each other and could work synergistically together. He asked, why not just put the money back into the general fund?

If this Article is defeated this evening, that is where the funds will go. The proceeds from Frost Farm will wind up in the general fund, because that's what the statute calls for, and that's the reason we're asking you to approve this Article and to then allow us to send it to the Legislature for their approval for the establishment of this special fund so that we do not have a one time flow of funds going into the General Fund. It would essentially be used to pay some bills, might wind up as free cash, but it's a one time event. It would not be a sustained income to the Town or a sustained stream of revenue. There would essentially be no long-term benefits to the Town if it just goes to the general fund compared to allowing the fund to be self perpetuating under the control of the housing partnership while providing the Town with lasting benefits for years and years to come.

In conclusion, approval of this Article tonight allows for the town to concentrate with the implementation of the Master Plan while addressing many other situations simultaneously. We would begin to protect ourselves from the threat of comprehensive permits being thrust upon our community. We expand the number of housing options within town so that residents have a potential migratory housing path based on lifestyle needs. The development of housing options conserve as an economic defense against the never ending influx of young families with school age children that are attracted to all the new five bedroom cookie cutter colonials that currently exist and continue to sprout up. The development of housing options allows the community to broaden our social, economic, and cultural base, leading to a stronger sense of community character. Your approval of this Article allows for a portion of the work that began back in 1996 and was unanimously endorsed by resolution in 1998 to continue to the next step. Thank you for your consideration and Mr. O'Brien urges a vote in support of Article 29.

FINANCE COMMITTEE: We support this wholeheartedly. As Selectman O'Brien stated, it would enhance affordable housing for the Town and also the town employees, so we support it wholeheartedly.

The Moderator asked if anyone else wanted to be heard on the motion under Article 29.

The Moderator recognized Mr. Tyler. He said earlier this evening we were told that there were 1,000 or 2,000 un-built lots in Town and that we simply couldn't afford to allow \$800,00 - \$1M homes to go in there, it would bankrupt the Town. A few minutes later we're presented with a proposal that says let's bring in some low value homes and figure ways to create them.

He showed a slide on the screen and stated that he would like to replace the motion on the floor or amend it by replacing it with the following:

"To segregate and reserve all \$440,000 received from the sale of the 44 Frost Farm units so that any accumulated interest earned once received is used only to pay down existing outstanding debt incurred to purchase the Unisys and Melone Property."

The Moderator announced that the amendment is to replace the motion on the floor entirely with the amendment.

The amendment to replace the motion on the floor entirely with the amendment received a second.

The Moderator recognized Mr. Tyler in support of his motion.

He showed another slide and asked everyone to turn to page 45 of the Warrant. You'll see the debt that was issued on July 15, 1992, in the left hand column; if you count up every year for the next nine years, we're going to be paying \$110,000 off on that debt. Principle use of the Unisys property for the Town has been the Frost Farm Development that was purchased for \$1M. Here's \$440,000 coming back to the town; that's the kind of sustainable things that they were talking about. So, if we pass this motion as amended, we're going to pay off a big chunk of this remaining debt that's on the books right now and will be accumulating interest for a few years, so we'll pay off more than the \$440,000. This is a better use of the money.

We're told we can't afford \$800,000 - \$1M houses, they don't pay for themselves, so how can we possibly afford to encourage \$200,000 houses; how are they ever going to pay for themselves and what impact is that going to have on the budget. That wasn't discussed tonight, the same thing that wasn't discussed with Frost Farm, as worthy as that development is, the fact is that there's an unrecognized subsidy that we're going to be paying for every year; 44 families, 2.3 kids, on average that's 100 extra kids in the school system at \$9,000. That's about \$1M a year subsidy that's going on because we've moved that population into a new housing situation and freed up those homes for younger families.

basically tie the hands of future Town Meetings, which is what we're talking about here doesn't make sense to me, particularly in the context; since we can't afford to have \$1M homes in town, somehow, we can afford to have \$200,000, and he just doesn't understand that logic. The other thing is the \$440,000 that he guesses isn't up there. He went on to say, that it was his understanding that there was \$10,000 per unit, and he thought that any other expense had to be appropriated at Town Meeting and he didn't think those funds had been appropriated. He thinks that the bottom line is \$440,000 coming in, and if we want to appropriate money, he thought that money came out of the Annual Town Meeting process. That's why he used the \$440,000.

The Moderator addressed the Town Clerk—the chair is ruling that the motion to amend, although it has been seconded, is outside the four corners of the Article and the hall will not be permitted to vote on the motion to amend. So that brings us back to the original motion made by Selectmen Mr. O'Brien.

The Moderator then asked if anyone else wanted to be heard on that motion.

A resident had a comment with regard to Mr. Tyler's motion.

The Moderator told her that motion was no longer on the floor it was ruled out. He said the Hall would address the main motion, that's what's on the floor.

Hale Lamont-Havers, a resident of Morse Rd., wanted to speak on the main motion. She said she is a member of the Housing Task Force which in 1997 was charged by the Strategic Planning Committee to look at alternative housing in this Town to see what we needed. We realized that housing prices were going up, and up, and up. A lot of seniors were moving out and we wanted to do something about these people who built the town. We looked around and found that there was a great need for seniors, also a great need for affordable housing, and moderate income housing for first time owners. She said that this is a fund, a one time thing, and \$10,000 per unit with the closing. She expressed her concern for people in Sudbury who could benefit from this kind of housing. She received applause from the audience.

The Moderator asked if anyone else wanted to be heard on the main motion.

Bill Keller, 31 Churchill St., Chairman of the Planning Board spoke on behalf of the Planning Board, which wholeheartedly supports this Article as a means of increasing the diversity of housing in this town. Serving on the Planning Board he said there is absolutely no diversity of housing being proposed in this town, so, we really need a proposal such as this. One of the primary goals of the Master Plan is to encourage greater diversity of housing opportunities to meet the needs of a changing and diversified population with respect to age, household size, and income. This means senior housing and housing across the broad range of income levels; low, moderate middle income households for school teachers, municipal employees, fire fighters, and police officers, librarians, and store clerks. One thing he wanted to add was that the Town, not only should in the moral sense address this but we're under order by the Commonwealth at the State level, Executive order 418, entitled "Assisting Communities in Addressing the Housing Shortage". This order directs the Town to receive State funds to complete a housing needs inventory. Whether we get those funds or not, given the present fiscal situation he didn't think is really at issue. We know what the housing needs are, the lack of housing in this community. It is moderately priced and lower income housing. He went on to say that we urge your support for this Article. It will allow seed money for us to bring in housing in a planned fashion and not one that comes about by comprehensive permit, which we would prefer not to see.

John Darcey, 82 Cranberry Cir., member of the Sudbury Housing Authority, and like those who have gone before him, urges passage of Article 29. Article 24 earlier spoke about taking a step towards diversifying the commercial base in Town, Article 28 talked about taking a step to ensure that we continue to have seniors and some diversity in our population in Town, and Article 29 in that same vein goes towards establishing a fund of some seed money to try and make sure that we can

maintain and grow the diversity of housing opportunities in Town. The Housing Authority, it goes without saying, wholeheartedly supports this Article.

Seeing no one else that wanted to be heard on Article 29, the Moderator asked all those in favor of the motion under Article 29 to indicate by raising your cards, any opposed.

The Moderator announced that the motion under Article 29 was VOTED.

**ARTICLE 30. SPECIAL ACT - AMEND CH. 131 OF THE ACTS OF 1994 -
HEALTH DEPT.**

To see if the Town will vote to petition the Great and General Court to amend Part IV of Chapter 131 of the Acts of 1994 by:

- a) In Section 8, inserting after the words "a director of assessing" the words "a health director subject to concurrence of the Board of Health, which concurrence shall be related to professional qualifications only", and by deleting the words "and health" and the letter "s" from "departments" after the word "school", as appearing in that section; and
- b) In Section 10(d), deleting the words "and health" and the letter "s" from "departments" after the word "school" in the second sentence;

said legislation to take effect without further submissions to a Town Meeting; or act on anything relative thereto.

Submitted by the Board of Selectmen.

(Majority vote required)

John Drobinski, Chairman of the Board of Selectmen moved in the words of the Article.

The motion received a second.

Mr. Drobinski explained that this Article asks Town Meeting to approve a change that will put all town departments under the Town Manager. We believe this will enhance the ability for Town Manager to achieve the kind of efficiencies, especially in budgeting and personal management that she achieves in all other town departments and enhance her ability to help the Board of Health achieve its mission. This Article is not about taking away any policy-making responsibility or roll from any elected town board. It's about completing the transition of Town Manager form of government that was approved and implemented six years ago except for the Health Department. The Board of Selectmen believes this change will assist the Health Department as well as the Town Manager in several ways.

- It will clarify the Town Manager and Health Department in their day-to-day relationship. Currently this is not very clear, especially in terms of personal decisions and budget decisions.
- It will assist the Town Manager in using the limited resources of the Town, both financial and personal in the best way she can where she has the flexibility with other departments to adjust resources and personnel to meet emerging situations during the year.
- Require the Town Manager to make sure she plans for the future needs of the Health Department as she currently does for all other departments

What this Article does not do:

- It will not affect the employment of the current Health Director, Secretary, or Social Worker. They will remain as town employees, but the Health Director will now report to the Town Manager as all other department heads do.
- It will not affect the ability of the Board of Health to make all policy decisions, or act in any other manner that they currently have responsibility for. This is the same as all other boards under the Town Manager form of government.
- This will not jeopardize the confidentiality or discretion needed for aspects of the Town Social Workers responsibilities. Other departments, such as Police, Fire, and Counsel on Aging, Law, Personnel, and the Selectmen's office deal with confidential issues all the time.

What will this Article do:

- This Article will change the hiring process for the day when the Town needs to hire a new Health Director. Under this change any new director will be appointed by the Town Manager, only with the approval and concurrence from the Board of Health. Right now the Town Manager has no role, only the Board of Health makes this decision.
- Also, it will clarify the responsibility and accountability for this one department and its employees. Right now most residents expect the Town Manager to be responsible and accountable for all actions of Town employees, right now she is not. These three employees are accountable only to a three member elected Board of Health.
- Finally, this will allow the Town Manager to recommend more staff as needed to the Health Department. Right now to add staff to this department only puts them in limbo, and she can't demand the same level of service and accountability for staff she has no control over.

In summary, some may argue that if the current situation is not broken, why are we trying to fix it or others may argue that such a change will allow the Town Manager or Board of Selectmen to interfere with the decision making independence of the Board of Health. We have now more than six years experience under the Town Manager form of government. We know of many advantages we sought when the Town established this form of government. It has been achieved and many of the fears that were expressed, especially about the independent decision making town boards has not come to fruition. Especially given our current financial situation we need to change from any organizational setup that ineffectively does not use town resources and we need to be able to balance all competing town departments to a level playing field. Finally we need to give the Town Manager complete structure and flexibility to do the job of managing this complex and vital organization, called the Town of Sudbury. We leave it at Town Meeting to make the decision.

FINANCE COMMITTEE REPORT: The Finance Committee takes no position on this article.

The Moderator asked if anyone else wanted to be heard under Article 30.

Lawrence Blacker, 15 Country Village Lane, Chairman of the Board of Health said that he rose to speak against this Article. He went on to say that he was in somewhat of a unique position in that he is a member of the Board of Health and at the same time for six years was on the Board of Selectmen, so he has seen the issue from both sides.

The Board of Health has been portrayed as the only department where the department head is not appointed by the Town Manager. Neither the Fire Department, nor the Police Department

have their department head appointed by the Town Manager. He said that he would also suggest that the Board of Health is in the nature of a public safety board or department. In certain circumstances the Board of Health has police powers. It has the power and the duty to enforce the sanitary code and can close down restaurants and food service establishments for violation of the code. Enforcing the building code the Board of Health has the power to condemn property. These powers are for the safety of the public. Like most boards, the Board of Health powers are derived from various State statutes. The Board of Health and only the Board of Health is the agency that enforces the State's sanitary code, the statutes of powers, the Board of Health, or its agent, and he emphasized that, the inspection and enforcement powers under the statute. In theory, unless the Board has delegated its power to its agent it is the board members that are mandated to enforce the sanitary code; it is the board members that enforce the building code as it relates to health issues. As such, it is imperative that the board appoints its agent, the person who would delegate the authority to act for the board. It is untenable to have a third party appoint the person that is to be the statutory agent of the board charged with the enforcement of the statute. The Board of Health is very unique in this area. Neither the Conservation Coordinator nor the Town Planner performs the statutory duties of the Boards that they serve.

In the case of the Planning Board, let's say as it relates to Sub-divisions, the planner may advise an applicant what needs to be done or even that no approval is required but even the finding of no approval ultimately gets stamped on the plan and signed by the Planning Board, it is not the delegated agent. The Board of Health is unique, it is the delegated agent that does and enforces these items. Because of the responsibility of the board to comply with the statute it is necessary that the board be the one to appoint the person to act as its agent. The current system is such that the Board of Health agent, in this case, Bob Lupold, attends every Town Meeting of Managers, attends every department head meeting. The budget is not done by the Board of Health, and just thrown into the mix, its done the same way every other department budget is done, namely through the Town Manager, monies are applied. This year you may have noticed, one of the things that was needed whether there was an override or not, was to do away with the hazardous waste pick-up we have once or twice a year. This wasn't done in isolation, this wasn't like the Board of Health said: To hell with you guys we're on our own little frolic and we're coming to Town Meeting with our own budget without regard to the other interest or needs of the Town. It's not how it works. What we're saying here is the department head that does our work, by either work of the Board and has the authority and obligation to do it has to be appointed by the Board.

He asked the Hall to defeat this Article.

Mr. Drobinski wanted to make a clarification. He said as you all know our Fire Chief, Mike Dunne, will be retiring this year and the Town Manager will be the appointing authority for the new Fire Chief. So Mr. Blacker with due respect.

Mr. Tyler stated the current Health Director seems to be doing his job quite well. The Board of Health has functioned as an independent group for many years. He agrees with everything Mr. Blacker said, this should be defeated.

Bill Cooper, 11 Cedar Creek Rd., said that he was on the Board of Health in the 1970's for nine years. You have me to thank in a certain way that this Article is before you because he was the one who amended the Town Manager bylaw to exclude the Board of Health a number of years ago. His position on this has not changed for reasons that have already been enumerated by Mr. Blacker. He asked the hall not to pass this Article.

No one else wished to speak on the Article, the Moderator asked all those in favor of the motion under Article 30 to do so by raising their cards, all those opposed.

The motion under Article 30 was DEFEATED.

ARTICLE 31. COMMUNITY PRESERVATION COMMITTEE BYLAW

To see if the Town will vote to amend the Town of Sudbury Bylaws by adding a new article entitled, "Community Preservation Committee", as set forth below, pursuant to the provisions of Chapter 44B of the General Laws, the Community Preservation Act, or act on anything relative thereto.

**ARTICLE XXIX
COMMUNITY PRESERVATION COMMITTEE**

SECTION 1. ESTABLISHMENT

There is hereby established a Community Preservation Committee consisting of nine (9) voting members pursuant to MGL Chapter 44B. The composition of the Committee, the appointment authority and the term of office for the Committee members shall be as follows:

One member of the Conservation Commission as designated by the Commission for a term of three years.

One member of the Sudbury Historical Commission as designated by the Commission for an initial term of two years and thereafter for a term of three years.

One member of the Planning Board as designated by the Board for a term of three years.

One member of the Park and Recreation Commission as designated by the Commission for an initial term of one year and thereafter for a term of three years.

One member of the Sudbury Housing Authority as designated by the Authority for an initial term of two years and thereafter for a term of three years.

One member of the Finance Committee as designated by the Committee for an initial term of one year and thereafter for a term of three years.

One member of the Board of Selectmen as designated by the Board for a term of three years.

Two members who are Sudbury residents, to be appointed by the Board of Selectmen, one member to be appointed for a term of one year and thereafter for a term of three years, and one member to be appointed for a term of two years and thereafter for a term of three years.

Should any of the Commissions, Boards, Committees or Authorities who have appointment authority under this Section be no longer in existence for whatever reason, the appointment authority for that Commission, Board, Committee or Authority shall become the responsibility of the Board of Selectmen.

SECTION 2. DUTIES

- (1) The Community Preservation Committee shall study the needs, possibilities and resources of the Town regarding community preservation. The Committee shall consult with existing municipal boards, including the Conservation Commission, the Sudbury Historical Commission, the Planning Board, the Park and Recreation Commission and the Sudbury Housing Authority, or persons acting in those capacities or performing like duties, in conducting such studies. As part of its study, the Committee shall hold one or more public informational hearings on the needs, possibilities and resources of the Town regarding community preservation possibilities and resources, notice of which shall be posted publicly and published for each of two weeks preceding a hearing in a newspaper of general circulation in the town.
- (2) The Community Preservation Committee shall make recommendation to the Town Meeting for the acquisition, creation and preservation of open space; for the acquisition and preservation of historic resources; for the acquisition, creation and preservation of land for recreational use; for the creation, preservation and support of community housing; and for rehabilitation or restoration of such open space, historic resources, land for recreational use and community housing that is acquired or created as provided in MGL Chapter 44B. With respect to community housing, the Community Preservation Committee shall recommend, wherever possible, the reuse of existing buildings or construction of new buildings on previously developed sites.
- (3) The Community Preservation Committee may include in its recommendation to the Town Meeting a recommendation to set aside for later spending funds for specific purposes that are consistent with community preservation but for which sufficient revenues are not then available in the Community Preservation Fund to accomplish that specific purpose or to set aside for later spending funds for general purposes that are consistent with community preservation.

SECTION 3. REQUIREMENT FOR A QUORUM AND COST ESTIMATES

- (1) The Community Preservation Committee shall not meet or conduct business without the presence of a quorum. A majority of the members of the Community Preservation Committee shall constitute a quorum. The Community Preservation Committee shall approve its actions by majority vote.
- (2) Recommendations to the Town Meeting shall include their anticipated costs.

SECTION 4. SEVERABILITY

In case any section, paragraph or part of this article be for any reason declared invalid or unconstitutional by any court of last resort, every other section, paragraph or part shall continue in full force and effect.

SECTION 5. EFFECTIVE DATE

Following Town Meeting approval, this article of the Bylaws shall take effect immediately upon approval by the Attorney General of the Commonwealth. Each appointing authority shall have ten days after approval by the Attorney General to make their initial appointments. Should any appointing authority fail to make their appointment within that allotted time, the Town Moderator shall make the appointment."

Submitted by the Board of Selectmen

(Majority vote required)

The Moderator recognized Kirsten Roopenian. Move in the words of the Article except that in section 5 the words Town Manager shall be substituted in place of Town Moderator.

It received a second.

Ms. Roopenian stated that the reason for the substitution is because it was a typographical error. The Moderator was asked if he wanted to appoint and he said he did not.

The Community Preservation Committee is made up of nine people who are Sudbury residents and appointed by the Selectmen. Two members at large, one each from Conservation, the Sudbury Historical Commission, the Planning Board, Park and Recreation Commission, Sudbury Housing Authority, Finance Committee, and a member of the Board of Selectmen. The duties of the committee would be to study the needs, possibilities and resources of the town regarding Community Preservation. They would be consulting with other boards and committees, and further, they would recommend to Town Meeting for the acquisition, creation, and preservation of open space, historic preservation, recreational use, or community housing.

Who makes the final decision which project to fund: The Sudbury town meeting voters have the power to approve or reject expenditures and projects recommended by the committee after its study of Sudbury's open space, recreational, affordable housing, and historic preservation needs.

What's the process to adopt the CPA in Sudbury: The CPA was adopted and approved by Town Meeting last year and passed by a majority ballot vote this past March town election. In addition, this Town Meeting must vote to establish a Community Preservation Committee.

What the Community Preservation Act is, is a State Law that allows communities to raise funds to be spent on open space protection, recreation, historic preservation, affordable housing. The fund is financed by a surcharge of, in Sudbury's case, 3% on taxpayer's local property tax combined with state matching funds. Under the law a minimum of 10% must be spent on each of the following categories of qualifying projects;

- open space
- affordable housing
- historic preservation

the remainder may be allocated to these projects as well as recreation.

How much money could Sudbury expect to raise annually through the Community Preservation Act: Our property tax surcharge would raise approximately \$770,000 annually from Sudbury citizens, and between 60–100% match from State revenues, for a total of \$1.235M or more. The State is expected to raise approximately \$26M annually which was pooled and earmarked for the Community Preservation Funds. Although it is true that the state will only guarantee a 5% match, that calculation is based on the assumption everyone of the 351 communities in the Commonwealth were to adopt the CPA now at a full 3% surcharge level which hasn't happened. For instance, in Wayland they adopted it at 1% and several other communities have adopted it at a lower percentage rate. The match will vary according to the number of towns that actually do now adopt the Community Preservation Act.

How can we be sure that the States matching funds will continue to be available: The matching funds from the State are generated through a dedicated fund derived from filing fees from

the Registry of Deeds. These funds are not dependant upon legislation appropriation, but are mandated by law. An annual revenue stream of approximately \$26M from this fund is anticipated.

What happens if there is money left over at the end of the fiscal year; funds may only be dispersed with voter approval at Town Meeting. Monies may be left over in the communities Preservation Fund at the end of the year. Those monies will be left in the fund for use in subsequent years.

Could Sudbury borrow against future surcharge for qualifying projects: The answer is yes, this could be very important if an immediate opportunity for a qualifying project, for instance, if somebody pulled a 61A, a farming property off and offered the town at a 120 day right of first refusal. If that case arose then we could borrow against that fund.

Could Sudbury ever opt out of the program, the answer again is yes. The adoption of the CPA involves, however, a minimum five year commitment. After five years Sudbury can opt out of the program as long as we have paid the dept assumed by the Community Preservation Fund. Sudbury voters may change the surcharge rate each year to anywhere between 0.5% and 3%.

Those who can least afford the surcharge will be entirely exempt. The following exemptions were approved by Town Meeting or have been included on the CPA ballot this past March and approved as well. Complete exemptions where you pay nothing go to all low-income residents under \$36,000-\$37,000 for a one-person household and up to \$53,000 for a four person household. Low to moderate-income seniors who are 60 years or older and under \$45,000 annual income for a one-person household and up to \$52,500 for a two person household and all commercial taxpayers are exempt. A partial exemption is granted to everyone, the first \$100,000 of your properties assessed value.

If you're not exempt, the Community Preservation Act will charge a 3% surcharge on the amount of your current charges, not a percentage of your assessed value of your home. Everyone is subject to at least a partial exemption for the first \$100,000 of the assessed value of your home. Therefore, the actual surcharge will be 3% of what your tax payment would be if your house were assessed at \$1000 less than it is. For example, if your house were assessed at \$350,000 you would look to the actual taxes paid by an owner of a \$250,000 house. You would then be taxed a CPA surcharge of 3% on those charges which is \$128.00.

In the past several years the Town has begun the planning process for these types of projects encapsulated in the Community Preservation Act. Our master plan includes the plans for the three components of the CPA, the open space plan and the work of the Land Use Priorities Committee has already begun the work that a committee of this type would have to do. We've established the needs, the Act has passed and the last action to begin implementing the recommendation of these groups and plans is to this evening pass the Community Preservation Committee bylaw.

Mr. Tober had a point of order. Are we discussing the CPA or the committee?

Ms. Roopenian answered the *Committee*.

The Moderator said that his point is well taken and that Ms. Roopenian should be discussing the *Committee*.

She said that they appreciated the Town's acknowledgement of the importance of the CPA and is determined to insure that our legacy remains one of the communities united in the spirit of preservation history and resource protection.

If we decide this evening in Town Meeting that we do not want to accept this bylaw, the funds will merely sit in the account and we can do nothing with them. So it's in our best interest at this point to acknowledge that we need the bylaw committee.

FINANCE COMMITTEE REPORT: The Finance Committee takes no position on this Article.

The Moderator seeing no one else that wanted to be heard under Article 31 asked all those in favor to indicate by raising their cards, any opposed.

The Moderator announced that the Motion under Article 31 was VOTED.

ARTICLE 32. AMEND BYLAWS, ART. III.2 - TOWN REPORT

To see if the Town will vote to amend Article III, Section 2, of the Town of Sudbury Bylaws by deleting said section in its entirety (paragraphs 1 and 2) and substituting therefor the following:

"Section 2. ANNUAL TOWN REPORT. All Town boards, committees, commissions and officials, whether appointed or elected, shall make written report in detail of their activities during the preceding calendar year and of all financial transactions during the preceding financial year, which report shall be delivered to the Board of Selectmen at a date specified by the Selectmen. The Selectmen shall cause all such reports, as well as any other reports or data as the laws of the Commonwealth, bylaws of the Town or the Selectmen require, to be printed in an Annual Town Report. Sufficient copies shall be printed for archival purposes and official town use and made available for public distribution at the Town Hall and/or Public Library. Additionally, the Selectmen shall make the Report available to Sudbury residents utilizing such current technologies as they deem appropriate. The Annual Town Report shall be made available by the Board of Selectmen to the citizens of the Town at least ten days before the Annual Town Meeting.";

or act on anything relative thereto.

Submitted by Petition on behalf of the Board of Selectmen. (Majority vote required)

Town Manager, Maureen Valente Moved in the words of the Article. The motion received a second.

Ms. Valente stated that the Board first considered this Article when they were looking at which items in the town budget could be cut and which ones could not be cut. We categorized those that could not, at least in the short cut, according to many criteria but one of them was — which ones did we have to do because of local mandates, State mandates, or Federal mandates. For legal reasons, due to our local bylaw we could not cut out the delivery cost for the Town Report. We decided at that point to at least ask Town Meeting again if that was their will and preference that the town report actually be delivered as the bylaw requires.

She showed the Town Report to the hall and said that she hoped that everyone had seen it and had hoped that everyone had spend a lot of time with it. She expressed what a fine document it was and that it had won awards from the Massachusetts Municipal Association for communities of our size and there's great information in this document. Every year a citizens committee puts it together and this year a couple of former town employees had helped put it together, Lorraine Knapp and Carolyn Anderson who did a fine job. She urged everyone to take a look at it if they had not done so yet. Mary Daniels and Jan Silva in our office spend a huge amount of time coordinating this and getting the information and the reports together.

This Article does not ask for the town to stop doing this, what it does ask for is that it not be required to be delivered to every home. The first reason is that they see many are thrown away as

soon as they are received, for whatever reason. In many cases it's a waste of the funds and it does cause environmental problems with the recycling and the use of it. The second reason that occurred to us, and prompted us to finally say, yes we will ask, technology is changing and the way information is being disseminated is changing. This Article binds us the way it is currently written by one particular form of dissemination of information. We're only asking in this Article to be given some leeway in terms of the future and how we disseminate. We would still and fully intend to print a number of copies for those that prefer to receive it that way, but it does give us the option of being able to deliver it as other ways are identified. Perhaps through the Internet, perhaps printing it to a compact disk that could be mailed out. She said she didn't even know how the technology would be changing in the future, but it would give us that option.

The second part of the Article asks for relief for the Town Accountant. The Bylaw right now says that the Town Boards have to provide reports, then she has to audit on their receipts. The Bylaw would still require those reports to be prepared and they would still be included in the report. All it asks for is that the Auditor doesn't have to audit them in that fashion, she already audits and looks through the Town books; we have an outside Auditor audit our books and financial statements are included in here. It just organizes it a whole different way that it is just cumbersome for her to have to go through. It doesn't change the validity of the information and it doesn't change it being in the report, it simply takes out that extra step that's cumbersome and time consuming.

We are not trying to harm or take away from an important town tradition in terms of the Town Report. Indeed the preparation of it is required by the State not the local Bylaw. We are asking for that flexibility in the delivery and asking you to consider the issue.

FINANCE COMMITTEE REPORT: The Finance Committee recommends disapproval of this Article.

Sheila Stewart said unless there is a proven method of informing the citizens of the Town of the availability of the report at Town Hall, we feel a valuable tool for committees and a document that encourages the community will be lost to long time residents and new residents who may never know of its existence or its value. Mailing the report ensures, for a small amount of money, that all residents have equal access to the information contained in the report.

The Moderator said that the chair was advised that there was a majority position in the Finance Committee.

Mr. Drobinski acknowledged by saying yes there was and that the other night they were accused of nickel and dimming for fees. Here's a chance to nickel and dime to save a little money. What's lost? Nothing. What's gained? 90% of the population is saved from having to toss the thing in the rubbish, everyone else can get it off the web, Town Hall, the Library, or they can call Town Hall and have it mailed to them. So those that want to see it get it, you save a few dollars and every nickel and dime helps.

Mr. Coe said he strongly opposes this Article and in a democracy an informed citizenry is the most important thing that we can have, and to give the people of the town any excuse not to read the report seems to be madness to him. This is not a good idea; we should be finding ways to make the Town Report more readable and to get read by more people. If more people are throwing it away, we should be looking at why that is and trying to find ways to have the people read them. Please don't vote for this Article.

Mr. Tyler had an amendment to the Article that the Moderator declared was outside the four corners of this Article and he would not be able to address it, he was ruling it out. Mr. Tyler said although the idea of using the Internet to disseminate information was a good idea he urged everyone to defeat this motion. We've paid for the infrastructure to have all this information available on the town web site, yet the town website does not have all the meeting notices posted, nor any minutes posted, you have to go to the Town Clerk's office to obtain this information.

Jan Hardenbergh, 7 Tippling Rock Rd., thinks this Article is a good idea. He doesn't think this will change the number of people that actually look at this document. He doesn't think it would affect the people that do want to look at it, if it were available at the Library or on the web. He feels it would remove the document from the trash baskets of the people who aren't going to read it anyway.

Mike Hunter, 118 Goodmans Hill Road was recognized by the Moderator. He said he also thinks this is a great idea. Technology is changing and if you could get this electronically you could search through it for the things you are interested in. You might even use it a lot more than you think. It is saying that you can explore other ways of getting it.

Mr. Coe said we're talking about the people that do read the Town Report and how to get more people to do so. He said there is very little cost to the town for printing the Town Report.

John Ryan, 455 Ford Rd., stated that he has lived in Sudbury for a number of years and has served on a number of boards and knows many of the people that are serving on the boards now. He gave some of his personal reasons as to why he was against this Article. He looks forward to receiving it and expressed what a great report it is. It would be like turning the Hosmer House into something virtual because technology could do it. He supports Mr. Coe's position and would like to see it keep on going, at least for a little while longer, and then maybe we can talk about it to see if there's another way to do it.

Mr. Tober expressed that he was against the motion.

The Moderator asked all those in favor of the motion under Article 32, indicate by raising your cards, all those opposed.

The Moderator declared the Motion under Article 32 was DEFEATED.

**ARTICLE 33. AMEND BYLAWS, ARTICLE V.27 --
HANDICAPPED PARKING**

To see if the Town will vote to amend the Town of Sudbury Bylaws, Article V, Section 27, Handicapped Parking, by deleting Section 27 in its entirety and substituting the following therefor:

"SECTION 27. HANDICAPPED PARKING

- (a) Any person or body who has lawful control of a public or private way or of improved or enclosed property used as off-street parking areas for businesses, shopping malls, theaters, auditoriums, sporting or recreational facilities, cultural centers, apartment or housing complexes, or of any other place where the public has a right of access as invitees or licensees shall reserve and locate parking spaces in said off-street parking areas for any vehicle owned and operated by a disabled veteran or handicapped person whose vehicle bears the distinguishing license plate authorized by M.G.L. c.90 §2, in accordance with the Rules and Regulations of the Architectural Access Board set forth in 521 CMR 1:00, et seq.
- (b) Parking spaces designated as reserved under the provisions of Paragraph (a) shall be sized, located, identified, and otherwise conform to the requirements set forth in the Rules and Regulations of the Architectural Access Board, 521 CMR 1:00, et seq.
- (c) It shall be unlawful to park any unauthorized vehicle within parking spaces designated and identified by sign as reserved for vehicles owned and operated by disabled veterans or handicapped persons; or to leave any vehicle parked in such a

manner as to obstruct a curb ramp designed for use by handicapped persons unless such vehicle is stopped for the temporary purpose of picking up or dropping off a handicapped person.

- (d) Paragraph (c) of this section shall be enforced by the Police Department of the Town of Sudbury in accordance with M.G.L. c.90 §20A 1/2 and subsequent amendments thereof. The penalty for violation of paragraph (c) of this section shall be one hundred dollars for each offense.
- (e) The Board of Selectmen may authorize the issuance of handicapped stickers for temporary or permanent use, which shall have the same effect as the distinguishing license plate, and adopt rules and regulations concerning the issuance and use of such stickers.”;

or act on anything relative thereto.

Submitted by petition on behalf of the Board of Selectmen. (Majority vote required)

Ms. Roopenian Moved in the words of the Article except that paragraph (E) should be deleted in its entirety.

The motion received a second.

Selectwoman Roopenian speaking in support of their motion said that the handicap parking requirements established under the rules and regulations of the Commonwealth Architectural Access Board, are in the code of Massachusetts's Regulations 521. Revisions to the town's public safety bylaw bring it into conformity with those requirements with the Towns Zoning Bylaw. It also establishes a penalty for parking of unauthorized vehicles in spaces designated for handicap parking. The current penalty is \$25.00 and it raises it to \$100.00 and the Board of Selectmen supports this Article.

FINANCE COMMITTEE REPORT: The Finance Committee takes no position on this article.

Mr. Tyler had a question for Town Counsel. He asked for clarity of the words license plates. Town Counsel stated that it was a State Law and meant any handicap sign whether it was a plate or other handicap sign and was not restrictive.

Town Counsel stated that Section E is contrary to State Law now and is no longer effective. It's been eliminated.

Since no one else that wanted to be heard under Article 33 the Moderator asked all those in favor to indicate by raising their cards, any opposed.

The Moderator declared a two-third vote and that the Motion under Article 33 was VOTED.

ARTICLE 34. AMEND BYLAWS, DOUBLE UTILITY POLE REMOVAL

To see if the Town will vote to add a new article to the Town of Sudbury Bylaws, entitled "Removal of Double Utility Poles", to be numbered by the Town Clerk, to read as follows:

"ARTICLE ____ REMOVAL OF DOUBLE UTILITY POLES

SECTION 1. Utility poles shall consist of a single, straight one-piece device.

SECTION 2. Multiple utility poles shall not be allowed in Town except as provided in Sections 4 and 5 of this article. For purposes of this bylaw, multiple poles shall mean two or more sections of pole devices at the same location previously occupied or intended to be occupied by one pole.

SECTION 3. The owners of all utility poles shall remove all multiple poles from their present location and transfer wires and attachments to single replacement poles prior to September 1, 2002.

SECTION 4. In the event of an emergency caused by weather conditions, accidents or acts of God, temporary repairs may be made to damaged poles resulting in a multiple pole, so long as the multiple pole is removed and replaced by a single pole within a reasonable period of time not to exceed sixty (60) days.

SECTION 5. All future replacement utility pole installations shall be coordinated between all occupants to provide for the transfer of all wires to a new replacement pole so that all old poles or temporary devices are removed within a reasonable period of time not to exceed sixty (60) days.

SECTION 6. Failure to comply with the provisions of this bylaw will result in the imposition of a penalty or fine chargeable to the owners of the pole in the amount of \$50 per day for each day violation exists."; or act on anything relative thereto.

Submitted by the Board of Selectmen.

(Majority vote required)

The Moderator said that before he proceeded with this Article he wanted to advise the Hall that he was a Director of N-STAR Corporation, and asked if there were any objections to his presiding. There were none.

The Moderator recognized Ms. Roopenian who Moved in the words of the Article.

The motion received a second.

John Drobinski said that basically what Article 34 does is try to remove an unsightly problem throughout the community. For as long as I've been on the Board of Selectmen and that's a long time, we've been trying to get the double poles removed. The suggestion for this Article came up going through projects in town with a lot of citizen's input. We've had the Fire Chief, at that time, working with Boston Edison and now N-STAR to try to get these poles removed. This Bylaw was somewhat of a collaborative effort between the Town and N-STAR. We hope that the Town supports this Article because we think it's one way to clean up the aesthetics of Sudbury.

Ralph Tyler, One Deacon Lane, had an amendment to this Article and showed some slides.

Section 2 would be "multiple" or "unauthorized" utility poles shall not be allowed in the Town,

And then going on with what's in the Warrant.

Section 3 would be the owners of all utility poles shall remove all multiple, unauthorized, or unused utility poles from their present location,

And then going on with what's in the Warrant.

He urged everyone to support this amendment.

Mr. Drobinski said that the only problem from the Town's prospective is the word "unauthorized"; we are not sure what that means from a legal prospective. His recommendation until we can legally understand it is to pass the initial motion, then take it under advisement and bring it back next year. We're just not sure what this word "unauthorized" does to the Town's ability to do something. It's just a legal uncertainty that we're not sure what we're committing the Town to do here. That would be his recommendation to the hall.

Mr. Tyler asked if Paul Kenny, Town Counsel saw that as being an issue.

He said he did, and that Mr. Drobinski's point was well taken.

The motion to Mr. Tyler's amendment was seconded.

All those in favor of the motion to amend, please indicate by raising your cards, all those opposed.

The Moderator announced that the motion to amend is DEFEATED and we are back to the original motion which was in the Words of the Article.

The Moderator asked if anyone else wanted to be heard on the original motion.

Lee Michaels, 199 Horse Pond Rd., had a question for Town Counsel. She wanted to know if the double poles applied to private property as well as town owned property.

Town Counsel, Paul Kenny said there is a statute as to where you can locate poles. With regard to whether or not you can require someone to take something down on his or her private property, is a question. If the poles are on private property, the company would have to have gotten an easement from the property owner, so it applies to public as well as private property in some circumstances. In general the Bylaw is designed with regard to utility poles and applies equally to public as well as private property. Utility poles on private property are specifically included in this Bylaw.

Mr. Tober made a comment with regards to the fines.

All those in favor of the motion under Article 34, please do so by raising your cards, any opposed.

The Moderator declared a two-third voted and that the Motion under Article 34 was UNANIMOUSLY VOTED.

ARTICLE 35. GRANT EASEMENT TO WATER DISTRICT –
NOBSCOT ROAD

(Consent Calendar)

To see if the Town will grant an easement to the Sudbury Water District of Sudbury, a corporation established and existing under Chapter 100 of the Acts of 1934, for the right of way over, across, under and through the property hereinafter described, for the purpose of the installation, maintenance, and operation of water lines and with the right of ingress and egress to and from the same for said purposes:

Parcel 015 on Town Property Map L07, located off Nobscot Road and containing 1.96 acres;
or act on anything relative thereto.

Submitted on behalf of the Sudbury Water District by Petition. (Two-thirds vote required)

The motion under Article 35 was UNANIMOUSLY VOTED. (Consent Calendar)

ARTICLE 36. WILLIS HILL BOND (Consent Calendar)

To see what sum the Town will appropriate for the completion of the work to be performed on the Willis Hill Subdivision including the roadways, engineering, and other items requiring completion under the Subdivision Rules and Regulations, said sum to be raised by transfer from the proceeds of the bond securing completion of said subdivision which was taken by the Town under its terms by the default of the developer; or act on anything relative thereto.

Submitted by Petition on behalf of the Planning Board. (Majority vote required)

The motion under Article 36 was UNANIMOUSLY VOTED. (Consent Calendar)

The Moderator announced that there were 3 or 4 Zoning Articles to go. Under the rules Town Meeting is operated by, when the discussion of an Article is completed at 10:30 pm, we adjourn, unless two thirds of the hall votes otherwise.

Mr. Dignan asked how many would like to try to finish the Warrant tonight. How many would like to go home?

He said that two thirds of the hall seemed to want to finish tonight. He went on to say that when the discussion on this Article is finished, if anyone wanted to challenge the vote, we can take it up and count it. So, let's go ahead and finish Article 37 and see what we can do.

ARTICLE 37. AMEND ZONING BYLAW – MINOR AMENDMENTS
(SECTIONS 1310, 7000, 2600, 2326, 4273, 2230, 2460)

To see if the Town will vote to amend Article IX, the Zoning Bylaw, by revising the following sections, as follows:

- 1) Section 1310 (Administration, Permits): Delete the fourth sentence in that section which reads "Issuance of a Building Permit or Certificate of Use and Occupancy, where required

under the Commonwealth's State Building Code, may serve as such certification.", so that section reads as follows:

"1310 Permits. This Bylaw shall be administered and enforced by the Inspector of Buildings. The Inspector of Buildings may require such plans and specifications as may be necessary to determine compliance with all pertinent laws of the Commonwealth. Buildings, structures or signs may not be erected, structurally altered, moved, or changed in use and land may not be substantially altered or changed in principal use unless such action is in compliance with then-applicable zoning, and that all necessary permits have been received under federal, state, or local law. All building permits shall be posted conspicuously on the premises to which it applies during the time of construction. A certificate of occupancy shall not be issued for any dwelling until the street number, readable from the street, has been attached to said dwelling. In cases where the dwelling set-back from the street makes this requirement impractical, the street number shall be placed at or near the driveway entrance."

- 2) Section 7000 (Definitions): Add the following definition:

"Swimming Pool: A structure or tank designed or customarily used for human swimming and which is at least 18 inches in depth and at least 10 feet in its longest dimension."

- 3) Section 2600 (Appendix B, Table of Dimensional Requirements): Revise the Maximum Height (number of stories) permitted in Research Districts (RD) from "n/a" to "three (3)".
- 4) Section 2326: Revise the first sentence of that section by replacing the words "10 feet or less in length on any side," with "12 feet in length on any side, or with a maximum gross floor area of one hundred twenty square feet, whichever is less,".
- 5) Section 4273 (c): Revise typographical error in second sentence of that section from "CAR" to "CMR".
- 6) Section 2230 (Appendix A, Table of Principal Use Regulations): Revise use number 5 under B. Exempt and Institutional Uses, "Child care facility (New buildings and additions)" to read "Child care facility (not defined in M.G.L. Chapter 28A, section 9)".
- 7) Section 2460 by deleting it in its entirety and replacing it with the following sections:

"2460A. Reconstruction after Catastrophe. A non-conforming structure may be reconstructed after a catastrophe, provided that the owner shall apply for a building permit and start operations for reconstruction on said premises within two years after such catastrophe, and provided that the building(s) as reconstructed shall be only as great in area as the original non-conforming structure. Nothing in this bylaw shall be construed to permit the reconstruction or resumption of use of a building or structure destroyed or damaged by catastrophe except substantially as it existed prior to said destruction or damage, and in compliance with any existing laws. In the event that the proposed reconstruction would result in the structure exceeding the total floor area of the original non-conforming structure, a special permit shall be required from the Board of Appeals.

2460B. Construction after Demolition. A non-conforming structure, or a structure on a non-conforming lot, may be reconstructed in its current location, or constructed in a different location, after demolition provided that it is no greater in total floor area as the original structure; and further provided that the owner shall apply for a building permit and start operations for construction on said premises within two years after such demolition. In the event that the proposed construction would result in the structure exceeding the total floor area of the original non-conforming structure, a special permit shall be required from the Board of Appeals."

or act on anything relative thereto.

Submitted by the Planning Board.

(Two-thirds vote required)

Jody Kablack, 46 Poplar St., Town Planner representing the Planning Board, Moved in the words of the Article. It received a second.

For the past ten months since the adoption of the new Zoning Bylaw at last years Town Meeting the Building Inspector and she have been compiling a list of items that need revision. She said that she was happy to report that there was only a short list containing only eight items, seven items are presented in this Article and the last item is contained in Article 38. The Bylaw as a whole seems to be working fine. These eight minor amendments proposed do not change the intent of the original provisions in the Bylaw. The most significant item she wanted to call to the hall's attention was item seven, on page 30. This provision deals with two different topics: Teardowns and their reconstruction and reconstruction after a catastrophe. The Building Inspector felt that trying to regulate these issues in one paragraph as it is currently was confusing and he wanted it separated into two paragraphs. Since this provision is being used frequently, more and more each day, they wanted to be sure this intent was clear. They thought that these minor revisions compliment the major revisions to the Bylaw adopted last year. They urge passage of the Article to continue refining the Bylaw so that it accurately and defensively portrays the laws enacted by the citizens of Sudbury.

SELECTMEN: Unanimously supports this Article.

Mark Ensign, 44 Bent Rd., representing the Conservation Commission said with the absence of Judy Sheldon of the Conservation Commission, she has left him with the Commissions position. Under the new Zoning Bylaw, the Building Inspectors issuance of a building permit would be a certification that all other required building permits had been received. The Conservation Commission is very concerned that this wording would in effect create another type of comprehensive permit and place the burden on the Building Inspector, not the applicant, to be sure that all the required permits had been received. It is also unclear whether the Building Inspector has the authority to delay the issuance of a building permit once all of the building code permits have been met. For these reasons the Conservation Commission asks for your support of this Article.

Mr. Coe wanted to know whether the provision of Section 2460B as stated in the motion under the Article is or is not more lenient than it was in the combined paragraph that we're now splitting into two paragraphs. In other words, is this absolutely just a splitting of the terms to make it clearer or is either or both of these, in particular, 2460B being made more lenient by the splitting.

Town Council said that it is simply a clarification of the words; it does not make it more lenient.

Seeing no one else that wanted to be heard on the motion under Article 37, the Moderator asked all those in favor to indicate by raising their cards, all those opposed.

The Moderator announced that it seemed to be a clear two-thirds in favor and declared the motion under Article 37 was UNANIMOUSLY VOTED.

ARTICLE 38. AMEND ZONING BYLAW, SEC. 6390A – SITE PLAN APPEAL

To see if the Town will vote to amend Article IX, the Zoning Bylaw, section 6390A (Site Plan Review, Lapse and Appeal) by deleting the last sentence in that section, which currently reads, “An appeal of any decision of the Board of Selectmen made pursuant to this section 6300 shall be taken in accordance with the provisions of G.L. c.40A, s.17.”, and substituting it with the following sentence: “An appeal from a decision of the Board of Selectmen relating to the substantive provisions of the Zoning Bylaw pursuant to section 6300 shall be taken in accordance with the provisions of G.L. c.40A, s.8.”; or act on anything relative thereto.

Submitted by Petition on behalf of the Planning Board.

(Two-thirds vote required)

Jody Kablack, Planning Board Moved in the words of the Article. It received a second.

Jody Kablack, Planning Board, said again this is very brief, as noted in her last presentation this is one more minor revision that was noted after the Bylaw was approved last year. It is a separate Article from the previous Article only because they added it to the Warrant at a later date. The Planning Board urges passage of this so that the Bylaw is an accurate and defensible document.

FINANCE COMMITTEE: No position.

BOARD OF SELECTMEN POSITION: The Board of Selectmen unanimously supports this article.

Seeing no one else that wished to be heard under Article 38 the Moderator asked all those in favor to raise your card, all those opposed. The Moderator declared it was a clear two-thirds vote.

The motion under Article 38 was UNANIMOUSLY VOTED.

ARTICLE 39. AMEND ZONING BYLAW – REZONE INDUSTRIAL DISTRICT 8 TO LIMITED BUSINESS DISTRICT 2

To see if the Town will vote to amend the Zoning Bylaw by deleting Parcel 007 as shown on Town Property Map K07 (approximately 3.47 acres) and Parcels 001 and 002 as shown on Town Property Map K08 (approximately .75 acres and .50 acres, respectively) from Industrial District 8, thereby deleting Industrial District 8 entirely, and including them in the Limited Business District 2, said change to be made on the Zoning Map; or act on anything relative thereto.

Submitted by the Planning Board.

(Two-thirds vote required)

Bill Keller, 31 Churchill St., Chairman of the Planning Board Moved in the words of the Article.

The motion received a second.

Mr. Keller said that this is re-zoning of Industrial District 8, page 32 of the Warrant. As you can see there's a little map there. A number of years ago there was a Mobil station there; it's been empty for quite a while. We'd like to encourage some development there and that's why we're before you. It's a zoning Article but it's really about revenue, tax revenues. He went on to say that we've heard budget presentations and projections for continued short falls in Town revenue, this is not new, and revenue issues plague this Town each year. New houses are built, more children are added to the school system, new schools are needed, and operating expenses increase. Our limited commercial tax base perpetuates this financial cycle. Something must be added to the equation to get

additional tax revenue on a continuing tax basis; actually, many things need to be done to accomplish that.

The Planning Board and Economic Development Committee have been working to affect changes in the ability of the Town to capture additional revenue from existing and new land uses. Senior housing and Wireless Communication towers are two new uses that have been introduced to generate tax revenue. Re-zoning property, such as we're proposing right now is another way to make uses of the property more profitable to our tax base. This Article changes the Zoning designation of three properties from Industrial to Limited Business. There are three main advantages to this proposal, business uses allowed in our Zoning Bylaw are better for the environment than industrial uses, while existing industrial uses are Grandfathered and allowed to continually operate this new zoning may spur redevelopment into more environmentally friendly uses such as retail. Retail uses are assessed higher than industrial uses.

If the Town can collect more taxes per square foot, if redevelopment occurs, then according to the assessor, we're told this could generate approximately 50% more in tax revenues on these three sites that could range to additional tax revenue of \$20,000 - \$30,000 a year for these three properties. A small amount, but still every little bit helps. Re-zoning these parcels may create enough economic incentive to re-develop this land and transform it into a more attractive use. This highly visible corner located at the heart of Sudbury's Town Center is in need of improvement as it is an entrance to our Town.

This Article should not be controversial; the sites are currently zoned for more intensive uses than proposed. The new traffic light at the intersection of Nobscot Rd. and Route 20 would be able to control any additional traffic that might be generated by the development of this site. The property owners have been notified of this proposal, and have not expressed any opposition. The Article will carry limited business uses from Star Market Plaza to the corner of Nobscot Rd., surrounding zoning to the East where Sudbury Farms is located and to the North where Kappy's and Sudbury Gulf are located, are all business districts. This proposal makes the zoning more consistent and allow for re-development to take place, which is more important than in keeping with the vision of Route 20 as a thriving attractive retail and service destination. It's consistent with our Master Plan.

BOARD OF SELECTMEN POSITION: Unanimously supports this article.

FINANCE COMMITTEE REPORT: The Finance Committee supports this Article.

Mr. Tyler said in general he was in favor of this but had some comments pertaining to traffic.

Mr. Tober had some concerns about a shopping mall being placed there.

Seeing no one else that wanted to be heard under Article 39 the Moderator asked all those in favor of the motion under Article 39 to raise their cards, all those opposed. He declared it was a clear two-thirds vote.

The Motion under Article 39 was UNANIMOUSLY VOTED.

**ARTICLE 40. AMEND ZONING BYLAW, SECTION 2230.D.2 –
RESEARCH DISTRICT LOT SIZE**

To see if the Town will vote to amend Article IX, the Zoning Bylaw, section 2230 (Table of Principal Uses), section D.2, by deleting footnote number "vi" which requires a minimum lot size of 20 acres or

more to conduct research and development uses on parcels within the Research District; or act on anything relative thereto.

Submitted by Petition on behalf of the Planning Board.

(Two-thirds vote required)

Mr. Keller, Chairman of the Planning Board Moved in the words of the Article. It received a second.

Mr. Keller stated that this Article involves the Research District located on Route 117, the former Unisys property, now the Cummings property. The Research District on Route 117 has approximately 43 acres; it was designated as an area in Town where research and development was to take place. Its zoning requirements are:

- For research and development to take place the parcel size has to be 20 acres or more. Other uses are also permitted in the Research District; those include senior housing, exempt uses such as schools, nursing homes, businesses, and office buildings, which require only 8 acres. This district started out as 143 acres and over the years the Town has acquired quite a bit of the property.

As a result there are only two privately owned developable parcels within the district. One containing the Cummings building located at 142 North Rd. and one containing Northwood's at Sudbury, senior housing development at 100 North Rd. The Town, the Sudbury Water District, owns all the other land in the Research District or there are an additional 5 lots of less than two acres in size each. Two of which have single-family houses on them, which are grandfathered. So, in effect we're actually talking about the two larger parcels that being the Cummings property and Northwood's property. Northwood's at Sudbury is a senior housing type of development that is under construction under an approved housing plan, and that approved plan will not allow any further development on that parcel.

That leaves only the Cummings property, which is the subject of our Article tonight. This parcel is 13 acres in size and currently contains a 70,000 square foot office building. Cummings has recently received an approval from the Town for a 63,000 square foot addition to the building. They would like to have the ability to lease this space to research and development type of firms such as Computer Science and technology research firms. However, since they only have 13 acres they are not allowed to rent space for research and development within the Research District. That's why we're here tonight; we'd like to remedy that problem. Although the parcel is presently rented, there is quite a bit of competition for office space in the area. We can't expect Cummings to fill their spaces with only business uses.

By approving this Article and deleting the requirements that limit lot sizes to 20 acres or more for research and development uses the property owner will be able to easily lease the property and therefore, make it more economically viable and competitive in the market place. The ability to fully lease the commercial property affects the commercial property assessment; therefore, it affects the amount of property tax revenue generated. The Town can expect a higher evaluation of the property, is properly zoned for multiply uses, including research and development.

According to the Town Assessor the contradiction between the name of the zoning district and the uses allowed on this parcel could affect the properties value if the applicant were to apply for abatement. This could particularly become true if they had a loss in their occupancy, then they would not be generating full revenues, they could come in and ask for an abatement to make up the differences they're loosing in rental income that would affect their ability to pay taxes. As stated in the Planning Board report on page 32 of the Warrant, the types of uses in this building would not be chemical labs or other uses that may be harmful to the environment. This site is monitored by the Massachusetts Department of Environmental protection and as a monitored site the D.E.P. regulates the types of uses that can be there.

Our local Water Resource Protection District Regulations prohibit the types of uses that once occupied the building and contaminated the groundwater. Under these regulations you cannot generate, store, or dispose of hazardous waste. It is anticipated that general office, institutional uses and hi-tech research firms will occupy the site. This Article attempts similar results as the previous Article. We are taking steps now to try to insure that we don't make any losses against our tax base and on the contrary we'd also like to add to the tax base. We urge your support.

BOARD OF SELECTMEN: Supports this article (two members in favor; one abstention).

FINANCE COMMITTEE REPORT: The Finance Committee sees this as a generator for taxes and supports this Article.

Myron Fox, 213 Nobscot Rd., stated that he was an Attorney and represents Cummings property that is the only land owner who is directly affected by this amendment and is in favor of this Article. Our current Zoning Bylaw allows research and development in a Research District only if it is on a 20-acre parcel. Cummings is currently the only Research District in Town and it only has 13 acres. Buildings of this size as on the Cummings property must have lots of different types of tenants in order to succeed. The more successful the site is the more money that the Town receives annually in real estate taxes. As we saw in the .Com downturn of a few months ago, some business owners were left with 100% vacant buildings because they rented exclusively to .Coms. It is healthy during the downturn, and in fact any economic time to have a healthy mixture of different tenants, that is research and development, a daycare, professional office, medical office, business office, etc. One should not be denied the ability to attract different types of tenants, so long as those tenants do not adversely affect the environment. Sudbury already has this environmental protection built into its bylaw, as well as, in Cummings case numerous conditions in a recent Planning Board/Water Resource Protection District Special Permit granted to Cummings, as well as, the recent Site Plan approval with many of its conditions to protect the environment. The Planning Board with this Article is trying to correct an anomaly in our Bylaw. Our current bylaw states that you can do research and development in a business district with no area requirement. You can do research and development in a Limited Industrial District if you have two and one-half acres, you can do research and development in an Industrial Park District if you have two and one-half acres, but if you want to do research and development in a Research District you need 20 acres and there is no such lot in Town that qualifies. Another anomaly in the Bylaw, is that in a Research District you need eight acres; if you have eight acres you can have a business office, a medical clinic, a financial institution, and a nursing home, without going to any board just going to the Building Inspector and getting a permit, as long as your not in Zone Two. You need 20 acres if you want to do research and development in a Research District. You may hear from a speaker after me that there was some pollution on the site, and indeed, he said he was sure most if not all of you have heard about the problems we've had with the Unisys site over the last few decades; that pollution was caused by Unisys and they're following up on the clean-up currently monitored by D.E.P. (Massachusetts Dept. of Environmental Protection). Cummings did not cause the pollution, they had nothing to do with that pollution, and Cummings didn't even own the property at that time the pollution occurred. This amendment will not impact that pollution problem what so ever according to what you just heard from the Planning Board.

The issue before you is not pollution, it's merely we have a bylaw in Town that doesn't apply to any site in Town. As the Planning Board correctly said, this amendment will not add to the pollution that's currently there or adversely create any other pollution. Also, as the Planning Board stated this amendment will not permit Cummings to build any more square footage than they are already permitted to build. Finally, as the Planning Board said it would allow the current landowner or future landowner to rent to a broader array of tenants who carry on clean businesses, which will alternately, bring in more money to the landowner and more taxes annually to the Town of Sudbury. He urged everyone to vote yes on this Article.

Mr. Tyler had a couple of reasons why this Article should not be passed:

- The 1st one is because Cummings split the property and created this situation.
- The 2nd reason it should be defeated is that there are all kinds of research and development tenants up there right now, and they are the kind that we want, the clean kind, the ones that don't have any intention of being polluting because they're the software companies or the pencil and paper engineering companies.

Most research and development space typically rents for less than business office space, so if anything they're going to create lower value tenancies in this property and therefore lower taxes. If the research and development tenants, the clean ones, are already there, then what's the problem? He said we don't have a problem, and we shouldn't reward somebody who did what we didn't want. He urged everyone not to pass this Article.

Mr. Fox apologized to the hall to have to rise to this occasion. He wanted to correct several pieces of misinformation that Mr. Tyler had stated. Number one the purpose of the 20-acre rule passed in 1994 was to prevent Northwood's from becoming an R and D facility. Point in fact; it's a residential facility that was not designed to keep an R and D tenant out of the facility that Cummings owns. Number two, he said he never ever said that there were zoning violations on this site; in point of fact, he stated that he said the opposite. More importantly what he said, the Building Inspector said in writing that there are no zoning violations on this site. Thirdly, you cannot use, store, or dispose of any hazardous waste on this site, it's in a Zone Two, and even the parts that are in a Zone Three are prohibitive from any of those uses. So any R and D use on that site must be clean. Lastly, he wanted to point out some of the positions that Mr. Tyler is advocating tonight have been heard by the Town Planner, the Building Inspector, the Planning Board, the Board of Selectmen, Town Counsel and the Town Engineer. All six of those Department Heads and Boards have objected to his arguments in writing and he urges everyone to do the same, and vote yes on this Article.

Mr. Tyler said that he didn't deny that there are now two-Zone Two lines, the second of which is 160 feet East of the one that was scientifically delineated and yes, there is a group of people in Town working together who don't care about protecting Well # 5 and I hope this Town hall is not part of that group. He urged the hall to defeat the motion, and again they say there are no zoning violations up there, but it's clear we have research and development tenants there. So, what's the problem? He said he wasn't suggesting that the uses were in violation of the Zoning Bylaw, because those clean kinds of research and development uses can fit in the office category. As a matter of fact, he did raise the issue of whether there are existing zoning violations. Currently Cummings has 38.8% impervious surface in Zone Two, by their admission. It's allowed 15% by right, 25% by Special Permit, so their Special Permit was not to basically be able to do something, it something to do with removing impervious surface that they had added to their property illegally.

The Chairman of the Planning Board said that the Planning Board in the Special Permit granting authority under the Water Resources Protection District. There are five members of the Planning Board, and he thought they were all here tonight, you've seen us here during the Town Meeting tonight and at all Town Meetings. We take our responsibilities seriously; we are not giving away the store, as Mr. Tyler is suggesting it. We are not shirking our responsibilities; we are not allowing the water to be contaminated in this community. We all have children in this community, we live here, we drink the water, and we're not doing any of that. I don't think I should have to stand up here and say that, but based on Mr. Tyler's comment I was compelled.

The Moderator asked if anyone else wished to be heard on this motion. Seeing no one, he asked all those in favor of the motion under Article 40 please indicate by raising your cards. All those opposed.

The Moderator declared that the Motion under Article 40 was UNANIMOUSLY VOTED by a clear two-thirds vote.

TOWN COUNSEL OPINIONS:

It is the opinion of Town Counsel that, if the Bylaw amendments proposed in the following articles in the Warrant for the 2002 Annual Town Meeting are properly moved, seconded and adopted by a majority vote in favor of the motion, the proposed changes will become valid amendments to the Sudbury Bylaws:

Article 2	Amend Art. XV.I	Building Permit Fees
Article 31	Amend Bylaws	Community Preservation Committee
Article 32	Amend Art. III.2	Town Report
Article 33	Amend Art. V.27	Handicapped Parking
Article 34	Amend Bylaws	Double Utility Pole Removal

It is the opinion of Town Counsel that, if the Zoning Bylaw changes set forth in the following articles in the Warrant for the 2002 Annual Town Meeting are properly moved and seconded, reports are given by the Planning Board as required by law, and the motions are adopted by a two-thirds vote in favor of the motions, the proposed changes will become valid amendments to the Sudbury Zoning Bylaw after approval by the Attorney General:

Article 37	Amend Zoning Bylaw	Minor Amendments
Article 38	Amend Zoning Bylaw	Site Plan Appeal
Article 39	Amend Zoning Bylaw	Rezone Ind. Dist. 8 to Lim. Bus. Dist. 2
Article 40	Amend Zoning Bylaw	Research Dist. Lot Size

The Moderator stated that the Warrant was completed, a motion was received to dissolve Town Meeting, and it was seconded. The motion was VOTED.

The meeting was dissolved at 11:30 PM

There were 220 people in attendance.

Respectfully submitted,



Barbara A. Siira
Town Clerk

[Part II]

FINANCIAL SECTION

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FY 2003 FINANCE COMMITTEE REPORT

The FY 2003 budget process has proven to be one of Sudbury's most challenging in recent years. The Town's fiscal situation continues to be severely constrained due to continued economic pressures at both the state and local level and increased costs needed to provide services. In addition, as bad as the situation is in FY 03, it does not look any better in the budget forecast for FY 04 and FY 05. Decisions at this Town Meeting must be made in the context of current economic conditions and future projections of budget shortfalls.

The Finance Committee recommends an Operating Budget for FY 03 of \$58,766,627 which is within Proposition 2½. This is a decrease of \$17,490 over FY 02, exclusive of debt service, which decreases in FY 03 from \$10,424,391 to \$9,834,201. This budget provides level funding (at FY 02 levels) for Town services, Sudbury Public Schools, and Lincoln-Sudbury Regional High School. However, due to increasing costs, level funding will require significant reductions in personnel and services in all three (3) cost centers. The proposed FY 03 Budget does not provide additional funding to address increasing demands for Town services due to population growth and student growth in Sudbury Public Schools and Lincoln-Sudbury Regional High School. The proposed FY 03 Budget does provide a level service budget for Minuteman Regional Technical High School.

The following summary outlines the process used this year to prepare the budget. In September, the Finance Committee asked the cost centers to present a level service budget and to strongly consider only minimal hiring and to make their budgets as lean as possible. A Financial Summit was held in October where a bleak revenue picture was presented and the hopes for a level service budget for all departments looked doubtful. The Finance Committee was presented budgets on December 31, 2001 that contained requests which totaled \$4,880,509 more than the Proposition 2½ limit would allow for. During the course of the six (6) weeks of budget deliberations it became apparent that full funding of the budget requests would be impossible. We were faced with budgets that had fixed costs such as contracted salary agreements, escalating health care costs and state mandates in Special Education. The magnitude of the fixed and mandated costs offered little flexibility to arrive at a budget that would maintain the present level of services. Because the revenue picture never improved, we were forced to ask for level funded budgets (at FY 02 levels) from all departments and prepared a budget that matched the mandatory constraints of the Proposition 2½ levy limit. The recommended Finance Committee budget prepared within the levy limit will result in significant reductions in positions and services for the Town, Sudbury Public Schools, and Lincoln-Sudbury Regional High School.

Additional funding of \$2,999,995 is being requested by the Town and respective School Committees as an Operating Override. The override will enable Town government to restore nine (9) full-time equivalent positions, which would otherwise be lost in the Non-Override Budget and would enable the North Fire Station to be open nearly year-round. The Schools will have fewer layoffs and restored programs and services. After many hours of meetings with the Town's committees, departments and boards a majority of the Finance Committee is convinced that an override of Proposition 2½ is necessary if the Town wishes to avoid a dramatic decrease in services.

Debt

In FY 03, debt service for the Town is \$9,834,201. This is down from FY 02, where total debt service was \$10,424,391. \$3,169,449 of the total FY 03 debt will be paid through a grant from the School Building Assistance Bureau. All three (3) K-8 schools - Curtis, Haynes, and Loring - have been permanently financed. We are fortunate that Sudbury continues to maintain a positive reputation for financial stability. Strong management practices have contributed to our ability to maintain an enhanced AAA credit rating - the highest municipal rating. This high credit rating allows the Town to receive the best, most competitive interest rates.

Revenue

The Town's primary source of revenue is the property tax levy. Currently seventy-six percent (76%) of Sudbury's total annual budget is funded by the property tax. The levy limit is fixed by state law at a maximum of 2½%, plus new construction and any override amounts. The Town Manager and the Finance Director determine the revenue estimates. Non-levy revenue estimates for FY 03 are projected to decrease from FY 02 revenues by \$1,489,651, or 9.26%. The main reason for the decline is the slowing economy and reductions in state aid.

Source of Revenue	FY 02	Non-Override		\$ Increase	% Increase
		FY 03			
Property Taxes (w/in levy)	37,009,273	38,609,505	1,600,232	4.32%	
Property Taxes (debt exemptions)	7,825,451	7,231,140	-594,311	-7.59%	
State Aid (net)	8,433,290	8,353,619	-79,671	-0.94%	
Local Receipts	4,301,351	4,096,369	-204,982	-4.77%	
Free Cash	1,900,000	1,180,000	-720,000	-37.89%	
Unused Levy Capacity	-11,460	0	11,460	-100.00%	
Miscellaneous	801,862	386,527	-415,335	-51.80%	
sub-total:	60,259,767	59,857,160	-402,607	-0.67%	
Enterprise Fund Receipts	665,000	583,877	-81,123	-12.20%	
Total:	60,924,767	60,441,037	-483,730	-0.79%	

Source of Revenue	FY 02	Override	\$ Increase	% Increase
		FY 03		
Property Taxes (w/in levy)	37,009,273	41,609,500	4,600,227	12.43%
Property Taxes (debt exemptions)	7,825,451	7,231,140	-594,311	-7.59%
State Aid (net)	8,433,290	8,353,619	-79,671	-0.94%
Local Receipts	4,301,351	4,096,369	-204,982	-4.77%
Free Cash	1,900,000	1,180,000	-720,000	-37.89%
Unused Levy Capacity	-11,460	0	11,460	-100.00%
Miscellaneous	801,862	386,527	-415,335	-51.80%
sub-total:	60,259,767	62,857,155	2,597,388	4.31%
Enterprise Fund Receipts	665,000	583,877	-81,123	-12.20%
Total:	60,924,767	63,441,032	2,516,265	4.13%

Local Property Taxes are the primary source of revenue for the Town that grow at the allowable 2½ % plus adding taxes from new construction.

Local Receipts include motor vehicle excises, interest income, hotel occupancy tax, and building permit fees.

Free Cash is lower than in recent fiscal years. This decrease is primarily attributable to the loss of investment income (due to far lower interest rates) and the use of Free Cash as a source of revenue in prior years.

Miscellaneous includes funding from abatement surplus funds (\$174,033), and funds from the Retirement Trust Fund (\$20,000) and Ambulance Fees (\$192,494).

Debt Exemption includes funds for repayment of long-term borrowing voted as Debt Exemption overrides.

Recommended Operating Budget

The Finance Committee is obligated to recommend to Town Meeting a budget within the limits of Proposition 2½. The FY 03 Non-Override Budget reflects a desire to equitably distribute the available revenue across all four (4) cost centers, giving consideration to maintaining quality service levels to a growing population. While the Finance Committee reviews budget requests in line-item detail for all departments, the recommended allocations for each cost center are managed by the Town Manager, School Superintendents and School Committees.

The majority of the Sudbury Finance Committee believes its FY 03 Non-Override and Override Budget recommendations make the best use of available funds for Sudbury. The Override Budget restores many critical services which are lost through the required limitations of Proposition 2 ½. The majority of the Finance Committee endorses and recommends approval of both budgets.

**FY 03 BUDGET
NON-OVERRIDE**

Cost Center	FY 02	Non-Override	\$ Increase	% Increase	% of total
		FY 03			
Sudbury Public Schools (net)	21,007,211	20,518,679	-488,532	-2.33%	33.98%
SPS Employee Benefits	2,755,546	3,356,073	600,527	21.79%	5.56%
LSRHS (Budget Assessment)	11,055,204	11,055,204	0	0.00%	18.31%
LSRHS (Debt Assessment)	345,804	576,388			
Minuteman (Assessment)	319,158	378,971	59,813	18.74%	0.63%
Town Services	10,843,424	10,572,919	-270,505	-2.49%	17.51%
Town Employee Benefits	2,033,379	2,474,192	440,813	21.68%	4.10%
Debt Service	10,424,391	9,834,201	-590,190	-5.66%	16.29%
Total: Operating Budget	58,784,117	58,766,627	-248,074	-0.42%	97.32%
Enterprise Funds	633,020	564,118	-68,902	-10.88%	0.93%
Articles, Stabilization, Charges	1,237,245	1,053,407	-183,838	-14.86%	1.74%
Total: Other	1,870,265	1,617,525	-252,740	-13.51%	2.68%
Total: Budget	60,654,382	60,384,152	-270,230	-0.45%	100.00%
surplus revenue		56,885			
Total: Budget + Surplus Revenue		60,441,037			

**FY 03 BUDGET
OVERRIDE**

Cost Center	FY 02	Override	\$ Increase	% Increase	% of total
		FY 03			
Sudbury Public Schools (net)	21,007,211	22,118,366	1,111,155	5.29%	34.90%
SPS Employee Benefits	2,755,546	3,356,073	600,527	21.79%	5.29%
LSRHS (Budget Assessment)	11,055,204	11,630,304	575,100	5.20%	18.35%
LSRHS (Debt Assessment)	345,804	576,388			
Minuteman (Assessment)	319,158	378,971	59,813	18.74%	0.60%
Town Services	10,843,424	11,299,285	455,861	4.20%	17.83%
Town Employee Benefits	2,033,379	2,463,147	429,768	21.14%	3.89%
Debt Service	10,424,391	9,834,201	-590,190	-5.66%	15.52%
Total: Operating Budget	58,784,117	61,656,735	2,642,034	4.49%	97.27%
Enterprise Funds	633,020	606,005	-27,015	-4.27%	0.96%
Articles, Stabilization, Charges	1,237,245	1,121,407	-115,838	-9.36%	1.77%
Total: Other	1,870,265	1,727,412	-142,853	-7.64%	2.73%
Total: Budget	60,654,382	63,384,147	2,729,765	4.50%	100.00%
surplus revenue		56,885			
Total: Budget + Surplus Revenue		63,441,032			

Looking Ahead

Additional revenue sources, other than residential real estate taxes, must be found whether from commercial business, senior residential communities, gravel sales or other creative measures. Clearly, the initiative for installing sewer along the Route 20 Business District will promote the further commercial development of this vital economic area bringing needed revenues to the Town. The Town has been aggressively pursuing and collecting outstanding back property taxes, reducing the outstanding amount from over \$1 million to less than half that amount. This needs to continue. Our growing population and construction of single family homes will continue to strain the Town's infrastructure and service levels as well as our ability to maintain them. Unfortunately, the funding provided by Proposition 2½ and state aid is currently not adequate to address the Town's revenue needs.

The impact of the increasing tax rate and the ability of citizens on a fixed income to afford these rising taxes needs to be addressed by the Town if we expect to retain these valuable citizens in our community.

From a financial perspective, the next several years will be challenging for the Town and its citizens. Only by working together can we continue to provide quality local services with limited funds.

Acknowledgements

The Finance Committee would like to express its appreciation to all Town departments, boards and committees for their continued cooperation and understanding during an extraordinarily difficult budget process. Despite individual concerns, all departments operated in a cooperative spirit, focusing on the best interests of the Town as a whole.

FINANCE COMMITTEE:

M. Tracy Billig	James A. Carlton, Co-Chair	Rebecca Corkin
Michael Grosberg	Robert Hurstak, Jr.	Donald Hutchinson
John Nikula	Larry J. Rowe	Sheila A. Stewart, Co-Chair

SUDBURY PUBLIC SCHOOLS SUPERINTENDENT'S REPORT

The School Committee voted a FY 03 level staff budget of \$23,132,702, a 10.1% increase over the FY 02 budget. Although the budget reflects no additional staff, it is driven by collective bargaining agreements, increases in special education services, and a scant 1.2% in all other operating expenses combined, including supplies, materials, maintenance, and utilities.

In addition to the \$2.1M increase in the voted budget, there is an additional increase of \$507,000 for school employees' health and benefit costs anticipated by the Town Manager. The total shortfall for the SPS is \$2.6M. A non override budget will mean that the FY 03 budget will be \$507,000 less than this year's operating budget. A successful override in March will add \$1.6 M to the SPS budget, leaving a \$1M reduction to the SPS budget.

With a successful override in March, and a supportive vote at Town Meeting, there will be some positions lost and others reduced in time, as well as program eliminations. If there is no override for FY 03, the impact of a \$2.6M reduction will be catastrophic, and result in the loss of many programs and at least 60-70 positions.

LINCOLN-SUDBURY SUPERINTENDENT'S REPORT

The Lincoln-Sudbury Regional School Committee voted a FY 03 Level-Effort with Enrollment Budget on February 5, 2002. This budget provides the same level of services that we have provided in the past as well as dollars to cover the anticipated enrollment growth of 6%. This budget voted represents an increase in Sudbury's assessment to the District of 9.4%

Increased enrollment continues to be the major driving force impacting our budget. We have increased our enrollment 5 – 6% annually. In fact since 1995 our actual enrollment has increased by 48%. Other forces driving our FY 03 budget include:

- Increased health insurance costs
- SPED circuit breaker law
- Year 3 of our collective bargaining agreement
- Impact from Building project (savings in maintenance/increase in debt service)

Because Lincoln-Sudbury is a regional school district, it is necessary for the District's budget to include all costs associated with running the District. Costs such as debt service, health and life insurance, workers' compensation, property and casualty insurances, FICA and retirement assessments not commonly found in other school budgets are included in the District's budget.

The Finance Committee has voted both an override and no override budget to present to the citizens of Sudbury. In each of these scenarios the Lincoln-Sudbury Regional School budget would need to be cut. If an override is passed, it will still be necessary to cut \$551,592 which will impact many programs and class size at the high school. If the override fails, the District will be required to cut a total of \$1,230,817. A cut of this magnitude would result in unacceptable class sizes and certainly compromise what makes L-S successful.

TOWN MANAGER'S REPORT

The budget submitted to the Board of Selectmen requested a 7.56% increase for Town operating departments over FY02 appropriations. This included funds for negotiated salary increases (up 2.52% over FY02), operating expenses (up 13.88% over FY02), operating capital (down 7.23% over FY02) and benefits (up 21% over FY02). The budget request included no new staff, and except for the escalating costs of benefits and utilities, would have been just over a 4% increase.

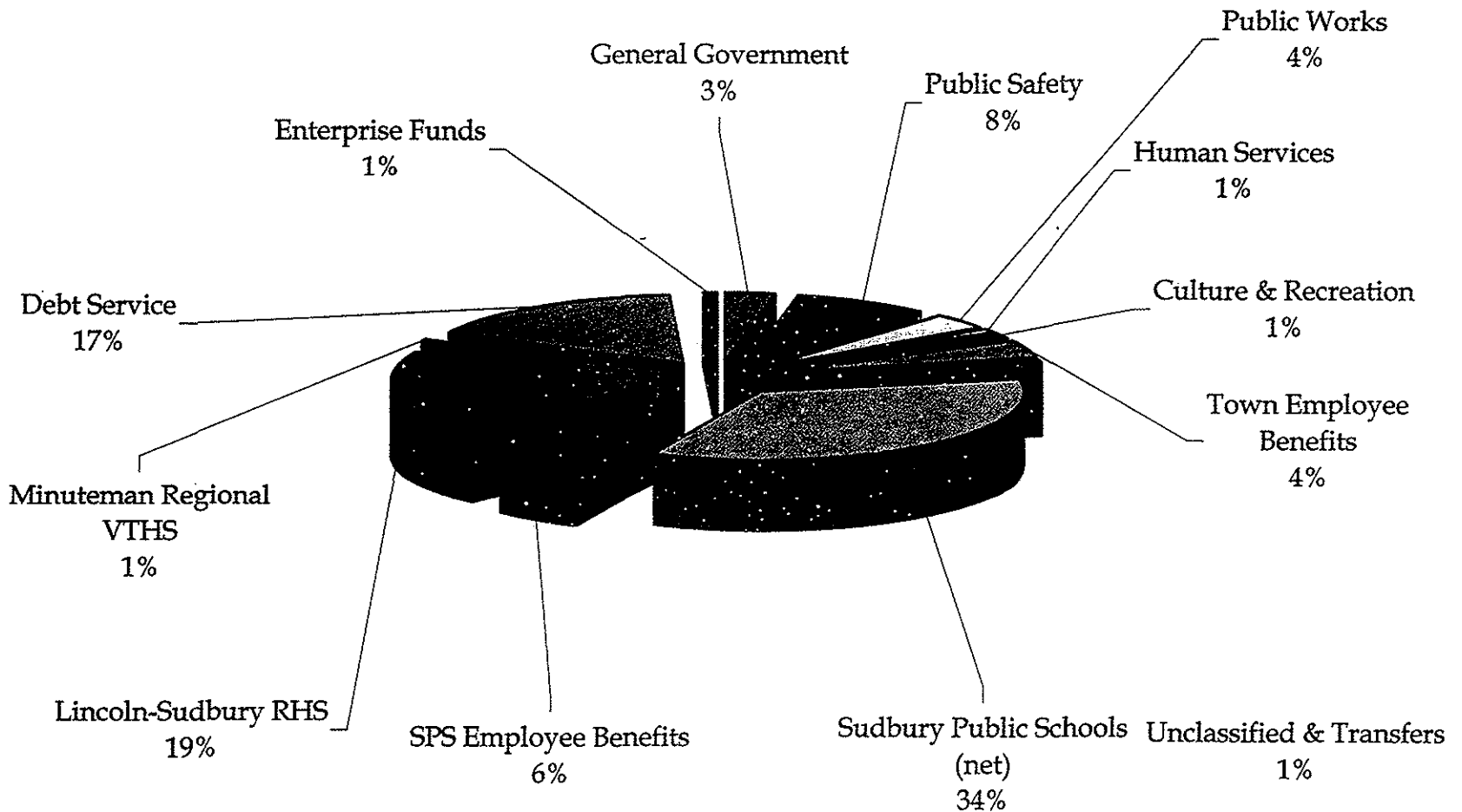
This request needed to be reduced by \$973,480 to achieve a non-override budget. An increase in fees was able to offset \$168,807 of these cuts, including restoring the proposed eliminated position of Assistant Building Inspector. Reductions in the balance, \$804,673, were achieved by proposed cuts of approximately 10 full-time equivalent positions across all Town budget clusters, and additional reductions in areas such as public safety vehicles, snow and ice removal, library materials, and maintenance of the town's roads, walkways, playing fields, and computer network. The override budget request adds \$715,321 back to the various Town departments, restoring nearly all positions slated for cuts, and bringing the public safety and public works departments back to the same staffing as available in FY02.

FY 2003 BUDGET SUMMARY SHEET

EXPENDITURES	Appropriated FY 01	Appropriated FY 02	Total Requested FY 03	Non-Override FinCom Rec FY 03	Override FinCom Rec FY 03
LSRHS (Assessment)	\$10,336,492	\$11,401,008	\$12,673,725	\$11,631,592	\$12,206,692
SPS less offsets	19,222,973	21,007,211	23,132,702	20,518,679	22,118,366
SPS Employee Benefits	2,160,140	2,755,546	3,356,073	3,356,073	3,356,073
Minuteman Reg. (Assessment)	256,112	319,158	330,329	378,971	378,971
Total: Schools	\$31,975,717	\$35,482,923	\$39,492,829	\$35,885,315	\$38,060,102
General Government	1,657,764	1,864,616	1,939,862	1,778,174	1,912,207
Public Safety	4,565,283	4,873,589	5,160,856	4,908,065	5,126,282
Public Works	2,213,525	2,368,938	2,522,632	2,284,571	2,494,824
Human Services	476,077	504,665	523,230	418,312	506,555
Culture & Recreation	768,527	801,036	849,777	802,517	867,137
Town Employee Benefits	1,953,729	2,033,379	2,463,147	2,474,192	2,463,147
Unclassified & Transfer Accounts	523,467	430,580	390,780	381,280	392,280
Total: Town Services	\$12,158,372	\$12,876,803	\$13,850,284	\$13,047,111	\$13,762,432
Debt Service	4,206,637	10,424,391	9,837,601	9,834,201	9,834,201
Total: Art. 5 Operating Budget	\$48,340,726	\$58,784,117	\$63,180,714	\$58,766,627	\$61,656,735
Solid Waste Enterprise	238,855	239,536	214,118	214,118	214,118
Pool Enterprise	370,080	393,484	401,647	350,000	391,887
Articles thru debt	2,785,000	5,081,800	0	0	0
Articles thru debt	-2,785,000	-5,081,800	0	0	0
Non debt capital	0	0	129,500	0	68,000
Articles in operating	600	800	1,400	1,400	1,400
Capital, Ambulance	0	0	145,000	0	0
Stabilization	300,000	200,000	200,000	0	0
Total: Other	\$909,535	\$833,820	\$1,091,665	\$565,518	\$675,405
Charges	1,069,092	1,036,445	1,006,822	1,052,007	1,052,007
Total: To Be Raised	\$50,319,353	\$60,654,382	\$65,279,201	\$60,384,152	\$63,384,147

RECEIPTS					
Cherry Sheet	\$5,241,577	\$5,211,723	\$5,184,170	\$5,184,170	\$5,184,170
Additional School Assistance	321,325	0	0	0	0
Local Receipts	3,878,000	4,201,351	3,846,369	3,996,369	3,996,369
Reserved Investment Income	0	0	0	0	0
Grants	0	0	0	0	0
Melone Gravel Sales	100,000	100,000	100,000	100,000	100,000
Free Cash/ Transfers	1,800,000	1,900,000	1,100,000	1,180,000	1,180,000
Retirement Trust Fund	28,517	30,000	20,000	20,000	20,000
Health Insurance Trust Fund	0	0	0	0	0
Abatement Surplus	222,547	656,740	174,033	174,033	174,033
Ambulance Fund	120,692	115,122	268,687	192,494	192,494
Enterprise Funds	670,847	665,000	583,877	583,877	583,877
Total: Receipts	\$12,383,505	\$12,879,936	\$11,277,136	\$11,430,943	\$11,430,943
REQUIRED TAX LEVY	\$37,935,848	\$47,774,446	\$54,002,065	\$48,953,209	\$51,953,204
Previous Year Levy + 2 1/2%	31,932,791	35,201,668	37,934,506	37,934,506	37,934,506
New Growth	669,354	788,786	675,000	675,000	675,000
Prop 2 1/2 Override (Operating)	1,740,946	1,018,820	0	0	2,999,995
LEVY LIMIT	34,343,091	37,009,274	38,609,505	38,609,505	41,609,500
Unused Levy Capacity		-11,460			
Prop 2 1/2 Exemptions	2,824,136	7,825,451	7,231,140	7,231,140	7,231,140
Prop 2 1/2 Capital Exclusions	0	0	0	0	0
APPLICABLE LEVY LIMIT	\$37,167,227	\$44,823,265	\$45,840,645	\$45,840,645	\$48,840,640
Cherry Sheet Grants-School Debt	788,129	3,221,567	3,169,449	3,169,449	3,169,449
TOTAL: Revenue	\$50,338,861	\$60,924,768	\$60,287,230	\$60,441,037	\$63,441,032
UNDER/ (OVER) LEVY LIMIT	\$19,508	\$270,386	-\$4,991,971	\$56,885	\$56,885

Non-Override FY 2003 Budget



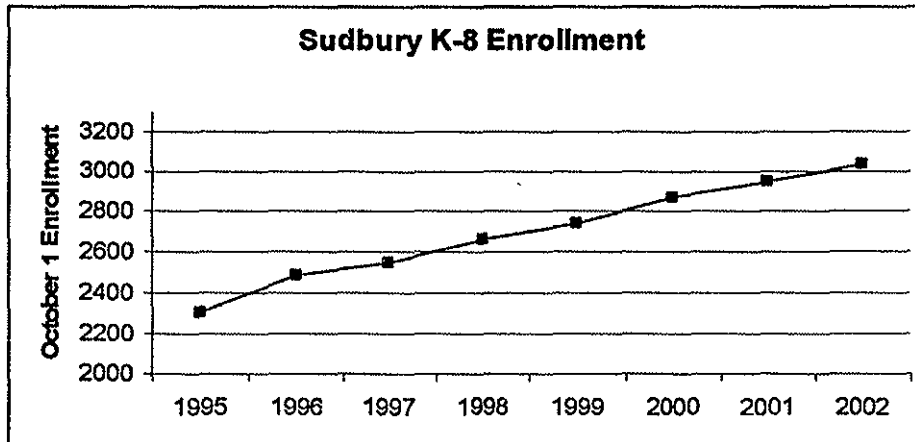
TOTAL OPERATING COSTS BY DEPARTMENT (non override)
(Including Employee Benefits)

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Cost Center	'Approp. FY 02	Employee Benefits	Total FY 02 Spending	% of 02 Budget	Fin. Com. Rec. FY03	Employee Benefits	Total FY03 Spending	% of 03 Budget	% Change 02 to 03
Sudbury Public Scls (Net)	\$21,007,211	\$2,755,546	\$23,762,757	39.18%	\$20,518,679	\$3,356,073	\$23,874,752	39.54%	0.47%
Lincoln-Sudbury R.H.S. (Sudbury Share:)	\$11,401,008 (84.67 %)	\$1,647,747 (included)	\$11,401,008	18.80%	\$11,631,592 (84.67 %)	\$1,905,547 (included)	\$11,631,592	19.26%	2.02%
General Government	\$1,864,616	\$349,656	\$2,214,272	3.65%	\$1,778,174	\$416,114	\$2,194,288	3.63%	-0.90%
Public Safety	\$4,873,590	\$930,159	\$5,803,749	9.57%	\$4,908,065	\$1,177,623	\$6,085,688	10.08%	4.86%
Public Works	\$2,368,938	\$444,228	\$2,813,166	4.64%	\$2,284,571	\$534,617	\$2,819,188	4.67%	0.21%
Human Services	\$504,665	\$94,636	\$599,301	0.99%	\$418,312	\$97,890	\$516,202	0.85%	-13.87%
Culture & Recreation	\$801,036	\$150,212	\$951,248	1.57%	\$802,517	\$187,799	\$990,316	1.64%	4.11%
Enterprise Funds	\$633,020	\$64,488	\$697,508	1.15%	\$564,118	\$60,149	\$624,267	1.03%	-10.50%
Debt Service	\$10,424,391	N/A	\$10,424,391	17.19%	\$9,834,201	N/A	\$9,834,201	16.29%	-5.66%
Unclassified & Transfer	\$430,580	N/A	\$430,580	0.71%	\$381,280	N/A	\$381,280	0.63%	-11.45%
Charges & Other	\$1,237,245	N/A	\$1,237,245	2.04%	\$1,053,407	N/A	\$1,053,407	1.74%	-14.86%
Minuteman H.S. & Misc.	\$319,158	N/A	\$319,158	0.53%	\$378,971	N/A	\$378,971	0.63%	18.74%
TOTAL	\$55,865,459		\$60,654,383	100%	\$54,553,887		\$60,384,152	100%	-0.45%

SUDBURY PUBLIC SCHOOLS

The schools continue to be affected by growth in student enrollment. Enrollment is expected to increase by 84 students. This will bring K-8 system to a total of 3,038 students on October 1, 2002. This is consistent with recent enrollment growth that has averaged approximately 5% annually. Student enrollment growth requires more teachers and support staff to maintain classroom ratios and deliver needed services.



FY 03 Non-Override Budget

As part of its balanced budget proposal, the Finance Committee is recommending a net Sudbury Public Schools budget for FY 03 in the amount of \$20,518,679. This, when taken together with the recommended \$3,356,073 budget for benefits costs for Sudbury Public Schools employees, represents level funding of the schools' combined FY 02 appropriation of \$23,874,752. Because benefits costs increased from \$2,755,546 in FY 02 to \$3,356,073 in FY 03, however, this represents a \$488,532 decrease in the non-benefits portion of the operating budget. In addition, this level funded budget will not cover increased costs in transportation, utilities, plant maintenance and contractual agreements and also does not make any provision for additional staff required to accommodate enrollment growth. The Finance Committee recommends a FY 03 Non-Override Budget of \$20,518,679.

FY 03 Override Budget

As part of a Town-wide override proposal, the Sudbury Public Schools are seeking \$1,599,687. This represents an increase of 5.3% over the FY 02 appropriation and would bring the overall Sudbury Public Schools budget for FY 03 to \$22,118,366 excluding known benefits costs for Sudbury Public Schools employees, and to \$25,474,439 including such benefits costs. The proposed increase would partly, but not fully, cover the increased costs in benefits, transportation, utilities, plant maintenance and contractual agreements. The increase would not include any provision for additional staff required to accommodate enrollment growth. The Finance Committee recommends a FY 03 Override Budget of \$22,118,366.

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
SUDBURY PUBLIC SCHOOLS					
Sudbury Public Schools	19,804,833	21,639,831	23,850,682	21,236,659	22,836,346
Less: Offsets (inc. METCO)	581,860	632,620	717,980	717,980	717,980
Net: Sudbury Public Schools	19,222,973	21,007,211	23,132,702	20,518,679	22,118,366
Add: Benefits Costs	2,160,140	2,755,546	3,356,073	3,356,073	3,356,073
Total: Cost S.P.S.(Gross)	21,383,113	23,762,757	26,488,775	23,874,752	25,474,439

SUDBURY PUBLIC SCHOOLS

Fiscal 2002-03 Budget

	FY 1999-00	FY 2000-01	FY 2000-01	FY 2001-02	FY 2002-03				FY 2002-03	\$	%	FY 2002	FY 2003
	Actual	Budget	Actual	Budget	Budget	Budget	Revision	Revision	Final	Change	Change	Staff	Staff
					Base	Growth	#1	#2	Budget	over FY 02	over FY 02	(FTE)	(FTE)
Summary - Salaries													
System Administration	\$689,058	\$823,288	\$739,345	\$855,449	\$919,079	\$0	\$0	\$0	\$919,079	\$63,630	7.4%	13.70	13.70
Elementary Instruction	\$8,260,468	\$7,025,446	\$6,439,782	\$7,149,882	\$7,323,938	\$0	\$0	\$0	\$7,323,938	\$174,254	2.4%	160.34	160.34
Middle School Instruction	\$3,009,482	\$3,661,214	\$3,495,800	\$3,938,757	\$4,016,460	\$0	\$0	\$0	\$4,016,460	\$77,703	2.0%	77.03	77.03
Curriculum, Instruction, Technology	\$303,875	\$493,909	\$436,370	\$612,209	\$639,627	\$0	\$0	\$0	\$639,627	\$27,418	4.5%	12.00	12.00
PS/Special Ed Instruction	\$1,994,542	\$2,323,228	\$2,507,030	\$2,789,916	\$3,307,446	\$0	\$0	\$0	\$3,307,446	\$507,530	18.1%	98.31	98.31
Health & Transportation	\$327,119	\$621,091	\$390,629	\$654,100	\$752,861	\$0	\$0	\$0	\$752,861	\$98,761	15.1%	30.36	30.36
Plant Maintenance	\$667,701	\$770,744	\$747,368	\$817,233	\$831,231	\$0	\$0	\$0	\$831,231	\$13,998	1.7%	19.00	19.00
Other	\$327,375	\$323,171	\$420,820	\$610,480	\$650,780	\$0	\$0	\$0	\$650,780	\$40,300	6.6%	0.00	0.00
Total Salaries:	\$13,579,620	\$16,042,091	\$15,177,144	\$17,437,826	\$18,441,420	\$0	\$0	\$0	\$18,441,420	\$1,003,594	5.8%	410.74	410.74
Salary Offsets:		(\$469,560)		(\$463,620)	(\$507,980)	\$0	\$0	\$0	(\$507,980)	(\$44,360)	9.6%	-18.87	-18.87
Net Salaries:	\$13,579,620	\$15,572,531	\$15,177,144	\$16,974,206	\$17,933,440	\$0	\$0	\$0	\$17,933,440	\$959,234	5.7%	391.87	391.87

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	FY 1999-00	FY 2000-01	FY 2000-01	FY 2001-02	FY 2002-03				FY 2002-03	\$	%
	Actual	Budget	Actual	Budget	Budget	Budget	Revision	Revision	Final	Change	Change
					Base	Growth	#1	#2	Budget	over FY 02	over FY02
Summary - Expenses											
System Administration	\$199,250	\$199,800	\$203,948	\$223,800	\$245,800	\$0	\$0	\$0	\$245,800	\$22,000	9.8%
Equipment	\$202,681	\$166,890	\$109,719	\$106,000	\$132,000	\$0	\$0	\$0	\$132,000	\$26,000	24.5%
Elementary Instruction	\$300,808	\$339,182	\$294,453	\$365,635	\$380,182	\$0	\$0	\$0	\$380,182	\$14,547	4.0%
Middle School Instruction	\$168,579	\$190,845	\$168,642	\$220,156	\$253,680	\$0	\$0	\$0	\$253,680	\$33,524	15.2%
Curriculum, Instruction, Technology	\$141,615	\$148,883	\$191,146	\$154,227	\$161,938	\$0	\$0	\$0	\$161,938	\$7,711	5.0%
PS/Special Ed Instruction	\$1,123,177	\$1,127,626	\$1,233,395	\$1,290,500	\$2,200,934	\$0	\$0	\$0	\$2,200,934	\$910,434	70.5%
Health & Transportation	\$597,210	\$765,965	\$668,526	\$914,235	\$987,978	\$0	\$0	\$0	\$987,978	\$73,743	8.1%
Utilities	\$364,160	\$573,764	\$719,317	\$602,452	\$695,500	\$0	\$0	\$0	\$695,500	\$83,048	13.8%
Plant Maintenance	\$507,419	\$251,512	\$413,484	\$325,000	\$361,250	\$0	\$0	\$0	\$361,250	\$36,250	11.2%
Total Expenses:	\$3,604,899	\$3,762,467	\$4,002,630	\$4,202,005	\$5,409,262	\$0	\$0	\$0	\$5,409,262	\$1,207,257	28.7%
Expense Offsets:		(\$112,300)		(\$169,000)	(\$210,000)		\$0	\$0	(\$210,000)		0.0%
Net Expenses:	\$3,604,899	\$3,650,167	\$4,002,630	\$4,033,005	\$5,199,262	\$0	\$0	\$0	\$5,199,262	\$1,166,257	
Grand Total: Expense + Salary:	\$17,184,519	\$19,804,558	\$19,179,774	\$21,639,831	\$23,850,682		\$0	\$0	\$23,850,682	\$2,210,851	
Less: Total Offsets	\$0	(\$581,860)	\$0	(\$632,620)	(\$717,980)		\$0	\$0	(\$717,980)	(\$85,360)	
Net Increase					\$2,125,491	\$0					
Per Cent of Increase					10.1%						
Grand Total: Net School Spending:	\$17,184,519	\$19,222,698	\$19,179,774	\$21,007,211	\$23,132,702	\$0	\$0	\$0	\$23,132,702	\$2,125,491	10.1%

LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
Operating Budget					
Assessment	10,119,234	11,055,205	12,097,337	11,055,204	11,630,304
Debt Assessment	217,257	345,803	576,388	576,388	576,388
Total: LSRHS Assessment	10,336,491	11,401,008	12,673,725	11,631,592	12,206,692

Lincoln-Sudbury Regional High School is a grades 9 -12 regional school district established pursuant to Chapter 71 of Massachusetts General Laws and operates in accordance with the Lincoln-Sudbury Regional Agreement. As a regional school district, Lincoln-Sudbury includes within its budget all costs associated with running the district. Such costs not commonly found in non regional school budgets, e.g., health, life, workers' compensation and property and casualty insurances; FICA; retirement assessments; and debt service are all included in the LSRHSD budget and represents 10.7% of the total budget for FY 2003. Chapter 71 State Aid and Regional Transportation Aid are used to reduce the total budget. The amount left over after deducting receipts and other credits is then apportioned to Lincoln and Sudbury by a ratio based upon the enrollment of students from each town. The FY 2003 budget ratio for Sudbury is 84.67% and for Lincoln is 15.33%.

The enrollment at Lincoln-Sudbury Regional High School has increased 49% from FY 1995 (887) to FY 2002 (1,315). Projections indicated continued growth at 4-6% annually, reaching a projected enrollment of 1,850 in FY 2009.

The Finance Committee recommends approval of a Non-Override assessment to the district of \$11,631,592.

Key Override Issues

- The Non-override budget will require the Lincoln-Sudbury Regional School Committee to limit its spending to the budget assessment of the previous year
- This would reduce that assessment by \$1,042,133 from what was requested to fund a Level-Effort Budget.
- It would require a cut 5.92 professional staff and 5.5 support staff from the original budget proposal. With a growing population of students, the majority of classes in the school would then be in the range of 30 students.
- The override assessment would provide increased funding of \$575,100 versus Fiscal 2002. Although still not to the level originally sought, it would reduce the staff cuts to approximately half of the Non-override budget.

The Finance Committee recommends approval of an Override assessment to the district of \$12,206,692.

**LINCOLN-SUDBURY REGIONAL SCHOOL DISTRICT
FY 2003 BUDGET**

As voted by the Lincoln-Sudbury Regional School Committee
February 5, 2002

Administration:	FY '00 Expenditure	FY '01 Budget	FY '01 Expenditure	FY '02 Budget	FY '03 Budget
School Committee	107,110	76,000	146,890	80,000	86,000
Administration	56,621	56,000	48,615	66,500	63,000
Business Office	10,524	18,000	19,844	18,000	21,000
Central Office	16,047	18,000	16,079	18,000	18,000
Administration Total	190,302	168,000	231,428	182,500	188,000

Instruction	FY '00 Expenditure	FY '01 Budget	FY '01 Expenditure	FY '02 Budget	FY '03 Budget
Art	37,427	33,605	32,913	35,036	41,469
Computer	124,785	98,450	137,398	107,450	113,950
Drama	4,184	6,040	6,236	5,860	6,340
English	24,034	40,300	36,364	42,590	43,540
World Language	36,414	40,375	29,963	39,200	31,350
History	26,823	32,900	38,658	32,700	34,700
Journalism	3,013	3,250	3,724	3,250	3,250
Mathematics	48,371	47,750	42,768	49,550	45,440
Music	16,002	24,390	31,133	24,215	26,925
Wellness	32,028	28,100	23,663	30,700	33,410
Science	44,624	37,494	39,076	41,060	43,774
Technology	13,122	15,325	13,647	16,700	23,000
Career Center	2,647	10,350	3,672	11,500	9,550
General Supplies	148,249	122,000	118,350	132,000	136,000
Instruction Total	561,721	540,329	557,562	571,811	592,698

Educational Support	FY '00 Expenditure	FY '01 Budget	FY '01 Expenditure	FY '02 Budget	FY '03 Budget
House Services	36,308	45,600	33,457	41,900	48,750
Student Services	32,956	30,650	51,726	32,050	34,200
Audio-Visual	42,844	38,900	41,288	41,200	43,600
Library	28,675	28,520	29,512	29,170	29,717
Student Activities	16,428	18,650	14,387	18,650	18,650
Athletics	189,270	200,622	193,491	209,559	224,039
Transportation	205,407	261,291	259,933	284,174	312,532
Development	18,532	16,000	18,369	16,000	16,500
Ed Support Total	570,420	640,233	642,163	672,703	727,988

Operations	FY '00 Expenditure	FY '01 Budget	FY '01 Expenditure	FY '02 Budget	FY '03 Budget
Custodial	158,138	173,500	161,149	183,500	182,000
Grounds	19,676	23,900	21,684	23,900	23,500
Maintenance	270,156	206,500	158,576	183,500	183,500
Utilities	289,976	368,200	313,005	371,200	377,200
Operations Total	737,945	772,100	654,414	762,100	766,200

Special Education	FY '00 Expenditure	FY '01 Budget	FY '01 Expenditure	FY '02 Budget	FY '03 Budget
Local Services	45,788	66,638	53,920	65,962	68,900
Transportation	123,846	138,950	152,492	148,335	168,000
Out-of-District	832,577	1,166,790	982,895	1,035,830	1,160,239
Special Ed Total	1,002,210	1,372,378	1,189,307	1,250,127	1,397,139

Contingency	FY '00 Expenditure	FY '01 Budget	FY '01 Expenditure	FY '02 Budget	FY '03 Budget
Contingency	87	50,250	1,318	65,000	75,000
Contingency Total	87	50,250	1,318	65,000	75,000

Salaries & Other Compensation:	FY '00 Expenditure	FY '01 Budget	FY '01 Expenditure	FY '02 Budget	FY '03 Budget
Administration	637,616	718,009	697,512	826,772	866,840
Administrative Support	142,452	165,995	166,891	214,544	227,296
Professional Staff	6,384,642	7,178,211	7,029,155	7,952,299	8,364,966
Course Reimbursement	25,000	29,000	29,000	33,000	37,000
Curriculum Development	44,000	49,000	49,000	54,000	59,000
Extra Services	79,356	78,392	63,457	84,330	91,380
Educational Support	455,972	436,708	532,483	589,421	655,284
Substitutes	71,188	68,000	76,231	70,000	75,000
Clerical	465,194	558,580	536,972	571,483	629,571
Blg./Grds/Maint.	376,132	393,697	385,910	409,081	429,916
Coaches/Trainer	285,499	303,840	303,879	322,636	348,276
Staffing Increases	0	0	0	0	214,205
Unemployment	13,608	40,000	0	40,000	40,000
Salaries Total	8,980,658	10,019,432	9,870,489	11,167,546	12,038,734

Regional Fixed Costs	FY '00 Expenditure	FY '01 Budget	FY '01 Expenditure	FY '02 Budget	FY '03 Budget
Insurance	33,943	47,000	35,203	47,000	49,000
Benefits	1,053,779	1,314,015	1,239,937	1,647,747	1,922,168
Fixed Costs Total	1,087,722	1,361,015	1,275,140	1,694,747	1,971,168
Debt/Stabilization	FY '00 Expenditure	FY '01 Budget	FY '01 Expenditure	FY '02 Budget	FY '03 Budget
Boiler Principal & Interest	255,775	203,350	203,350	191,563	184,650
Renovation Short Term Int	0	55,258	55,258	216,850	496,097
Stabilization Funding	68,400	65,567	65,567	0	32,162
Total Debt/Stabiliz.	324,175	324,175	324,175	408,413	712,909
SCHOOL CHOICE	FY '00 Expenditure	FY '01 Budget	FY '01 Expenditure	FY '02 Budget	FY '03 Budget
Tuition Assessment	28,918	36,000	21,676	16,500	10,000
Total School Choice	28,918	36,000	21,676	16,500	10,000
Other Equipment & Capital Projects	FY '00 Expenditure	FY '01 Budget	FY '01 Expenditure	FY '02 Budget	FY '03 Budget
Dump Truck	0	0	0	0	0
Pickup Truck	0	0	28,662	0	0
Mower	34,684	0	0	0	0
Capital Project Total	34,684	0	28,662	0	0
TOTAL BUDGET	13,518,843	15,283,912	14,796,332	16,791,447	18,479,836
Less Estimated Receipts:	0	-219,500		-221,500	-225,000
NET BUDGET	13,518,843	15,064,412	14,796,332	16,569,947	18,254,836
STATE AID		-2,130,249.00		-2,394,408.00	-2,404,377.00
STABILIZATION OFFSET				0.00	-32,161.56
REAPPORTIONMENT		-628,933.62		-715,210.64	-856,849.82
ASSESSMENT		12,305,229.38		13,460,328.36	14,961,447.62
LINCOLN ASSESSMENT		1,968,738.25		2,059,320.00	2,287,722.45
SUDBURY ASSESSMENT		10,336,491.13		11,401,008.00	12,673,725.17
TOTAL ASSESSMENT		12,305,229.38		13,460,328.00	14,961,447.62

MINUTEMAN REGIONAL VOCATIONAL TECHNICAL SCHOOL DISTRICT

	Approp. FY 01	Approp. FY 02	Dept. Req. FY 03	FinCom Rec. FY 03
MRVTSD				
Assessment	\$256,112	\$319,158	\$378,971	\$378,971

Sudbury's FY03 Minuteman assessment is \$378,971 which is an increase of \$59,813 (18.7%) over FY02. This increase reflects an increase in Sudbury fulltime student enrollment from 13 to 15 students. Minuteman also provides a full-time teacher at the Curtis Middle School.

PROGRAM AREA	Amount FY02	Proposed FY03	Difference
Technology	152,223	156,260	4,037
Commerical	89,739	97,039	7,300
Trades	145,128	143,923	-1,205
Academic	326,979	322,650	-4,329
Instructional Sub Total	714,069	719,872	5,803
SUPPORT			
Library	24,800	25,544	744
Audio-Visual	5,750	5,750	0
Television	90	90	0
Microcomputer Service	41,180	53,180	12,000
Business Tech (rel.)	4,525	4,525	0
Duplicating Serv.	45,615	45,615	0
Special Education	22,850	23,850	1,000
Psychological Service	2,790	2,790	0
Guidance Service	9,642	15,350	5,708
Health Service	11,959	12,082	123
Principal's Office	95,050	95,050	0
Transportation	1,029,243	1,055,885	26,642
Vocation Coordinator	6,885	6,885	0
Computer Service, Mini	27,900	31,900	4,000
Dean's Office	3,620	3,620	0
Dist. & Prof.Dev.	134,900	134,900	0
Public Information	0	202,350	202,350
Superintendent's Office	4,994	6,794	1,800
Planning Office	42,300	42,300	0
Business Office	25,450	21,720	-3,730
Risk Insurance	130,763	244,230	113,467
Employee Benefits	1,264,522	1,367,573	103,051
Medicare/FICA	105,650	112,090	6,440
Maintenance	854,400	1,048,900	194,500
Debt Management	0	0	0
Equipment/Capital	150,000	250,000	100,000
Food Service	8,450	7,850	-600
Leadership/Safety	12,761	15,150	2,389
Support Sub-Total	4,066,089	4,835,973	769,884
Salaries	9,657,127	10,117,675	460,548
TOTAL	14,437,285	15,673,520	1,236,235

Fulltime Sudbury students = 15.00

F-T Equivalent students = 20.92

Sudbury Assessment = \$378,971

GENERAL GOVERNMENT

FY 03 Non-Override Budget

The General Government portion of the budget represents the Executive, General Administration, Legal and quasi-Judicial functions of the Town. The FY 03 Non-Override Budget is decreasing this year by an amount of \$86,442 or 4.6% less than FY 02. A decrease of the Selectmen's Budget, as well as the Law, Assessors and the Information Systems budgets reflect this change. The Information Systems portion of the General Government cluster is responsible for Information Technology throughout the Town. The FY03 budget of \$219,423 reflects a decrease of \$33,255 or - 13.16%. With contractual requirements for personnel and equipment to fulfill, the planned upgrading of technology is eliminated. Without ongoing replacements and upgrades, the Town's technology base is rapidly becoming obsolete. The Finance Committee recommends approval of FY 03 Non-Override Budget of \$1,778,174.

FY 03 Override Budget

An Override Budget for FY 03 would show an increase of \$47,591 or 2.56% over FY 02 in the General Government cost centers. This increase is caused by an increase in the Town Clerk & Registers department due to the need to upgrade the Accu-Vote system, which provides an ability to read any marking devices. The Assessor's office will have a new board member who will need to obtain a certification. The Override Budget shows an additional increase of \$37,050 in the Information Systems portion of this cluster for FY03, or \$3,795 (+ 1.50%) over the FY02 appropriation. This increase is mainly for the funding of a systematic computer technology replacement program for all Town departments. The Town currently maintains 126 computers in its network. These computers have an estimated, useful life of 5 years. The override portion uses \$26,000 for partial computer replacements. Even with the override budget of \$256,473, the appropriation is \$3,475 less than both the town manager's recommended request and the level effort request for Information Systems. The Finance Committee recommends approval of a FY 03 Override Budget of \$1,912,207.

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
SELECTMEN/TOWN MANAGER					
Town Manager Salary	91,255	99,224	119,063	119,063	119,063
Admin. Salaries	46,461	48,282	51,670	51,670	51,670
Overtime	1,200	1,500	1,600	0	1,600
Clerical	40,306	80,720	48,636	45,636	48,686
Executive Incentive Program	0	9,200	9,200	5,000	9,200
Sick Leave Buy Back	0	257	891	891	891
Sub Total: Personal Services	179,222	239,183	231,060	222,260	231,110
General Expense	8,500	14,600	15,000	13,000	15,000
Maintenance	750	750	750	600	750
Travel	3,300	3,300	3,900	3,900	3,900
Out of State Travel	7,000	7,000	7,000	1,000	5,000
Surveys & Studies	8,982	8,982	8,982	0	8,982
Contracted Services	2,500	3,500	16,000	0	0
Equipment	0	500	0	0	0
Sub Total: Expenses	31,032	38,632	51,632	18,500	33,632
Total: Selectmen	210,254	277,815	282,692	240,760	264,742

GENERAL GOVERNMENT

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
ASSISTANT TOWN MGR/PERSONNEL					
Assistant Town Manager	54,564	70,795	76,443	76,443	76,443
Benefits Coordinator	24,690	0	0	0	0
Clerical	27,554	39,049	41,050	35,661	41,050
Sub Total: Personal Services	106,808	109,844	117,493	112,104	117,493
General Expense	1,465	1,800	1,800	1,600	1,750
Travel	200	300	300	200	250
Contracted Services	2,000	2,000	2,000	1,925	2,000
Employee Prof. Develop.	1,000	1,200	1,200	900	1,100
Year-end Encumb/Expend.	0	0	0	0	0
Sub Total: Expenses	4,665	5,300	5,300	4,625	5,100
Total: ATM/Personnel	111,473	115,144	122,793	116,729	122,593

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
LAW					
Town Counsel Salary	33,399	35,748	37,150	37,150	37,150
Clerical	30,522	32,670	33,242	16,242	33,242
Sub Total: Personal Services	63,921	68,418	70,392	53,392	70,392
General Expense	5,450	5,950	5,950	5,950	5,950
Legal Expense	66,953	71,953	73,005	73,005	73,005
Computer Hardware	0	0	0	0	0
Tax Title Legal Expense	0	0	0	0	0
Year-end Encumb/Expend.	0	0	0	0	0
Sub Total: Expenses	72,403	77,903	78,955	78,955	78,955
Total: Law	136,324	146,321	149,347	132,347	149,347

GENERAL GOVERNMENT

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
ACCOUNTING					
Town Accountant Salary	59,758	65,846	68,413	68,413	68,413
Salaries	96,564	106,709	115,018	115,018	115,018
Overtime	1,000	1,000	1,000	600	1,000
Sub Total: Personal Services	157,322	173,555	184,431	184,031	184,431
General Expense	6,600	6,600	6,600	6,000	6,100
Computer	11,900	20,672	13,800	13,800	13,800
Maintenance	1,850	2,020	2,020	2,020	2,020
Travel	710	750	750	300	550
Contracted Services	18,000	30,000	25,000	25,000	25,000
Year-end Encumb/Expend.	0				
Sub Total: Expenses	39,060	60,042	48,170	47,120	47,470
Total: Accounting	196,382	233,597	232,601	231,151	231,901

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
ASSESSORS					
Assessor/Appraiser's Sal.	59,754	63,025	68,063	68,063	68,063
Clerical	94,814	107,008	122,331	92,331	122,331
Sick Buy Back	843	873	1,008	1,008	1,008
Sub Total: Personal Services	155,411	170,906	191,402	161,402	191,402
General Expense	11,000	11,000	11,000	10,500	10,500
Maintenance	0	0	0	0	0
Tuition	1,000	1,000	2,000	1,000	2,000
Contracted Services	23,000	15,000	15,000	15,000	15,000
Equipment	4,185	0	0	0	0
Year-end Encumb/Expend.	0	0	0	0	0
Sub Total: Expenses	39,185	27,000	28,000	26,500	27,500
Total: Assessor	194,596	197,906	219,402	187,902	218,902

GENERAL GOVERNMENT

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
TREASURER/COLLECTOR					
Collector/Treasurer Salary	57,854	77,166	83,324	83,324	83,324
Overtime	0	0	0	0	0
Clerical	116,578	124,826	133,522	131,572	132,022
Stipends	12,500	2,500	2,500	2,500	2,500
Sub Total: Personal Services	186,932	204,492	219,346	217,396	217,846
General Expense	32,130	35,050	38,000	36,750	41,150
Maintenance	7,415	7,415	8,500	8,500	8,500
Travel	1,500	1,500	1,500	250	750
Tax Collection	13,500	13,500	13,500	13,500	13,500
Equipment	27,950	7,500	0	0	0
Tax Title Expense	1,000	1,500	1,500	1,500	1,500
Tax Title Encumbered	0	0	0	0	0
Year-end Encumb./Expend.	0	0	0	0	0
Sub Total: Expenses	83,495	66,465	63,000	60,500	65,400
Total: Treasurer-Collector	270,427	270,957	282,346	277,896	283,246

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
INFORMATION SYSTEMS					
Technology Administrator	61,784	68,116	70,786	70,786	70,786
Clerical	25,591	31,949	37,277	37,277	37,277
Sick Leave Buy Back	10,400	1,463	1,627	1,627	1,627
Summer Help	1,420	3,240	3,338	3,338	3,338
Sub Total: Personal Services	99,195	104,768	113,028	113,028	113,028
General Expense	5,000	5,000	5,000	5,000	5,000
Software	31,345	31,345	32,545	32,545	32,545
Maintenance	6,000	8,000	10,000	10,000	10,000
Travel	1,775	1,725	1,725	300	1,250
Contracted Services	13,950	14,400	12,400	12,400	12,400
Equipment	14,350	55,150	55,000	26,000	52,000
Professional Development	2,950	2,950	3,750	3,750	3,750
WAN/Telephone connections	8,680	14,340	11,500	2,400	11,500
Network	5,200	5,000	5,000	4,000	5,000
Internet	2,500	10,000	10,000	10,000	10,000
Year-end Encumb./Expend.	0	0	0	0	0
Sub Total: Expenses	91,750	147,910	146,920	106,395	143,445
Total: Info Systems	190,945	252,678	259,948	219,423	256,473

GENERAL GOVERNMENT

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
PERMANENT BUILDING COMMITTEE					
Personal Services (Cler.)	500	500	0	0	0
Sub Total: Personal Svcs.	500	500	0	0	0
Expenses (Gen. Exp.)		0	0	0	0
Sub Total: Expenses	0	0	0	0	0
Total: Perm. Bldg. Com.	500	500	0	0	0

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
COMMITTEE FOR PRESERVATION AND MANAGEMENT OF DOCUMENTS					
Expenses (Gen. Exp.)	1,500	1,500	1,500	250	1,000
Year-end Encumb./Expend.	0	0	0	0	0
Sub Total: Expenses	1,500	1,500	1,500	250	1,000
Total: Document Preserv.	1,500	1,500	1,500	250	1,000

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
TOWN CLERK & REGISTRARS					
Town Clerk's Salary	52,407	56,449	48,656	48,656	48,656
Overtime	2,166	849	800	400	800
Clerical	90,099	100,864	107,525	107,525	107,525
Sick Leave Buy Back	1,212	1,296	0	0	0
Registrars	650	932	932	932	932
Sub Total: Personal Svcs.	146,534	160,390	157,913	157,513	157,913
General Expense	9,734	9,814	10,854	10,000	10,854
Computer	1,750	1,750	1,750	1,750	1,750
Maintenance	200	200	200	200	200
Travel	650	700	750	300	650
Tuition	600	650	700	700	700
Elections	21,445	11,644	24,000	21,605	24,000
Equipment	500	500	500	500	500
Year-end Encumb./Expend.	0	0	0	0	0
Sub Total: Expenses	34,879	25,258	38,754	35,055	38,654
Total: Town Clerk	181,413	185,648	196,667	192,568	196,567

GENERAL GOVERNMENT

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
CONSERVATION					
Conservation Coordinator	41,139	49,408	53,485	53,485	53,485
Clerical	7,174	7,455	8,616	3,616	6,786
Sick Leave Buy Back	1,103	1,180	1,276	1,276	1,276
Sub Total: Personal Services	49,416	58,043	63,377	58,377	61,547
General Expense	1,443	1,443	1,443	1,200	1,443
Clothing	0	0	250	250	250
Computer	0	0	0	0	0
Building Maintenance	0	0	0	0	0
Trail Maintenance	4,000	4,500	4,500	2,000	3,000
Travel	625	625	625	300	525
Year-end Encumb./Expend.	0	0	0	0	0
Sub Total: Expenses	6,068	6,568	6,818	3,750	5,218
Total: Conservation	55,484	64,611	70,195	62,127	66,765

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
PLANNING BOARD & DESIGN REVIEW BOARD					
Town Planner	63,117	67,545	70,334	70,334	70,334
Planning Intern	0	3,500	3,500	0	3,500
Clerical	21,783	21,783	21,604	20,004	20,004
Sub Total: Personal Services	84,900	92,828	95,438	90,338	93,838
General Expense	2,950	2,000	2,000	2,000	2,000
Professional Development	0	500	500	400	400
Clothing Allowance	0	100	100	100	100
Year-end Encumb./Expend.	0	0	0	0	0
Sub Total: Expenses	2,950	2,600	2,600	2,500	2,500
Total: Planning Board	87,850	95,428	98,038	92,838	96,338

GENERAL GOVERNMENT

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
BOARD OF APPEALS					
Personal Services (Cler.)	18,766	20,661	22,483	22,483	22,483
Sub Total: Personal Services	18,766	20,661	22,483	22,483	22,483
General Expense:	1,850	1,850	1,850	1,700	1,850
Year-end Encumb./Expend.	0	0	0	0	0
Sub Total: Expenses	1,850	1,850	1,850	1,700	1,850
Total: Board of Appeals	20,616	22,511	24,333	24,183	24,333

Total:					
General Government	1,657,764	1,864,616	1,939,862	1,778,174	1,912,207

PUBLIC SAFETY

FY 03 Non-Override Budget

The Public Safety cluster covers Fire, Police, Building Inspection, and the Dog Officer. The FY 03 Public Safety budget reflects an increase over FY 02 of \$34,475, or 0.71%. The most significant increase is in the Town building maintenance line item included in this cluster. Building maintenance increases from \$171,094 in FY02 to \$227,950 in the FY03 Non-Override budget, an increase of \$56,856 or 3.32%. This leads to an actual decrease of \$22,381 total for all other Public Safety services from the FY02 appropriation. With increases in utilities and fuel costs, plus negotiated personnel costs, the budget constraints will force a reduction in public safety services. In particular, Fire Station 3 in North Sudbury will be unmanned at times due to a lack of overtime. The planned Police cruiser replacement program will only be partially implemented, leading to higher vehicle maintenance costs, plus the loss of the trickle down Police cruisers as vehicles for other town departments. The Town of Sudbury continues to operate with fewer Fire and Police personnel than during the 1980's, even though the population and number of service calls have increased significantly and building maintenance has been neglected due to a lack of funding. The Finance Committee recommends approval of a FY 03 Non-Override Budget of \$4,908,065.

FY 03 Override Budget

The Override Budget shows an additional increase of \$218,217 in the Public Safety cost cluster. This would result in a total increase over FY02 of 5.19% for this cluster. The major portion of the \$218,217 increase is broken down follows. Police: \$81,500 to continue the cruiser replacement program, \$5,500 for additional equipment; Fire: \$40,000 for a vehicle included in the capital budget, \$40,000 for overtime to keep Station 3 open, \$1,000 for additional expenses; Building Department: \$10,000 additional for maintenance of town buildings, \$4,000 for required contracted services. Even with the override budget, this appropriation is below both the Town Manager's recommended amount, and the amount required for level services. The Finance Committee unanimously supports the Public Safety portion of the override budget, allocating an additional \$218,217 over and above the non-override budget for this cost cluster, for a total FY 03 Override Budget of \$5,126,282.

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
POLICE DEPT.					
Chief's Salary	92,903	99,440	103,522	103,522	103,522
Lieutenant's Sal.	159,409	173,036	182,596	182,596	182,596
Salaries	1,067,935	1,145,973	1,219,518	1,201,518	1,204,518
Night Differential	18,000	20,000	20,000	20,000	20,000
Overtime	118,612	134,543	144,543	128,986	144,543
Clerical	70,496	73,027	77,083	77,083	77,083
Dispatchers	123,041	136,863	139,441	139,441	139,441
Sick Leave Buy Back	4,155	6,147	6,147	6,147	6,147
Holiday Pay	10,300	14,506	14,506	14,506	14,506
Stipend	10,600	12,100	26,850	26,850	26,850
Sub Total: Personal Services	1,675,451	1,815,635	1,934,206	1,900,649	1,919,206
General Expense	30,158	30,158	34,458	33,458	34,458
Maintenance	43,615	50,615	55,265	55,265	55,265
Travel	2,500	2,500	2,500	2,500	2,500
Uniforms	21,600	22,600	22,600	22,600	22,600
Tuition	9,400	4,700	4,700	4,700	4,700
Equipment	39,000	25,000	10,000	1,000	6,500
Year-end Encumb/Expend.	0	0	0	0	0
Sub Total: Expenses	146,273	135,573	129,523	119,523	126,023
Police Cruisers	120,000	122,500	122,500	41,000	122,500
Sub Total: Capital	120,000	122,500	122,500	41,000	122,500
Total: Police	1,941,724	2,073,708	2,186,229	2,061,172	2,167,729

PUBLIC SAFETY

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
FIRE DEPT.					
Chief's Salary	83,652	91,555	95,121	95,121	95,121
Salaries	1,385,942	1,486,524	1,537,842	1,532,472	1,532,472
Overtime	261,862	291,354	307,755	267,755	307,755
Clerical	19,118	26,085	29,031	29,031	29,031
Dispatchers	62,236	100,568	104,532	97,425	97,425
Sick Buy Back	7,035	7,619	7,760	7,760	7,760
Sub Total: Personal Services	1,819,845	2,003,705	2,082,041	2,029,564	2,069,564
General Expense	24,460	27,020	29,220	28,220	29,220
Maintenance	71,878	75,075	75,000	76,000	76,000
Alarm Maint.	1,000	1,000	1,500	1,500	1,500
Travel, In State	500	500	500	500	500
Ambulance Service		0	0	0	0
Uniforms	26,545	29,945	40,400	38,500	38,500
Tuition	2,800	17,100	10,000	10,000	10,000
Contracted Services	9,360	14,360	15,000	15,000	15,000
Equipment	14,850	19,800	22,500	22,500	22,500
Year-end Encumb/Expend.	0		0	0	0
Sub Total: Expenses	151,393	184,800	194,120	192,220	193,220
Capital Items	127,000	40,000	40,000	0	40,000
Sub Total: Capital Expenses	127,000	40,000	40,000	0	40,000
Total: Fire	2,098,238	2,228,505	2,316,161	2,221,784	2,302,784
Offset: Ambulance Fund	120,692	115,122	123,687	192,494	192,494
Net Budget	1,977,546	2,113,383	2,192,474	2,029,290	2,110,290

PUBLIC SAFETY

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
BUILDING DEPT.					
Inspector's Salary	59,395	61,723	66,190	61,493	66,493
Supv. of Town Bldgs.	44,571	48,134	49,702	49,702	49,702
Asst. Bldg Inspector	19,327	48,477	49,900	49,900	49,900
Clerical	34,194	35,534	38,364	33,364	35,364
Deputy Inspector	2,640	2,851	2,851	2,851	2,851
Zoning Enforcement Agent	6,463	6,980	7,471	7,471	7,471
Plumbing/ Gas Inspector	25,000	25,000	25,980	25,980	25,980
Retainer: Plumbing	2,300	2,300	0	0	0
Sealer of Weights	1,650	2,150	2,150	2,150	2,150
Wiring Inspector	13,050	13,562	13,050	13,050	13,050
Custodial	97,893	73,618	76,454	76,454	76,454
Retirement Sick Buy Back	0	0	0	0	0
Sub Total: Personal Services	306,483	320,329	332,112	322,415	329,415
General Expense	2,500	2,500	3,500	3,500	3,500
Town Bldg. Maint.	144,475	171,094	237,950	227,950	237,950
Vehicle Maintenance	1,000	1,000	1,000	1,000	1,000
Contracted services		48,200	60,000	56,000	60,000
Uniforms	1,400	1,200	1,350	1,350	1,350
In-State Travel	0	0	2,500	2,500	2,500
Equipment	0	2,000	0	0	0
Year-end Encumb/Expend.	0		0	0	0
Sub Total: Expenses	149,375	225,994	306,300	292,300	306,300
Vehicle purchases	0	0	0	0	0
Building Improvements	59,500	14,500	9,500	0	9,500
Sub Total: Capital Expenses	59,500	14,500	9,500	0	9,500
Total: Building	515,358	560,823	647,912	614,715	645,215

PUBLIC SAFETY

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
DOG OFFICER					
Dog Officer's Salary	7,833	8,384	8,384	8,384	8,384
Dog Officer's Annual Stipend	0	0	0	0	0
Sick Leave Buy Back	570	610	610	610	610
Sub Total: Personal Services	8,403	8,994	8,994	8,994	8,994
General Expense	560	560	560	500	560
Vehicle Maintenance	200	200	200	100	200
Contracted Services	800	800	800	800	800
Sub Total: Expenses	1,560	1,560	1,560	1,400	1,560
Total: Dog Officer	9,963	10,554	10,554	10,394	10,554

Total:					
Public Safety	4,565,283	4,873,590	5,160,856	4,908,065	5,126,282

PUBLIC WORKS

FY 03 Non-Override Budget

The Public Works cluster includes Engineering, Streets and Roads, Trees and Cemetery, Parks and Grounds, and Solid Waste Disposal Enterprise Fund. The Solid Waste Enterprise Fund is voted separately at Town Meeting.

The recommended Non-Override FY 03 budget reflects a budget of \$2,284,571, a 3.56% decrease from Appropriated FY 02. Despite increases in costs due to contractual obligations and inflation, the increases are offset through the following budget reductions. The Engineering department budget is reduced by 14.27%, principally reflecting a freeze in hiring of the replacement Civil Engineer position. The Streets and Roads department budget is reduced by less than 1.00% by an elimination of one position as well as decreased roadwork, gasoline and snow & ice materials expenditures. The Trees and Cemetery department budget is reduced by 2.25%, reflecting a decrease in cemetery materials. The Parks and Grounds department budget is reduced by 14.12%, reflecting an elimination of one position. The Finance Committee recommends approval of the FY 03 Non-Override Budget of \$2,284,571 for Public Works.

FY 03 Override Budget

The Override budget represents an increase of 5.31% over the Appropriated FY 02 budget and an increase of 9.20% over the FY 03 Non-Override budget. Compared to the FY 03 Non-Override budget, the requested increase from the Town is largely composed of the hiring of the Civil Engineer position in the Engineering department; no reductions in staff, increases in roadwork maintenance expenses to fund the decrease in Chapter 90 funds from the Commonwealth, and increased expenses for snow and ice for the Streets and Roads department; level funding of cemetery materials in the Trees and Cemetery department; and no staff reductions in the Parks and Grounds department. The Finance Committee recommends approval of the FY 03 Override budget of \$2,494,824 for Public Works.

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
ENGINEERING DEPT.					
Dir. of Public Works Sal.	80,170	86,403	89,971	89,971	89,971
Salaries	202,229	165,971	151,024	117,381	151,024
Clerical	25,166	29,847	30,247	30,247	30,247
Summer Help	8,478	12,000	12,000	12,000	12,000
Sick Leave Buy Back	2,470	2,808	4,562	4,562	4,562
Sub Total: Personal Services	318,513	297,029	287,804	254,161	287,804
General Expense	8,000	8,250	15,470	12,470	14,862
Maintenance	2,500	2,500	2,500	2,500	2,500
Travel	100	100	100	100	100
Uniforms	2,050	2,050	2,050	2,050	2,050
Sub Total: Expenses	12,650	12,900	20,120	17,120	19,512
Operating Capital Items	6,500	6,500	0	0	0
Sub Total: Capital Expenses	6,500	6,500	0	0	0
Total: Engineering	337,663	316,429	307,924	271,281	307,316

PUBLIC WORKS

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
STREETS & ROADS					
Highway Supt. Salary	65,737	69,661	72,149	72,149	72,149
Asst. Surveyor's Sal.	0	0	0	0	0
Management Analyst Salary	40,000	42,815	48,900	48,900	48,900
Salaries	463,547	482,971	497,975	466,091	497,975
Overtime	11,833	21,353	21,353	21,353	21,353
Clerical	8,227	12,921	14,381	14,381	14,381
Summer Temp. Labor	0	4,800	4,800	4,800	4,800
Sick Leave Buy Back	2,950	3,241	2,066	2,066	2,066
Sub Total: Personal Services	592,294	637,762	661,624	629,740	661,624
General Expense	10,000	12,000	22,500	22,500	22,500
Gasoline	85,000	101,600	126,000	95,000	100,000
Bldg. Maintenance	5,000	5,000	7,000	7,000	7,000
Vehicle Maintenance	85,000	89,800	92,500	92,500	92,500
Utilities	20,000	23,000	37,000	36,000	37,000
Street Lighting	75,000	72,200	81,300	76,300	81,300
Travel	100	150	150	150	150
Uniforms	12,050	13,600	15,545	15,545	15,545
Tuition	0	1,300	1,300	1,300	1,300
Police detail	10,591	16,000	26,000	21,000	24,800
Contracted Services	0	0	0	0	0
Roadwork	230,340	300,000	320,000	285,000	320,000
Year-end Encumb./Expend.	0		0	0	0
Sub Total: Expenses	533,081	634,650	729,295	652,295	702,095
Vehicle Leases/Purchases	123,599	132,400	115,162	115,162	115,162
Year-end Encumb./Expend.	0		0	0	0
Sub Total: Capital Expenses	123,599	132,400	115,162	115,162	115,162
Snow & Ice Overtime	71,751	86,213	89,225	86,225	89,225
Snow & Ice Contractors	100,564	50,353	72,275	52,275	72,275
Snow & Ice Materials	50,000	95,820	110,260	90,260	110,260
Sub Total: Snow & Ice	222,315	232,386	271,760	228,760	271,760
Total: Streets & Roads	1,471,290	1,637,198	1,777,841	1,625,957	1,750,641

PUBLIC WORKS

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
TREES & CEMETERY					
Supervisor's Salaries	28,445	30,911	31,285	31,285	31,285
Salaries	139,943	140,905	151,798	151,798	151,798
Overtime	8,762	8,638	8,638	8,638	8,638
Clerical	5,983	6,461	7,191	7,191	7,191
Sick Buyback	4,860	590	634	634	634
Summer help	568	4,800	4,800	4,800	4,800
Tree Warden	0		0	0	0
Sub Total: Personal Services	188,561	192,305	204,346	204,346	204,346
Cemetery Materials	19,650	19,650	19,650	2,000	19,650
Tree Contractors	37,871	37,871	37,871	37,871	37,871
Sub-Total: Expenses	57,521	57,521	57,521	39,871	57,521
Total: Trees & Cemetery	246,082	249,826	261,867	244,217	261,867

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
PARKS & GROUNDS					
					0
Supervisor's Salaries	28,445	29,560	31,285	31,285	31,285
Salaries	90,625	94,781	101,503	69,619	101,503
Overtime	100	104	500	500	500
Clerical	5,983	6,461	7,191	7,191	7,191
Summer help	4,860	4,988	4,800	4,800	4,800
Sick Leave Buy Back	1,889	1,973	2,103	2,103	2,103
Sub Total: Personal Services	131,902	137,867	147,382	115,498	147,382
Maintenance	15,000	18,000	18,000	18,000	18,000
Uniforms	2,150	2,350	2,350	2,350	2,350
Year-end Encumb/Expend.	0	0	0	0	0
Sub Total: Expenses	17,150	20,350	20,350	20,350	20,350
Capital Expense	9,438	7,268	7,268	7,268	7,268
Sub Total: Capital Expenses	9,438	7,268	7,268	7,268	7,268
Total: Parks & Grounds	158,490	165,485	175,000	143,116	175,000

Total:					
Public Works	2,213,525	2,368,938	2,522,632	2,284,571	2,494,824

HUMAN SERVICES

FY 03 Non-Override Budget

The Human Services cluster includes the Board of Health, Council on Aging, Youth Commission, Family Services and Veterans' Affairs departments. The FY 03 Human Services budget reflects a decrease over FY 02 of \$86,353 or 17.11%. The Board of Health budget would decrease \$14,078 or 4.55% over FY 02. The decrease is due mostly to the elimination of the Household Hazardous Waste Day; however, there will be no staff cuts. The Council on Aging budget has decreased \$3,161 or 2.76% over FY02. The decrease is due to reducing expenses and not approving any improvement to the Air System. There will be no staff cuts though. The Youth Commission budget is decreased 100% or \$38,814 over FY02. This is due to the elimination of the Youth Coordinator program. The Youth Coordinator has been a valuable addition to the Middle School and High School for the numerous after-school programs that she has formed. Some of these are: YAC (Youth Action Committee), Charity Concerts, After School Events, Evening and Weekend Events, HOPE Sudbury and Vacation programs. She also writes grants, interacts with students to identify at-risk behaviors, responds to parents' concerns and facilitates youth Representation in Community Projects – to name a few of her valuable contributions. The Family Services budget would be decreased 100% or \$40,982. The position of Senior Outreach worker will be eliminated. The loss of this position would greatly affect the senior citizens of the town. The Outreach worker has been coordinating meetings with seniors in town to address their issues and is a very important referral resource for the Council on Aging. The Veteran Affairs budget would increase \$307 or 2.68%. Expenses have been cut by over \$400. The Finance Committee recommends a FY 03 Non-Override Budget of \$418,312.

FY 03 Override Budget

The Override Budget shows an additional increase of \$1,890 in the Human Service cost center over FY02. The Board of Health department would still be decreased by \$11,941, or by 3.86%. The Council on Aging budget would increase by \$2,749 over FY02. The increased budget would be used to purchase an air handler to improve the circulation of air in the kitchen of the Senior Center and there would no longer need to be a reduction in expenses of \$3000 as indicated in the Non-Override budget. The Youth Commission department would increase their budget by \$3,346 from FY02 and would therefore save the position of Youth Coordinator. The Family Services budget would increase by \$7,029 over FY02. The position of Senior Outreach Worker would be reinstated and expenses would not be reduced. The Veterans' Affairs budget would increase \$707 over FY02, which would put back into this budget the \$400 of expenses that was eliminated in a Non-Override Budget. The Finance Committee recommends a FY 03 Override Budget of \$506,555.

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
COUNCIL ON AGING					
Director's Salary	45,704	50,618	54,859	54,859	54,859
Van Driver	21,824	23,324	24,225	24,225	24,225
Clerical	23,695	26,357	28,484	28,484	28,484
Outreach Worker	16,925	0	0	0	0
Sub Total: Personal Svcs.	108,148	100,299	107,568	107,568	107,568
General Expense	6,930	6,930	6,950	4,000	6,950
Operating Capital Expenses		7,500	2,960	0	2,960
Maintenance	0	0	0	0	0
Tax Work-Off Program	22,500	0	0	0	0
Contracted Services	0		0	0	0
Sub Total: Expenses	29,430	14,430	9,910	4,000	9,910
Total: Council on Aging	137,578	114,729	117,478	111,568	117,478

HUMAN SERVICES

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
BOARD OF HEALTH					
Director's Salary	62,525	67,523	69,653	69,653	69,653
Salaries	53,277	57,536	59,379	59,379	59,379
Clerical	36,208	39,102	31,967	31,967	31,967
Sick Buy Back	624	899	1,068	1,068	1,068
Sub Total: Personal Svcs.	152,634	165,060	162,067	162,067	162,067
General Expense	1,800	1,900	2,500	1,900	1,900
Computer Hardware	1,950	0	0	0	0
Maintenance	100	100	100	100	100
Mental Health	28,700	29,560	29,560	29,560	29,560
Nursing Services	40,780	42,003	44,500	43,263	44,500
Contracted Services	2,500	4,000	5,600	4,700	5,600
Lab Expense	500	500	500	500	500
Hazardous Waste	20,000	15,000	16,000	0	0
Mosquito Control	34,990	37,680	38,810	38,810	38,810
Animal/ Rabies Control	7,500	8,100	8,100	8,100	8,100
Animal Inspector	1,500	1,500	1,725	1,725	1,725
Community Outreach	3,500	3,700	4,300	4,300	4,300
Year-end Encumb/Expend.	0	0	0	0	0
Sub Total: Expenses	143,820	144,043	151,695	132,958	135,095
Sub Total: Cap. Exp.	0	0	0	0	0
Total: Board of Health	296,454	309,103	313,762	295,025	297,162

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
YOUTH COMMISSION					
Youth Coordinator Salary	28,722	31,718	34,264	0	34,264
Sub Total: Personal Svcs.	28,722	31,718	34,264	0	34,264
General Expense	500	500	500	0	500
Community Programming	2,000	2,000	2,000	0	2,000
Building Improvement	0	0	600	0	600
Education & Training	0	0	0	0	0
Travel	0	250	500	0	450
Transportation	0	1,000	1,000	0	1,000
Year-end Enc.	0	0	0	0	0
Sub Total: Expenses	2,500	3,750	4,600	0	4,550
Total: Youth Comm.	31,222	35,468	38,864	0	38,814

HUMAN SERVICES

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
FAMILY SERVICES					
Outreach Worker Salary	0	33,203	40,257	0	40,257
Sub Total: Personal Services	0	33,203	40,257	0	40,257
General Expense	0	500	500	0	500
Community Programming	0	0	0	0	0
Travel		250	250	0	225
Year-end Encumb./Expend.	0	0	0		
Sub Total: Expenses	0	750	750	0	725
Total: Family Services	0	33,953	41,007	0	40,982

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
VETERANS AFFAIRS					
Agent's Salary	8,573	9,162	9,869	9,869	9,869
Sub Total: Personal Services	8,573	9,162	9,869	9,869	9,869
General Expense	1,400	1,400	1,400	1,000	1,400
Computer	0		0	0	0
Veteran's Grave Markers	850	850	850	850	850
Veteran's Benefits	0	0	0	0	0
Year-end Encumb./Expend.	0	0	0	0	0
Sub Total: Expenses	2,250	2,250	2,250	1,850	2,250
Total: Veterans Affairs	10,823	11,412	12,119	11,719	12,119

Total:					
Human Services	476,077	504,665	523,230	418,312	506,555

CULTURE & RECREATION

FY 03 Non-Override Budget

The Culture and Recreation cluster includes the Goodnow Library, Recreation, the Atkinson Pool Enterprise Fund, the Historical Commission, the Historic Districts Commission, and the Cable Television Committee. The Culture and Recreation budget reflects an increase over FY 02 of \$1,481, or 0.18%. The Atkinson Pool Enterprise Fund will be voted separately at Town Meeting. The FY 03 Non-Override for the Goodnow Library of \$722,755 is an increase of \$9,869, or 1.38% over FY 02. Increases in the Library budget are to support the same level of office expenses and contracted services, with some adjustment for the effects of inflation and contractually obligated increases; however, much of the additional expense was offset with a reduction in the books and materials budget. Under the Non-Override Budget, the Recreation Department, Historical Commission, Historic Districts Commission, and CATV Committee have all been cut back from their FY 02 appropriation. The Finance Committee recommends approval of a FY 03 Non-Override Budget of \$802,517.

FY 03 Override Budget

The Override Budget provides an additional \$64,620, or 8.07% over FY 02. \$50,645 of this amount is for the Library for the following: \$12,100 for the Minuteman Library Network for a system upgrade; \$14,250 for additional staff hours; \$15,000 for additional books and materials; and \$5,800 for additional building maintenance. The remainder of the Override Budget amount will be used to fund the other departments in this cluster at their FY 02 levels and to provide near full funding of the Recreation Director's salary under the tax levy and reducing the amount charged to the Enterprise Fund. The Finance Committee recommends approval of a FY 03 Override Budget of \$867,137.

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
GOODNOW LIBRARY					
Director's Salary	61,094	67,957	68,783	68,783	68,783
Salaries	349,248	375,962	394,658	389,658	403,908
Overtime	10,288	11,793	12,261	12,261	12,261
Custodial	0	0	0	0	0
Sick Leave Buy Back	3,327	2,613	2,667	2,667	2,667
Sub Total: Personal Services	423,957	458,325	478,369	473,369	487,619
General Expense	8,520	9,550	9,970	9,825	9,970
Automation	32,100	33,860	35,550	34,650	35,500
Books and Materials	92,092	96,870	104,070	89,070	104,070
Maintenance	69,950	73,905	82,160	76,360	82,160
Travel	250	250	250	250	250
Contracted Services	38,333	40,126	41,731	39,231	41,731
Sub Total: Expenses	241,245	254,561	273,731	249,386	273,681
Capital/Computer upgrade	0	0	12,100	0	12,100
Sub Total: Capital	0	0	12,100	0	12,100
Total: Goodnow Library	665,202	712,886	764,200	722,755	773,400

CULTURE & RECREATION

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
RECREATION					
Director's Salary	44,510	49,503	49,492	49,492	59,492
Salaries	10,574	11,770	12,750	12,750	12,750
Clerical	8,112	9,023	8,839	8,839	8,839
Sub Total: Personal Services	63,196	70,296	71,081	71,081	81,081
General Expense	1,000	3,892	1,000	1,000	1,000
Equipment Maintenance	0	0	0	0	0
Travel	100	100	150	150	150
Teen Center	1,840	1,840	1,840	0	0
Computer	0	0	0	0	0
Contracted Services	0	0	0	0	0
Education & Training	0	0	0	0	0
Uniforms	100	100	100	100	100
Sub Total: Expenses	3,040	5,932	3,090	1,250	1,250
Capital Expenses	0	0	0	0	0
Building Improvements	26,000	4,015	3,960	3,960	3,960
Sub Total: Capital Expenses	26,000	4,015	3,960	3,960	3,960
Total: Recreation	92,236	80,243	78,131	76,291	86,291

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
HISTORICAL COMMISSION					
General Expenses	9,165	5,950	5,950	2,000	5,950
Sub Total: Expenses	9,165	5,950	5,950	2,000	5,950
Total: Historical Commission	9,165	5,950	5,950	2,000	5,950

CULTURE & RECREATION

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
HISTORIC DISTRICTS COMMISSION					
Clerical Salaries	849	882	1,221	1,221	1,221
Sub Total: Personal Services	849	882	1,221	1,221	1,221
General Expenses	275	275	275	250	275
Sub Total: Expenses	275	275	275	250	275
Total: Historic Districts Commission	1,124	1,157	1,496	1,471	1,496

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
CABLE TELEVISION COMMISSION					
General Expenses	800	800	0	0	0
Year-end Encumb./Expend.					
Sub Total: Expenses	800	800	0	0	0
Total: Cable TV Commission	800	800	0	0	0

Total:					
Culture & Recreation	768,527	801,036	849,777	802,517	867,137

ENTERPRISE FUNDS

FY 03 Non-Override Budget

The Solid Waste Disposal Enterprise Fund operates the solid waste transfer station, providing recycling, landfill monitoring, and the hauling and disposal of waste. As an enterprise fund, the Solid Waste Disposal Enterprise Fund covers all of its own direct and indirect costs, and is not supported by the general tax levy or any other general revenue source. The Finance Committee recommends approval of a FY 03 Non-Override Budget of \$214,118 for the Solid Waste Disposal Enterprise Fund.

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
SOLID WASTE DISPOSAL ENTERPRISE FUND					
Salaries	65,206	67,762	70,618	70,618	70,618
Overtime	7,578	8,172	8,172	8,172	8,172
Clerical	5,983	6,461	7,191	7,191	7,191
Sick Buyback	617	641	667	667	667
Hghwy Surv. Sick Buyback	0		0	0	0
Sub Total: Personal Services	79,384	83,036	86,648	86,648	86,648
General Expense	20,000	17,650	21,970	21,970	21,970
Maintenance	20,150	19,500	18,000	18,000	18,000
Hauling & Disposal	93,872	90,650	80,000	80,000	80,000
Hazardous Waste	0	0	0	0	0
Resource Recovery	4,250	7,500	7,500	7,500	7,500
Sub Total: Expenses	138,272	135,300	127,470	127,470	127,470
Capital Expense	21,199	21,200	0	0	0
Sub Total: Capital Expenses	21,199	21,200	0	0	0
Sub Total: Direct Costs (Appropriated)	238,855	239,536	214,118	214,118	214,118
INDIRECT COSTS: (Not Appropriated)					
Engineering Dept. Service	0	0	0	0	0
Benefits/Insurance	26,703	26,703	19,759	19,759	19,759
Sub Total: Indirect Costs	26,703	26,703	19,759	19,759	19,759
Total: Solid Waste	265,558	266,239	233,877	233,877	233,877
Actual expenditures	228,204				
SOLID WASTE RECEIPTS	271,737	265,000	271,733	271,733	271,733
Reserv Fund Trnfr: Oil Sp.			0	0	0
RETAIN. EARNINGS USED	0	0	0	0	0
Total Revenue	271,737	265,000	271,733	271,733	271,733
Surplus/Deficit	43,533	-1,239	37,856	37,856	37,856

ENTERPRISE FUNDS

FY 03 Non-Override Budget

The Atkinson Pool Enterprise Fund pays for the operation of the Atkinson Pool. As an enterprise fund, it should be self-supporting, however, due to increased maintenance and operational costs, it is not breaking even. Several initiatives, such as increasing membership and rental fees and reviewing contracted services have been implemented, but have not produced enough additional revenue growth. In the past, it has been recommended that only direct costs be funded through the enterprise fund, and that the General Fund would fund all indirect costs for employee benefits. However, as operational costs have continued to rise, it is necessary to either fund a portion of the direct costs out of the tax levy, or to make severe cuts in the pool's budget. Under the Non-Override Budget, the Finance Committee recommends funding the pool's direct expenses only to a level which can be supported by anticipated revenues. For FY 03, this is \$350,000. Under a Non-Override Budget, pool maintenance will be cut by \$33,887 and capital expenditures of \$8,000 will be eliminated. The Finance Committee recommends approval of a FY 03 Non-Override Budget of \$350,000.

FY 03 Override Budget

Under the Override Budget, the Finance Committee recommends that an additional amount of \$41,887 be provided to the pool to fund pool maintenance and capital building improvements. The Finance Committee recommends approval of a FY 03 Override Budget of \$391,887.

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
POOL ENTERPRISE					
Department Head Salary	13,295	14,358	4,783	4,783	4,783
Professional Salaries	100,426	104,221	107,075	107,075	107,075
Overtime	1,000	1,000	1,000	1,000	1,000
Clerical	15,426	17,085	16,415	16,415	16,415
WSI/Lifeguards	7,191	7,766	7,856	7,856	7,856
Receptionists	15,038	17,527	17,465	17,465	17,465
Babysitters	8,055	8,321	8,917	8,917	8,917
Fee for Service	70,159	73,036	77,927	77,927	77,927
Sub Total: Personal Services	230,590	243,314	241,438	241,438	241,438
General Expense	22,950	22,950	20,000	20,000	20,000
Maintenance	84,695	95,445	116,131	72,484	106,371
Education & Training	0	0	0	0	0
Travel	275	275	275	275	275
Programs	19,500	19,500	9,803	9,803	9,803
Computer	0	0	0	0	0
Equipment	4,000	4,000	6,000	6,000	6,000
Year End Encumbrance	0	0	0	0	0
Sub Total: Expenses	131,420	142,170	152,209	108,562	142,449
Building Improvements	8,070	8,000	8,000	0	8,000
Yr-end Bldg.Encumb/Exp.			0	0	0
Sub Total: Cap. Exp.	8,070	8,000	8,000	0	8,000
Total: Direct Costs	370,080	393,484	401,647	350,000	391,887
INDIRECT COSTS: (Not Appropriated)					
Insurance & Benefits	35,209	37,785	40,390	40,390	40,390
Sub Total: Indirect Costs	35,209	37,785	40,390	40,390	40,390
Total: Pool Enterprise	405,289	431,269	442,037	390,390	432,277
POOL ENTER. RECEIPTS	342,424	400,000	350,000	350,000	350,000
R.E. USED	15,800	0			
Tax Levy	11,856	0	51,647		41,887
Surplus (Deficit)	15,800	0	0	0	0

DEBT SERVICE

FY 03 Non-Override Budget

The Debt Service Budget represents all authorized obligations affected by the sale of long-term and short-term bonds and notes. In FY 02, long-term debt was issued for the Loring Elementary School, walkway construction, recreation improvements, and a traffic signal at the Pantry Road/ Route 117 Intersection. The Finance Committee recommends approval of a FY 03 Non-Override Budget of \$9,834,201.

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
DEBT SERVICE					
Temp. Loan Int.	1,520,000	440,000	198,600	196,600	196,600
Long Term Bond Int.	743,137	2,339,391	2,530,339	2,530,339	2,530,339
Long Term Bond Principal	1,935,000	7,635,000	7,106,662	7,106,662	7,106,662
Interest Refund	500	0	0	0	0
Bond & Note Expense	8,000	10,000	2,000	600	600
Total: Debt Service	4,206,637	10,424,391	9,837,601	9,834,201	9,834,201
<u>NON-EXEMPT DEBT SERVICE</u>					
Temp. Loan Int.	20,000	0	11,400	9,400	9,400
Interest Refund (Abatements)	500	0	0	0	0
Note Expense	3,000	10,000	2,000	600	600
Sub-Total: Non-Exempt Debt	23,500	10,000	13,400	10,000	10,000
<u>EXEMPT DEBT SERVICE</u>					
Temp. Loan Int.	1,500,000	440,000	187,200	187,200	187,200
Long Term Bond Int.	743,137	2,339,391	2,530,339	2,530,339	2,530,339
Long Term Bond Principal	1,935,000	7,635,000	7,106,662	7,106,662	7,106,662
Bond & Note Expense	5,000	0	0	0	0
Sub-Total: Exempt Debt	4,183,137	10,414,391	9,824,201	9,824,201	9,824,201

EMPLOYEE BENEFITS

FY 03 Non-Override Budget

Employee Benefits represents the cost of providing health and life insurance for Town and Sudbury Public School employees, as well as Worker's Compensation, Unemployment, Medicare Tax and Sudbury's assessment from the Middlesex Retirement Board. The Non-Override budget is \$5,830,265, or 16.9% over FY 02. The increase is due mostly to increases in health insurance and to the retirement assessment. The Non-Override recommendation is actually higher than the Override recommendation as under the Non-Override Budget, unemployment costs for laid off Town employees have been included. However, no adjustment has been made in this budget for any employees of the Sudbury Public Schools who may be laid off due to the lack of specific information from the School Committee at the time of warrant printing. The Finance Committee recommends a FY 03 Non-Override Budget of \$5,830,265.

FY 03 Override Budget

The Override Budget is \$5,819,220, or 16.6% over FY 02. As mentioned above, it is lower than the Non-Override request, due to lower Unemployment Costs. The Finance Committee recommends a FY 03 Override Budget of \$5,819,220.

		Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
EMPLOYEE BENEFITS						
Worker's Comp.		42,000	42,840	52,100	52,100	52,100
	Town:	28,140	28,703	17,193	17,193	17,193
	School:	13,860	14,137	34,907	34,907	34,907
Unemployment Compensation		20,000	25,000	31,650	42,695	31,650
SEE DISCUSSION	Town:	8,160	10,200	6,330	17,375	6,330
ABOVE	School:	11,840	14,800	25,320	25,320	25,320
Medicare Tax		217,590	220,000	276,085	276,085	276,085
	Town:	86,340	88,000	110,428	110,428	110,428
	School:	131,250	132,000	165,657	165,657	165,657
Life Insurance		5,200	5,500	5,600	5,600	5,600
	Town:	2,122	2,200	1,848	1,848	1,848
	School:	3,078	3,300	3,752	3,752	3,752
Medical Claims/ Insurance		2,820,180	3,400,000	4,137,000	4,137,000	4,137,000
	Town:	1,044,977	1,088,000	1,323,840	1,323,840	1,323,840
	School:	1,775,203	2,312,000	2,813,160	2,813,160	2,813,160
Retirement Program		1,008,899	1,029,585	1,316,785	1,316,785	1,316,785
	Town:	783,990	803,076	1,003,508	1,003,508	1,003,508
	School:	224,909	226,509	313,277	313,277	313,277
Additional benefit estimates		0	66,000	0	0	0
Town new hires	Town:	0	13,200	0	0	0
School new hires	School:	0	52,800	0	0	0
Total: Empl. Bene.		4,113,869	4,788,925	5,819,220	5,830,265	5,819,220
	Town :	1,953,729	2,033,379	2,463,147	2,474,192	2,463,147
	School:	2,160,140	2,755,546	3,356,073	3,356,073	3,356,073

UNCLASSIFIED AND TRANSFER ACCOUNTS

FY 03 Non-Override Budget

The Unclassified Budget contains Operating Expenses and Transfer Accounts for Town Operating departments. Operating Expenses are those expenses that do not fit precisely into other town cost centers and are shared by many departments. These expenses include: copiers, telephones, Town Report costs, Town Meeting costs, parades, and property and liability insurance costs. Transfer Accounts include \$155,000 for the Finance Committee Reserve Fund to fund emergency and/ or unforeseen expenses of the Town, \$1,500 for Finance Committee Recording Secretary, and \$20,000 in the Salary Adjustment Account to fund the settlement of Town union contracts. The Finance Committee recommends a FY 03 Non-Override Budget of \$381,280.

FY 03 Override Budget

The Override Budget includes an additional amount of \$11,000. \$5,000 of this is for an additional appropriation to the Reserve Fund for emergency purposes, \$2,000 for the 4th of July Celebration, \$1,400 for supplies, and small amounts for telephone, copier, and postage expenses. The Finance Committee recommends a FY 03 Override Budget of \$392,280.

	Appropriated FY01	Appropriated FY02	Level Program FY 03	No Override FY 03	Override FY 03
TOWN WIDE OPERATING EXPENSES					
Copiers: Supplies & Service	8,000	8,000	8,000	6,600	8,000
Postage	40,000	41,200	46,000	45,400	46,000
Telephone	18,500	20,000	20,000	19,000	20,000
Property/Liab. Insurance	85,000	86,700	104,000	104,000	104,000
Print Town Report	9,000	9,000	9,000	8,000	9,000
Town Meetings and Elections	20,000	20,000	18,000	18,000	18,000
Memorial Day	1,560	1,780	1,780	1,780	1,780
July 4th Celebration	4,000	4,000	4,000	2,000	4,000
Equipment	0	9,900	0	0	0
Total: Operating Expenses	186,060	200,580	210,780	204,780	210,780
TRANSFER ACCOUNTS					
Reserve Fund	150,000	160,000	160,000	155,000	160,000
Finance Committee Expenses	0	0	0	1,500	1,500
Salary Adjustment Account	187,407	70,000	20,000	20,000	20,000
Total: Transfer Accounts	337,407	230,000	180,000	176,500	181,500
Total: Unclassified & Transfers	523,467	430,580	390,780	381,280	392,280
TOTAL: OPERATING BUDGET ARTICLE 5	48,340,725	58,784,117	63,180,714	58,766,627	61,656,735

CAPITAL IMPROVEMENT PLANNING COMMITTEE REPORT

The chart below contains a complete listing of all capital requests submitted for funding in FY 03. The Capital Planning Improvement Committee has reviewed each department's five-year capital plan to prioritize requests and make recommendations for expenditures in FY 03. Following its review the Committee voted to recommend that no capital items be funded within the FY03 No Override budget, and that four items be funded under the proposed Override. The four items to be funded within the Override appear in the Warrant, as follows:

Under Article 5, Operating Budget: \$12,100 for replacement of terminals with personal computers for the Goodnow Library and \$40,000 for replacement of Car 3 in the Fire Department.

Under Article 8, Capital Budget: \$68,000 for replacement of two vehicles for the Public Works Department.

Please see further report under Warrant Article 8.

The Committee struggled with limiting its recommendation given the vast number of capital needs. The Committee recognizes that, if the Town does not do at least a minimum to protect and maintain its infrastructure and equipment, we risk losing the original investment made in these assets. The resulting losses from those choices, we feel, would be unacceptable. The Committee also recognizes the tremendous financial strain the Town already faces given the substantial project to construct and/or to renovate the K-8 school buildings and to build a new regional high school, and a new Public Works facility. There are, however, additional needs which must be addressed in the near future, including the Flynn Municipal Building, the need for additional recreational fields, and the combined Public Safety Dispatch Center. There are compelling arguments to proceed with some sort of capital improvement for each of these projects, and we are hopeful that the results of the facilities study – due out in the near future – will present all of us with the information to finally and successfully resolve and move forward with these projects.

FY 03 CAPITAL REQUESTS

ID No.	Department	Description	O/ NR	Priority	Total Proj.	FY 2003
03-001	Park & Recreation	Haskell Recreation, Phase II	O	A	249,800	249,800
03-008	Youth Commission	Purchase of van		D	32,000	32,000
02-012	Fire	Station 3 Floor	NR	B	85,000	85,000
02-015	Fire	Car 3	O	A/B	40,000	40,000
02-014	Fire	Ambulance	O	A	140,000	140,000
03-016	Council on Aging	Make-up Air System		D	12,000	12,000
03-017	Building	Fairbank, Roof	NR	A	15,000	15,000
03-018	Building	Town Hall, Bathrooms	NR		18,000	18,000
02-001	Goodnow Library	Replace terminals with PC's	O	A	12,100	12,100
02-007	Planning Board	Walkways	NR	A	900,000	150,000
03-026	Public Works	Vehicle, replacement (Unit 6)	O	B	30,000	30,000
02-023	Public Works	Vehicle, replacement (Unit 12)	O	B	80,400	20,100
02-034	Public Works	Vehicle, replacement (Unit 9)	O	B	80,400	20,100
02-019	Public Works	Vehicle, replacement (Unit 15)	O	B	81,186	27,062
02-029	Public Works	Vehicle, replacement (Unit 18)	O	B	38,000	38,000
02-032	Public Works	Vehicle, replacement (Unit 32)	O	B	20,000	20,000
03-027	Public Works	Vehicle, replacement (Unit PR-3)	O	B	38,500	38,500
02-036	Public Works	Vehicle, replacement (Unit PR-4)	O	B	30,000	30,000
02-024	Public Works	Vehicle, replacement (Unit PR-6)	O	B	20,000	20,000
02-020	Public Works	Vehicle, replacement (Unit PR-9)	O	B	7,268	7,268
Total:					1,929,654	1,004,930

**FY 03 MONIED ARTICLES
(Excluding Budget)**

Article	Subject	Total Request FY 03	Finance Committee Recommendation FY 03
3	FY 02 Budget Adjustments		To report at Town Meeting
4	Unpaid Bills	1,031.95	Recommend Approval
8	FY 03 Capital Budget	68,000	Recommend Approval
9	Stabilization Fund (addition)		To report at Town Meeting
10	Street Acceptances	1,400	Recommend Approval
24	Wastewater Feasibility Study		To report at Town Meeting
25	Cutting Property		To report at Town Meeting

PERMANENT DEBT ISSUED

FC-44

Date Authorized	Permanent Debt Issued Purpose	Total Authorized	Amount Issued	Paydown	Unissued 12/31/2001	Date Issued	Maturity Date	Article Number
10/17/1989	Nixon/Noyes School Renov., Asbestos, Reloc.	3,651,000	3,100,000	1,000	550,000	9/15/1991	9/15/2001	89S-5
4/4/1991	Melone Property Purchase	1,000,000	1,000,000		0	7/15/1992	7/15/2010	91-36
10/21/1991	Unisys Property Purchase	1,050,000	1,010,000		40,000	7/15/1992	7/15/2010	91S-2
4/4/1994	Unisys Property Purchase-Rescind of Authorization	-40,000			-40,000			94-21
4/12/1994	Drainage Systems	50,000	45,000	5,000	0	7/15/1997	7/15/2007	94-38
4/13/1994	Feeley Tennis Courts	85,000	70,000	11,000	4,000	2/15/1995	2/15/2002	94-40
4/13/1994	Feeley Tennis Courts		4,000		-4,000	7/15/1997	7/15/2007	
4/26/1994	Curtis School Roof	240,000	200,000		40,000	2/15/1995	2/15/2005	94-61
4/26/1994	Curtis School Roof	0	40,000		-40,000	7/15/1997	7/15/2007	94-61
4/26/1994	Nixon School Addition and Repair	5,211,000	3,530,000		1,681,000	2/15/1995	2/15/2005	94-62
4/26/1994	Nixon School Addition and Repair		1,681,000		-1,681,000	7/15/1997	7/15/2007	
4/5/1995	Goodnow Library	2,900,000	2,900,000		0	7/15/1997	7/15/2007	95-19
4/8/1996	Curtis/Noyes School Repairs	2,650,000	2,650,000		0	7/15/1997	7/15/2007	96-31
2/24/1997	Septic System Betterment Loan Program	200,000			200,000			97-27
2/25/1997	School Renovation & Construction	43,604,000	42,255,000	349,000	1,000,000	10/1/2001	6/30/2021	97-4
4/8/1997	Develop Recreation Fields	60,500	0	60,500	60,500			97-19
4/8/1997	Land for School - revoted to Meachen/Meggs	550,000	550,000		0	7/15/1997	7/15/2007	97-5
11/17/1997	Meachen/Meggs Land	3,248,000	3,248,000	0	0	6/1/1999	9/15/2018	97S-1
4/7/1998	Weisblatt Land	4,950,000	4,950,000	0	0	6/1/1999	9/15/2018	98-8
4/6/1999	Meachen/Meggs Land, part II	315,000	307,000	0	8,000	6/1/1999	9/15/2018	99-11
4/3/2000	Walkways: Old Lancaster, Mossman, Fairbank Rd	155,000	155,000	0	0	10/1/2001	6/30/2006	00-7
4/3/2000	Little League Complex	190,000	190,000	0	0	10/1/2001	6/30/2011	00-15
4/3/2000	Piper Land Acquisition	2,550,000	2,050,000	500,000	0	12/1/2000	6/1/2002	00-13
4/2/2001	Public Works Facility Construction	4,733,800	0	0	4,733,800			01-7A
4/3/2001	Feeley Park Restrooms	48,000	48,000	0	0	10/1/2001	6/30/2006	01-7C
4/3/2001	Walkway Program	155,000	155,000	0	0	10/1/2001	6/30/2006	01-7D
4/3/2001	Haskell Recreational Facilities	205,000	205,000	0	0	10/1/2001	6/30/2011	01-7B
4/4/2001	Rt. 117 Traffic Signal	132,000	132,000	0	0	10/1/2001	6/30/2011	01-11
Totals		77,893,300	70,475,000	926,500	6,552,300			

DEBT SCHEDULE BY ISSUANCE DATE

Issue Date	7/15/1992	2/15/1995	7/15/1997	6/1/1999	12/1/2000	10/1/2001			
Payoff Date	7/15/2010	2/15/2002	7/15/2007	9/15/2018	12/1/2020	6/30/2021			
Borrowed	2,010,000	3,875,000	7,870,000	8,505,000	34,305,000	10,885,000	71,325,000	Total Debt	Total Princ
Interest Pymn	996,393	1,050,550	1,669,757	3,732,837	14,839,385	4,797,132	28,231,503	Service by	Remain. By
								FY	FY
FY91 Principal	0	0	0	0			275,000		
FY91 Interest	0	0	0	0			156,863	431,663	2,175,000
FY92 Principal	0	0	0	0			275,000		
FY92 Interest	0	0	0	0			247,100	522,100	1,900,000
FY93 Principal	0	0	0	0			675,000		
FY93 Interest	52,649	0	0	0			374,649	1,049,649	5,100,000
FY94 Principal	115,000	0	0	0			765,000		
FY94 Interest	101,733	0	0	0			381,133	1,146,133	6,345,000
FY95 Principal	115,000	0	0	0			765,000		
FY95 Interest	94,603	0	0	0			338,603	1,103,603	5,580,000
FY96 Principal	115,000	500,000	0	0			1,265,000		
FY96 Interest	87,473	216,213	0	0			511,685	1,776,685	8,190,000
FY97 Principal	115,000	450,000	0	0			1,215,000		
FY97 Interest	81,608	178,713	0	0			431,620	1,646,620	6,975,000
FY98 Principal	115,000	425,000	1,400,000	0			2,590,000		
FY98 Interest	76,864	153,063	316,232	0			680,158	3,270,158	12,255,000
FY99 Principal	115,000	400,000	1,200,000	0			2,365,000		
FY99 Interest	71,833	131,813	285,480	0			585,325	2,950,325	9,890,000
FY00 Principal	110,000	400,000	665,000	445,000			2,145,000		
FY00 Interest	66,633	111,413	234,480	294,247			764,772	2,909,772	16,250,000
FY01 Principal	110,000	375,000	660,000	440,000	0		1,935,000		
FY01 Interest	61,380	90,813	205,884	356,235	840,853		1,583,990	3,518,990	48,620,000
FY02 Principal	110,000	375,000	660,000	440,000	5,725,000	0	7,635,000		
FY02 Interest	56,045	71,125	177,505	336,985	1,688,306	304,907	2,644,298	10,279,298	51,870,000
FY03 Principal	110,000	350,000	660,000	440,000	4,850,000	700,000	7,110,000		
FY03 Interest	50,600	51,250	149,125	317,735	1,409,789	457,360	2,435,839	9,545,839	44,760,000
FY04 Principal	110,000	350,000	660,000	440,000	2,375,000	700,000	4,635,000		
FY04 Interest	45,045	32,525	120,085	298,485	1,179,394	431,110	2,106,644	6,741,644	40,125,000
FY05 Principal	110,000	250,000	660,000	440,000	1,290,000	700,000	3,450,000		
FY05 Interest	39,380	13,625	90,385	279,235	1,066,581	404,860	1,894,066	5,344,066	36,675,000
FY06 Principal	110,000	0	655,000	440,000	1,290,000	700,000	3,195,000		
FY06 Interest	33,605	0	60,355	259,985	1,005,306	378,610	1,737,861	4,932,861	33,480,000
FY07 Principal	110,000	0	650,000	440,000	1,290,000	600,000	3,090,000		
FY07 Interest	27,665	0	30,225	240,735	944,031	352,360	1,595,016	4,685,016	30,390,000
FY08 Principal	110,000	0	0	440,000	1,265,000	600,000	2,415,000		
FY08 Interest	21,560	0	0	221,485	882,756	328,360	1,454,161	3,869,161	27,975,000
FY09 Principal	110,000	0	0	440,000	1,265,000	600,000	2,415,000		
FY09 Interest	15,400	0	0	202,235	822,669	304,360	1,344,664	3,759,664	25,560,000
FY10 Principal	110,000	0	0	440,000	1,265,000	600,000	2,415,000		
FY10 Interest	9,240	0	0	182,930	762,581	280,360	1,235,111	3,650,111	23,145,000
FY11 Principal	110,000	0	0	440,000	1,265,000	600,000	2,415,000		
FY11 Interest	3,080	0	0	163,350	699,331	256,360	1,122,121	3,537,121	20,730,000
FY12 Principal	0	0	0	440,000	1,265,000	585,000	2,290,000		
FY12 Interest	0	0	0	143,330	636,081	232,360	1,011,771	3,301,771	18,440,000
FY13 Principal	0	0	0	430,000	1,265,000	500,000	2,195,000		
FY13 Interest	0	0	0	123,105	572,831	208,375	904,311	3,099,311	16,245,000
FY14 Principal	0	0	0	430,000	1,265,000	500,000	2,195,000		
FY14 Interest	0	0	0	102,788	509,581	187,125	799,494	2,994,494	14,050,000
FY15 Principal	0	0	0	430,000	1,265,000	500,000	2,195,000		
FY15 Interest	0	0	0	82,255	446,331	165,250	693,836	2,888,836	11,855,000
FY16 Principal	0	0	0	430,000	1,165,000	500,000	2,095,000		
FY16 Interest	0	0	0	61,615	373,081	142,750	577,446	2,672,446	9,760,000
FY17 Principal	0	0	0	430,000	1,100,000	500,000	2,030,000		
FY17 Interest	0	0	0	40,975	323,375	119,750	484,100	2,514,100	7,730,000
FY18 Principal	0	0	0	430,000	1,100,000	500,000	2,030,000		
FY18 Interest	0	0	0	20,228	267,000	96,625	383,853	2,413,853	5,700,000
FY19 Principal	0	0	0	200,000	1,100,000	500,000	1,800,000		
FY19 Interest	0	0	0	4,900	210,625	72,875	288,400	2,088,400	3,900,000
FY20 Principal	0	0	0	0	1,400,001	500,000	1,900,001		
FY20 Interest	0	0	0	0	154,250	48,875	203,125	2,103,126	1,999,999
FY21 Principal	0	0	0	0	1,500,000	500,000	2,000,000		
FY21 Interest	0	0	0	0	41,250	24,500	65,750	2,065,750	0
TOTAL	3,006,393	4,925,550	9,539,756	12,237,837	49,144,385	15,682,132	37,989,448	37,989,448	0

LONG-TERM DEBT REPAYMENT

Issuance Date	Project	Expended FY 00	Expended FY 01	Scheduled FY 02	Scheduled FY 03
9/15/1991	Nixon Remodel	388,320	378,825	334,425	0
9/15/1991	Nixon Asbestos	61,680	0	0	0
7/15/1992	Unisys Land	88,316	85,690	83,023	80,300
7/15/1992	Melone Land	88,316	85,690	83,023	80,300
2/15/1995	Nixon Addition	457,690	429,408	411,295	378,010
2/15/1995	Curtis School Roof	26,380	25,350	24,300	23,240
2/15/1995	Tennis Courts	11,570	11,055	10,530	0
7/15/1997	Drainage	8,493	4,951	4,789	4,627
7/15/1997	School Land, revoted	62,861	60,513	58,991	56,547
7/15/1997	Library	331,447	319,068	311,042	298,153
7/15/1997	Nixon Addition	227,944	220,715	210,379	206,259
7/15/1997	K-8 Renovations	267,589	260,197	258,478	243,129
7/15/1997	Tennis Courts	458	440	425	411
6/1/1999	Meachen-Meggs Land	305,896	327,110	319,345	311,579
6/1/1999	Weisblatt Land	433,352	469,125	457,640	446,156
12/1/2000	Piper Land	0	548,688	2,147,375	0
12/1/2000	Curtis Middle School	0	933,393	3,879,888	4,617,926
12/1/2000	Haynes Elementary	0	207,773	1,379,443	1,641,843
10/1/2001	Loring Elementary	0	0	282,320	966,480
10/1/2001	Haskell Field	0	0	5,300	32,950
10/1/2001	Traffic Signal (Rt. 117)	0	0	3,420	20,130
10/1/2001	Walkways	0	0	7,750	91,625
10/1/2001	Featherland	0	0	4,917	32,375
10/1/2001	Feeley Field Restrooms	0	0	1,200	13,800
	Refunding 1992 Issue				-3,338
est. 9/1/02	2002 GO Issue				94,500
Total, Long-Term Debt (gross)		2,760,312	4,367,992	10,279,297	9,637,001
Offsets: School Building Assistance		-788,129	-788,129	-3,221,567	-3,169,449
Add: Other Exempt Costs (expenses)		0	0	0	0
Add: Interest on Short-Term Borrowing		1,250,000	810,271	421,918	187,200
Add: L-S Exempt debt, Sudbury share		215,081	214,514	345,803	576,388
Total: Exempt Debt to be Raised		3,437,264	4,604,648	7,825,451	7,231,140
Total: School Debt		1,429,603	2,455,661	6,780,528	8,076,887
Total: Town Debt		351,968	335,514	349,373	588,570
Total: Land Acquisition		978,741	1,576,817	3,149,396	971,544
Total: Long-Term Debt		2,760,312	4,367,992	10,279,297	9,637,001

Note: The long-term debt of \$73,900,000 authorized for the LSRHS project has not yet been issued.

ESTIMATED IMPACT OF TOWN MEETING SPENDING ON YOUR FISCAL 2003 TAX BILL

							AVG.							
Fiscal 2002 Values	100,000	150,000	200,000	250,000	300,000	400,000	433,000	500,000	600,000	700,000	800,000	900,000	1,000,000	
Fiscal 2002 Taxes	1,709	2,564	3,418	4,273	5,127	6,836	7,400	8,545	10,254	11,963	13,672	15,381	17,090	
Fiscal 2002 (Base) Taxes	1,411	2,117	2,822	3,528	4,233	5,644	6,110	7,055	8,466	9,877	11,289	12,700	14,111	
Debt Exemption	298	447	596	745	894	1,192	1,290	1,490	1,788	2,086	2,383	2,681	2,979	

Article	Resident's Amount	Resident's Share	To calculate the dollar impact of any additional expenditures that may be considered by Town Meeting, use this chart below.												
			100,000	150,000	200,000	250,000	300,000	400,000	433,000	500,000	600,000	700,000	800,000	900,000	1,000,000
	10,000	9,114	0.38	0.57	0.76	0.95	1.14	1.53	1.65	1.91	2.29	2.67	3.05	3.43	3.81
	25,000	22,786	0.95	1.43	1.91	2.38	2.86	3.81	4.13	4.77	5.72	6.67	7.63	8.58	9.53
	50,000	45,571	1.91	2.86	3.81	4.77	5.72	7.63	8.25	9.53	11.44	13.34	15.25	17.16	19.06
	75,000	68,357	2.86	4.29	5.72	7.15	8.58	11.44	12.38	14.30	17.16	20.02	22.88	25.74	28.60
	100,000	91,142	3.81	5.72	7.63	9.53	11.44	15.25	16.51	19.06	22.88	26.69	30.50	34.31	38.13
	200,000	182,284	7.63	11.44	15.25	19.06	22.88	30.50	33.02	38.13	45.75	53.38	61.00	68.63	76.25
	300,000	273,427	11.44	17.16	22.88	28.60	34.31	45.75	49.53	57.19	68.63	80.07	91.51	102.94	114.38
	400,000	364,569	15.25	22.88	30.50	38.13	45.75	61.00	66.04	76.25	91.51	106.76	122.01	137.26	152.51
	500,000	455,711	19.06	28.60	38.13	47.66	57.19	76.25	82.55	95.32	114.38	133.45	152.51	171.57	190.64
	600,000	546,853	22.88	34.31	45.75	57.19	68.63	91.51	99.06	114.38	137.26	160.14	183.01	205.89	228.76
	700,000	637,995	26.69	40.03	53.38	66.72	80.07	106.76	115.56	133.45	160.14	186.82	213.51	240.20	266.89
	800,000	729,138	30.50	45.75	61.00	76.25	91.51	122.01	132.07	152.51	183.01	213.51	244.02	274.52	305.02
	900,000	820,280	34.31	51.47	68.63	85.79	102.94	137.26	148.58	171.57	205.89	240.20	274.52	308.83	343.15
	1,000,000	911,422	38.13	57.19	76.25	95.32	114.38	152.51	165.09	190.64	228.76	266.89	305.02	343.15	381.27
	1,500,000	1,367,133	57.19	85.79	114.38	142.98	171.57	228.76	247.64	285.96	343.15	400.34	457.53	514.72	571.91
	2,000,000	1,822,844	76.25	114.38	152.51	190.64	228.76	305.02	330.18	381.27	457.53	533.78	610.04	686.29	762.55
	2,500,000	2,278,555	95.32	142.98	190.64	238.30	285.96	381.27	412.73	476.59	571.91	667.23	762.55	857.87	953.19
	3,000,000	2,734,266	114.38	171.57	228.76	285.96	343.15	457.53	495.28	571.91	686.29	800.68	915.06	1,029.44	1,143.82
	3,500,000	3,189,977	133.45	200.17	266.89	333.62	400.34	533.78	577.82	667.23	800.68	934.12	1,067.57	1,201.02	1,334.46
	4,000,000	3,645,688	152.51	228.76	305.02	381.27	457.53	610.04	660.37	762.55	915.06	1,067.57	1,220.08	1,372.59	1,525.10

Components of the Property Tax

	Fiscal 2001	Residential	Fiscal 2002	Residential
	Total	Share	Total	Share
Levy Limit	33,282,790	30,164,193	37,009,273	33,731,066
Debt exclusion	2,824,136	2,559,514	7,825,451	7,132,288
Capital Exclusion	0	0	0	0
less: unused levy			-11,460	-10,445
Actual Levy	36,106,926	32,723,707	44,823,264	40,852,909

APPENDIX I.

BUDGET TERMS AND DEFINITIONS

Abatements and Exemptions (previously called Overlay): An amount set by the Assessors to create a fund to cover abatements of (and exemptions from) real and personal tax assessments for the current year, and raised on the tax levy. An abatement is a reduction provided by the Assessors in the assessed tax because of bonafide specific conditions or situations not considered when the tax was levied. An exemption is provided for a variety of purposes, which include, but are not limited to: buildings/property used for religious, government, charity, or pollution control. In addition, exemptions may also be provided to the elderly, handicapped, and veterans under certain conditions.

Abatement Surplus: Accumulation of the surplus amounts of Abatements and Exemptions set aside by the Assessors each year to cover abatements of (and exemptions from) real estate and personal property tax assessments. The accumulated amount for previous years no longer committed for abatements may be used by vote of the Town Meeting.

Cherry Sheet: An annual statement received from the Department of Revenue detailing estimated receipts for the next fiscal year from the various state aid accounts as well as estimated state and county government charges payable to the state. The name "Cherry Sheet" derives from the color of the paper used.

Debt Exemption: An override to Proposition 2 1/2 for the purpose of raising funds for debt service costs.

Enterprise Fund: A separate fund, set up to provide a specific Town service, whereby all direct and indirect/overhead costs of providing the service are funded in total from user charges. An appropriation for an enterprise fund is funded in total from enterprise fund revenue unless otherwise noted. Enterprise fund revenue used to fund services provided by other Town departments will be shown in the warrant after the appropriation total for the department. An enterprise fund is required to fully disclose all costs and all revenue sources needed to provide a service.

Free Cash: Free cash is the available, undesignated fund balance of the general fund and is generated when actual revenue collections are in excess of estimates, when expenditures are less than appropriated, or both. A free cash balance is certified as of July 1 each year by the Department of Revenue and once certified, any or all of the certified amount may be used to defray Town expenses by a vote of the Town Meeting.

Funding Sources for Expenditures: Authorizations for the Town to expend monies are made in the form of a motion at Town Meeting. The wording of the motions will specify the funding source; that is, the place from where money is going to come or will be raised. When a motion reads, "to appropriate a sum of money" without a source being identified, that amount will be included in the tax calculation, whereby the total of all sums to be appropriated will be reduced by an estimate of local and state revenue. The balance needed will be provided by property taxes. When items in the warrant are offset or raised from available funds, those items will also appear as offsets in the determination of the tax rate.

Levy Limit: The maximum amount a community can levy in any given year.

Local Receipts: This is the third largest source of revenue for the Town after property taxes and Cherry Sheet receipts. While it is comprised of a number of different items, the largest source is the auto excise tax.

New Growth: Proposition 2 1/2 allows a community to increase its levy limit annually by an amount based upon the valuation of certain new construction and other growth in the tax base that is not the result of property revaluation. New growth becomes part of the levy limit and thus increases at the rate of 2.5% each year as the levy limit increases.

Override: An override is passed by a majority vote at Town Meeting and at the ballot. There are three types of overrides: An Operating Override, which permanently increases the levy limit; a Debt Exclusion, which increases the levy limit only for the life of the debt; and a Capital Project Override, which increases the levy only for the year in which the project is undertaken.

Proposition 2 ½: A Massachusetts General Law enacted in 1980 to limit property taxes.

Revolving Fund: Funds that may be used without appropriation and that are established for special uses. Recreation fees, for example, may be paid into a revolving fund. Revolving funds are established by state law or Town bylaw.

Reserve Fund: An amount appropriated by the Annual Town Meeting for emergency or unforeseen purposes. The Finance Committee, by state law, is the sole custodian of the Reserve Fund and approves transfers from the Fund into the operating budgets throughout the year if: (1) the need for funds is of an emergency and/or unforeseen nature, and (2) if, in the judgment of the Finance Committee, the Town Meeting would approve such an expenditure if such a meeting was held. The Reserve Fund is, therefore, a mechanism for avoiding the necessity of frequent Special Town Meetings.

Stabilization Fund: Similar to a "savings account", this account has been used to fund large capital projects such as fire trucks and school roofs. A recent amendment to state law allows the Stabilization Fund to be used for the operating budget, as well as capital purchases; however, the Finance Committee would generally be reluctant to recommend doing so. Placing money into this fund requires a majority vote of Town Meeting while withdrawing from the Stabilization Fund requires a 2/3 vote of Town Meeting.

Tax Levy: The property tax levy is the revenue a community can raise through real and personal property taxes. In Massachusetts, municipal revenues to support local spending for schools, public safety, general government and other public services are raised through the property tax levy, state aid, local receipts and other sources. The property tax levy is the largest source of revenue for most cities and towns.

Unclassified Operating Expenses: This account in the general government section of the budget is comprised primarily of operating expenses such as postage, telephone and property liability insurance, that support townwide operations and are not assigned to any one department or cost center.

Unclassified Employee Benefits: This account in the shared expenses section of the budget is comprised primarily of benefits such as health insurance and retirement for both school and general government employees.

APPENDIX II.

EMPLOYEE HEADCOUNT (Full Time Equivalents)

Cost Center	A	B	C	D	E	F	Net Change D to E	Net Change D to F
	Fin. Com. Rec. FY 01	Actual FY 01	Fin. Com. Rec. FY 02	Actual FY 02	Non-Override Fin. Com. Rec. FY 03	Override Fin. Com. Rec. FY 03		
Sudbury Public Schools	382.68	393.46	401.26	410.74	348.10*	385.74*	-62.64	-25.00
L.S.R.H.S. (Sudbury's share)	184.47 155.00	184.47 155.00	194.50 163.60	200.74 169.96	177.47 150.26	195.89 165.86	-23.27 -19.70	-4.85 -4.10
Public Safety	75.40	75.40	77.40	77.40	77.40	77.40	0	0
Public Works	33.03	33.03	33.00	33.00	30.00	33.00	-3.00	0
General Government	32.83	32.83	32.80	32.80	30.80	32.80	-2.00	0
Human Services	8.30	8.30	8.30	8.30	6.30	8.30	-2.00	0
Culture & Recreation	29.51	29.51	29.50	29.50	29.00	29.50	-0.50	0
TOTAL	716.75	727.53	745.86	761.70	671.86	732.60	-89.84	-29.10

*Estimates as of the date of this printing subject to further review.

APPENDIX III.

MANAGERS WITH SALARIES ABOVE \$70,000 FY 02 APPROPRIATION*

	<u>TOWN</u>		<u>Deferred</u>	
	<u>Salary</u>	<u>Annuity</u>	<u>Comp.</u>	<u>Total</u>
Town Manager	\$110,925		\$2,500	\$113,425
Police Chief	\$ 99,424			
Fire Chief	\$ 91,542			
Police Lieutenant**	\$ 90,352			
Police Lieutenant**	\$ 84,584			
D.P.W. Director**	\$ 86,403			
Finance Director/Treasurer-Collector	\$ 77,166			
Assistant Town Manager	\$ 70,795			

SUDBURY PUBLIC SCHOOLS

Superintendent	\$125,000	\$15,000		\$140,000
Assistant Superintendent	\$104,200		\$500	\$104,700
Director of Business & Finance	\$ 92,000		\$500	\$ 92,500
Principal, Curtis	\$ 96,250		\$200	\$ 96,450
Principal, Loring	\$ 88,250		\$200	\$ 88,450
Principal, Nixon	\$ 85,650			
Principal, Noyes	\$ 84,200			
Principal, Haynes	\$ 83,200			
Special Education Administrator	\$ 84,000		\$200	\$ 84,200
House Masters, Curtis (3)	\$ 77,000-			
	79,500			
Assistant Principal, Loring	\$ 72,500			
Assistant Principal, Noyes	\$ 72,500			

LINCOLN-SUDBURY REGIONAL HIGH SCHOOL***

Superintendent/Principal	\$125,000
House Masters (4)	\$ 74,624-
	84,794
Business Manager/Treasurer	\$ 88,000
Director of Student Services	\$ 84,794
Athletic Director	\$ 84,794

*Salary is base pay plus career incentive for Police and Fire and longevity where applicable. Does not include any sick buyback, paid detail, paid holidays, health insurance or other employee benefits.

**Positions are included in the Sudbury Supervisory Association. FY 02 salaries are subject to negotiation as part of the FY 02 labor agreement, which is not finalized as of the date of this printing.

***Total salary, of which Sudbury pays 84.67%.

APPENDIX IV.

COLLECTIVE BARGAINING

Bargaining Unit and Contract Terms

LSRHS

Three year contract covering school years 2000/01, 2001/02, 2002/03. Effective dates and percentage increases are: 9/1/2000 - 3.00%; 9/1/2001 - 3.50%; 9/1/2002 - 3.50%. Negotiations for subsequent contract not completed.

K-8

Three year contract covering fiscal years 2001, 2002, 2003. Effective dates and percentage increases are: 7/1/2000 - 4.16% (teachers) 4.00% (custodians); 7/1/2001 - 3.00%; 7/1/2002 - 3.00%. Negotiations for subsequent contract not completed.

TOWN

Fire

Three year contract covering fiscal years 2001, 2002, 2003. Effective dates and percentage increases are: 7/1/2000 - 2.00% and 1/1/2001 - 2.00%; 7/1/2001 - 3.50%; 7/1/2002 - 3.50%. Negotiations for subsequent contract not completed.

Police

Three year contract covering fiscal years 2001, 2002, 2003. Effective dates and percentage increases are: 7/1/2000 - 2.00% and 1/1/2001 - 2.00%; 7/1/2001 - 3.50%; 7/1/2002 - 3.50%. Negotiations for subsequent contract not completed.

Public Works

Three year contract covering fiscal years 2002, 2003, 2004. Effective dates and percentage increases are: 7/1/2001 - 2.00% and 1/1/2002 - 2.00%; 7/1/2002 - 3.50%; 7/1/2003 - 3.50%. Negotiations for subsequent contract not completed.

Engineering

Three year contract covering fiscal years 2002, 2003, 2004. Negotiations still ongoing at time of this printing.

Supervisory

Three year contract covering fiscal years 2001, 2002, 2003. Effective dates and percentage increases are: 7/1/2000 - 3.00%; 7/1/2001 - 3.92%; 7/1/2002 - 3.92%. Negotiations for subsequent contract not completed.

NOTE: Percentage increases are for cost of living only and do not include changes for step, longevity or merit increases.

APPENDIX V.

FY02 CLASSIFICATION PLAN*

GRADE 1

Head Lifeguard

GRADE 2

Clerk I

GRADE 3

Clerk II/Senior Clerk

Library Clerk

Recording Secretary

GRADE 4

Accounting Clerk

Library Technician

Secretary I

Van Driver, Sr. Center

Senior Data Processing Clerk

Maintenance Custodian (40 hrs./wk.)

GRADE 5

Fire Dispatcher (4 days on, 4 off)

Technology Assistant

Library Office Coordinator

Data Collector

Census and Documentation Coordinator

Accounting Administrative Assistant

Part-Time Reference Librarian

Board of Health Coordinator

GRADE 6

Dog Officer

Police Dispatcher (4 days on, 2 off)

Secretary/Legal Secretary

Secretary II, Office Supervisor

Aquatic Supervisor

Youth Coordinator

Budget & Personnel Assistant

Admin. Asst. to Director of Park and Rec.

Payroll/Benefits Accounting Assistant

GRADE 7

Assistant Town Clerk

Assistant Children's Librarian

Head of Technical Services, Library

Outreach/Case Manager

GRADE 8

Assistant Assessor

Assistant Town Treasurer & Collector

Head of Circulation, Library

Children's Librarian

Zoning Enforcement Field Agent

GRADE 9

Administrative Assistant to Bd. of Selectmen

Assistant Town Accountant

Adult Services/Reference Librarian

Aquatic Facility Director

GRADE 10

Assistant Building Inspector

Management Analyst, D.P.W.

GRADE 11

Community Social Worker

Director, Council on Aging

Owner's Representative

GRADE 12

GRADE 13

GRADE 14

Assistant Town Manager

GRADE 15

Fire Chief

Police Chief

Finance Director/Treasurer-Collector

GRADE 16

GRADE 17

*All positions listed above are 35 hours per week unless otherwise noted. Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 35 hours per week. Overtime pay is calculated by multiplying 1.5 times the hourly rates.

APPENDIX V. pg 2
NON-UNION SALARY GRID
FY 03: 7/1/02 - 6/30/03

GRADE	Steps						
	Minimum						Maximum
	1	2	3	4	5	6	7
1	\$11.46 20,942	\$11.91 21,763	\$12.38 22,616	\$12.86 23,503	\$13.37 24,424	\$13.89 25,381	\$14.44 26,376
2	\$12.38 22,616	\$12.86 23,503	\$13.37 24,424	\$13.89 25,381	\$14.44 26,376	\$15.00 27,410	\$15.59 28,484
3	\$13.37 24,424	\$13.89 25,381	\$14.44 26,376	\$15.00 27,410	\$15.59 28,484	\$16.20 29,601	\$16.84 30,761
4	\$14.44 26,376	\$15.00 27,410	\$15.59 28,484	\$16.20 29,601	\$16.84 30,761	\$17.50 31,967	\$18.18 33,220
5	\$15.59 28,484	\$16.20 29,601	\$16.84 30,761	\$17.50 31,967	\$18.18 33,220	\$18.90 34,522	\$19.63 35,870
6	\$16.84 30,761	\$17.50 31,967	\$18.18 33,220	\$18.90 34,522	\$19.63 35,870	\$20.40 37,277	\$21.20 38,738
7	\$18.18 33,220	\$18.90 34,522	\$19.63 35,870	\$20.40 37,277	\$21.20 38,738	\$22.03 40,257	\$22.90 41,834
8	\$19.81 36,190	\$20.58 37,609	\$21.39 39,083	\$22.23 40,615	\$23.10 42,207	\$24.01 43,862	\$24.95 45,581
9	\$21.59 39,447	\$22.44 40,993	\$23.32 42,600	\$24.23 44,270	\$25.18 46,005	\$26.17 47,808	\$27.19 49,682
10	\$23.53 42,993	\$24.45 44,678	\$25.41 46,429	\$26.41 48,249	\$27.44 50,140	\$28.52 52,105	\$29.64 54,148
11	\$25.60 46,867	\$26.61 48,704	\$27.65 50,613	\$28.79 52,597	\$29.86 54,659	\$31.03 56,802	\$32.25 59,029
12	\$27.96 51,085	\$29.06 53,088	\$30.20 55,169	\$31.38 57,332	\$32.61 59,579	\$33.89 61,914	\$35.22 64,341
13	\$30.48 55,682	\$31.67 57,865	\$32.91 60,133	\$34.20 62,490	\$35.54 64,940	\$36.68 67,018	\$38.39 70,131
14	\$33.22 60,694	\$34.52 63,073	\$35.88 65,545	\$37.28 68,114	\$38.74 70,784	\$40.26 73,559	\$41.84 76,443
15	\$36.21 66,157	\$37.63 68,750	\$39.11 71,445	\$40.64 74,246	\$42.23 77,156	\$43.89 80,181	\$45.61 83,324
16	\$39.47 72,111	\$41.02 74,938	\$42.62 77,876	\$44.30 80,929	\$46.03 84,101	\$47.84 87,398	\$49.71 90,824
17	\$43.02 78,601	\$44.71 81,682	\$46.46 84,884	\$48.28 88,211	\$50.17 91,669	\$52.14 95,262	\$54.19 98,996

APPENDIX V. pg 3
NON-UNION EMPLOYEES
INDIVIDUALLY RATED FY03

LIBRARY

	<u>Minimum</u>	<u>Step 1</u>	<u>Step 2</u>
Library Page (Hourly)	\$7.62	\$7.96	\$8.23

HIGHWAY/PARK AND RECREATION

Temporary Laborer (Hourly):	\$8.21 - \$10.01
Temporary Snow Removal Equipment Operator (Hourly):	\$9.88 - \$12.37

<u>PARK AND RECREATION</u>	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>
Teen Center Coordinator (Hourly):	\$15.00	\$17.00	\$19.00	\$21.00	\$23.00	\$25.00	\$30.00

Part time or seasonal hourly rated salary range
(Salary paid from program fees)

<u>Position</u>	<u>1</u>	<u>2</u>	<u>3</u>	<u>4</u>	<u>5</u>	<u>6</u>	<u>7</u>
Program Supervisor	\$14.00	\$14.50	\$15.00	\$15.50	\$16.00	\$16.50	\$17.00
Sports/Program Director	\$15.00	\$17.00	\$19.00	\$21.00	\$23.00	\$25.00	\$30.00
Sports Clinician	\$11.00	\$11.50	\$12.00	\$12.50	\$13.00	\$13.50	\$14.00
Preschool Instructor	\$11.00	\$11.50	\$12.00	\$12.50	\$13.00	\$13.50	\$14.00
Recreation Leader	\$ 7.00	\$ 7.50	\$ 8.00	\$ 8.50	\$ 9.00	\$ 9.50	\$10.00

ATKINSON POOL

Position	Hourly Rated Salary Range								
	(Part-Time and Fee for Service)								
Pool Receptionist	\$7.00	\$7.50	\$8.00	\$8.50	\$9.00	\$9.50	\$10.00	\$10.50	\$11.00
WSI or Baby-sitter	\$8.75	\$9.25	\$9.75	\$10.25	\$10.75	\$11.25	\$11.75	\$12.25	\$12.75
Supervisor (Shift-PT)	\$9.75	\$10.25	\$10.75	\$11.25					
Private Lessons	\$15.00 per class								
Lifeguard-in-Training	\$7.00								
Lifeguard	0-360 hrs.		361-720 hrs.		721-1080 hrs.		1081 + hrs.		
	\$7.75		\$8.25		\$8.75		\$10.00		
Specialty Instruction									
Diving (Non-certified)*	\$10.00								
Diving (Certified)	\$20.00	\$22.00	\$24.00	\$26.00					
Water Exercise (Non-certified)*	\$10.00								
Water Exercise (Certified)	\$15.00	\$17.00	\$19.00	\$21.00	\$23.00	\$25.00			

*Non-certified instructors are required to become certified within one year.

SINGLE RATED

	<u>Min.</u>						<u>Max.</u>
	<u>Step 1</u>	<u>Step 2</u>	<u>Step 3</u>	<u>Step 4</u>	<u>Step 5</u>	<u>Step 6</u>	<u>Step 7</u>
Custodian (Hourly-40 hrs.)	\$12.43	\$12.92	\$13.42	\$13.95	\$14.48	\$15.05	\$15.68
Director of Veterans' Services	\$9,313/Year						
Census Taker	\$6.75/Hour						
Election Warden	\$7.09/Hour						
Election Clerk	\$7.09/Hour						
Deputy Election Warden	\$7.09/Hour						
Deputy Election Clerk	\$7.09/Hour						
Election Officer & Teller	\$6.75/Hour						
Plumbing Inspector	\$26,000/Year						

APPENDIX V. pg 4
UNION EMPLOYEES FY 03

<u>FIRE DEPARTMENT</u>	<u>MIN</u>	<u>STEP 1</u>	<u>STEP 2</u>	<u>STEP 3</u>	<u>MAX</u>
Firefighter					
Annual	37,677	38,552	39,445	40,317	41,266
Hourly	17.19	17.58	17.99	18.39	18.82
Firefighter/EMT					
Annual	39,481	40,356	41,249	42,121	43,070
Hourly	18.01	18.41	18.81	19.21	19.65
Lieutenant					
Annual	42,011	42,983	43,980	44,953	46,012
Hourly	19.16	19.61	20.06	20.50	20.99
Lieutenant/EMT					
Annual	44,009	44,981	45,979	46,952	48,012
Hourly	20.07	20.52	20.97	21.42	21.9
Fire Captain					
Annual	46,841	47,927	49,038	50,123	51,304
Hourly	21.37	21.86	22.37	22.86	23.40
Fire Captain/EMT					
Annual	49,056	50,142	51,252	52,338	53,519
Hourly	22.38	22.87	23.38	23.87	24.41

Single Rated:

\$250 Annual Stipend and Step 1 Firefighter hourly rate as listed above.

Call Firefighter				
Fire Prevention Officer	\$800/Year	Fire Department Training Officer	\$800/Year	
Fire Alarm Superintendent	\$800/Year	Emergency Medical Tech. Coord.	\$800/Year	
Master Mechanic	\$800/Year	Fire Alarm Foreman	\$800/Year	
Technology Coordinator	\$800/Year			

Note: Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 42 hours per week.
Overtime pay is calculated by multiplying 1.5 times these hourly rates.

<u>POLICE DEPARTMENT</u>	<u>MIN</u>	<u>STEP 1</u>	<u>STEP 2</u>	<u>STEP 3</u>	<u>MAX</u>
Patrolman					
Annual	39,056	39,957	40,897	41,816	42,645
Hourly	20.04	20.51	20.99	21.46	21.88
Sergeant					
Annual	46,861	47,945	49,065	50,170	51,168
Hourly	24.05	24.60	25.18	25.75	26.26

Single Rated:

Crime Prevention Officer	\$925/Year	Detective	\$1,900/Year
Photo/Fingerprint Officer	\$925/Year	Training Officer	\$925/Year
Juvenile Officer	\$925/Year	Parking Clerk	\$925/Year
Safety Officer	\$925/Year	Mechanic	\$925/Year
Motorcycle Officer (half-time)	\$462.50/Year	Firearms Officer	\$925/Year
		DARE Officer	\$925/Year

Note: Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 37.33 hours per week.
Overtime pay is calculated by multiplying 1.5 times these hourly rates.

APPENDIX V. pg 5
UNION EMPLOYEES FY03

SUDBURY SUPERVISORY ASSOC.		STEP 1	STEP 2	STEP 3	STEP 4	STEP 5	STEP 6
Supervisor of Town Buildings	1	42,872	44,159	45,483	46,849	48,254	49,702
Town Clerk	2	48,656	50,116	51,619	53,168	54,763	56,406
Supt. Parks/Grounds Management	3	45,681	47,051	48,463	49,916	51,414	52,957
Conservation Coordinator		44,367	45,698	47,068	48,481	49,936	51,433
Highway Superintendent	4	51,553	53,099	54,692	56,332	58,023	59,764
Health Director		58,246	59,993	61,793	63,647	65,556	67,523
Building Inspector		56,795	58,499	60,253	62,061	63,922	65,840
Director of Assessing		58,712	60,473	62,288	64,156	66,081	68,063
Park and Recreation Director	5	55,272	56,930	58,638	60,397	62,209	64,075
Town Planner		60,369	62,180	64,045	65,967	67,946	69,984
Town Accountant		58,712	60,473	62,288	64,156	66,081	68,063
Technology Administrator		58,712	60,473	62,288	64,156	66,081	68,063
Police Lieutenant/Admin. Asst.		62,785	64,669	66,609	68,607	70,665	72,785
Library Director		57,056	58,768	60,531	62,346	64,217	66,144
Town Engineer		70,150	72,255	74,422	76,655	78,954	81,323
Director of Public Works	6	72,069	74,231	76,458	78,751	81,114	83,547

1 This position also receives an annual stipend of \$13,050 as Wiring Inspector.

2 This position also receives an annual stipend of \$500 as Registrar of Voters.

3 This salary is split evenly between the Trees & Cemeteries and Parks & Grounds budgets. In addition, this position receives an annual stipend of \$7,500 for Tree Warden, Cemetery Superintendent, Pesticide Applicator and Herbicide Applicator.

4 This position also receives an annual stipend of \$10,000 as Highway Surveyor.

5 This salary is split between Park and Recreation Department and Pool Enterprise Fund.

6 This position also receives annual stipends of \$1,000 for Planning Board Agent, \$500 for Landfill Agent and \$500 for Conservation Agent. In addition, the Director of Public Works currently serves as the Town Engineer for an annual stipend of \$1,000.

APPENDIX V. pg 6
UNION EMPLOYEES FY03

PUBLIC WORKS DEPARTMENT

	START	STEP 1	STEP 2	STEP 3	STEP 4	STEP 5	STEP 6
Foreman, Landfill	38,596	39,754	40,948	42,175	43,440	44,744	46,313
Foreman, Highway	38,596	39,754	40,948	42,175	43,440	44,744	46,313
Foreman, Tree & Cemetery	37,838	38,624	39,470	40,259	41,063	41,880	43,350
Master Mechanic	17.87	18.46	19.02	19.54	20.03	20.54	21.26
Assistant Mechanic	17.08	17.67	18.24	18.75	19.23	19.75	20.44
Heavy Equipment Operator	16.04	16.50	16.87	17.43	17.98	18.55	19.21
Tree Surgeon	16.04	16.50	16.87	17.43	17.98	18.55	19.21
Truck or Light Equip. Operator	15.08	15.46	15.90	16.20	16.52	16.86	17.45
Tree Climber	15.08	15.46	15.90	16.20	16.52	16.86	17.45
Heavy Laborer	14.21	14.61	14.94	15.33	15.74	16.15	16.72
Light Laborer	12.98	13.32	13.61	13.97	14.33	14.70	15.21
Landfill Monitor	12.12						

Note: Crew Leaders receive an annual stipend of \$3,095.

Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 40 hours per week.
Overtime pay is calculated by multiplying 1.5 times these hourly rates.

ENGINEERING DEPARTMENT*

	STEP 1	STEP 2	STEP 3	STEP 4	STEP 5	STEP 6
E1 Engineering Aide I	24,686	25,428	26,193	26,982	27,791	28,626
E2 Engineering Aide II	28,388	29,242	30,118	31,025	31,954	32,914
E3 Engineering Aide III	32,648	33,630	34,636	35,675	36,745	37,848
E4 Jr. Civil Engineer	37,546	38,672	39,830	41,026	42,256	43,523
E5 Civil Engineer	42,241	43,506	44,817	46,158	47,542	48,968
E6 Sr. Civil Engineer	44,793	46,138	47,523	48,948	50,417	51,925
E7 Assistant Town Engineer	52,685	54,265	55,892	57,569	59,297	61,076

*These rates are for FY 01. Collective bargaining is in process as of the date of this printing.

Hourly rates are obtained by dividing the annual rates by 52.2 weeks and 40 hours per week.
Overtime pay is calculated by multiplying 1.5 times these hourly rates.

**State Primary
September 17, 2002**

The State Primary was held at two locations. Precincts 1, 2 & 5 voted at the Fairbank Community Center, 40 Fairbank Road, and Precincts 3 & 4 voted at the Town Hall, 322 Concord Road. The polls were open from 7:00 am to 8:00 pm. There were 3191 votes cast, representing 31% of the town's 10494 registered voters. There were 2,066 Democratic votes cast, 1,118 Republican votes cast, 5 Libertarian votes cast, and 2 Green votes cast. The final tabulation was done at Town Hall.

DEMOCRATIC BALLOT

SENATOR IN CONGRESS	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
John F. Kerry	296	413	353	391	340	1,793
Blanks	57	54	54	45	55	265
Write-Ins	2	2	1	1	2	8
Totals	355	469	408	437	397	2,066
GOVERNOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Thomas F. Birmingham	31	41	34	42	29	177
Steven Grossman	1	3	5	1	2	12
Shannon P. O'Brien	127	158	130	140	146	701
Robert B. Reich	126	175	152	168	149	770
Warren E. Tolman	69	90	85	85	70	399
Blanks	1	1	1	1	1	5
Write-Ins	-	1	1	-	-	2
Totals	355	469	408	437	397	2,066
LIEUTENANT GOVERNOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Christopher F. Gabrieli	96	143	109	129	123	600
Lois G. Pines	156	209	193	204	164	926
John P. Slattery	53	63	62	64	55	297
Blanks	50	54	44	40	55	243
Write-Ins	-	-	-	-	-	-
Totals	355	469	408	437	397	2,066
ATTORNEY GENERAL	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Thomas F. Reilly	254	331	308	342	295	1,530
Blanks	100	136	99	95	100	530
Write-Ins	1	2	1	-	2	6
Totals	355	469	408	437	397	2,066
SECRETARY OF STATE	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
William Francis Galvin	243	315	297	320	289	1,464
Blanks	112	153	110	116	108	599
Write-Ins	-	1	1	1	-	3
Totals	355	469	408	437	397	2,066
TREASURER	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Michael P. Cahill	30	45	49	46	51	221
Timothy P. Cahill	105	125	112	124	123	589
Stephen J. Murphy	17	28	26	27	34	132
James W. Segel	118	141	117	139	107	622
Blanks	85	129	103	101	82	500
Write-Ins	-	1	1	-	-	2
Totals	355	469	408	437	397	2,066
AUDITOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
A. Joseph DeNucci	228	288	252	297	259	1,324
Blanks	125	179	155	140	137	736
Write-Ins	2	2	1	-	1	6
Totals	355	469	408	437	397	2,066

REPRESENTATIVE IN CONGRESS	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Martin T. Meehan	278	368	312	357	311	1,626
Blanks	73	99	95	77	84	428
Write-Ins	4	2	1	3	2	12
Totals	355	469	408	437	397	2,066
COUNCILOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Marilyn M. Petitto Devaney	204	260	231	254	236	1,185
Blanks	151	208	176	182	160	877
Write-Ins	-	1	1	1	1	4
Totals	355	469	408	437	397	2,066
SENATOR IN GENERAL COURT	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
<i>Third Middlesex District</i>						
Susan C. Fargo	277			350		627
Blanks	77			87		164
Write-Ins	1			-		1
Totals	355	-	-	437	-	792
<i>Middlesex & Worcester District</i>						
Pamela P. Resor		294	245		251	790
Blanks		175	162		144	481
Write-Ins		-	1		2	3
Totals	-	469	408	-	397	1,274
REPRESENTATIVE IN GENERAL COURT	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	334	442	379	413	374	1,942
Write-Ins	21	27	29	24	23	124
Totals	355	469	408	437	397	2,066
DISTRICT ATTORNEY	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Martha Coakley	246	312	276	317	287	1,438
Blanks	108	156	131	120	108	623
Write-Ins	1	1	1	-	2	5
Totals	355	469	408	437	397	2,066
REGISTER OF PROBATE	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
John R. Buonomo	63	99	84	102	75	423
Diane Poulos Harpell	145	165	144	143	165	762
Ed McMahon	17	27	33	30	22	129
Blanks	130	178	147	162	135	752
Write-Ins	-	-	-	-	-	-
Totals	355	469	408	437	397	2,066
Democratic Total						2,066

REPUBLICAN BALLOT

SENATOR IN CONGRESS	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	247	197	215	193	191	1,043
Write-Ins	15	19	15	12	14	75
Totals	262	216	230	205	205	1,118
GOVERNOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Mitt Romney	242	198	218	187	188	1,033
Blanks	19	18	12	17	16	82
Write-Ins	1	-	-	1	1	3
Totals	262	216	230	205	205	1,118

LIEUTENANT GOVERNOR	Pct 1	Pct 2	Pct3	Pct 4	Pct 5	TOTALS
Kerry Murphy Healey	181	146	136	131	134	728
Jim Rappaport	79	68	90	70	71	378
Blanks	2	2	4	3	-	11
Write-Ins	-	-	-	1	-	1
Totals	262	216	230	205	205	1,118
ATTORNEY GENERAL	Pct 1	Pct 2	Pct3	Pct 4	Pct 5	TOTALS
Blanks	253	205	224	197	194	1,073
Write-Ins	9	11	6	8	11	45
Totals	262	216	230	205	205	1,118
SECRETARY OF STATE	Pct 1	Pct 2	Pct3	Pct 4	Pct 5	TOTALS
Jack E. Robinson, III	115	102	105	98	94	514
Blanks	145	114	125	105	110	599
Write-Ins	2	-	-	2	1	5
Totals	262	216	230	205	205	1,118
TREASURER	Pct 1	Pct 2	Pct3	Pct 4	Pct 5	TOTALS
Daniel A. Grabauskas	90	73	98	83	78	422
Bruce A. Herzfelder	104	98	88	82	80	452
Blanks	68	45	44	39	47	243
Write-Ins	-	-	-	1	-	1
Totals	262	216	230	205	205	1,118
AUDITOR	Pct 1	Pct 2	Pct3	Pct 4	Pct 5	TOTALS
Blanks	257	208	227	198	200	1,090
Write-Ins	5	8	3	7	5	28
Totals	262	216	230	205	205	1,118
REPRESENTATIVE IN CONGRESS	Pct 1	Pct 2	Pct3	Pct 4	Pct 5	TOTALS
Charles Mc Carthy	71	54	56	44	32	257
Thomas P. Tierney	131	114	130	114	120	609
Blanks	60	47	44	47	53	251
Write-Ins	-	1	-	-	-	1
Totals	262	216	230	205	205	1,118
COUNCILLOR	Pct 1	Pct 2	Pct3	Pct 4	Pct 5	TOTALS
Blanks	258	207	226	199	197	1,087
Write-Ins	4	9	4	6	8	31
Totals	262	216	230	205	205	1,118
SENATOR IN GENERAL COURT						TOTALS
<i>Middlesex & Worcester District</i>						TOTALS
Mary Jane Hillery		157	173		143	473
Blanks		59	57		62	178
Write-Ins		-	-		-	-
Totals	-	216	230	-	205	651
<i>Third Middlesex District</i>	Pct 1				Pct 4	TOTALS
Blanks	255				200	455
Write-Ins	7				5	12
Totals	262	-	-	205	-	467
REPRESENTATIVE IN GENERAL COURT	Pct 1	Pct 2	Pct3	Pct 4	Pct 5	TOTALS
Susan W. Pope	213	174	188	172	150	897
Blanks	49	41	42	33	55	220
Write-Ins	-	1	-	-	-	1
Totals	262	216	230	205	205	1,118
DISTRICT ATTORNEY	Pct 1	Pct 2	Pct3	Pct 4	Pct 5	TOTALS
Blanks	257	205	228	198	198	1,086
Write-Ins	5	11	2	7	7	32
Totals	262	216	230	205	205	1,118

REGISTER OF PROPATE	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
John W. Lambert	154	136	157	117	117	681
Blanks	108	79	73	88	87	435
Write-Ins	-	1	-	-	1	2
Totals	262	216	230	205	205	1,118
Republican Total						1,118

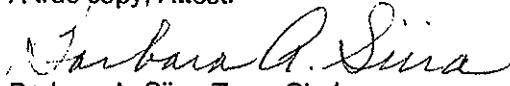
LIBERTARIAN BALLOT						
SENATOR IN CONGRESS	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Michael E. Cloud	1	2	1	1	-	5
Blanks	-	-	-	-	-	-
Write-Ins	-	-	-	-	-	-
Totals	1	2	1	1	-	5
GOVERNOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Carla A. Howell	1	2	1	1	-	5
Blanks	-	-	-	-	-	-
Write-Ins	-	-	-	-	-	-
Totals	1	2	1	1	-	5
LIEUTENANT GOVERNOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Richard P. Aucoin	1	2	-	1	-	4
Blanks	-	-	1	-	-	1
Write-Ins	-	-	-	-	-	-
Totals	1	2	1	1	-	5
ATTORNEY GENERAL	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	1	2	1	1	-	5
Write-Ins	-	-	-	-	-	-
Totals	1	2	1	1	-	5
SECRETARY OF STATE	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	1	2	1	1	-	5
Write-Ins	-	-	-	-	-	-
Totals	1	2	1	1	-	5
TREASURER	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	1	2	1	1	-	5
Write-Ins	-	-	-	-	-	-
Totals	1	2	1	1	-	5
AUDITOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Kamal Jain	1	1	-	1	-	3
Blanks	-	1	1	-	-	2
Write-Ins	-	-	-	-	-	-
Totals	1	2	1	1	-	5
REPRESENTATIVE IN CONGRESS	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Ilana Freedman	1	1	-	1	-	3
Blanks	-	1	1	-	-	2
Write-Ins	-	-	-	-	-	-
Totals	1	2	1	1	-	5
COUNCILLOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	1	2	-	1	-	4
Write-Ins	-	-	1	-	-	1
Totals	1	2	1	1	-	5

SENATOR IN GENERAL COURT						
<i>Third Middlesex District</i>	Pct 1			Pct 4		TOTALS
Blanks	4			1		5
Write-Ins	-			-		-
Totals	4	-	-	1	-	5
<i>Middlesex & Worcester District</i>	Pct 2	Pct 3		Pct 5		TOTALS
Blanks		2	2		-	4
Write-Ins		-	-		1	1
Totals	-	2	2	-	1	5
REPRESENTATIVE IN GENERAL COURT	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	1	2	1	1	-	5
Write-Ins	-	-	-	-	-	-
Totals	1	2	1	1	-	5
DISTRICT ATTORNEY	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	1	2	1	1	-	5
Write-Ins	-	-	-	-	-	-
Totals	1	2	1	1	-	5
REGISTER OF PROBATE	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	1	2	1	1	-	5
Write-Ins	-	-	-	-	-	-
Totals	1	2	1	1	-	5
Libertarian Total						5

GREEN PARTY BALLOT						
SENATOR IN CONGRESS	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	-	-	-	-	2	2
Write-Ins	-	-	-	-	-	-
Totals	-	-	-	-	2	2
GOVERNOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Jill E. Stein	-	-	-	-	2	2
Blanks	-	-	-	-	-	-
Write-Ins	-	-	-	-	-	-
Totals	-	-	-	-	2	2
LIEUTENANT GOVERNOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Anthony F. Lorenzen	-	-	-	-	2	2
Blanks	-	-	-	-	-	-
Write-Ins	-	-	-	-	-	-
Totals	-	-	-	-	2	2
ATTORNEY GENERAL	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	-	-	-	-	2	2
Write-Ins	-	-	-	-	-	-
Totals	-	-	-	-	2	2
SECRETARY OF STATE	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	-	-	-	-	2	2
Write-Ins	-	-	-	-	-	-
Totals	-	-	-	-	2	2
TREASURER	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
James O'Keefe	-	-	-	-	2	2
Blanks	-	-	-	-	-	-

AUDITOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	-	-	-	-	2	2
Write-Ins	-	-	-	-	-	-
Totals	-	-	-	-	2	2
REPRESENTATIVE IN CONGRESS	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	-	-	-	-	2	2
Write-Ins	-	-	-	-	-	-
Totals	-	-	-	-	2	2
COUNCILLOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	-	-	-	-	2	2
Write-Ins	-	-	-	-	-	-
Totals	-	-	-	-	2	2
SENATOR IN GENERAL COURT						TOTALS
Third Middlesex District	Pct 1				Pct 4	TOTALS
Blanks	-				-	-
Write-Ins	-				-	-
Totals	-	-	-	-	-	-
Middlesex & Worcester District			Pct 2	Pct 3	Pct 5	TOTALS
Blanks			-	-	2	2
Write-Ins			-	-	-	-
Totals	-	-	-	-	2	2
REPRESENTATIVE IN GENERAL COURT	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	-	-	-	-	2	2
Write-Ins	-	-	-	-	-	-
Totals	-	-	-	-	2	2
DISTRICT ATTORNEY	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	-	-	-	-	2	2
Write-Ins	-	-	-	-	-	-
Totals	-	-	-	-	2	2
REGISTER OF PROBATE	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Blanks	-	-	-	-	2	2
Write-Ins	-	-	-	-	-	-
Totals	-	-	-	-	2	2
Green Party Total						2

A true copy, Attest:


Barbara A. Siira, Town Clerk

State Election November 5, 2002

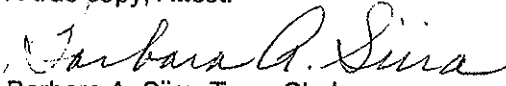
The State Election was held at two locations. Precincts 1, 2 & 5 voted at the Fairbank Community Center, 40 Fairbank Road, and Precincts 3 & 4 voted at the Town Hall, 322 Concord Road. The polls were open from 7:00 am to 8:00 pm. There were 7,989 votes cast, representing 75% of the town's 10,653 registered voters. The final tabulation was done at Town Hall.

SENATOR IN CONGRESS	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
John F. Kerry - Democratic	1,139	1,177	1,081	1,056	1,169	5,622
Michael E. Cloud - Libertarian	369	268	295	306	273	1,511
Blanks	166	121	181	133	131	732
Write-Ins	29	29	20	34	12	124
Totals	1,703	1,595	1,577	1,529	1,585	7,989
GOVERNOR AND LIEUTENANT GOV.	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Howell and Acoin - Libertarian	7	11	9	15	17	59
O'Brien and Gabrieli - Democratic	564	657	570	559	592	2,942
Romney and Healey - Republican	1,075	846	929	876	895	4,621
Stein and Lorenzen - MA Green	52	73	61	69	74	329
Johnson and Schebel - Independent	2	3	3	2	3	13
Blanks	2	5	4	7	4	22
Write-Ins	1	-	1	1	-	3
Totals	1,703	1,595	1,577	1,529	1,585	7,989
ATTORNEY GENERAL	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Thomas F. Reilly - Democratic	1,174	1,148	1,101	1,088	1,126	5,637
Blanks	509	432	461	418	442	2,262
Write-Ins	20	15	15	23	17	90
Totals	1,703	1,595	1,577	1,529	1,585	7,989
SECRETARY OF STATE	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
William Francis Galvin - Democratic	1,004	1,072	976	1,000	1,008	5,060
Jack E. Robinson, III - Republican	491	359	435	393	420	2,098
Blanks	205	162	164	131	155	817
Write-Ins	3	2	2	5	2	14
Totals	1,703	1,595	1,577	1,529	1,585	7,989
TREASURER	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Timothy P. Cahill	613	654	602	603	642	3,114
Daniel A. Grabauskas - Republican	889	730	782	718	709	3,828
James O'Keefe - Massachusetts Green	81	84	77	92	103	437
Blanks	120	126	116	115	131	608
Write-Ins	-	1	-	1	-	2
Totals	1,703	1,595	1,577	1,529	1,585	7,989
AUDITOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
A. Joseph DeNucci - Democratic	1,012	975	975	944	984	4,890
Kamal Jain - Libertarian	136	101	79	132	127	575
John James Xenakis - Independent	226	240	223	200	225	1,114
Blanks	326	277	298	251	247	1,399
Write-Ins	3	2	2	2	2	11
Totals	1,703	1,595	1,577	1,529	1,585	7,989

REPRESENTATIVE IN CONGRESS	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Martin T. Meehan - Democratic	933	991	913	934	967	4,738
Ilana Freedman - Libertarian	48	41	45	64	67	265
Charles McCarthy - Republican	619	477	535	463	472	2,566
Blanks	101	85	81	66	79	412
Write-Ins	2	1	3	2	-	8
Totals	1,703	1,595	1,577	1,529	1,585	7,989
COUNCILLOR	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Marilyn M. Petitto Devaney - Democratic	949	922	879	903	943	4,596
Blanks	742	662	689	608	629	3,330
Write-Ins	12	11	9	18	13	63
Totals	1,703	1,595	1,577	1,529	1,585	7,989
SENATOR IN GENERAL COURT						
<i>Third Middlesex District</i>	Pct 1			Pct 4		TOTALS
Susan C. Fargo - Democratic	1,137			1,070		2,207
Blanks	553			440		993
Write-Ins	13			19		32
Totals	1,703			1,529		3,232
<i>Middlesex & Worcester District</i>		Pct 2	Pct 3		Pct 5	TOTALS
Pamela P. Resor - Democratic		728	620		669	2,017
Mary Jane Hillery - Republican		684	789		773	2,246
Blanks		180	167		142	489
Write-Ins		3	1		1	5
Totals		1,595	1,577		1,585	4,757
REPRESENTATIVE IN GENERAL COURT	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Susan W. Pope - Republican	1,299	1,149	1,184	1,148	1,193	5,973
Blanks	398	431	384	374	382	1,969
Write-Ins	6	15	9	7	10	47
Totals	1,703	1,595	1,577	1,529	1,585	7,989
DISTRICT ATTORNEY	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Martha Coakley - Democratic	1,136	1,078	1,044	1,034	1,112	5,404
Blanks	555	510	522	481	461	2,529
Write-Ins	12	7	11	14	12	56
Totals	1,703	1,595	1,577	1,529	1,585	7,989
REGISTER OF PROBATE	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
John R. Buonomo - Democratic	636	689	636	646	687	3,294
John W. Lambert - Republican	741	584	651	598	619	3,193
Blanks	325	321	286	283	278	1,493
Write-Ins	1	1	4	2	1	9
Totals	1,703	1,595	1,577	1,529	1,585	7,989
					Total	7,989

QUESTION 1	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
Eliminate Any State Personal Income Tax						
YES	711	586	661	602	624	3,184
NO	895	925	809	839	858	4,326
BLANKS	97	84	107	88	103	479
Totals	1,703	1,595	1,577	1,529	1,585	7,989
QUESTION 2	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
All Public School Children taught English						
YES	1127	1004	1070	934	1023	5,158
NO	507	533	459	542	510	2,551
BLANKS	69	58	48	53	52	280
Totals	1,703	1,595	1,577	1,529	1,585	7,989
QUESTION 3	Pct 1	Pct 2	Pct 3	Pct 4	Pct 5	TOTALS
The Clean Elections Law						
YES	583	588	514	565	498	2,748
NO	1022	924	996	887	996	4,825
BLANKS	98	83	67	77	91	416
Totals	1,703	1,595	1,577	1,529	1,585	7,989

A true copy, Attest:


Barbara A. Siira, Town Clerk