ANNEX G

Law Enforcement

Fort Bend County
PORTIONS OF THE FORT BEND COUNTY EMERGENCY OPERATIONS PLAN ARE CONSIDERED CONFIDENTIAL AND NOT FOR RELEASE TO THE PUBLIC UNDER SECTIONS 418.176 – 418.182 OF THE TEXAS GOVERNMENT CODE. PORTIONS OF THIS PLAN HAVE BEEN REDACTED TO MEET THESE REQUIREMENTS.

Redactions made in this document are listed below.

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<th>Page Number</th>
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<td>16-29</td>
<td>Critical Infrastructure: addresses and contact information</td>
<td>August 1, 2016</td>
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APPROVAL & IMPLEMENTATION

Annex G

LAW ENFORCEMENT

This annex is hereby accepted for implementation and supersedes all previous editions.

Robert Hebert
County Judge
Fort Bend County

[Signature]

June 14, 2016
Date

Reviewed by:

Troy Nehls
Sheriff
Fort Bend County

[Signature]

6-9-16
Date

Jeff Braun
Emergency Management Coordinator
Fort Bend County

[Signature]

6-9-16
Date
# RECORD OF CHANGES

**Annex G**

**Law Enforcement**

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<tr>
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<tr>
<td>3</td>
<td>04/2016</td>
<td>Matt Carter – Update</td>
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<td>Alan Spears/Benzon John</td>
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I. AUTHORITY

See Basic Plan, Section 1 for general authorities

II. PURPOSE

The purpose of this annex is to define the organization, operational concepts, responsibilities, and procedures to accomplish emergency law enforcement requirements. This annex is applicable to all agencies, organizations and personnel assigned law enforcement functional responsibilities in Fort Bend County.

III. EXPLANATION OF TERMS

A. Acronyms

<table>
<thead>
<tr>
<th>Acronym</th>
<th>Definition</th>
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<tr>
<td>DDC</td>
<td>Disaster District Committee</td>
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<td>DPS</td>
<td>Department of Public Safety</td>
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<td>EMC</td>
<td>Emergency Management Coordinator</td>
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<td>EOC</td>
<td>Emergency Operations Center</td>
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<td>FBI</td>
<td>Federal Bureau of Investigation</td>
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<tr>
<td>IC</td>
<td>Incident Commander</td>
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<tr>
<td>ICP</td>
<td>Incident Command Post</td>
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<td>ICS</td>
<td>Incident Command System</td>
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<tr>
<td>JFO</td>
<td>Joint Field Office</td>
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<td>JIC</td>
<td>Joint Information Center</td>
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<td>JOC</td>
<td>Joint Operations Center</td>
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<tr>
<td>NIMS</td>
<td>National Incident Management System</td>
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<tr>
<td>NRF</td>
<td>National Response Framework</td>
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<tr>
<td>PIO</td>
<td>Public Information Officer</td>
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<td>SOC</td>
<td>State Operations Center</td>
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<tr>
<td>SOPs</td>
<td>Standard Operating Procedures</td>
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<td>TXDOT</td>
<td>Texas Department of Transportation</td>
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<tr>
<td>UC</td>
<td>Unified Command</td>
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B. Definitions

1. **Anti-terrorism Activities.** Use of defensive methods, including intelligence collection, investigation, passive protection of facilities, implementation of physical and personnel security programs, and emergency planning, to combat terrorism.

2. **Consequence Management.** Measures taken to protect public health and safety, restore essential government services, and provide emergency relief to governments,
businesses, and individuals affected by the consequences of terrorism. Emergency management agencies normally have the lead role in consequence management.

3. **Counter-terrorism Activities.** Use of offensive measures to combat terrorism, such as use of law enforcement and military resources to neutralize terrorist operations.

4. **Crisis Management.** Measures taken to define the threat and identify terrorists, prevent terrorist acts, resolve terrorist incidents, investigate such incidents, and apprehend those responsible. Law enforcement agencies will normally take the lead role in crisis management.

5. **Hazmat.** Hazardous materials. The National Response Framework (NRF) defines Hazmat as a substance or material, including a hazardous substance, that has been determined by the Secretary of Transportation to be capable of posing an unreasonable risk to health, safety, and property when transported in commerce, and which has been so designated (see 49 CFR 171.8). The term is also intended to mean hazardous substances, pollutants, and contaminants as defined by the National Oil and Hazardous Substances Pollution Contingency Plan.

6. **Incident Action Plan.** An oral or written plan containing general objectives reflecting the overall strategy for managing an incident. It may include the identification of operational resources and assignments. It may also include attachments that provide direction and important information for management of the incident during one or more operational periods.

7. **National Incident Management System (NIMS).** The NIMS provides a consistent nationwide approach for Federal, State, territorial, tribal, and local governments to work effectively and efficiently together to prepare for, prevent, respond to, and recover from domestic incidents, regardless of cause, size, or complexity.

8. **National Response Framework (NRF).** An all-discipline, all-hazards plan that establishes a single comprehensive framework for the management of domestic incidents. It provides the structure and mechanisms for the coordination of Federal support to State and local and tribal incident managers and for exercising direct Federal authorities and responsibilities.

9. **Terrorist Incident.** According to the National Response Framework (NRF), a terrorist incident is any activity that (1) involves an act that (a) is dangerous to human life or potentially destructive of critical infrastructure or key resources; and (b) is a violation of the criminal laws of the United State or of any State or other subdivision of the United States; and (2) appears to be intended (a) to intimidate or coerce a civilian population; (b) to influence the policy of a government by intimidation or coercion; or (c) to affect the conduct of a government by mass destruction, assassination, or kidnapping.
IV. SITUATION & ASSUMPTIONS

A. Situation

1. Law enforcement agencies are expected to continue their efforts to protect lives and property during emergency situations.

2. During large-scale emergencies and major disasters, law enforcement agencies may be required to expand their operations and undertake certain tasks that are not performed on a day-to-day basis.

3. Large-scale emergencies and acts of terrorism may adversely impact law enforcement personnel, equipment, and facilities.

B. Assumptions

1. During large-scale emergency situations, some normal law enforcement activities may be temporarily reduced in order to provide resources to respond to the emergency situation.

2. During large-scale evacuations, law enforcement support may be needed to control traffic. In the aftermath of an evacuation, security must be provided for areas that have been evacuated to protect property and deter theft.

3. In the aftermath of a disaster, it may be necessary to control access to damaged areas to protect public health and safety and deter theft.

4. If there is a threat of terrorism or civil disturbance, key local facilities that house government operations or provide essential services to the public may require protection.

V. CONCEPT OF OPERATIONS

A. General

1. Local law enforcement agencies have the primary responsibility for enforcing laws and protecting lives and property during emergencies. Our law enforcement resources include:

   a. The Fort Bend County Sheriff’s Office and its reserves.
   b. The Joint Resolution Jurisdiction Police Departments.
   c. The Constables of Fort Bend County, who shall, when requested by the Sheriff, augment the Sheriff's Office during major emergencies.
   d. The school districts’ police, located within the Fort Bend County Joint Resolution Jurisdictions, when requested by Police Chiefs, will support the Police Departments personnel during major emergencies.

2. Our law enforcement emergency response operations are in accordance with National Incident Management System (NIMS), which employs two levels of incident management structures.
a. The Incident Command System (ICS) includes a core set of concepts, principles, and terminology applicable to single or multiple incidents regardless of their scope.

b. Multi-agency Coordination Systems integrate a combination of facilities, equipment, personnel, procedures, and communications into a common framework, which allows for the coordination and support of incident management.

3. Many of the tasks required of law enforcement during emergency operations are simply an expansion of normal daily responsibilities. These responsibilities include enforcing laws, maintaining order, traffic control, and crowd control.

4. During emergency situations, law enforcement may be called on to undertake a number of tasks not typically performed on a daily basis, including protecting key facilities, enforcing curfews and restrictions on the sales of certain products, and controlling access to damaged areas.

B. Implementation of NIMS/ICS

1. The first official responder on the scene of an emergency situation should initiate the ICS and establish an Incident Command Post (ICP). As other responders arrive, the individual most qualified to deal with the specific situation present should serve as the Incident Commander (IC). The IC will direct and control responding resources and designate emergency operating areas. The EOC will generally not be activated.

2. During major emergencies, disasters, or catastrophic incidents, it may be necessary to transition from the normal ICS structure to a Multiagency Coordination System. The EOC is central to this System, and functions as a conduit for coordinating information and resources. The IC will manage and direct the on-scene response from the ICP. The EOC will mobilize and deploy resources for use by the IC, coordinate external resource and technical support, research problems, provide information to senior managers, disseminate emergency public information, and perform other tasks to support on-scene operations.

C. Law Enforcement

1. Law enforcement personnel are expected to enforce the laws and regulations during emergency situations in the same way that they do on a daily basis.

2. During emergency situations, particularly major disasters, some disaster-related laws and regulations may be put into effect for a limited period; these must also be enforced by local law enforcement agencies. When a disaster threatens or has occurred, the Fort Bend County Judge, and/or the Joint Resolution Jurisdiction Mayors, may issue a disaster declaration. The Fort Bend County Judge and/or a Mayor or City Manager may then issue an order or the Commissioner’s Court/City Council may enact an emergency order/ordinance suspending other orders/ordinances and/or putting into effect temporary emergency regulations. Appendix 5 to Annex U, Legal, outlines the types of emergency measures that may be promulgated.
D. Evacuation Operations

1. State law provides a county judge or mayor with the authority to order the evacuation of all or part of the population from a stricken or threatened area within their respective jurisdictions. Hence, the Fort Bend County Judge, and/or the Joint Resolution Jurisdiction Mayors may order a mandatory evacuation of their Jurisdictions, upon issuing a local disaster declaration. The County Judge, and/or the Mayors may also take subsequent action to control re-entry, curtail movement, and deny building occupancy within a disaster area. Law enforcement agencies have the lead role in planning and conducting evacuations. See Annex E, Evacuation, for more detailed information on this emergency function.

2. Evacuation may be expedient or preplanned. Evacuation preplanning should be performed for those geographic areas known to be at risk from specific hazards. Such risk areas include hurricane risk areas, areas subject to recurrent flooding, areas downstream from unsafe dams, and areas at risk from a release of hazardous materials from facilities that make, use, or store such materials.

   a. Expedient Evacuation

      Expedient evacuations are evacuations that must be conducted with little notice, frequently in response to a request from the Incident Commander at the scene.

   b. Preplanned Evacuation

      For known risk areas, evacuation preplanning will be conducted and primary and alternate evacuation routes are identified as part of this plan. Such evacuation preplanning should involve the emergency management staff and other emergency services. Known hazardous materials risk areas and the evacuation routes from those areas shall be described in Annex Q, Hazardous Materials & Oil Spill Response. Other known risk areas and the evacuation routes from those areas shall be described in Annex E, Evacuation. The Fort Bend County Judge and/or the Joint Resolution Jurisdiction Mayors will normally initiate preplanned evacuations.

   c. During evacuations, law enforcement will:

      1) Determine preferred evacuation routes, based on the status of preplanned primary and alternate routes and the current situation.
      2) Provide information on evacuation routes to the Public Information Officer (PIO) for dissemination to the public through the media.
      3) Alert those in the affected area who have not been warned by other means.
      4) Deploy units to direct and control traffic.
      5) If the evacuation of correctional facilities becomes necessary, provide security support for such operations.
      6) If time permits, alter traffic signal timing and request that Road and Bridge/Public Works and TXDOT deploy signs and other traffic control devices to expedite the flow of traffic.
      7) Notify adjacent jurisdictions that may be affected by the evacuation, preferably before the evacuation commences.
      8) Monitor traffic flow and resolve problems; report evacuation progress to the Emergency Operations Center (EOC).
9) Provide appropriate road condition information and travel recommendations to the public through the PIO.
10) For large-scale evacuations, ensure that there are provisions to remove disabled vehicles or those that run out of fuel from evacuation routes in a timely manner.

E. Warning

1. The Fort Bend County Sheriffs Office and/or the Joint Resolution Jurisdiction Police Department has primary responsibility for the warning function and operates the local warning system. See Annex A, Warning, for further information on this emergency function.

2. Law enforcement agencies and other emergency services may be required to disseminate emergency warnings to the public who cannot be reached by primary warning systems, such as outdoor warning sirens and the Emergency Alert System. In most areas, law enforcement units and other vehicles equipped with sirens and public address systems can be used for route alerting. In some areas, such as large office or residential buildings, door-to-door warning may be necessary.

F. Area Security and Incident Scene Control

1. Incident Scene Control

   In response to a request from the IC, the Fort Bend County Sheriff’s Office and/or a Joint Resolution Jurisdiction Police Department will provide traffic control and perimeter control at incident scenes, including hazmat spills, major fires and explosions, and other types of incidents.

2. Security for Evacuated Areas

   In an evacuation, the security of evacuated areas is extremely important. Those who have evacuated may not do so in the future if their property has been damaged or stolen during their absence. Experience has shown that law enforcement agencies must provide security in evacuated areas to minimize looting. Access to such areas will be controlled by roadblocks and, where appropriate, barricades. Access controls should be supplemented by periodic roving patrols, particularly within areas that are readily accessible by persons on foot.

3. Access Control and Security for Damaged Areas

   In areas that have suffered damage, access must be controlled to protect health and safety, as well as to protect property. When the County Judge, Mayor, or City Manager has issued a local disaster declaration, he or she may take action to control re-entry into a stricken area and the movement of people and occupancy of buildings within a disaster area. Law enforcement agencies will control access to such areas with roadblocks and, where appropriate, barricades. Access controls should be supplemented by periodic roving patrols, particularly within areas that are readily accessible by persons on foot. Re-entry to damaged areas will generally be conducted in the three phases outlined below:
1) Phase One – Emergency Workers/Designated Essential Personnel. Admit damage assessment teams, police, fire, EMS, utility crews, emergency management personnel, building inspectors, limited media, state and federal response agencies. See Fort Bend County Essential Personnel Badge Re-Entry System Plan (Appendix 3).

2) Phase Two – Concerned Parties. Admit homeowners, business owners, insurance agents, media, and contractors making temporary repairs. The following conditions should prevail before these individuals are authorized to enter the damaged area:

(a) The threat that caused the evacuation has been resolved.
(b) Sufficient debris has been removed to permit travel and roads and bridges are safe to use.
(c) Downed power lines have been removed; ruptured gas, water, and sewer lines have been repaired or rendered safe; and other significant safety hazards have been eliminated.
(d) Structures have been inspected and those unsafe to enter are so marked.
(e) Some means of fire protection is available.

3) Phase Three – General Public. To ensure consistent treatment, personnel staffing access control points shall be provided with clear written guidance on who may be admitted to damaged areas in each phase of reentry. This guidance should be formulated by law enforcement staff, coordinated by the EMC, and approve by the County Judge or Mayor

(a) A pass or permit system may be implemented to simplify regular ingress and egress. If a pass or permit system is used, passes or permits and appropriate written instructions for their use should be developed by the law enforcement staff, coordinated by the EMC, and approved by the County Judge or Mayor. Copies should be provided to all personnel staffing access control points. Common sense suggests that identification cards issued by government, utilities, insurance companies and the media to their employees be honored as passes or permits for those individuals, unless questions arise regarding their authenticity.

G. Security of Key Facilities

1. There are a number of public and private facilities that must remain in operation during and after an emergency situation to provide essential services to the public. These include selected government direction and control facilities, operating locations for emergency response units, utilities, medical facilities, food suppliers, and key communications services. When there is a credible threat to these facilities that threatens to disrupt continuity of government or provision of essential services to the public, law enforcement may be requested to provide security for these key facilities. A list of key facilities is provided in Appendix 1 to this annex.

2. In the event there is a credible threat of terrorist action within the State of Texas, the State Operations Center may provide an alert to the DDC located in Pierce, Texas requesting an increase of security personnel at the critical infrastructure facilities (listed in Appendix 1) and other potential targets throughout the affected jurisdiction(s). Law
enforcement personnel shall then alert the appropriate officials, who shall review the potential emergency situation, plans, and procedures, and implement appropriate readiness actions as determined by the Fort Bend County Judge and/or the Joint Resolution Jurisdiction Mayors or City Managers, EMC, and/or appropriate facility personnel. See Annex V, Terrorist Incident Response, and Readiness Levels for a complete description of readiness actions.

H. Terrorism Incident Response

1. Crisis Management

Law enforcement agencies have the lead in terrorism crisis management activities. Pre-incident crisis management activities include efforts to define the threat, identify terrorists, and prevent terrorist acts. Post incident crisis management activities include efforts to resolve the terrorist incident, investigate it, and apprehend those responsible. The Fort Bend County Sheriff’s Office and/or Police Departments of the Joint Resolution Jurisdictions have the lead local role in terrorism crisis management and will coordinate its efforts with state and federal law enforcement agencies as appropriate. Refer to Annex V, Terrorist Incident Response, for more information on the response to terrorist threats and activities.

2. Consequence Management

Consequence management activities undertaken to deal with effects of a terrorist incident are conducted in essentially the same manner as the response and recovery operations for other emergencies or disasters. Post-incident crisis management activities, such as investigation, evidence gathering, and pursuit of suspects, may continue during consequence management. The lead agencies for crisis management and consequence management should mutually determine when crisis management activities are complete. The lead role in terrorism consequence management may be assigned to one of several local departments or agencies, depending on the type of incident that has occurred. Law enforcement agencies will typically play a significant supporting role in the conduct of consequence management activities.

I. Disaster Reconnaissance

In the immediate aftermath of an emergency situation, the IC or the Operations Section Chief or his designee may request law enforcement units to conduct reconnaissance to identify specified areas affected and provide an initial estimate of damages. Timely initial disaster reconnaissance, also referred to as a windshield survey, is important in deciding what assistance is needed immediately and where limited resources should be initially committed.

J. External Assistance

If local law enforcement resources and those available through inter-local agreements are insufficient to deal with an emergency situation, local officials may request support from the State using the procedures outlined in Section V of the Basic Plan. Cities must seek assistance from Fort Bend County before requesting resource assistance from the State.
K. Actions By Phases of Emergency Management

1. Prevention
   a. Operate a local warning system (see Annex A, Warning).
   b. Carry out anti-terrorist activities (see Annex V, Terrorist Incident Response).
   c. Avoid locating correctional facilities in known hazard areas so as to preclude the need for evacuation during emergency situations.

2. Preparedness
   a. Review and update plans and procedures.
   b. Identify preplanned evacuation routes for known risk areas and prepare traffic control plans.
   c. Identify key facilities and determine possible security requirements.
   d. Develop communications systems that provide for connectivity of all local law enforcement agencies and external agencies that may respond pursuant to inter-local agreements.
   e. Train primary and auxiliary law enforcement personnel to conduct emergency operations.
   f. Identify and train law enforcement personnel to staff the EOC and ICP.
   g. Conduct drills and exercises to test plans, procedures, and training.

3. Response
   a. Maintain law and order.
   b. Carry out backup warning (see Annex A, Warning).
   c. Perform traffic control for evacuations (see Annex E, Evacuation) and other appropriate situations.
   d. Carry out crowd control where needed.
   e. Provide security for key facilities (See Appendix 1 to this annex).
   f. Provide security for evacuated areas.
   g. Provide security for shelter and mass care facilities.
   h. Conduct counter-terrorism operations.
   i. Conduct initial disaster reconnaissance.
   j. Support other emergency operations.

4. Recovery
   a. Continue security operations as needed.
   b. Perform traffic control for return of evacuees, if needed.
   c. Provide access control for damaged areas, issuing passes/permits if required.
   d. Assist in damage assessment.
VI. ORGANIZATION & ASSIGNMENT OF RESPONSIBILITIES

A. General

Our normal emergency organization, described in Section VI.A of the Basic Plan and depicted in Attachment 3 to the Basic Plan, will plan and carry out law enforcement operations.

B. Task Assignments

1. The Fort Bend County Sheriff’s Office and/or Joint Resolution Police Departments will:
   a. Prepare law enforcement inter-local agreements.
   b. Maintain law and order during emergency situations.
   c. Plan, direct, and control evacuations (see Annex E).
   d. Provide security for key facilities.
   e. Protect property in evacuated areas.
   f. Provide access control to damaged areas.
   g. Carry out traffic control when and where needed.
   h. Provide crowd control when needed.
   i. Manage the local warning system (see Annex A).
   j. Manage the local emergency communications network (see Annex B).
   k. Conduct counter-terrorism and anti-terrorist operations.
   l. Support search and rescue operations (see Annex R).
   m. Assist in hazardous materials incidents (See Annex Q).
   n. Provide security for shelter and mass care operations (See Annex C).
   o. If necessary, evacuate prisoners from the jail to another suitable facility.
   p. Provide qualified individuals to staff the EOC and ICPs when those facilities are activated.
   q. Support other emergency functions as necessary.

2. Constables will:

   Coordinate Law Enforcement Activities with the Sheriff during major emergencies.
   (See Appendix 3-MOU Between Fort Bend County and Fort Bend County Constables for Precincts 1, 2, 3, and 4)

3. Fort Bend County Joint Resolution Jurisdiction School District Police will:

   Upon request of the appropriate Joint Resolution Police Chief, augment/support the Police Department’s of the Joint Resolution Jurisdictions during major emergencies.

4. The Incident Commander will:

   a. Establish an incident command post (ICP) and control and direct emergency response resources at the incident scene from that ICP to resolve the incident.
   b. Provide an initial incident assessment, request additional resources if needed, and provide periodic updates to the EOC.
   c. Establish a specific division of responsibilities between the incident command operation and the EOC, if the EOC has been activated.
d. Determine and implement initial protective actions for emergency responders and the public in the vicinity of the incident site.

5. The Fort Bend County Road and Bridge Department and/or the Public Works Departments of the Joint Resolution Jurisdictions will:
   
a. Upon request, place traffic control devices to facilitate evacuation travel.
b. Assist in keeping evacuation routes open.
c. Upon request, provide barricades and barriers to restrict entry to evacuated and damaged areas.

6. The Fort Bend County Attorney and/or the Attorneys representing Joint Resolution Jurisdictions will:
   
Upon request, advise law enforcement agencies regarding the emergency powers of local government and their potential impact on law enforcement requirements during emergency situations.

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A. General

1. Routine law enforcement operations may continue during some emergency situations. Direction and control of such operations will be by those that normally direct and control day-to-day operations.

2. For most emergency situations, an IC will establish an ICP at the scene and direct and control emergency operations at incident site from that command post; law enforcement and other resources committed to the incident will carry out missions assigned by the IC. The IC will be assisted by a staff with the expertise and of a size required for the tasks to be performed. The individual most qualified to deal with the specific type of emergency situation present should serve as the IC. Therefore, for incidents that primarily involve a law enforcement matter, the senior law enforcement officer present will typically serve as the IC.

3. In some situations, the EOC may be activated without an incident command operation. This type of organizational arrangement is most likely when: (a) a hazard threatens, but has not yet impacted the local area (such as a predicted flood), or (b) when a generalized threat exists and there is no identifiable incident site (as may be the case for a terrorist threat). During these situations, a senior law enforcement officer will normally direct the combined efforts of local law enforcement agencies from the EOC, receiving general guidance from the County Judge/Mayor/EOC manager, and coordinating as necessary with the law enforcement agencies concerned and other emergency functions.

4. External response agencies are expected to conform to the general guidance provided by our senior decision-makers and carry out mission assignments directed by the IC or the EOC. However, organized response units will normally work under the immediate control of their own supervisors.
B. Incident Command System- EOC Interface

If both the EOC and an ICP are operating, the IC and the EOC must agree upon a specific division of responsibilities for emergency response activities to avoid duplication of effort and conflicting guidance and direction. The EOC and the ICP must maintain a regular two-way information flow. A general division of responsibilities between the ICP and the EOC that can be used as a basis for more specific agreement is provided in Section V of Annex N, Direction & Control.

C. Continuity of Government

1. The line of succession for the Fort Bend County Sheriff is:
   a. County Sheriff
   b. Chief Deputy
   c. Major

2. The line of succession for Joint Resolution Jurisdiction Police Departments is:
   a. Police Chief
   b. Assistant Chief
   c. Captain

VIII. READINESS LEVELS

A. Readiness Level IV – Normal Conditions

1. Review and update plans and SOPs.
2. Maintain list of law enforcement resources (see Annex M).
3. Develop and update a list of key facilities that may require security during emergency situations. (See Appendix 1 to this annex.)
4. Maintain and periodically test equipment.
5. Conduct appropriate training, drills, and exercises.
6. Identify potential evacuation, traffic control and security issues and estimate law enforcement requirements.
7. Develop tentative task assignments and identify potential resource shortfalls.
8. Review and update pre-assigned tasks with personnel deemed essential.
9. Review and update personnel contact information.
10. Review and update contact information for contract services.

B. Readiness Level III – Increased Readiness

1. Check readiness of law enforcement equipment, supplies and facilities.
2. Correct equipment and facility deficiencies.
3. Correct shortages of essential supplies.
5. Update incident notification and staff recall rosters.
6. Notify key personnel of possible emergency operations.
7. Update information on key facilities and related security requirements.
8. If evacuation of correctional facilities may be required, review procedures for relocating prisoners and determine availability of required specialized equipment.
9. Top off fuel levels for all response vehicles.

C. Readiness Level II – High Readiness

1. Alert personnel to the possibility of emergency duty.
2. Place selected personnel and equipment on standby.
3. Alert reserve/auxiliary personnel.
4. Identify personnel to staff the EOC and ICP if those facilities are activated.
5. Alert external resources covered by inter-local agreements.

D. Readiness Level I – Maximum Readiness

1. Mobilize selected law enforcement personnel.
2. Consider precautionary deployment of equipment and personnel to enhance response time.
3. If an evacuation has been recommended or spontaneous evacuation is taking place, activate traffic control plans and deploy traffic control resources.
4. Dispatch law enforcement representative(s) to the EOC when activated.
5. Provide increased security at key facilities if needed.

IX. ADMINISTRATION & SUPPORT

A. Reporting

In addition to reports that may be required by their parent organization, law enforcement elements participating in emergency operations should provide appropriate situation reports to the IC, or if an Incident Command Operation has not been established, to the EOC. The IC will forward periodic reports to the EOC. Pertinent information will be incorporated into the Initial Emergency Report and the periodic Situation Report that is prepared and disseminated to key officials, other affected jurisdictions, and state agencies during major emergency operations. The essential elements of information for the Initial Emergency Report and the Situation Report are outlined in Appendices 2 and 3 to Annex N (Direction and Control).

B. Records

1. Activity Logs. The IC and, if activated, the EOC, shall maintain accurate logs recording significant operational activities, the commitment of resources, and other information relating to emergency response and recovery operations. See Section IX.B of Annex N, Direction and Control, for more information on the types of information that should be recorded in activity logs.

2. Documentation of Costs. Expenses incurred in carrying out emergency response operations for certain hazards, such as radiological accidents or hazardous materials incidents, may be recoverable from the responsible party. Therefore, all departments and agencies will maintain records of personnel and equipment used and supplies consumed during large-scale law emergency operations.
C. Post Incident Review

For large-scale emergency operations, the Fort Bend County Judge and/or the Mayor, City Managers or Emergency Management Coordinators shall organize and conduct a review of emergency operations in accordance with the guidance provided in Section IX.E of the Basic Plan. The purpose of this review is to identify needed improvements in this annex, procedures, facilities, and equipment. Law enforcement personnel who participated in the operations should participate in the review.

D. Communications

General emergency communications capabilities and connectivity are discussed and depicted in Annex B, Communications. The communications connectivity of law enforcement agencies is depicted in Appendix 2 to this annex.

E. Resources

A listing of law enforcement resources is provided in Annex M, Resource Management.

F. Key Facilities

A listing of key facilities that may require security during emergency situations is provided in Appendix 1 to this annex.

X. ANNEX DEVELOPMENT & MAINTENANCE

A. The Fort Bend County Sheriff is responsible for developing and maintaining this annex in conjunction with Fort Bend County Office of Emergency Management. Recommended changes to this annex should be forwarded as needs become apparent.

B. This annex will be revised annually and updated in accordance with the schedule outlined in Section X of the Basic Plan.

C. Departments and agencies assigned responsibilities in this annex are responsible for developing and maintaining SOPs covering those responsibilities.

XI. REFERENCES

A. Annex A (Warning) to the State of Texas Emergency Management Plan

B. Annex E (Evacuation) to the State of Texas Emergency Management Plan

C. Annex G (Law Enforcement) to the State of Texas Emergency Management Plan

D. Annex V (Terrorist Incident Response) to the State of Texas Emergency Management Plan
APPENDICES

Appendix 1 .............................................................. Key Facilities
Appendix 2 ......................................................... Law Enforcement Communications Diagram
Appendix 3 .................................................. Essential Personnel Credentials, Badge Re-Entry System Policy
Appendix 4 ......................................................... Fort Bend County Constables MOU
### KEY FACILITIES – FORT BEND COUNTY GOVERNMENT

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### Key Facilities – Fort Bend County Government

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KEY FACILITIES – CITY OF ROSENBERG

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*Appendix 1 to Annex G*

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June 2016
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## Confidential information – Not for Public Dissemination

### KEY FACILITIES – CITY OF MISSOURI CITY

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Appendix 2 to Annex G

LAW ENFORCEMENT

COMMUNICATIONS DIAGRAM

Fort Bend County and/or Joint Resolution Jurisdictions EOC’s

Sheriff’s Office Dispatch

City Communications Center

Sheriff’s Units

Police Units

Constable Units

Phone

Mobile Data Terminal

TLETS

800 mhz Radio

Cell Phone
Appendix 3 to Annex G

Essential Personnel Credentials

Badge Re-Entry System Policy

House Bill 3111, which was recently enacted by the Texas Legislature, provides for mandatory evacuations. Although the bill addresses the issue of evacuation, it does not address the issue of essential personnel required to ride-out the storm and restore facilities and the county to a safe condition. Recognizing the need some persons will have to remain in the area and others will have to enter the area immediately after an incident and in an effort to maintain a standard credentialing process throughout the region, Fort Bend County is adopting the Badge Re-Entry System recently adopted by Harris County.

The Fort Bend County Office of Emergency Management will manage the Badge Re-Entry system. Fort Bend County will issue decals that are to be applied to existing identification badges (or may be presented with existing identification badges) for both public and private essential personnel that meet the requirements of this system. Through a coordination and education process with local law enforcement agencies, registered “essential personnel” displaying the appropriate decal are allowed freedom of movement for emergency purposes only.

**Definition of Essential Personnel**

The term “Essential Personnel” shall be defined as:

“Those personnel that are necessary to respond to a facility, for the purpose of securing the property and mitigating problems or for the purpose of providing emergency services to the community, during an area evacuation or evacuation process.”

This does not include facility start-up personnel or personnel needed for major repairs to a facility.

**Essential Personnel Advisory Group**

The Essential Personnel shall consist of the following representatives from within Fort Bend County:

1 representative from Fort Bend County
1 representative from affected City
1 representative from Law Enforcement
1 representative from Industry
1 representative from Health Care Community
Guidelines

Essential personnel shall not exceed 10% of the company employees for a facility. Exceptions to the 10% limit requirements may be requested in writing to the Fort Bend County Office of Emergency Management for approval or disapproval.

The re-entry badge is valid for the registered badge holder only, and not for family members that may accompany them out during the evacuation process.

Approved Facilities

A facility must complete and submit an application to become an “Approved Facility” for receiving Essential Personnel credentials through this program. Applications are available at the Fort Bend County Office of Emergency Management, 307 Fort Street, Richmond, Texas 77469 or by contacting the Deputy Emergency Management Coordinator at 281-342-6185.

Law Enforcement Notification

As part of the information dissemination to law enforcement, law enforcement shall be notified that:

“Fort Bend County, in coordination with municipal authorities having jurisdiction, has determined that the persons bearing the Fort Bend County “Essential Personnel” insignia are authorized to travel to their facility of employment for the purpose of securing that facility or performing essential tasks or services during an emergency or disaster.”

Assumptions

The Essential Personnel credential system will primarily apply to the private sector for personnel of specific facilities.

Those manning roadblocks will not limit the movement of peace officers, fire service personnel, emergency medical personnel, essential governmental employees and any other emergency response personnel displaying official organizational identification.

The “Essential Personnel” identification stickers associated with this program are for official government distribution to authorized personnel only. Any misuse or unauthorized reproduction or representation is not allowed and may be subject to criminal prosecution.
MEMORANDUM OF UNDERSTANDING
Between
FORT BEND COUNTY (through its Office of Emergency Management)
And the
FORT BEND COUNTY CONSTABLE – PRECINCT #1
FORT BEND COUNTY CONSTABLE – PRECINCT #2
FORT BEND COUNTY CONSTABLE – PRECINCT #3
FORT BEND COUNTY CONSTABLE – PRECINCT #4

This Memorandum of Understanding is by, and between Fort Bend County, Texas, a governmental subdivision of the State of Texas, and each of the Fort Bend County Constable Offices, with respect to certain procedures and responsibilities related to the provision of essential and necessary services to the citizens of Fort Bend County during times of disaster and emergency.

WHEREAS, during the County's response to Hurricane Katrina and Hurricane Rita in 2005, it became apparent that law enforcement services were needed by the County Emergency Operations Center (EOC), headed by the County Judge, performing in his role as the Emergency Management Director; and, the staff of the County's Constable Offices provided essential and necessary services to the citizens during this emergency and the County Judge attributed much of the County's successful response to the efforts of the Constable Offices; and,

WHEREAS, State and Local regulations designate the County Judge as the official responsible for directing emergency management services for Fort Bend County, through the County's Office of Emergency Management, each of the four Constables in Fort Bend County are responsible for providing needed law enforcement services to the citizens of Fort Bend County at all times; and

WHEREAS, the County Judge, performing in his role as Emergency Management Director, requires certain law enforcement services during times of emergency, such services to include, but are not limited to, securing County facilities; providing support to the County's fueling and feeding program for stranded motorists; providing escorts for buses containing evacuees; providing security to sites that may be utilized during deployment of the Strategic National Stockpile; providing assistance with the County EOC during activations, such as assisting in Planning, Logistics, and other National Incident Management System compliant activities; and other duties as directed by the County Judge; and,

WHEREAS, it is likely that the County Court System will be shut down during declared emergencies, and therefore, each Constable may have available manpower to assist the County Judge with needed law enforcement services.
MEMORANDUM OF UNDERSTANDING
FORT BEND COUNTY AND FORT BEND COUNTY CONSTABLE OFFICES
Page 2 of 3

NOW THEREFORE, this Memorandum of Understanding has been developed with the purpose of
guiding and directing the above parties in a working relationship related to use of the staff of each
of the Constable Offices by the County Judge during times of emergency, with the expressed goal
of providing high quality service to the citizens of Fort Bend County.

TO THAT END, and in order to achieve an effective working relationship between the Office of
Emergency Management, directed by the County Judge, and the four Constable Offices; and also
to properly reflect this relationship to other parties, the County Judge and each Fort Bend County
Constable agree that:

- All parties will commit to taking actions required to provide for the safety and well-being of the
general public, and the restoration of vital services, before, during, and after a disaster of
emergency.

- All parties will maintain, participate, and assist in the development of the County's Emergency
Operations Plan, as needed; and additionally, all parties will comply with federal regulations related
to the National Incident Management System.

- In accordance with State Law, it is recognized that sworn officers working in each Constable Office
are essential emergency service personnel who are required, in the normal course and scope of
their employment, to provide services for the benefit of the general public during emergency
situations.

- All parties will comply with the County's Emergency Operations Personnel and Payroll Procedures,
and other related County policies.

- During times of emergency, the County Judge will determine the need for law enforcement services,
and as needed, may request that those needed services be provided by staff from the County's
Constable Offices.

- During times of emergency, each Constable Office will provide trained law enforcement officers,
from available manpower, to meet the law enforcement needs as determined by the County Judge.

- The Office of Emergency Management will provide coordination services, as needed for this
Memorandum of Understanding, including the provision of emergency management related training
as requested by the Constable Offices.
MEMORANDUM OF UNDERSTANDING
FORT BEND COUNTY AND FORT BEND COUNTY CONSTABLE OFFICES
Page 3 of 3

Fort Bend County and each Fort Bend County Constable, as of
4-26-16, hereby accept and agree to this Memorandum of
Understanding.

Robert E. Hebert
County Judge

Ramon Ramirez
Precinct #1

Ruben Davis, Constable
Precinct #2

Laura Richard
County Clerk

Rob Cook, Constable
Precinct #3

Traver J. Nehls, Constable
Precinct #4