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SENATE COMMITTEE OF REFERENCE AMENDMENT Committee on Local Government & Housing.

SB23-213 be amended as follows:

1 Amend printed bill, page 89, strike lines 4 through 27 and substitute:

"SECTION 9. In Colorado Revised Statutes, 30-28-106, repeal and reenact, with amendments, (3)(a); and add (3)(a.5), (8), and (9) as follows:

- **30-28-106.** Adoption of master plan contents. (3) (a) THE MASTER PLAN OF A COUNTY OR REGION, WITH THE ACCOMPANYING MAPS, PLATS, CHARTS, AND DESCRIPTIVE AND EXPLANATORY MATTER, MUST SHOW THE COUNTY OR REGIONAL PLANNING COMMISSION'S RECOMMENDATIONS FOR THE DEVELOPMENT OF THE TERRITORY COVERED BY THE PLAN. THE MASTER PLAN OF A COUNTY OR REGION IS AN ADVISORY DOCUMENT TO GUIDE LAND DEVELOPMENT DECISIONS; HOWEVER, THE PLAN OR ANY PART THEREOF MAY BE MADE BINDING BY INCLUSION IN THE COUNTY'S OR REGION'S ADOPTED SUBDIVISION, ZONING, PLATTING, PLANNED UNIT DEVELOPMENT, OR OTHER SIMILAR LAND DEVELOPMENT REGULATIONS AFTER SATISFYING NOTICE, DUE PROCESS, AND HEARING REQUIREMENTS FOR LEGISLATIVE OR QUASI-JUDICIAL PROCESSES AS APPROPRIATE. A MASTER PLAN ADOPTED ON OR AFTER JUNE 30, 2024, MUST INCLUDE:
- NATURAL AND AGRICULTURAL LAND PRIORITIES IN (I)ACCORDANCE WITH THE NATURAL AND AGRICULTURAL LAND PRIORITIES REPORT CREATED IN SECTION 29-33-110;
 - (II) A HOUSING ELEMENT;
- (III) FOR COUNTIES WITH A POPULATION OF GREATER THAN TWO HUNDRED FIFTY THOUSAND, A BUILDABLE LANDS ANALYSIS THAT IS CONDUCTED IN THE SAME MANNER AND ON THE SAME TIMELINE AS THE ANALYSIS REQUIRED IN SECTION 29-33-105 (4)(d);
- (IV) (A) THE GENERAL LOCATION AND EXTENT OF AN ADEQUATE AND SUITABLE SUPPLY OF WATER;
- (B) IN COMPLETING A WATER SUPPLY ELEMENT, THE PLANNING COMMISSION SHALL CONSULT WITH THE ENTITIES THAT SUPPLY WATER FOR USE WITHIN THE COUNTY OR REGION TO ENSURE COORDINATION ON WATER SUPPLY AND FACILITY PLANNING, AND THE WATER SUPPLY ELEMENT MUST IDENTIFY WATER SUPPLIES AND FACILITIES SUFFICIENT TO MEET THE NEEDS OF THE PUBLIC AND PRIVATE INFRASTRUCTURE REASONABLY ANTICIPATED OR IDENTIFIED IN THE PLANNING PROCESS;
- 36 THE WATER SUPPLY ELEMENT MUST INCLUDE WATER 37 CONSERVATION POLICIES, TO BE DETERMINED BY THE COUNTY, WHICH 38 MAY INCLUDE GOALS SPECIFIED IN THE STATE WATER PLAN ADOPTED 39 PURSUANT TO SECTION 37-60-106.3 AND MAY INCLUDE POLICIES TO

IMPLEMENT WATER CONSERVATION AND OTHER STATE WATER PLAN GOALS AS A CONDITION OF DEVELOPMENT APPROVALS, INCLUDING SUBDIVISIONS, PLANNED UNIT DEVELOPMENTS, SPECIAL USE PERMITS, AND ZONING CHANGES.

- (D) THE DEPARTMENT OF LOCAL AFFAIRS CREATED IN SECTION 24-1-125 may hire and employ one full-time employee to provide educational resources and assistance to counties that include water conservation policies in their master plans as described in subsection (3)(a)(IV)(C) of this section.
- (a.5) AFTER CONSIDERATION OF EACH OF THE FOLLOWING, WHERE APPLICABLE OR APPROPRIATE, THE MASTER PLAN MAY INCLUDE:
- (I) The General Location, Character, and extent of existing, proposed, or projected streets or roads, rights-of-way, viaducts, bridges, waterways, waterfronts, parkways, highways, mass transit routes and corridors, and any transportation plan prepared by any metropolitan planning organization that covers all or a portion of the county or region and that the county or region has received notification of or, if the county or region is not located in an area covered by a metropolitan planning organization, any transportation plan prepared by the department of transportation that the county or region has received notification of and that applies to the county or region;
- (II) THE GENERAL LOCATION OF PUBLIC PLACES OR FACILITIES, INCLUDING PUBLIC SCHOOLS, CULTURALLY, HISTORICALLY, OR ARCHAEOLOGICALLY SIGNIFICANT BUILDINGS, SITES, AND OBJECTS, PLAYGROUNDS, FORESTS, RESERVATIONS, SQUARES, PARKS, AIRPORTS, AVIATION FIELDS, MILITARY INSTALLATIONS, AND OTHER PUBLIC WAYS, GROUNDS, OPEN SPACES, TRAILS, AND DESIGNATED FEDERAL, STATE, AND LOCAL WILDLIFE AREAS. FOR PURPOSES OF THIS SECTION, "MILITARY INSTALLATION"HAS THE SAME MEANING AS SPECIFIED IN SECTION 29-20-105.6 (2)(b).
- (III) THE GENERAL LOCATION AND EXTENT OF PUBLIC UTILITIES, TERMINALS, CAPITAL FACILITIES, AND TRANSFER FACILITIES, WHETHER PUBLICLY OR PRIVATELY OWNED, FOR WATER, LIGHT, POWER, SANITATION, TRANSPORTATION, COMMUNICATION, HEAT, AND OTHER PURPOSES, AND ANY PROPOSED OR PROJECTED NEEDS FOR CAPITAL FACILITIES AND UTILITIES, INCLUDING THE PRIORITIES, ANTICIPATED COSTS, AND FUNDING PROPOSALS FOR SUCH FACILITIES AND UTILITIES;
- (IV) THE ACCEPTANCE, WIDENING, REMOVAL, EXTENSION, RELOCATION, NARROWING, VACATION, ABANDONMENT, MODIFICATION, OR CHANGE OF USE OF ANY OF THE PUBLIC WAYS, RIGHTS-OF-WAY, INCLUDING THE COORDINATION OF SUCH RIGHTS-OF-WAY WITH THE RIGHTS-OF-WAY

OF OTHER COUNTIES, REGIONS, OR MUNICIPALITIES, GROUNDS, OPEN SPACES, BUILDINGS, PROPERTIES, UTILITIES, OR TERMINALS, REFERRED TO IN SUBSECTIONS (1)(a.5)(I) THROUGH (1)(a.5)(IV) OF THIS SECTION;

- (V) METHODS FOR ASSURING ACCESS TO APPROPRIATE CONDITIONS FOR SOLAR, WIND, OR OTHER ALTERNATIVE ENERGY SOURCES, INCLUDING GEOTHERMAL ENERGY USED FOR WATER HEATING OR SPACE HEATING OR COOLING IN A SINGLE BUILDING, FOR SPACE HEATING FOR MORE THAN ONE BUILDING THROUGH A PIPELINE NETWORK, OR FOR ELECTRICITY GENERATION;
- (VI) THE GENERAL CHARACTER, LOCATION, AND EXTENT OF COMMUNITY CENTERS, TOWNSITES, HOUSING DEVELOPMENTS, WHETHER PUBLIC OR PRIVATE, THE EXISTING, PROPOSED, OR PROJECTED LOCATION OF RESIDENTIAL NEIGHBORHOODS AND SUFFICIENT LAND FOR FUTURE HOUSING DEVELOPMENT FOR THE EXISTING AND PROJECTED ECONOMIC AND OTHER NEEDS OF ALL CURRENT AND ANTICIPATED RESIDENTS OF THE COUNTY OR REGION, AND URBAN CONSERVATION OR REDEVELOPMENT AREAS. IF A COUNTY OR REGION HAS ENTERED INTO A REGIONAL PLANNING AGREEMENT, SUCH AGREEMENT MAY BE INCORPORATED BY REFERENCE INTO THE MASTER PLAN.
- (VII) THE GENERAL SOURCE AND EXTENT OF FORESTS, AGRICULTURAL AREAS, FLOOD CONTROL AREAS, AND OPEN DEVELOPMENT AREAS FOR PURPOSES OF CONSERVATION, FOOD AND WATER SUPPLY, SANITARY AND DRAINAGE FACILITIES, FLOOD CONTROL, OR THE PROTECTION OF URBAN DEVELOPMENT;
 - (VIII) A LAND CLASSIFICATION AND UTILIZATION PROGRAM;
- (IX) PROJECTIONS OF POPULATION GROWTH AND HOUSING NEEDS TO ACCOMMODATE THE PROJECTED POPULATION FOR SPECIFIED INCREMENTS OF TIME. THE COUNTY OR REGION MAY BASE THESE PROJECTIONS UPON DATA FROM THE DEPARTMENT OF LOCAL AFFAIRS AND UPON THE COUNTY'S OR REGION'S LOCAL OBJECTIVES.
- (X) THE LOCATION OF AREAS CONTAINING STEEP SLOPES, GEOLOGICAL HAZARDS, ENDANGERED OR THREATENED SPECIES, WETLANDS, FLOODPLAINS, FLOODWAYS, AND FLOOD RISK ZONES, HIGHLY ERODIBLE LAND OR UNSTABLE SOILS, AND WILDFIRE HAZARDS. FOR PURPOSES OF DETERMINING THE LOCATION OF SUCH AREAS, THE PLANNING COMMISSION SHALL CONSIDER THE FOLLOWING SOURCES FOR GUIDANCE:
- (A) THE COLORADO GEOLOGICAL SURVEY FOR DEFINING AND MAPPING GEOLOGICAL HAZARDS;
- (B) THE UNITED STATES FISH AND WILDLIFE SERVICE OF THE UNITED STATES DEPARTMENT OF THE INTERIOR AND THE PARKS AND WILDLIFE COMMISSION CREATED IN SECTION 33-9-101, FOR LOCATING AREAS INHABITED BY ENDANGERED OR THREATENED SPECIES;
 - (C) THE UNITED STATES ARMY CORPS OF ENGINEERS AND THE

- UNITED STATES FISH AND WILDLIFE SERVICE NATIONAL WETLANDS INVENTORY FOR DEFINING AND MAPPING WETLANDS;
- (D) THE FEDERAL EMERGENCY MANAGEMENT AGENCY FOR DEFINING AND MAPPING FLOODPLAINS, FLOODWAYS, AND FLOOD RISK ZONES;
- (E) THE NATURAL RESOURCES CONSERVATION SERVICE OF THE UNITED STATES DEPARTMENT OF AGRICULTURE FOR DEFINING AND MAPPING UNSTABLE SOILS AND HIGHLY ERODIBLE LAND; AND
- (F) THE COLORADO STATE FOREST SERVICE FOR LOCATING WILDFIRE HAZARD AREAS.
- (8) IN ADOPTING OR AMENDING A MASTER PLAN, THE COMMISSION SHALL IDENTIFY, PROVIDE NOTICE TO, AND CONSULT WITH RELEVANT ENTITIES TO ENSURE THAT THE ADOPTION OR AMENDING OF THE MASTER PLAN IS AN INCLUSIVE PROCESS.
- 15 (9) No more than thirty days after adopting or amending
 16 The master plan, the commission shall submit the master plan to
 17 The division of local government in the department of local
 18 Affairs. The division of local government shall review these
 19 Master plans to ensure they comply with the requirements of
 20 This section.".
- 21 Strike page 90.

- Page 91, strike lines 1 through 8.
- Page 94, strike lines 3 through 27 and substitute:
- "SECTION 12. In Colorado Revised Statutes, 31-23-206, repeal and reenact, with amendments, (1); and add (1.5), (8), and (9) as follows:
 - 31-23-206. Master plan. (1) It is the duty of the commission to make and adopt a master plan for the physical development of the municipality, including any areas outside its boundaries, subject to the approval of the governmental body having jurisdiction thereof, that in the commission's judgment bear relation to the planning of the municipality. The master plan of a municipality is an advisory document to guide land development decisions; however, the plan or any part thereof may be made binding by inclusion in the municipality's adopted subdivision, zoning, planting, planned unit development, or other similar land development regulations after satisfying notice, due process, and hearing requirements for legislative or

QUASI-JUDICIAL PROCESSES AS APPROPRIATE. WHEN A COMMISSION

- DECIDES TO ADOPT A MASTER PLAN, THE COMMISSION SHALL CONDUCT PUBLIC HEARINGS, AFTER NOTICE OF SUCH PUBLIC HEARINGS HAS BEEN PUBLISHED IN A NEWSPAPER OF GENERAL CIRCULATION IN THE MUNICIPALITY IN A MANNER SUFFICIENT TO NOTIFY THE PUBLIC OF THE TIME, PLACE, AND NATURE OF THE PUBLIC HEARING, PRIOR TO FINAL ADOPTION OF A MASTER PLAN IN ORDER TO ENCOURAGE PUBLIC PARTICIPATION IN AND AWARENESS OF THE DEVELOPMENT OF SUCH PLAN AND SHALL ACCEPT AND CONSIDER ORAL AND WRITTEN PUBLIC COMMENTS THROUGHOUT THE PROCESS OF DEVELOPING THE PLAN. THE PLAN, ADOPTED OR AMENDED ON OR AFTER JUNE 30, 2024, WITH THE ACCOMPANYING MAPS, PLATS, CHARTS, AND DESCRIPTIVE MATTER, MUST **INCLUDE:**
 - (a) A housing element that uses best available data, such as the most recent local housing needs plan created pursuant to section 29-33-104 or other recent housing analyses;
 - (b) Natural and agricultural land priorities in accordance with the natural and agricultural land priorities report created in section 29-33-110;
 - (c) A BUILDABLE LANDS ANALYSIS THAT IS CONDUCTED IN THE SAME MANNER AS THE ANALYSIS REQUIRED IN SECTION 29-33-105 (4)(d);
 - (d) (I) THE GENERAL LOCATION AND EXTENT OF AN ADEQUATE AND SUITABLE SUPPLY OF WATER;
 - (II) IN COMPLETING THE WATER SUPPLY ELEMENT, THE PLANNING COMMISSION SHALL CONSULT WITH THE ENTITIES THAT SUPPLY WATER FOR USE WITHIN THE MUNICIPALITY TO ENSURE COORDINATION ON WATER SUPPLY AND FACILITY PLANNING, AND THE WATER SUPPLY ELEMENT MUST IDENTIFY WATER SUPPLIES AND FACILITIES SUFFICIENT TO MEET THE NEEDS OF THE PUBLIC AND PRIVATE INFRASTRUCTURE REASONABLY ANTICIPATED OR IDENTIFIED IN THE PLANNING PROCESS;
 - (III) The water supply element must include water conservation policies, to be determined by the municipality, which may include goals specified in the state water plan adopted pursuant to section 37-60-106.3 and may include policies to implement water conservation and other state water plan goals as a condition of development approvals, including subdivisions, planned unit developments, special use permits, and zoning changes;
 - (V) NOTHING IN THIS SUBSECTION (1)(d) SHALL BE CONSTRUED TO SUPERSEDE, ABROGATE, OR OTHERWISE IMPAIR THE ALLOCATION OF WATER PURSUANT TO THE STATE CONSTITUTION OR LAWS, THE RIGHT TO BENEFICIALLY USE WATER PURSUANT TO DECREES, CONTRACTS, OR OTHER WATER USE AGREEMENTS, OR THE OPERATION, MAINTENANCE, REPAIR, REPLACEMENT, OR USE OF ANY WATER FACILITY.

- (e) The most recent version of the plan required by section 31-12-105 (1)(e) or a similar element analyzing and making a plan for areas of potential growth within three miles of the municipal boundary.
 - (1.5) A MASTER PLAN MAY INCLUDE:
- (a) The general source, Character, and extent of existing, proposed, or projected streets, roads, rights-of-way, bridges, waterways, waterfronts, parkways, highways, mass transit routes and corridors, and any transportation plan prepared by any metropolitan planning organization that covers all or a portion of the municipality and that the municipality has received notification of or, if the municipality is not located in an area covered by a metropolitan planning organization, any transportation plan prepared by the department of transportation that the municipality has received notification of and that covers all or a portion of the municipality;
- (b) The general location of public places or facilities, including public schools, culturally, historically, or archaeologically significant buildings, sites, and objects, playgrounds, squares, parks, airports, aviation fields, military installations, and other public ways, grounds, open spaces, trails, and designated federal, state, and local wildlife areas. For purposes of this section, "military installation" has the same meaning as specified in section 29-20-105.6 (2)(b).
- (c) The General Location and extent of public utilities terminals, capital facilities, and transfer facilities, whether publicly or privately owned or operated, for water, light, sanitation, transportation, communication, power, and other purposes, and any proposed or projected needs for capital facilities and utilities, including the priorities, anticipated costs, and funding proposals for such facilities and utilities;
- (d) The acceptance, removal, relocation, widening, narrowing, vacating, abandonment, modification, change of use, or extension of any of the public ways, rights-of-way, including the coordination of such rights-of-way with the rights-of-way of other municipalities, counties, or regions, grounds, open spaces, buildings, property, utility, or terminals, referred to in subsections (1.5) (a) through (a) of this section and subsection (1)(d) of this section;
- (e) A ZONING PLAN FOR THE CONTROL OF THE HEIGHT, AREA, BULK, LOCATION, AND USE OF BUILDINGS AND PREMISES. SUCH A ZONING PLAN MAY PROTECT AND ASSURE ACCESS TO APPROPRIATE CONDITIONS FOR SOLAR, WIND, OR OTHER ALTERNATIVE ENERGY SOURCES, INCLUDING

- GEOTHERMAL ENERGY USED FOR WATER HEATING OR SPACE HEATING OR COOLING IN A SINGLE BUILDING, FOR SPACE HEATING FOR MORE THAN ONE BUILDING THROUGH A PIPELINE NETWORK, OR FOR ELECTRICITY GENERATION; HOWEVER, REGULATIONS AND RESTRICTIONS OF THE HEIGHT, NUMBER OF STORIES, SIZE OF BUILDINGS AND OTHER STRUCTURES, AND THE HEIGHT AND LOCATION OF TREES AND OTHER VEGETATION SHALL NOT APPLY TO EXISTING BUILDINGS, STRUCTURES, TREES, OR VEGETATION EXCEPT FOR NEW GROWTH ON SUCH VEGETATION.
- (f) The General Character, location, and extent of community centers, housing developments, whether public or private, the existing, proposed, or projected location of residential neighborhoods and sufficient land for future housing development for the existing and projected economic and other needs of all current and anticipated residents of the municipality, and redevelopment areas. If a municipality has entered into a regional planning agreement, such agreement may be incorporated by reference into the master plan.
- (g) A MASTER PLAN FOR THE EXTRACTION OF COMMERCIAL MINERAL DEPOSITS PURSUANT TO SECTION 34-1-304;
- (h) A PLAN FOR THE LOCATION AND PLACEMENT OF PUBLIC UTILITIES THAT FACILITATES THE PROVISION OF SUCH UTILITIES TO ALL EXISTING, PROPOSED, OR PROJECTED DEVELOPMENTS IN THE MUNICIPALITY;
- (i) PROJECTIONS OF POPULATION GROWTH AND HOUSING NEEDS TO ACCOMMODATE THE PROJECTED POPULATION FOR SPECIFIED INCREMENTS OF TIME. THE MUNICIPALITY MAY BASE THESE PROJECTIONS UPON DATA FROM THE DEPARTMENT OF LOCAL AFFAIRS AND UPON THE MUNICIPALITY'S LOCAL OBJECTIVES.
- (j) The areas containing steep slopes, geological hazards, endangered or threatened species, wetlands, floodplains, floodways, and flood risk zones, highly erodible land or unstable soils, and wildfire hazards. For purposes of determining the location of such areas, the planning commission shall consider the following sources for guidance:
- (I) THE COLORADO GEOLOGICAL SURVEY FOR DEFINING AND MAPPING GEOLOGICAL HAZARDS;
- (II) THE UNITED STATES FISH AND WILDLIFE SERVICE OF THE UNITED STATES DEPARTMENT OF THE INTERIOR AND THE PARKS AND WILDLIFE COMMISSION CREATED IN SECTION 33-9-101, FOR LOCATING AREAS INHABITED BY ENDANGERED OR THREATENED SPECIES;
- 41 (III) THE UNITED STATES ARMY CORPS OF ENGINEERS AND THE 42 UNITED STATES FISH AND WILDLIFE SERVICE NATIONAL WETLANDS 43 INVENTORY FOR DEFINING AND MAPPING WETLANDS;

- (IV) THE FEDERAL EMERGENCY MANAGEMENT AGENCY FOR DEFINING AND MAPPING FLOODPLAINS, FLOODWAYS, AND FLOOD RISK ZONES;
 - (V) THE NATURAL RESOURCES CONSERVATION SERVICE OF THE UNITED STATES DEPARTMENT OF AGRICULTURE FOR DEFINING AND MAPPING UNSTABLE SOILS AND HIGHLY ERODIBLE LAND; AND
 - (VI) THE COLORADO STATE FOREST SERVICE FOR LOCATING WILDFIRE HAZARD AREAS.
- 9 (8) IN ADOPTING OR AMENDING A MASTER PLAN, THE COMMISSION
 10 SHALL IDENTIFY, PROVIDE NOTICE TO, AND CONSULT WITH RELEVANT
 11 ENTITIES TO ENSURE THAT THE ADOPTING OR AMENDING OF THE MASTER
 12 PLAN IS AN INCLUSIVE PROCESS.
- 13 (9) NO MORE THAN THIRTY DAYS AFTER ADOPTING OR AMENDING
 14 THE MASTER PLAN, THE COMMISSION SHALL SUBMIT THE MASTER PLAN TO
 15 THE DIVISION OF LOCAL GOVERNMENT IN THE DEPARTMENT OF LOCAL
 16 AFFAIRS. THE DIVISION OF LOCAL GOVERNMENT SHALL REVIEW THESE
 17 MASTER PLANS TO ENSURE THEY COMPLY WITH THE REQUIREMENTS OF
 18 THIS SECTION.".
- 19 Renumber succeeding sections accordingly.
- 20 Strike page 95.

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- 21 Page 96, strike lines 1 through 20.
- Page 98, line 6, strike "LESS LANDSCAPED" and substitute "SMALLER
- 23 IRRIGATED LANDSCAPE".
- Page 100, strike lines 3 through 27 and substitute:
- "(d) Water loss program requirements. (I) No later than January 1, 2025, the board shall adopt guidelines for the conduct of standardized validated water loss audits by covered entities.
- 29 (II) NO LATER THAN JUNE 30, 2026, EACH COVERED ENTITY SHALL SUBMIT A COMPLETED AND VALIDATED WATER LOSS AUDIT REPORT FOR THE PREVIOUS CALENDAR YEAR. FOR REPORTS SUBMITTED IN SUBSEQUENT
- 32 YEARS, EACH COVERED ENTITY SHALL SUBMIT A COMPLETED AND
- 33 VALIDATED WATER LOSS AUDIT REPORT COVERING THE PREVIOUS
- 34 CALENDAR YEAR NO LATER THAN JUNE 30 CONCURRENT WITH SECTION
- 35 37-60-126 (4.5)(a).".
- 36 Strike page 101.

1 Page 102, strike lines 1 through 18.

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