GNR.692 of 16 May 1997: Regulations governing microbiological standards for foodstuffs and related matters

as amended by

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Notice	Government Gazette	Date	
R.1296	19340	16 October 1998	
R.427	21136	5 May 2000	
R.490	22340	08 June 2001	
R.1588	24176	20 December 2002	
R.547	31065	23 May 2008	
R.1207	31584	14 November 2008	
R.706	34582	2 September 2011	

DEPARTMENT OF HEALTH

The Minister of Health has, in terms of section 15 (1) of the Foodstuffs, Cosmetics and Disinfectants Act, 1972 (Act No. 54 of 1972), made the regulations in the Schedule.

SCHEDULE

1. Definitions.—In these regulations any expression to which a meaning has been assigned in the Act shall bear such meaning and, unless the context otherwise indicates—

"Annex" means an annex to these regulations;

"bottled water" means any water, other than natural mineral water, prepacked in a container made from glass, a plastic material, tin plate or other suitable material which is capable of being sealed with a closure;

"coconut" means the fruit of the coconut palm in Cocus nucifera;

"edible gelatin" means clean, wholesome protein obtainable by extraction from collagenous material;

"edible ices" means the sweetened product obtained either from an emulsion of fat and protein with the addition of other ingredients and substances or from a mixture of water, sugars and other ingredients and substances which have been treated by freezing and are intended for storage, sale and human consumption in the frozen or partially frozen state;

[Definition of "edible ices" inserted by GNR.427 of 2000.]

"egg product" means the product from the contents of an egg of the species *Gallus domesticus*: Provided that such an egg, the yolk thereof, the albumen thereof or a mixture of the yolk and albumen of such an egg in liquid, frozen or dried form has not been subjected to an incubation process;

[Definition of "egg product" inserted by GNR.427 of 2000.]

"fruit juice/nectar" means an unfermented, but fermentable pulpy or non-pulpy turbid or clear beverage intended for direct consumption, as obtained by a mechanical process from the blending of one or two or more species of sound ripe fruit or the flesh thereof, ground and/or sieved, concentrated or unconcentrated, with water and sugars;

[Definition of "fruit juice/nectar" inserted by r. 2 of GNR.1207 of 14 November 2008.]

"honeybush tea" means the product obtained from the leaves, flowers and stems of the *Cyclopia* genus;

[Definition of "honeybush tea" inserted by GNR.1588 of 2002.]

"natural mineral water" means water which contains certain mineral salts in various proportions and which is characterised by the presence of trace elements and other substances such as calcium, magnesium, sodium and potassium and is obtained directly from natural or drilled sources from underground water-bearing strata;

[Definition of "natural mineral water" inserted by GNR.490 of 2001.]

"poultry" means any chicken, duck, goose, guinea fowl, ostrich, partridge, pheasant, pigeon, quail, turkey, and the chicks thereof;

"rooibos tea" means the product obtained from the needle-like leaves and fine stems of the plant *Aspalathus linearis*;

[Definition of "rooibos tea" inserted by GNR.1588 of 2002.]

"spices and dried aromatic plants" means natural dried components or mixtures of spices and aromatic plants used in foodstuffs for flavouring, seasoning and imparting aroma, and includes the whole, broken or ground form;

"sugars" means dextrose, dextrose syrup, fructose, fructose syrup, glucose, glucose syrup, invert sugar, lactose, maltose, maltose syrup, sucrose and xylose; and

"the Act" means the Foodstuffs, Cosmetics and Disinfectants Act, 1972 (Act No. 54 of 1972).

- **2. Microbiological specifications.**—The analysis or examination of a foodstuff referred to in these regulations for determining the presence of bacteria or other microorganisms listed in column 1 of Annex A shall take place in accordance with the method listed opposite thereto in column 2 of the said Annex.
- **3.** Desiccated coconut shall not contain any pathogenic organisms of the genera *Salmonella* and *Shigella* nor any coagulase-positive *Staphylococcus aureus* per gram.
- **4.** Sugars that are used for the canning of vegetables or other products liable to thermophilic spoilage shall comply with the following bacteriological standards:
 - (a) The total number of thermophilic organisms shall not exceed 100 per 10 grams of sugar;
 - (b) Escherichia coli shall be absent in 20 grams of sugar;
 - (c) Clostridium species shall be absent in 20 grams of sugar; and
 - (d) the total number of sulphide spoilage organisms shall not exceed 10 per 100 grams of sugar.
 - **5.** Edible gelatin shall comply with the following microbiological specifications:
 - (a) The total bacteriological count shall not be greater than 1 000 per gram when gelatin is tested according to SABS method 756, modified by using an incubation temperature of 37 °C;
 - (b) Escherichia coli shall be absent in 0,1 gram;
 - (c) Clostridium species shall be absent in 0,1 gram when gelatin is tested according to SABS method 762, modified by adding sodium sulphite and ferric citrate to the reinforced clostridial agar and the formation of black colonies shall indicate the presence of Clostridium bacteria; and
 - (d) Salmonella species shall be absent in 1 gram.
- **6.** (1) In the case of partly cooked or uncooked sea-water and freshwater foods such as prawns, shrimps, crayfish, lobsters, crab meat, eels or fish—

- (a) a histamine content of more than 10 mg per 100 grams of the foodstuffs, when tested according to AOAC (Association of Official Analytical Chemists) method 977.13 (1990), shall indicate decomposition of the foodstuff, and more than 20 mg per 100 grams shall render the foodstuff unsafe for human consumption;
- (b) no antibiotics shall be present;
- (c) no organisms of the genera Salmonella and Shigella and no species of Vibrio cholerae and V.parahaemolyticus shall be present in 25 grams;
- (d) Staphylococcus aureus shall not exceed 10 colony forming units per gram;
- (e) Presumptive Escherichia coli shall not be present in 10 gram; and
- (f) The total colony count for organisms shall not exceed 1 million per gram when such foodstuff is tested by the pour-plate method on plate count agar at 30°C for 72 hour.
- (g) In the case of oysters, mussels or clams, the number of Faecal coliforms shall not exceed 500 per 100 gram when harvested from waters that have been approved for shellfish harvesting and 6000 per 100 gram when harvested from restricted areas as according to the South African Molluscan Shellfish Monitoring and Control Programme established in terms of the Marine Living Resource Act, 1998 (Act No. 18 of 1998).

[Para. (1) substituted by r. 2 of GNR.547 of 23 May 2008.]

- (2) In the case of cooked sea-water and freshwater foods such as prawns, shrimps, crayfish, lobsters, crab meat, oysters, mussels, clams, eels or fish—
 - (a) a histamine content of more than 10 mg per 100 grams of the foodstuff, when tested according to AOAC (Association of Official Analytical Chemists) method 977.13 (1990), shall indicate decomposition of the foodstuff, and more than 20 mg per 100 grams shall render the foodstuff unsafe for human consumption;
 - (b) no antibiotics shall be present;
 - (c) no organisms of the genera Salmonella and Shigella and no species of Escherichia coli Type 1, Vibrio cholerae and V. parahaemolyticus shall be present in 20 grams;
 - (d) no coagulase-positive Staphylococcus aureus shall be present in 20 grams;
 - (e) the number of coliform organisms other than *Escherichia coli* Type 1 shall not exceed 1 000 per 100 grams; and
 - (f) the total colony count of organisms shall not exceed 100 000 per gram when such a foodstuff is tested by the pour-plate method on plate-count agar at 30 °C for 72 hours.

7. No person shall sell cooked poultry—

- (a) which contains the following:
 - (i) antibiotics and other antimicrobial substances in amounts that exceed the maximum levels determined in the regulations governing maximum limits for veterinary medicine and stock remedy residues that may be present in foodstuffs, published by Government Notice No. R.1809 of 3 July 1992;
 - (ii) organisms of the genera *Salmonella*, *Shigella* and *Escherichia* in 20 grams;
 - (iii) Staphylococcus aureus in 20 grams;

- (iv) Clostridium perfringens in 20 grams; and
- (b) of which the total colony count of organisms exceeds $10\,000$ per gram when such foodstuff is tested by the pour-plate method on plate-count agar at $30\,^{\circ}\text{C}$ for $72\,\text{hours}$.
- **8.** In the case of natural mineral water or bottled water which is sold as a foodstuff—
 - (a) it shall be free from—
 - (i) parasites and pathogenic organisms which may render such product unfit for human consumption;
 - (ii) *Escherichia coli* and other coliforms, and faecal streptococci in a sample of 250 millilitres;
 - (iii) Clostridium species in a sample of 50 millilitres; and
 - (iv) Pseudomonas aeruginosa in a sample of 250 millilitres;
 - (b) when tested in accordance with SABS method 221, the total viable colony count shall not exceed 100 colony froming units per millilitre. The total viable colony count shall be measured within 24 hours after bottling, the water being maintained at 4° C ± 3° C during this period. Thereafter, up to and including the point of sale, the total viable colony count shall be no more than that which results from the normal increase in the bacterial content that the water had at source.

[R.8 amended by GNR.427 of 2000. Para (b) substituted by GNR.1588 of 2002.]

- **9.** Dried spices and aromatic plants (including but not exclusively those listed in Annex B) or a mixture thereof, with or without the addition of other foodstuffs, which are sold to the consumer or the food industry shall be deemed to be contaminated, impure, decayed, or harmful or injurious to human health if any such product contains—
 - (a) the following bacteria in a sample of 20 grams of the product:
 - (i)

[Sub-para (i) deleted by r. 3 (1) of GNR.1207 of 14 November 2008.]

- (ii) Clostridium perfringens;
- (iii) Escherichia coli;
- (iv) Staphylococcus aureus; and

[Para (iv) amended by GNR.427 of 2000.]

(iv)

[Para (v) deleted by GNR.427 of 2000.]

(b) more than the following amounts of micro-organisms in 1 gram of the product:

[Wording changed by GNR.427 of 2000.]

- (i) Total aerobic bacteria: 10⁶ per gram of the product;
- (ii) yeasts and moulds: 10^4 per gram of the product; [Sub-para (ii) amended by r. 3 (2) of GNR.1207 of 14 November 2008.]
 - (iii) coliforms: 10³ per gram of the product.

 [Para (iii) amended by GNR.427 of 2000.]

- (iv) Bacillus cereus: 10³ per gram of the product. [Sub-para (iv) inserted by r. 3 (3) of GNR.1207 of 14 November 2008.]
- (c) bacteria of the Salmonella species in a sample of 25 grams of the product. [Sub-reg (c) inserted by GNR.427 of 2000.]
- 10. In the case of edible ices—
 - (a) it shall be free from—
 - (i) pathogenic organisms; and
 - (ii) Escherichia coli Type 1 in 0,1 ml;
 - (b) the total colony count of organisms shall not exceed 50 000 per millilitre.
- 11. An egg product after pasteurization or irradiation shall comply with the following microbiological specifications:
 - (a) Salmonella organisms shall be absent in 25 ml or g of an egg product;
 - (b) Staphylococcus aureus shall be absent in 1 ml or g of an egg product;
 - (c) mesophilic aerobic bacteria shall not exceed 20 000 colony forming units per gram or millilitre;
 - (d) coliforms shall not exceed 50 per gram or millilitre of an egg product; and
 - (e) yeast and moulds shall not exceed 200 per gram or millilitre of an egg product.

[Reg. 11 inserted by GNR.427 of 2000.]

- **12.** Rooibos tea at the point of sale shall comply with the following microbiological specifications:
 - (a) For rooibos tea in bulk, the total viable colony count shall not exceed 75 000 colony forming units per gram;
 - (b) for rooibos tea packed in retail packaging, the total viable colony count shall not exceed 150 000 colony forming units per gram;
 - (c) Escherichia coli shall not exceed 20 colony forming units per gram; and
 - (d) Salmonella organisms shall be absent in a sample of 25 grams of the product.

[Reg. 12 inserted by GNR.1588 of 2002.]

- **13.** Honeybush tea at the point of sale shall comply with the following microbiological specifications:
 - (a) The total viable colony count shall not exceed 75 000 colony forming units per gram;
 - (b) Escherichia coli shall be absent in a sample of 1 gram of the product; and
 - (c) Salmonella organisms shall be absent in a sample of 25 grams of the product.

[R. 13 inserted by GNR.1588 of 2002.]

- 14. No person shall sell for consumption fruit juice which—
 - (a) gives a total viable colony count of more than 10 000 colony forming units per 1,0ml of the product;

- (b) gives a coliform organism count of more than 100 colony forming units per 1,0ml of the product;
- (c); [Para. (c) deleted by GNR.706 of 2 September 2011.]
- (d) contains any detectable levels of E. coli in 1,0ml of the product; and
- (e) contains any detectable Salmonella spp. in 25ml of the product. [R. 14 substituted by r. 4 (1) of GNR.1207 of 14 November 2008.]

15. Repeal.—The following regulations are hereby repealed:

- (a) Regulation 11 of the regulations regarding ice cream promulgated in terms of the repealed Foods, Drugs and Disinfectants Act, 1929 (Act No. 13 of 1929), as published by Government Notice No. 2518 of 10 December 1954 and amended by Government Notices Nos. 515 of 14 April 1967, 850 of 16 June 1967 and 1484 of 25 August 1972, in so far as it relates to microbiological standards;
- (b) regulation 21bis of the regulations regarding desiccated coconut promulgated in terms of the repealed Foods, Drugs and Disinfectants Act, 1929 (Act No. 13 of 1929), as published by Government Notice No. 1291 of 25 August 1967;
- regulation 27 (1) (*e*) and (2) (*d*) of the regulations regarding food, drugs and disinfectants in terms of the repealed Foods, Drugs and Disinfectants Act, 1929 (Act No. 13 of 1929), as published by Government Notice No. 575 of 28 March 1930 and amended by Government Notice No. 739 of 29 May 1935, substituted by Government Notice No. 2401 of 26 November 1954 and amended by Government Notices Nos. 837 of 7 June 1957, 1913 of 6 December 1957 and 418 of 19 March 1971;
- (d) regulation 39bis (1), (4), (5) and (6) of the regulations regarding edible gelatine promulgated in terms of the repealed Foods, Drugs and Disinfectants Act, 1929 (Act No. 13 of 1929), as published by Government Notice No. 941 of 8 May 1953 and amended by Government Notice No. 837 of 7 June 1957;
- (e) subregulations (3) (a) to (g), (4) (a) to (g) and (5) of the regulations regarding marine food promulgated in terms of the Foodstuffs, Cosmetics and Disinfectants Act, 1972 (Act No. 54 of 1972), as published by Government Notice No. R.2064 of 2 November 1973;
- (f) the regulations governing the microbiological standards for cooked poultry promulgated in terms of the Foodstuffs, Cosmetics and Disinfectants Act, 1972 (Act No. 54 of 1972), as published by Government Notice No. R.106 of 18 January 1985; and
- (g) the regulations relating to herbs and spices promulgated in terms of the Foodstuffs, Cosmetics and Disinfectants Act, 1972 (Act No. 54 of 1972), as published by Government Notice No. R.1468 of 13 August 1993.
- [R. 15, previously r. 14, renumbered by r. 4 (2) of GNR.1207 of 14 November 2008; r. 14, previously r. 12, renumbered by GNR.1588 of 2002; r. 12, previously r. 11, renumbered by GNR.427 of 2000.]

Annex A MICROBIOLOGICAL METHODS

[Annex A amended by GNR.427 of 2000.]

Column 1	Column 2
Micro-organisms	Standard test methods
Bacillus cereus	ISO Test Method 7932*
Viable Clostridium perfringens	ISO Test Method 7937
Coliforms	SABS Method 757
Escherichia coli	SABS Method 758**
Viable Salmonella	SABS Method 759
total plate count (total aerobic bacteria)	SABS Method 756
Staphylococcus aureus	SABS Method 760
Shigella	SABS Method 1195
Vibrio cholerae	SABS Method 1196
Vibrio parahaemolyticus	SABS Method 1196
Faecal streptococci	ISO Method 7899
Yeast and mould count	ISO Method 7954

^{*} Microbiology—General guidelines for enumeration of *Bacillus cereus* colony count techniques at 300°C.

SABS: South African Bureau of Standards ISO: International Standards Organisation

Annex B

Herb/Spice	Botanical name
Allspice	Pimenta dioica
	Pimenta officinalis (Berg)
Aniseed	Pimpinella anisum L.
Anise star	Illicium verum L.
Bay leaf	Laurus nobilis L.
Caraway	Carum carvi L.
Cardamom	Elettaria cardamomum (Maton)
Cassia (wild cinnamon, sena leaves)	Cinnamomum burmanii L.
	Cinnamomum cassia L.
	Cinnamomum loureirii (Nees)
	Cinnamomum zeylanicum (Nees)
Cayenne pepper (chilli)	Capsicum annum L.
	Capsicum baccatum L.
	Capsicum frutescens L. and others
Celery (seed)	Apium graveolens L.
Chervil	Anthriscus cerefoliom (Hoffm.)
Chives	Allium schoenoprasum L.
Cinnamon	See cassia
Cloves	Eugenia caryophyllus
	Caryophyllus aromaricus L.
Coriander	Coriandrum sativum L.
Cumin	Cuminum cyminum L.
Dill seed	Anethum graveolens L.

^{**} Use the MPN technique for the enumeration of *Escherichia coli* using the media described by this method.

Herb/Spice	Botanical name
Fennel	Foeniculum vulgare L.
Fenugreek (Greek hay)	Trigonella foenum-graecum L.
Garlic	Allium sativum L.
Ginger	Zingiber officinale L.
Horseradish	Cochlearia armoracia L.
Mace (seed coat)	Myristica fragrans (Houtt.)
Marjoram (motherwort)	Majora hortensis
	Origanum spp.
	Origanum majorana L.
	Origanum nitex
Mustard (black)	Brassica juncea L.
	Brassica nigra L.
Mustard (white)	Brassica hirta
	Sinapis alba L.
Nutmeg (limed or unlimed)	Myristica fragrans (Houtt.)
Onion	Allium cepa L.
Origanum	Origanum vulgare L.
Paprika	Capsicum annuum L.
-	Capsicum fragrans L.
	Capsicum frutescens L.
Parsley	Petroselinum carum
	Petroselinum crispum (Hoffm.)
Pepper (black)	Piper nigrum L.
Pepper (white)	Piper nigrum L.
Peppermint	Mentha piperita L.
Poppy seed	Papaver somniferum L.
Rosemary	Rosmarinus officinalis L.
Saffron	Crocus sativus L.
Sage	Salvia officinalis L.
Savory (bean wort)	Satureja hortensis L.
	Satureja montana L.
Sesame	Sesamum indicum L.
Shallot	Allium ascolonicom
Spearmint (garden mint)	Mentha spicata L.
	Mentha viridus
Sweet basil (basil wort)	Ocimum basilicum L.
Tarragon	Artemisia dracunculus L.
Thyme	Thymus vulgaris L.
Turmeric (curcuma root)	Curcuma longa L.